BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

* * * * *

| RE: IN THE MATTER OF ADVICE |) |
|-----------------------------------|------------------------|
| LETTER NO. 1672-ELECTRIC FILED BY | |
| PUBLIC SERVICE COMPANY OF | |
| COLORADO TO REVISE ITS |) PROCEEDING NO. 14ALE |
| COLORADO PUC NO. 7-ELECTRIC | |
| TARIFF TO IMPLEMENT A GENERAL | |
| RATE SCHEDULE ADJUSTMENT AND | |
| OTHER RATE CHANGES EFFECTIVE | |
| JULY 18, 2014. | |

DIRECT TESTIMONY AND ATTACHMENTS OF RICHARD R. SCHRUBBE

ON

BEHALF OF

PUBLIC SERVICE COMPANY OF COLORADO

June 17, 2014

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

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SUMMARY OF DIRECT TESTIMONY OF RICHARD R. SCHRUBBE

Mr. Richard R. Schrubbe is the Director of Corporate and Benefits Accounting for Xcel Energy Services Inc. ("XES"). In this position, Mr. Schrubbe has responsibility for accounting for all employee benefits programs, playing a liaison role with the Human Resources department, external actuaries, and senior management with benefit fiduciary roles. He is also responsible for coordinating the Benefits Operations & Maintenance ("O&M") and Capital budgeting and forecasting processes, as well as the monthly analysis of actual results against these budgets and forecasts.

In his Direct Testimony, Mr. Schrubbe supports the \$54.5 million in adjusted 2013 pension and benefit expenses that Public Service Company of Colorado ("Public Service," or "Company") witness Ms. Deborah Blair has included in the Company's January 1 2015 through December 31 Test Year ("Test Year") cost of service as reflected in Federal Energy Regulatory Commission ("FERC") Account 926. In support of this request, Mr. Schrubbe provides an overview of the actuarial (i.e., qualified

pension, retiree medical, non-qualified pension, and Financial Accounting Standard ("FAS") 112 long-term disability expense), health and welfare, other retirement, and Hayden labor loading costs included in FERC Account 926. He explains the basis for the 47 percent reduction in actuarial costs, the 15 percent and 4 percent increases in health and welfare and other retirement expenses, respectively, and the 19 percent reduction in Public Service's share of Hayden labor loadings expected to occur from 2013 to 2015. Mr. Schrubbe next supports inclusion of the \$261 million 13 month average balance of the prepaid pension asset that Ms. Blair has included in rate base consistent with the Colorado Public Utilities Commission's ("Commission") treatment of this regulatory asset since prior to 1993. Lastly he addresses the 38 percent decrease in worker's compensation expense recorded in FERC Account 925 expected to occur from 2013 to 2015, which is also reflected in the Company's Test Year cost of service.

Mr. Schrubbe recommends that the Commission approve the level of pension and benefit expense and worker's compensation expense presented in his testimony as reasonable and necessary to support Public Service's ability to provide safe and reliable electric service to its customers, and, therefore, that the Commission find that it is a reasonable basis for the Company's Test Year cost of service, which is supported by Company witness Blair. He also recommends the Commission approve the inclusion of the prepaid pension asset in rate base as it did as recently as Proceeding No. 12AL-1268G, the Company's recent Phase I gas rate case.

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

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GLOSSARY OF ACRONYMS AND DEFINED TERMS

Acronym/Defined Term Meaning

ASC Accounting Standards Codification

Commission Colorado Public Utilities Commission

DPA Department of Personnel and Administration

ERISA Employee Retirement Income Security Act

EROA Expected Return on Asset

FAS Financial Accounting Standards

FAS 106 or SFAS 106 or Financial Accounting Standard No. 106; Retiree

Medical; Accounting Standards Codification 715-

060

FAS 112 or SFAS 112 or Financial Accounting Standard No. 112; Long-

ASC 712 Term Disability; Accounting Standards

Codification 712

FAS 87 or SFAS 87 or ASC Financial Accounting Standard No. 87; Qualified

and Non-Qualified Pension; Accounting

Standards Codification 715-30

FERC Federal Energy Regulatory Commission

GAAP Generally Accepted Accounting Principles

H&W Health & Welfare

ASC 715-060

715-30

HDHP High Deductible Health Plan

HR Human Resources

HSA Health Savings Account

HTY Historic Test Year

IRS Internal Revenue Service

GLOSSARY OF ACRONYMS AND DEFINED TERMS

Acronym/Defined Term

Meaning

LTD Long-Term Disability

O&M Operations & Maintenance

PEPY Per-Employee-Per-Year

Public Service, or

Company

Public Service Company of Colorado

Staff of the Colorado Public Utilities Commission

Test Year January 1, 2015 through December 31, 2015

VEBA Voluntary Employees Beneficiary Association

Xcel Energy Xcel Energy Inc.

XES Xcel Energy Services Inc.

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

* * * * *

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|--|--|
| <u>]</u> | DIRECT TESTIMONY AND ATTACHMENTS OF RICHARD R. SCHRUBBE |
| I | . INTRODUCTION, QUALIFICATIONS, PURPOSE OF TESTIMONY, AND RECOMMENDATIONS |
| Q. | PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. |
| A. | My name is Richard R. Schrubbe. My business address is 414 Nicollet Mall, |
| | Minneapolis, MN 55401. |
| Q. | BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION? |
| A. | I am employed by Xcel Energy Services Inc. ("XES") as the Director of |
| | Corporate and Benefits Accounting. XES is a wholly-owned subsidiary of |
| | Xcel Energy Inc. ("Xcel Energy"), and provides an array of support services to |
| | Public Service Company of Colorado ("Public Service," or "Company") and |
| | the other utility operating company subsidiaries of Xcel Energy. |
| Q. | ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS PROCEEDING? |
| Α. | I am testifying on behalf of Public Service. |

1 Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AND

Α. I am responsible for accounting for all employee benefits programs, playing a liaison role with the Human Resources department, external actuaries, and senior management with benefit fiduciary roles for Xcel Energy Inc., and its subsidiaries. I am also responsible for coordinating the Benefits Operations & Maintenance ("O&M") and Capital budgeting and forecasting processes, as well as the monthly analysis of actual results against these budgets and forecasts. A description of my qualifications, duties and responsibilities is included as Attachment A.

Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

Α.

QUALIFICATIONS.

There are three purposes of my testimony. First, I support the \$54.5 million in adjusted 2013 pension and benefit expenses that Company witness Ms. Deborah Blair has included in the Company's January 1, 2015 through December 31, 2015 ("Test Year") cost of service as reflected in Federal Energy Regulatory Commission ("FERC") Account 926. In support of this request, I provide an overview of the actuarial (i.e., qualified pension, retiree medical, non-qualified pension, and Financial Accounting Standards ("FAS") 112 long-term disability expense), health and welfare, other retirement, and Hayden labor loading costs included in FERC Account 926; and an explanation of basis for the 47 percent reduction in actuarial costs, the 15 percent and 4 percent increases in health and welfare and other retirement expenses, respectively, and the 19 percent reduction in Public Service's

share of Hayden labor loadings expected to occur from 2013 to 2015. Second, I support the inclusion of the \$261 million 13 month average balance of the prepaid pension asset that Ms. Blair has included in rate base consistent with the Colorado Public Utilities Commission's ("Commission") treatment of this regulatory asset since prior to 1993. Third, I present the level of expense recorded in FERC Account 925 for workers' compensation and other insurance that was incurred in 2013 and explain how those costs are included in the Company's Test Year cost of service.

Α.

Q. WHAT RECOMMENDATIONS ARE YOU MAKING IN YOUR TESTIMONY?

I recommend that the Commission approve the level of pension and benefit expense and worker's compensation expense presented in this testimony as reasonable and necessary to support Public Service's ability to provide safe and reliable electric service to its customers, and, therefore, that the Commission find that it is a reasonable basis for the Company's Test Year cost of service as supported by Ms. Blair. I also recommend the Commission approve the inclusion of the prepaid pension asset in rate base as it did as recently as Proceeding No. 12AL-1268G, the Company's recent Phase I gas rate case.

1 II. OVERVIEW OF FERC 926 COSTS

- 2 Q. WHAT IS FERC ACCOUNT 926?
- 3 A. Pursuant to FERC's Uniform System of Accounts, the Company is required to
- 4 record certain costs associated with employee pension and benefits to FERC
- 5 Account 926.
- 6 Q. WHAT TYPE OF BENEFIT COSTS ARE INCLUDED IN FERC ACCOUNT
- 7 **926?**
- 8 A. Public Service has grouped FERC 926 costs into four categories based on
- 9 similar budgeting practices and cost recognition requirements. The four
- 10 categories are: (1) actuarial costs; (2) health and welfare costs; (3) other
- retirement costs; and (4) Public Service's share of Hayden Station costs, that
- is, the benefit labor loading costs the Company incurs due to its joint
- ownership of Hayden.
- 14 Q. PLEASE PROVIDE A SUMMARY OF THE FOUR CATEGORIES OF FERC
- 15 **ACCOUNT 926 COSTS FROM 2013 TO 2015.**
- 16 A. Table 1 below ("FERC 926 Costs") shows the Public Service electric O&M
- amounts by category between these time periods.

Table 1

| FERC 926 Cost type | 2013 2014 | | 2015 Test Year | % Change 2013-2015 |
|--|---------------------|-------------|-------------------|--------------------|
| Actuarial Costs | | | | |
| Qualified Pension | 29,711,543 | 22,576,902 | 18,062,553 | |
| Nonqualified Pension | 1,007,054 | 946,443 | 970,761 | |
| FAS 106 Retiree Medical | 1,624,151 | (1,529,139) | (1,815,924) | |
| FAS 112 LTD (long-term disability) | 49,554 | (8,293) | 18,846 | |
| Total Actuarial Costs | 32,392,302 | 21,985,914 | 17,236,235 | -47% |
| Health & Welfare | | | | |
| Active Health Care | 22,713,254 | 24,691,643 | 26,424,153 | |
| Misc Ben Programs | 1,055,793 | 1,052,728 | 1,004,090 | |
| Life & LTD insurance | 1,314,693 1,350,605 | | 1,376,758 | |
| Total Health & Welfare | 25,083,741 | 27,094,975 | 28,805,001 | 15% |
| Other Retirement | | | | |
| 401K Match | 5,557,132 | 5,660,328 | 5,805,463 | |
| Deferred Compensation Plan | 23,775 | 24,961 | 27,016 | |
| Retirement & Compensation Consulting | 411,655 | 440,934 | 385,216 | |
| Total Other Retirement | 5,992,562 | 6,126,223 | 6,217,695 | 4% |
| PSCo Share of Hayden Loadings | | | | |
| Hayden retirement loadings | 1,824,205 | 1,576,609 | 1,114,865 | |
| Hayden insurance loadings | 953,039 | 1,049,664 | 1,124,310 | |
| Total PSCo Share of Hayden Loadings | 2,777,244 | 2,626,273 | 2,239,175 | -19% |
| Total FERC 926 | 66,245,848 | 57,833,384 | 54,498,106 | -18% |

The section below provides a brief overview of FERC 926 costs by the four categories.

3 A. ACTUARIAL COSTS

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Q. PLEASE DEFINE WHAT IS INCLUDED WITHIN ACTUARIAL COSTS.

A. Actuarial costs refer to the retiree or post employment benefits that are actuarially calculated and accounted for as required under the following Financial Accounting Standards (FAS):

- Qualified pension (SFAS 87)
- Non-qualified pension (SFAS 87)
- Retiree medical (SFAS 106)
- Long-term disability (SFAS 112)

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- In 2009, FAS 87, FAS 106 and FAS 112 were renamed to Accounting

 Standards Codification ("ASC") 715-30, ASC 715-060, and ASC 712
- 8 respectively, but I will continue to refer to the standard in this testimony as
- 9 FAS 87, FAS 106, and FAS 112 for ease of reference.

B. <u>HEALTH AND WELFARE</u>

11 Q. WHAT TYPES OF BENEFIT COSTS ARE INCLUDED IN ACTIVE HEALTH

12 **AND WELFARE?**

- 13 A. Active health and welfare costs can be broken down into three subcategories:
- 14 I. Active health care, which is the largest category of costs;
- 15 II. Miscellaneous benefit programs; and
- 16 III. Insurance premiums.

17 Q. WHAT IS INCLUDED IN ACTIVE HEALTH CARE COSTS?

A. Active health care costs are associated with providing health care coverage to our employees. As explained in more detail within the Direct Testimony of Ms. Ruth Lowenthal, active health care benefits include medical, pharmacy, dental and vision claims, administrative fees, employee withholdings, pharmacy rebates, Health Savings Account ("HSA") contributions, transitional reinsurance fees, trustee fees, and interest income. The active health care category makes up 92 percent of the total health and welfare costs.

1 Q. PLEASE EXPLAIN THE MISCELLANEOUS BENEFIT PROGRAMS 2 CATEGORY OF ACTIVE HEALTH AND WELFARE COSTS.

- 3 A. The types of costs included in the miscellaneous benefit programs are:
- Tuition reimbursement,

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A.

- Employee Assistance Program costs,
- Wellness program costs,
- Costs incurred by the Human Resources ("HR") Service Center to
 answer employee retirement or benefit questions,
 - Costs related to the communication of benefit plans to employees,
 - Health and welfare plan actuarial and audit fees,
 - Administrative fees for short-term and long term disability ("LTD") plans, and
 - Administrative fees for employee flexible spending and health savings accounts.
- 15 Miscellaneous benefit programs make up 3 percent of total health and welfare costs.

17 Q. PLEASE EXPLAIN WHAT COSTS ARE INCLUDED IN THE INSURANCE 18 PREMIUMS CATEGORY OF HEALTH AND WELFARE.

This category includes life insurance, LTD, and business travel accident insurance premiums. These premiums represent costs associated with fully-insured plans where the Company purchases an insurance plan from an outside insurance provider that assumes the risk. The Company funds a base level of life insurance for employees. The LTD plan provides the employee income protection by paying a portion of the employee's income while he or she is disabled by a covered physical or mental impairment. All employees disabled after January 1, 2008 are covered under the fully insured plan. All employees disabled prior to January 1, 2008 are covered under a

self-insured plan. The accounting treatment differs for the self-insured plan
as Public Service is required to accrue for self-insured LTD costs under FAS
112, which was discussed above. The insurance premium category
represents 5 percent of total health and welfare costs.

C. OTHER RETIREMENT

Q. WHAT TYPES OF COSTS ARE INCLUDED IN THE OTHER RETIREMENT

CATEGORY?

A.

A. This category includes costs such as the 401(k) employer match, 401(k) plan administration fees, compensation consulting and survey costs, retirement plan actuarial and audit fees, and a small amount for the deferred compensation plan. The 401(k) plan, as described further by Ms. Lowenthal, is a retirement savings plan for employees, where the employee contributes and receives a matching contribution from the Company based on the plan and level of contributions.

D. PUBLIC SERVICE'S SHARE OF HAYDEN GENERATION STATION

Q. WHAT IS THE HAYDEN GENERATION STATION?

The Hayden Generation Station is a coal-fired, steam-electric generating station with two operating units. The plant has three owners, with operational responsibilities held by Xcel Energy. Ownership is as follows: Unit 1 – Xcel Energy (75.5 percent), PacifiCorp, Portland, Oregon (24.5 percent), Unit 2 – Salt River Project, Phoenix, Arizona (50 percent), Xcel Energy (37.4 percent) and PacifiCorp (12.6 percent).

Q. WHY IS PUBLIC SERVICE RESPONSIBLE FOR A SHARE OF FERC 926 COSTS ASSOCIATED WITH THE HAYDEN GENERATION STATION?

A. As a partial owner of the Hayden Generation Station, Public Service shares in the costs of operating that plant, including FERC 926 Costs associated with the employees who operate and maintain the plant. Thus, the Public Service share of Hayden costs represent the amount of benefit labor loading costs that the Company incurs related to its joint ownership of Hayden Generation Station.

| 1 | | III. FERC 926 COST TREND FROM 2013 TO 2015 |
|----|----|--|
| 2 | Q. | NOW THAT YOU HAVE DEFINED THE FOUR CATEGORIES OF FERC 926 |
| 3 | | COSTS, WHAT WAS THE AMOUNT OF FERC 926 COSTS INCURRED |
| 4 | | FOR 2013 COMPARED TO 2015? |
| 5 | A. | As Table 1 above shows, the FERC 926 amount decreases from \$66.2 million |
| 6 | | in 2013 to \$54.5 million in 2015, which represents an 18 percent decline. |
| 7 | Q. | WHAT IS CAUSING THIS SIGNIFICANT DECREASE IN TOTAL FERC 926 |
| 8 | | BENEFIT COSTS OVER THIS THREE YEAR TIME SPAN? |
| 9 | A. | The cost trend varies by component so the overall 18 percent decrease |
| 0 | | needs to be quantified and explained by the four categories defined above. |
| 1 | | This is discussed next. |
| 2 | | A. ACTUARIAL COSTS |
| 3 | Q. | WHAT CATEGORY OF ACTUARIAL EXPENSES CONTRIBUTES THE |
| 4 | | MOST TO THE DECLINE IN ACTUARIAL EXPENSE FROM 2013 TO 2015, |
| 5 | | AS SHOWN IN TABLE 1? |
| 6 | A. | The expense amount for all four actuarial costs is declining over this time |
| 7 | | period, but the most significant reduction is in qualified pension expense. As |
| 8 | | Table 1 above shows, qualified pension expense decreases \$11.6 million, |
| 9 | | from a 2013 expense amount of \$29.7 million to a 2015 expense amount of |
| 20 | | \$18.1 million. |
| 21 | Q. | PLEASE SUMMARIZE THE MAJOR DRIVERS OF THE \$11.6 MILLION |
| 22 | | DECREASE IN QUALIFIED PENSION EXPENSE. |
| 23 | A. | The decrease is primarily driven by the following four events: |
| | | |

• An increase in the discount rate;

- A higher expected return on asset ("EROA");
- A decrease in the asset loss amortization amount; and
- The impact from plan design changes.

4 Q. WHY HAS THE DISCOUNT RATE ASSUMPTION DECREASED PENSION

COST?

Α.

Α.

Each year the Company determines the actual discount rate based on a rigorous actuarial analysis of the Company's pension obligations. This analysis is required under FAS 87 and produced a final 2013 discount rate of 4.00 percent and a Test Year discount rate of 4.75 percent. The higher discount rate in the Test Year decreases the present value of the pension benefit obligation. This decrease in the present value of the pension liability is treated as a gain to the plan and is amortized over the average years to retirement of active plan participants. The gain amortization resulting from the decrease in the pension liability results in decreased pension costs as compared to 2013.

16 Q. WHAT IS THE BASIS FOR THE DISCOUNT RATE USED TO DETERMINE 17 PUBLIC SERVICE'S PENSION EXPENSE?

The discount rate was determined under the requirements of FAS 87 and based on a rigorous actuarial analysis of Public Service's annual pension obligations. This analysis matches the Company's annual pension obligations with discount rates that are appropriate for those obligations. This analysis includes performing a bond matching study and validating the results against the Citigroup Pension Liability curve and the Citigroup above median curve.

1 Q. WHO PERFORMED THE BOND MATCHING STUDY ON BEHALF OF THE

COMPANY?

Α.

- A. The bond matching study was performed by Towers Watson, with input from the Company regarding the overall approach and resulting bond portfolio.
- Q. DOES THE DISCOUNT RATE REFLECT ONLY SHORT RUN ECONOMIC
 CONDITIONS?
 - No. Although the discount rate is made at a point in time, the discount rate applied in the FAS 87 determination of pension expense is based on long-term yields for bonds over the entire expected payout range of the pension plan, not just short term rates that will be settled in the next year. As a result, the FAS 87 discount rate is similar to a forward price curve for bonds and already integrates the current best estimate of future year yields. Consequently, the FAS 87 discount rate is not so much a reflection of where rates are today, as it is a market-based projection of where rates will be in the future. If there was a consensus expectation in the market that rates are going to go up in the next year, this expectation would already be built into the yields of bonds that mature beyond one year into the future. As a result, the overall discount rate utilized by the Company reflects these yields, since the bond matching study develops a combined discount rate with the vast majority of the weight on payouts that will occur beyond the current year.

Q. PLEASE DESCRIBE THE CHANGE IN THE LONG-TERM EXPECTED RETURN ON ASSET ASSUMPTION AND EXPLAIN WHY IT DECREASED PENSION COST.

4 A. The long-term return on asset assumption has been changed for one of the pension plans that impact Public Service's pension cost, which is shown in the table below:

7 Table 2

| Pension plan | 2013 | 2015 | |
|---------------------------|-------|-------|--|
| Public Service Bargaining | 6.35% | 6.75% | |

A.

The pension trustee increased the percentage of plan assets held in stocks and decreased the percentage invested in bonds and other fixed income securities. Because stocks typically have higher average returns, the average return for the Public Service Bargaining portfolio increased. An increase to the long-term return on asset assumption increases the "return on asset" component of pension cost, which in turn decreases total pension cost.

Q. WHAT IS THE STANDARD FOR DETERMINATION OF RETURN ON ASSETS?

Return on assets is determined based on the long-term expected rates of return as dictated by the requirements of FAS 87. Individual gains or losses in a single year or even a series of years cannot be the basis for establishing this rate of return. The Company establishes a long-term rate of return on assets by breaking down the overall pool of plan assets into individual fund types that are established based on the Company's investment strategy.

Each of these fund types is then assigned an expected long-term rate of return based on the overall risk and expected long-term rate of return based on industry benchmarks for the fund type, as well as adjustments for active-versus passively-managed funds and management fees. The analysis of long-term expected returns was performed by the Company's investment advisor, JP Morgan.

Q. PLEASE DISCUSS WHY THERE IS A DECREASE IN THE ASSET LOSS AMORTIZATION.

Α.

In 2008, Public Service Pension Plan's actual return on assets was approximately negative 26 percent that, given the return assumption of 8.75 percent, resulted in a 34.8 percent, or \$234 million, shortfall from the expected return. This loss was phased into the loss amortization calculation by 20 percent each year, and then amortized over the average years to retirement. This approach caused a slow, but significant step-in of the 2008 market loss and resulted in rising pension costs through 2013. In 2013, the full loss was placed into the amortization pool and the full amount is now being amortized over the average years to retirement of active employees. This process, required under FAS 87, resulted in increased pension cost from 2009 to 2013 and will result in reduced pension cost beginning in 2014.

¹ Under FAS 87 the asset gains or losses are incorporated into the calculation of pension expense over a period of five years.

1 Q. PLEASE DISCUSS HOW PLAN DESIGN CHANGES CONTRIBUTE TO 2 THE PENSION COST DECREASE.

Α. Plan design changes implemented in 2012 significantly reduced benefit levels 3 4 for newly hired non-bargaining employees. Pursuant to the Settlement Agreement entered into in Proceeding No. 11AL-947E, the Company and 5 6 Staff of the Colorado Public Utilities Commission ("Staff") agreed to 7 commission a study (called the "Joint Pension Study") to assess the reasonableness of the plan design changes implemented for newly hired non-8 9 bargaining employees in 2012. A key finding of the Joint Pension Study was 10 that Public Service has effectively implemented changes in its retirement 11 plans, which significantly reduces the cost of benefits for non-bargained new 12 hires. The results of the Joint Pension Study are further discussed in the 13 Direct Testimony of Ms. Lowenthal.

14 Q. DID ANY OF THE ITEMS MENTIONED ABOVE THAT CAUSED 15 QUALIFIED PENSION COST TO DECREASE ALSO CAUSE THE OTHER 16 ACTUARIAL COSTS TO DECREASE?

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A. Yes, the discount rate also increased for the other actuarial costs and as I mentioned above, an increased discount rate decreases overall cost. The table below compares the 2013 and 2015 discount rates used to determine Public Service's other three actuarial costs.

Table 3

| Actuarial Cost | 2013 Discount Rate | 2015 Discount Rate |
|--------------------------------|-----------------------|-----------------------|
| Non-Qualified Pension | 3.81% | 4.56% |
| Retiree Medical (FAS 106) | 4.10% | 4.82% |
| Long-Term Disability (FAS 112) | 3.74% | 4.45% |

1 Q. ARE THERE ANY OTHER ITEMS YOU WOULD LIKE TO ADDRESS THAT

CAUSED THE 2015 ACTUARIAL COSTS TO DECLINE RELATIVE TO THE

2013 AMOUNTS?

Α.

Yes, I would like to separately discuss the reduction in retiree medical (FAS 106) costs from 2013 to 2015. A significant cause for this reduction is due to the impact of the plan design change that was made as part of the 2011 bargaining negotiations with the union. As part of the 2011 bargaining contract, Public Service negotiated to increase the pharmacy co-pay and deductibles for future retirees. This change is estimated to reduce Public Service's electric O&M by approximately \$1.0 million per year going forward.

Q. HAS THE COMPANY BASED ITS TEST YEAR COST OF SERVICE ON

THE 47 PERCENT DECREASE EXPECTED FOR ACTUARIAL COSTS IN

2015?

Α.

Yes. As discussed above, the estimates of these costs for 2015 are based upon actuarial studies in accordance with generally accepted accounting practices ("GAAP"). Thus, they are reliable estimates of the expense Public Service expects to incur in 2015 and a reasonable basis upon which prospective rates should be based.

1 B. <u>HEALTH AND WELFARE</u>

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2 Q. WHAT IS THE ACTIVE HEALTH AND WELFARE AMOUNT FOR 2015?

3 A. The 2015 health and welfare ("H&W") expense for Public Service is approximately \$28.8 million, which is a 15 percent increase over 2013.

5 Q. WHAT IS CAUSING THE INCREASE TO ACTIVE HEALTH AND WELFARE 6 COSTS OVER THIS TIME PERIOD?

A. As I mentioned above, active health and welfare costs are broken down into three subcategories, and active health care represents approximately 92 percent of the total. Since the costs in the other two subcategories have remained relatively flat since 2013, as shown in the table below, the remainder of my discussion around H&W will focus exclusively on the active health care cost component.

Table 4

| Health & Welfare Non-Active Health Care | 2013 HTY | 2015 Test Year | % Change 2013-2015 |
|--|-------------|-------------------|-----------------------|
| Misc Ben Programs | 1,055,793 | 1,004,090 | |
| Life & LTD insurance | 1,314,693 | 1,376,758 | |
| Total | 2,370,486 | 2,380,848 | 0.4% |

- 13 Q. PLEASE DISCUSS THE PROCESS THAT THE COMPANY UNDERTOOK
 14 TO DETERMINE THE ACTIVE HEALTH CARE AMOUNTS FOR 2014 AND
 15 2015.
- 16 A. In April 2014, our actuary Towers Watson, calculated both a new 2014 and
 17 2015 active health care amount. Towers Watson calculated the 2014 and
 18 2015 amounts by utilizing the active health care expense actually

experienced by Xcel Energy in 2012 and 2013, with 2012 weighted at 20 percent and 2013 weighted at 80 percent. Towers Watson then adjusted for changes in plan design, regulations, high cost claims, administrative fees, etc., and then trended the data forward to 2014 and 2015 using a 7 percent trend factor. This 7 percent trend factor was applied on a per-employee-per-year ("PEPY") basis. These costs are calculated at a plan level, meaning all operating companies with employees in that plan are calculated together. The medical and pharmacy costs have two plans; the non-bargaining employees have a high deductible health plan ("HDHP"), while the Public Service bargaining employees have a non-HDHP plan.

A.

Q. WHAT IS THE COMPANY'S BASIS FOR USING A 7 PERCENT HEALTH CARE TREND ASSUMPTION?

There are numerous statistics and projections on how much health care costs will increase in the upcoming years. The 7 percent trend rate was recommended by Towers Watson because it reflects their overall expectation for the health care trend which they used in determining our projected 2015 costs. The 7 percent trend assumption is the overall expectation for the health care trend based on survey averages, carrier information, and an analysis of the broad health care market. The Towers Watson report is included as Attachment No. RRS-1.

1 Q. DOES THE COMPANY HAVE ANY HEALTH CARE TREND DATA 2 SPECIFIC TO COLORADO?

A. Yes. The State of Colorado Department of Personnel and Administration

("DPA") provides an annual recommendation regarding adjustments to state

employee's compensation and benefits. In a report dated August 1, 2013

regarding premium contributions for 2014-2015, the DPA makes the following

comment:

To project market premium rates, benefits cost increase trend factors ranged from 7.6 to 8.6 percent for medical plans and 4.0 percent for dental plans. Surveys were used for the collection and comparison of data on group benefit plans of public and private sector employers within Colorado. Data from this survey is used to analyze plan premiums, employer and employee cost sharing, and plan design features.

A.

The full report can be found in Attachment No. RRS-2 with the cited medical and dental inflation rates being found on Page 2, Paragraph 4.

18 Q. WHAT IS THE PROJECTED ACTIVE HEALTH CARE PERCENT 19 INCREASE IN 2014 AND 2015?

Since the number of participants changes from year to year, the Public Service electric O&M amounts need to be converted to a PEPY amount to accurately compare time periods. The table below displays the Public Service electric O&M active health care costs, the average participants per year and the associated PEPY amounts. In addition to the assumed trend, there was also an increase in the number of participants from 2013 to 2014, which generated an overall cost increase of greater than 7 percent for 2014 over 2013. For 2015, the Company assumed enrollment would be flat. The

- flat enrollment results in a 7 percent cost increase in 2015 compared to 2014, as 2015 is based entirely on the recommended trend.
 - as 2013 is based entirely on the recommended the

Table 5

Active Health Care Costs
Public Service O&M Electric

| Co | 2013 | 2014 | 2015 | | % Increase 2013 to 2014 | % Increase 2014 to 2015 |
|-------|------------|-------------------|------------|-------|-------------------------------|-------------------------------|
| PSCo | 15,750,698 | 17,689,670 | 19,158,758 | Α | | _ |
| XES | 6,962,556 | 7,001,973 | 7,265,395 | В | | |
| Total | 22,713,254 | 24,691,643 | 26,424,153 | _ | 9% | 7% |
| | | | | _ | | |
| | | Average Enrollmer | nt | | | |
| PSCo | 2,558 | 2,591 | 2,591 | С | | |
| XES | 2,737 | 2,822 | 2,822 | D | | |
| | | | | | | |
| | Per Emp | loyee Per Year Co | st (PEPY) | _ | | |
| PSCo | 6,157 | 6,827 | 7,394 | (a/c) | | |
| XES | 2,544 | 2,481 | 2,575 | (b/d) | | |
| | 8,701 | 9,308 | 9,969 | = | 7% | 7% |

- 3 Q. WHY DOES THE COMPANY ESTIMATE AN AVERAGE INCREASE FOR
- 4 ACTIVE HEALTH CARE COSTS OF GREATER THAN 7 PERCENT FOR
- 5 **2013 TO 2015?**
- A. The Company used a 7 percent PEPY active health care trend assumption in both 2014 and 2015 as shown in the table below. There is both a 7 percent increase from 2013 to 2014 (\$9,308/\$8,701 = 7%) and from 2014 to 2015 (\$9,969/\$9,308 = 7%), which results in a compounded 15 percent increase from 2013 to 2015 (\$9,969/\$8,701 = 15%).

Table 6

| Active Health Care Per Employee Per Year Cost (PEPY) | | | |
|--|-------|-------|-------|
| PSCo & XES Total | 8,701 | 9,308 | 9,969 |
| Annual Increase as a Percent | | 7% | 7% |
| Compound Percent Increase 2013 to 2015 | | | 15% |

Q. DO YOU BELIEVE THE COMPANY'S ESTIMATE OF ACTIVE HEALTH CARE COSTS IS REPRESENTATIVE OF COSTS THE COMPANY

EXPECTS TO INCUR IN FUTURE YEARS?

A.

A.

Yes. The Company's PEPY active health care costs are currently forecasted to grow an average of 7 percent through 2015. This average growth rate is typical for other organizations as demonstrated by the attachments supplied above, and is lower than the increase anticipated by the DPA. The Company's expense will undoubtedly increase in 2014 through 2015 because even though Public Service has implemented several plan design changes to help control the pace of growth, the health care costs have continued to increase and are expected to increase annually at a rate of approximately 7 percent.

13 Q. FOR TEST YEAR PURPOSES, HAS THE COMPANY USED THE 14 ESTIMATE OF ACTIVE HEALTH CARE COSTS FOR 2015?

Yes. As discussed above, the estimate of active health care costs for 2015 was developed by Towers Watson and uses a 7 percent trend factor, which:

(1) is Towers Watson's expectation of the overall expectation for the health care trend in 2015 based on survey averages; and (2) reflects the actual annual medical inflation rate experienced by the Company since 2013. Thus,

the 2015 estimate of active health care costs is representative of what the Company expects to incur for rate-making purposes.

Q. WHY IS IT REASONABLE FOR CUSTOMERS TO PAY ACTIVE HEALTH CARE COSTS INCURRED BY THE COMPANY?

A. It is appropriate that customers pay for these benefits because they reflect a reasonable and necessary level of expense to maintain a complex electric system. Employees expect their employer to provide a reasonable level of health and welfare benefits, and any employer that does not do so is at a significant disadvantage in the labor market. Thus, our compensation plans and benefits, and their associated costs, are necessary to attract, retain, and motivate employees needed to perform the work necessary to provide quality services for Colorado customers. Company witness Ms. Lowenthal also discusses the reasonableness of Xcel Energy's Total Rewards Program, which includes active health care.

C. OTHER RETIREMENT

- Q. WHY DID OTHER RETIREMENT COSTS INCREASE 4 PERCENT FROM
 2013 TO 2015, AS SHOWN IN TABLE 1.
- A. The most significant cost within this category is the 401(k) match contribution which was described above. The four percent increase from 2013 to 2015, or 2 percent per year, is driven by assumed salary increases for participants. As the salary is expected to increase there is a corresponding increase to the 401(k) match on participant contributions.

- Q. FOR TEST YEAR PURPOSES, HAS THE COMPANY USED THE FOUR
 PERCENT INCREASE FROM 2013 TO 2015 EXPECTED FOR OTHER
- 3 **RETIREMENT COSTS?**

15

4 Α. Yes. As noted above, the four percent increase from 2013 to 2015, or 2 5 percent per year, is driven by assumed salary increases. As discussed by 6 Company witness Lowenthal, base salary increases are known and 7 measurable adjustments as employees have historically been given the opportunity to earn them on an annual basis. Consistent with this history, Ms. 8 9 Lowenthal explains that the Test Year cost of service reflects expected base 10 salary increases in 2014 and 2015. Since the 4 percent increase related to the 401(K) match contribution expected in 2015 is driven by the assumed 11 12 base salary increases for participants, it is reasonable to include this increase 13 in expense in the Test Year cost of service, as it is representative of the cost 14 Public Service expects to incur in 2015.

D. <u>PUBLIC SERVICE'S SHARE OF HAYDEN</u>

- 16 Q. WHAT IS CAUSING THE PUBLIC SERVICE SHARE OF HAYDEN COSTS

 17 TO DECLINE IN 2014 AND 2015 AS COMPARED TO 2013?
- A. The 19 percent decline of Public Service share of Hayden costs from 2013 to
 2015 is caused by the same reasons why the total FERC 926 costs have
 declined over the same period. Since the workers at Hayden Station are
 Public Service employees, as the benefit costs in FERC 926 decrease, the
 share of Hayden benefit labor loading costs also decreases.

- Q. FOR TEST YEAR COST OF SERVICE PURPOSES, HAS THE COMPANY INCORPORATED THE 19 PERCENT DECLINE OF PUBLIC SERVICE SHARE OF HAYDEN COSTS?
- 4 A. Yes. For the same reasons it is appropriate to include the 2015 level of
 5 expense for the other categories of Actuarial costs, it is also appropriate to
 6 have the Test Year cost of service reflect the 19 percent decline of Public
 7 Service's share of the Hayden costs. In particular, this is the level of expense
 8 Public Service expects to incur for the benefit costs of the workers at Hayden
 9 Station in 2015 and including this decrease will help ensure prospective rates
 10 are accurate.

IV. PREPAID PENSION ASSET

2 Q. PLEASE EXPLAIN HOW A PREPAID PENSION ASSET IS CREATED.

1

- A. The prepaid pension asset is the cumulative difference between what has been contributed to the pension plan and what has been expensed. The expense amount represents total Public Service pension cost and does not
- 6 include any amounts allocated from XES. If the cumulative contributions
- 7 exceed the cumulative pension expense, a prepaid asset will be created.
- Q. PLEASE EXPLAIN PUBLIC SERVICE'S REQUEST REGARDING THE
 PREPAID PENSION ASSET.
- 10 A. Consistent with the treatment of the prepaid pension asset since at least 11 1993, Public Service has included the increase in this asset in the rate base. 12 See Proceeding No. 93S-001EG (where the prepaid pension asset was included in rate base). The prepaid pension asset represents assets that are 13 14 delivering a direct benefit to the ratepayers because the investment income 15 on contributions made to the Company's pension plans lowers the pension 16 expense; therefore it is appropriate that the prepaid pension asset created by 17 these contributions be included in rate base to provide a corresponding return 18 to the shareholder.
- 19 Q. HAS THE COMMISSION APPROVED THE INCLUSION OF PREPAID
 20 ASSETS IN RATE BASE IN OTHER CASES?
- 21 A. Yes. The Commission allowed the inclusion of the prepaid pension asset in 22 the last gas rate case (i.e., Proceeding No. 12AL-1268G) and in all previous 23 electric rate cases since 2002.

Q. WHAT IS THE AMOUNT OF THE PREPAID PENSION ASSET INCLUDED IN THE TEST YEAR AND HOW DOES IT COMPARE TO THE LEVEL AT THE END OF THE 2013?

A. The 13-month average total Public Service prepaid pension asset that is included in the Test Year is \$366.5 million (\$261.0 million electric) compared to \$356.9 million (\$254.2 million electric) on December 31, 2013, or a \$9.6 million (\$6.8 million electric) increase. Ms. Blair provides the Public Service electric prepaid pension asset jurisdictional amounts for the Test Year.

Q. WHY DID THE TOTAL COMPANY PUBLIC SERVICE PREPAID PENSION ASSET INCREASE BY \$9.6 MILLION?

Α.

The slight increase in the prepaid pension asset was caused by Public Service's pension contributions exceeding the pension expense recognized for accounting purposes. The expense calculation is governed by FAS 87, but the contributions are driven by federal law requirements under the Internal Revenue Code and the Pension Protection Act ("ERISA"). Although the expense and contribution calculations both use accrual methodologies, the assumptions, attribution methods, and periods of time over which the costs are required to be recognized are different and thus can often result in different annual amounts. Over the long run, pension contributions and pension expenses will equal, but over the short and intermediate run there will be differences, which are recorded as prepaid pension assets or pension liabilities.

1 Q. ARE THERE ANY OTHER BENEFIT RELATED PREPAID ASSETS THE 2 COMPANY IS INCLUDING IN RATE BASE?

A. Yes. The Company has included the prepaid asset associated with other post employment benefits ("OPEB"). OPEB costs are calculated under Financial Accounting Standard No. 106 ("FAS 106"). The components and calculation of FAS 106 are identical to FAS 87 with one exception. Unlike FAS 87, FAS 106 asset gains or losses are not smoothed into the amortization, but instead the total loss amount is amortized over the average years to retirement for active employees.

10 Q. WHAT ARE THE COMPANY'S REQUIREMENTS REGARDING OPEB 11 COSTS?

A. Effective July 1, 1993, in accordance with Decision No. 91-1514 issued in Docket No. 91A-281E, the Company was required to implement accrual accounting for regulatory purposes on OPEB costs in accordance with the provisions of FAS 106. In addition, the Company was also required to fund 100 percent of the annual FAS 106 costs collected from customers in one or more trusts similar to the pension fund.

18 Q. WHAT ACTION DID THE COMPANY TAKE TO COMPLY WITH THIS RATE 19 ORDER?

A. A Voluntary Employee Beneficiary Association ("VEBA") was established to pay claims and fees for medical, dental, vision, and life insurance benefits for all eligible retired employees. The Public Service Retiree VEBA is set up with two subaccounts, the Union Retiree VEBA and the Non-Union Retiree VEBA.

All the activity through these two VEBAs, including contributions, payments and asset returns, is tracked in the appropriate subaccount consistent with Internal Revenue Service ("IRS") requirements. The Company has made contributions into one of these two VEBAs that have, at a minimum, equaled the Company's recognized FAS 106 expense.

A.

Α.

6 Q. HOW HAS THE COMPANY TREATED THE FAS 106 ASSET OR LAIBILITY 7 IN PREVIOUS CASES?

In all previous cases, the cumulative expense recorded under FAS 106 has exceeded cash contributions to the VEBA trust, which resulted in a net funding liability. The Commission has approved the inclusion of the FAS 106 unfunded liability, which decreases rate base. In 2015, for the first time cumulative cash contributions have exceeded FAS 106 expense, which have now turned the previous FAS 106 unfunded liability into a prepaid asset.

Q. WHAT HAS CAUSED THE FAS 106 UNFUNDED LIABILITY TO NOW TURN INTO A PREPAID ASSET?

A prepaid asset can be created due to several reasons, including contributions, high market returns on plan assets, liability gains due to demographic experience that is more favorable than expected, assumption changes, and plan changes, all of which can result in negative expense, which contributes to the creation of a prepaid asset. In 2014 and 2015, Public Service FAS 106 cost became negative primarily as a result of plan design changes that were discussed above.

1 Q. FOR RATEMAKING PURPOSES, DOES IT MAKE A DIFFERENCE 2 WHETHER THE PREPAID ASSET IS DERIVED FROM

3 **CONTRIBUTIONS OR FROM NEGATIVE EXPENSE?**

4 Α. No. The basis for building the prepaid asset and the impact on expense is 5 the same. The negative pension expense creates a decrease in expenses 6 and cost of service to the ratepayer. Public Service is unable to make a 7 withdrawal, or negative contribution, from the VEBA. In effect, Public Service is making a distribution to ratepayers that is unmatched by a 8 distribution from the VEBA trust. The cash flow to Public Service in both 9 10 scenarios is identical in that Public Service has a negative cash flow 11 relative to the expense recognized on the financial statements.

Q. WHO BENEFITS FROM THE NEGATIVE FAS 106 EXPENSE?

12

A. Public Service's customers benefit from the negative FAS 106 expense through a reduced cost of service. Negative FAS 106 expense does not benefit investors because there is not an immediate cash benefit. This timing difference between when expense is recognized and a cash benefit is actually achieved is quantified through the prepaid asset.

18 Q. WHAT IS THE AMOUNT OF THE FAS 106 PREPAID ASSET INCLUDED IN 19 THE TEST YEAR?

20 A. The 13-month average total Public Service FAS 106 prepaid asset that is 21 included in the Test Year is \$767,253 (\$546,448 electric). Ms. Blair 22 addresses these amounts as a part of her Direct Testimony, as well.

V. FERC 925 COSTS

Q. WHAT TYPES OF COSTS ARE INCLUDED IN FERC ACCOUNT 925 INJURIES AND DAMAGES?

1

15

16

17

18

19

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22

23

Α.

4 A. FERC Account 925 is comprised of workers' compensation coverage and 5 other liability insurance costs ("FERC 925 Costs"). The workers' 6 compensation benefit covers work related injury costs for medical claims. 7 permanent or partial disability, lost time, rehabilitation costs, prescription 8 drugs, etc. The other liability insurance includes coverage for general liability, 9 excess liability, fiduciary insurance, and director and officer insurance. Since 10 my area of expertise is in benefits accounting, my testimony discusses 11 workers' compensation costs further, whereas Company witness Mr. Gregory 12 Robinson discusses the remaining non-workers' compensation costs.

13 Q. EXPLAIN HOW WORKERS' COMPENSATION COSTS ARE 14 DETERMINED.

Similar to LTD, the workers' compensation accounting treatment differs for the self-insured and fully insured portions of the plan. The workers' compensation benefit is self-insured for any active bargaining or non-bargaining employee who was injured before August 1, 2001, and it is fully-insured for any employee who was injured on and after that date. Public Service is required to accrue for self-insured workers' compensation costs under FAS 112, which was discussed above. The fully insured portion is merely the cost of the insurance premium that the Company must pay each year.

1 Q. WHAT AMOUNT OF FERC 925 COSTS DID PUBLIC SERVICE ELECTRIC

2 INCUR FOR THE 2013 HISTORIC TEST YEAR ("HTY")?

3 A. In 2013, the Company incurred the following FERC 925 Costs:

Table 7

| FERC 925 Cost Type | 2013 HTY |
|------------------------------------|-------------|
| Workers' Compensation | |
| FAS 112 | 186,187 |
| Insurance premiums | 1,694,816 |
| Bank Fees & Misc. Other | 3,512 |
| Workers' Compensation Total | 1,884,515 |
| | |
| Other Insurance (Non-workers Comp) | 7,508,424 |
| | |
| Total FERC 925 | 9,392,939 |

4 Q. HAS PUBLIC SERVICE USED THE 2013 HTY LEVEL OF FERC 925

5 COSTS FOR THE TEST YEAR COST OF SERVICE?

A. Yes. As discussed by Ms. Jackson, Public Service is proposing to set rates based on our historic 2013 O&M costs, with limited adjustments for known and anticipated changes between the end of our 2013 base period and December 31, 2015. With respect to FERC 925 Costs, the Company is not proposing any adjustments in the Test Year.

11 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

12 A. Yes, it does.

Attachment A

Statement of Qualifications

Richard R. Schrubbe

I received a Bachelor of Science degree, with a major in finance, from Marquette University in 1996. From 2000 to 2005, I was employed by the DoALL Company, first as a Staff Accountant, later as Assistant Controller, and then as Corporate Controller. From 2005 to 2007, I was employed by Wilsons Leather as a Financial Analyst. In 2007, I joined Xcel Energy as a Consultant. I became the Manager of Corporate Accounting in 2010 and the Director of Corporate and Benefits Accounting in 2013. I am responsible for accounting for all employee benefits programs, playing a liaison role with the Human Resources department, external actuaries, and senior management with benefit fiduciary roles. As part of my job responsibilities, I have become familiar with the applicable laws, regulatory rules, and ratemaking practices regarding the Operating Companies' recovery of pension and benefits costs and assets. In addition, I am responsible for Xcel Energy's corporate accounting, including four core utility business unit accounting groups and multiple Xcel Energy subsidiaries.



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Date: May 21, 2014

To: Xcel Energy

From: Scott Lund

Subject: 2015 Pricing Trend Assumptions

Background

At the request of Xcel Energy, Towers Watson is providing documentation support for the trend assumptions used by Towers Watson in its 2015 pricing projections for Xcel Energy's active and retiree medical and dental plans.

In setting client trend assumptions, Towers Watson looks at a variety of sources including surveys (carrier-specific, Towers Watson, other industry sources), macroeconomic factors and indices, and our knowledge and experience within the marketplace. We do not use the client's historically observed trends to set the future trend assumptions. However, in determining where to set a client's trend assumption, we do look at the overall features of the client's benefit plan and what (if any) programs it has in place to manage costs. As our published surveys indicate, trend experience by companies can vary significantly based upon the degree to which companies manage costs. There are high performing companies which consistently see trends in the low single digits (1%-4%) without shifting costs to employees via plan or contribution changes while other companies are still experiencing trends of 9%-10% or more.

Medical Trend

Trend Components

Medical underwriting trend encompasses several components. It is not solely the price inflation for a given medical service unit. The components found in trend include the following:

- 1) Unit price inflation: Annual price inflation for a fixed "market basket" of services
- 2) **Technology and Intensity:** The additional cost of newer, more expensive technology and services (advanced imaging, advancements in prescription drugs, etc).
- 3) **Utilization:** Greater use of medical services over time. Driven by an aging population and the availability of greater medical technology.
- 4) Cost-shifting: Typically occurs as a result of costs being held down (fixed fee schedules for government programs such as Medicare and Medicaid) which are passed on to private payers, notably employer-sponsored medical plans.
- 5) Plan Design Leveraging (high deductible plans): When plans with high member cost sharing (such as deductibles >\$1,000) don't periodically increase their fixed cost elements (deductibles, out-

of-pocket maximums), they tend to experience a "leveraged" (higher) trend due to medical trend pushing more people above deductibles and out-of-pocket maximums each year.

The factors above in large part explain why observed medical trends have exceeded historical CPI increases by a significant margin. Currently, medical trends are still roughly twice the rate of CPI.

Medical Trend Surveys

The table below illustrates recent estimates of trend estimates for 2014 based on National carriers survey:

2014 Trend Surveys (assuming no plan changes)

| | Medical Trend | Rx Trend | Notes |
|---------------------------------|----------------------|--------------------|--|
| National Carriers | 19/15/14/15/16/10 | MINTURE A | CONTROL OF STREET |
| National A | No Res | ponse | |
| National B | 6.0% to 9.1% | 8.8% | The low estimate medical trend is for HSA; the high end is for PPO. Estimates do not include the effect of plan design leveraging. Trend estimates cited are a national average; Midwest trend estimates are generally slightly lower. |
| National C | 10% (paid claims) | 8.5% (paid claims) | Plan design leveraging expected to add 0.7% to medical trend and 1.1% to Rx trend |
| Towers Watson 19th Ann | ual NBGH Survey | erstonic system | 28. KURT 45. KET 57. T |
| Survey Average (all industries) | Approx 6.4% (medical | and Rx) | Health care cost trend rates remain double the rate of inflation. |
| Energy and Utilities | Approx 6.6% (medical | and Rx) | |

Survey Observations

Wide ranges exists medical trend reported by National carriers – from 6% - 10%. There is more consistency in pharmacy trend, it ranges from 8.5% - 8,8%.

towerswatson.com Page 2 of 3

Health Care Spending Growth Hits 10-year high (USA Today - April 1, 2014)

- Health care spending rose at the fastest pace in 10 years in the 4th quarter of 2013, rising at an annual rate of 5.6% according to the Bureau of Economic Analysis
- There is expected to be long-term upward pressures on healthcare costs, such as the growth of expensive high-tech treatments.
- The improving economy (with lower employment) is also cited as another potential cost pressure as more individuals gain access to benefits
- Expiring patents in 2011 and 2012 with increased generic drugs availability had kept drug trends down.
 The previous fall in drug inflation is expected to be reversed as there are fewer patents expiring in the next two years.
- CMS expects health spending to rise 6.1% in 2014, up from about 4% in 2013.

Towers Watson Medical Trend Assumption

For Xcel Energy's 2015 medical pricing, Towers Watson is using a 7% trend assumption for both medical and prescription drugs. This is consistent with what was assumed last year for 2014 pricing. The medical trend assumption was reduced from 8% to 7% in 2012 as part of the 2013 pricing process.

We believe a 7% trend assumption for medical and prescription drug claims is a reasonable assumption which is consistent with the overall health care marketplace. The survey results above also suggest our trend assumption to be reasonable.

Dental Trend

Trend rates for dental plans have historically been as lower than medical trends with less volatility. The primary reasons for lower dental trends are as follows:

- 1) Dental benefits cost significantly less than medical benefits. Since there is very little potential for a catastrophic dental cost, there a practical limit on how much an individual can incur in dental expenses.
- 2) Dental plans almost always have limited maximum benefits (\$1,000 to \$2,000 annual maximum for non-orthodontic services, \$1,500 to \$2,500 lifetime maximum benefits for orthodontia).
- 3) Dental trend does not have as many components as medical trend. The majority of dental trend is related to basic inflation, with some adjustments for advancements in dental procedures. Therefore, dental trends have tended to be slightly higher than overall CPI whereas medical trends have typically been twice as high (or more) than CPI.

Towers Watson Dental Trend Assumption

For 2015 pricing, Towers Watson recommends a trend rate of 4%, a decrease from the 5% assumed in past years. Based upon information provided from some dental carriers, current market trends are in the range of 3.5% to 4.0%.



Annual Compensation Survey Report for FY2014–15

August 1, 2013

Kathy Nesbitt, Executive Director Kara Veitch, Deputy Executive Director

Deborah Layton-Root, Statewide Chief Human Resources Officer



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INTRODUCTION & SURVEY PROCESS

INTRODUCTION

The Department of Personnel & Administration (Department), Division of Human Resources (Division) conducted its FY 2014-15 annual compensation survey as mandated by C.R.S. 24-50-104 (1)(a)(II) and 24-50-104 (4)(c). The primary purpose of the annual compensation survey is to determine market competitiveness and potential adjustments to two major components of total compensation: employee salaries and employer contributions to group benefit plans.

State of Colorado (State) statute requires that the State Personnel Director (Director) submit recommendations and estimated costs to the Governor and Joint Budget Committee of the General Assembly. This report is a summary of findings based on the current market survey. While the findings in this

The State of
Colorado's policy is to
provide competitive
total compensation to
employees in the State
Personnel System to
ensure the
recruitment,
motivation and
retention of a qualified
and competent
workforce.

report are considered, the Director's recommendations are defined in a published letter separate from this report. All changes resulting from the Director's recommendations are based upon the survey report and system studies included in the annual compensation survey for implementation on July 1, 2014.

The State's policy is to provide employees competitive pay and group benefit plans that are consistent with prevailing practices and provide a competitive package designed to recruit, reward and retain a qualified workforce. The Director's priorities are as follows:

- i. Establish overall pay and benefits consistent with prevailing practices within the market;
- ii. Move employees in the workforce whose salary is below market toward midpoint; and
- iii. Reward employees in the workforce who are meeting or exceeding performance expectations.

In FY 2013-14, the State funded a number of total compensation adjustments that were intended to further the Director's priorities. First, the State implemented a two percent across-the-board increase for nearly every State employee. In addition, an average 1.6 percent merit increase was applied based on priorities set out by the Director. The merit pool funding, which was made possible by HB 12-1321, rewards high-performing State employees and is consistent with prevailing practices in the market. Finally, all State employees' share of health insurance premium costs were reduced in FY 2013-14.

A summary of the survey process findings are highlighted in the body of this report. The summary of findings in the salary survey for employees in the State Personnel System can be found on page 7.

Overall, the Division found the State to be slightly under market by 3.8 percent when the State's salary midpoint is compared to public and private market salary midpoints (within the competitive range of +/-7.5 percent). This metric, which estimates the weighted average budget dollars necessary to reach market, is comparable to the 7.2 percent estimate the Department provided in its November 1, 2012 Director's Update letter.

In prior years, the Department has also estimated the weighted average percent that would need to be applied to each job class to obtain parity with the market. Using the March 31, 2013 analysis completed by The Segal Company (Segal), the Department estimates that the State lags the market by 6.32 percent using this metric. In last year's letter, the Department reported that the State lagged the market by 9.2 percent.

INTRODUCTION & SURVEY PROCESS

SURVEY PROCESS

Under the direction of the Department, the Division contracted with Segal to conduct the FY 2014-15 annual compensation and benefits survey. Segal is one of the nation's leading firms for benefit, compensation and human resources consulting.

Segal's study evaluated the market competitiveness of State of Colorado salaries, benefits and leave practices. The survey included a comparison of:

- The State's historical 176 benchmark jobs (salaries) and an additional 77 benchmark positions a total of 253 benchmark jobs, representing 79 percent of the State's classified employee population. The majority of the additional benchmarks are matches to professional positions that have been incorporated into the General Professional Class Series.
- Market salary comparisons at the 10th, 50th and 90th percentiles to State salaries (new).
- Paid leave, including vacation, sick, holiday and personal days (new).
- Market comparisons of health benefits, plan design and costs (medical, dental and vision).

Pursuant to C.R.S. 24-50-104 (4)(a), the annual compensation survey is based on an analysis of surveys published by public or private organizations that include a fair sample of public and private sector employers. Three primary third-party survey sources were utilized to conduct the FY 2014-15 compensation survey: Mountain States Employers Council (MSEC), Towers Watson (TW) and the National Compensation Association of State Governments (NCASG). Supplemental survey sources include the Economic Research Institute (ERI), WorldatWork (W@W) and Segal Company (Appendix A).

Not all survey publications, or their participants, use the same effective date for collecting data. In order for all survey data to have a common effective date, pay rates and benefit premiums are projected (aged) by applying relevant trend factors:

- All salary rates reported in the market were aged to March 31, 2013 (the effective date of internal data used). To project data to March 31, 2013, Segal adjusted survey data based on the cost of labor at the State level using ERI's Geographic Assessor. Data was aged by 1.29 percent to March 31, 2013 based on the W@W 2012-13 Salary Budget Increase Report. Detailed information can be found in Appendix B.
- All medical and dental benefit premium rates reported in the market were aged to July 1, 2013. To project the data, the Division used the 2012 Segal Health Plan Cost Trend Survey, MSEC 2013 Health & Welfare Plans Colorado & Wyoming and Kaiser 2012 Employer Health Benefit Survey. To project market premium rates, benefits cost increase trend factors ranged from 7.6 to 8.6 percent for medical plans and four percent for dental plans. Surveys were used for the collection and comparison of data on group benefit plans of public and private sector employers within Colorado. Data from this survey is used to analyze plan premiums, employer and employee cost sharing, and plan design features.

Nineteen published surveys were used for the collection of salary data from public and private sector employers in Colorado and state governments across the central and western regions (Appendix A). The ERI geographic assessor was used to adjust out-of-state data based on geographic differentials in average wage and income levels.

INTRODUCTION & SURVEY PROCESS

The Department participates in public and private surveys so that it may receive the results of those surveys for all participants. This data is then incorporated into the State's analysis and provides the following:

- Benchmark jobs that are used to compare the State's salary data to the market. Benchmarks are comparable to jobs commonly found in the marketplace, and therefore form a basis for comparison for the State's internal pay relationships.
- Segal worked collaboratively with the Division to compare job summaries from surveys to the State's position descriptions in order to verify job duties and determine comparable benchmark job matches.
- Once survey data was collected and compiled for analysis, another review was conducted to ensure the validity of benchmark matches and verify the accuracy of data collected. This follows, and is in addition to, the validation of data performed by the third-party organizations conducting the surveys.

The FY 2014-15 salary survey methodology is consistent with recommendations in the audit conducted on the annual compensation survey process in 2013 by the Office of the State Auditor (OSA). OSA recommended that in order to ensure State salaries are competitive with the market, the Department should base its annual compensation survey analysis and all subsequent recommendations for salary increases on comparisons of the State system with the prevailing market, which should include a comparison of State actual salaries and midpoints to market actual salaries and midpoints.

Segal conducted their survey at the direction of the Department with several of the OSA audit recommendations in mind. The following changes were made in the survey methodology in response to concerns raised by OSA:

- Increased the number of survey sources;
- Aged the data to a consistent point in time (March 31, 2013);
- Used W@W's Salary Increase Budget Adjustment as the source for projecting salary budget increases:
- De-constructed State job classifications to match market data more specifically.

Some audit recommendations, including the analysis of non-salary compensation (e.g., retirement benefits) will be addressed in future studies. Future audit recommendations include:

- 1. The Department is in discussions with Colorado Public Employees Retirement Association (PERA) to include the value of retirement benefits to employees in future total compensation reports.
- 2. The Department will establish a weighting methodology for analyzing public and private market
- 3. The Division will conduct a system maintenance study on the use of generic classifications (e.g., General Professional, Technician/Program Assistant) in order to improve market comparisons and internal alignment.
- 4. The Division will improve the compensation process by allowing more time for data analysis via aging prior year's data.

MARKET TRENDS IN SALARY PLANNING & ADJUSTMENTS (SALARY SURVEY)

The Division collected salary budget increase projections from the W@W 2012-2013 Salary Budget Planning Survey and the MSEC 2013 Colorado Benchmark Compensation Briefing to analyze prevailing market practice for total actual salary increases and planned pay structure for FY 2014-15. Total salary increases are defined as all increases market employers plan for the upcoming year through various compensation programs such as merit, performance, market, longevity, across-the-board, cost of living, and other base and non-base increases to actual salaries. Pay structures are used to establish a range of pay for jobs and generally are not automatically included as part of any salary increase.

Historically, the State has used the Consumer Price Index for all Urban consumers (CPI-U) to reflect salary adjustments. One audit recommendation from OSA published June 2013 was that the State not use CPI-U because the prices for goods and services fluctuate, and do not correspond to pay increases. OSA recommended the State should use the W@W Salary Budget Planning Survey report to determine salary adjustments and merit increases.

Findings from the W@W survey (reported in calendar years) estimate overall salary increase projections at three percent for 2013. Participants in the W@W did not report a median adjustment to salaries in 2012, but did report a mean adjustment of 1.2 percent, and are projecting a 1.5 percent salary adjustment for 2013. In addition, the W@W survey finds that organizations continue to focus on programs that tie performance to pay with merit increases being the most prevalent. W@W states that actual merit budget increases reported in 2012 were three percent and projects 2013 merit budget increases to be three percent.

Findings from the MSEC survey estimate salary increase projections at 2.8 percent for Colorado private and public sector employers in FY 2013-14. Local market trends collected and published by MSEC are historically more conservative than nationwide trends published by W@W.

MARKET DATA COLLECTION

As part of Segal's analysis, job classes were grouped into 29 recommended job families for better comparison. Segal reviewed all 496 jobs within the 29 job families and found individual benchmarks for 253 jobs (up from 176 in FY 2013-14). This represents approximately 79 percent of the population of employees in the State Personnel System, or 22,327 of 28,252 employees as of March 31, 2013 who were submitted to Segal for benchmark review. The Division is considering analyzing the job family structure for future studies.

Segal collected salary data using two central tendencies: actual salary data at the 10th, 50th and 90th percentiles; and actual salary range midpoint data for public and private sectors. In some instances, Segal gathered data for matches to other job classes or suggested more appropriate matches for journey and supervisory level jobs. Because Segal matched job classes to FY 2012-13, they matched to old IT classes; matches are listed in Appendix C. All market rates were adjusted to annual rates for the survey and converted back to monthly figures for the report. Salaries are based on full-time hours for direct comparison to State salaries. All data is projected (aged) based on the reported effective dates of data, by each survey, to reflect the common effective date of March 31, 2013.

Published survey data is reported in various labor market groups including by industry, geographic region and individual organizations in public sector surveys. Data reported by individual organizations

was summarized into an aggregate format by calculating the reported median (50th percentile) of actual salaries and the reported average (mean) of salary range midpoints. State data was excluded from the aggregate where applicable. For the State Patrol Trooper Classes, individual salary data in the market was summarized by calculating the average of actual salaries reported, as directed by C.R.S. 24-50-104 (1)(a)(III)(A).

Technically and professionally sound compensation industry guidelines were applied, including those recommended by the U.S. Department of Labor, W@W, and the Sherman Antitrust Act, to ensure integrity of all data.

SUMMARY OF BENCHMARK COMPARISONS

Following a review and validation of summary results of each published survey, final market results were combined to conduct individual comparisons of the State's benchmark classes to survey benchmarks. For each benchmark, Segal compared the State's median salary (50th percentile) in relationship to the market aggregate median salary. Detailed salary comparisons for all benchmark classes can be found in <u>Appendix C</u>.

Table A1 provides a summary of the overall difference found across all benchmark comparisons.

| Table A1 – Overall Weighted Average Percent for Budgeted Dollars | | | | |
|---|--|--|--|--|
| State Salaries vs. Market Salaries | | | | |
| Overall Difference 3.8% | | | | |
| The weighted average of median State salaries compared to median of market salaries | | | | |

Table A1 represents the percent growth in budgeted dollars needed to achieve prevailing market salary levels. This finding indicates that, on average, State salaries are in a competitive position with the market. The State has identified salaries as competitive if they are within 7.5 percent (plus or minus) of market levels. A detailed comparison by individual benchmarks provides a comprehensive breakdown versus overall averages (Appendix C).

Table A2 represents the findings of 253 of the benchmark comparisons. Individual comparisons showing significant differences in the State's salaries in relationship to market salaries for several benchmark classes are highlighted. These classes are considered out of alignment to market as they are either below or above the 7.5 percent (plus or minus) target threshold. It is important to note that even if the overall comparison of State salaries is within the 7.5 percent (plus or minus) target threshold, that comparison alone does not indicate whether salary adjustments are needed. Other factors including, but not limited to, market trends in salary budget planning and projections, economic indicators, individual class differences, and recruitment and retention issues serve as indicators to determine the need for annual salary adjustments.

| Table A2 - Median Salary Comparisons Number of State Benchmarks Above/Below Market | | | | | | |
|---|-------|--|--|--|--|--|
| Percentage Difference # Above Market # Under Market | | | | | | |
| 20% or greater | 19 26 | | | | | |
| 7.5% to 20% 46 61 | | | | | | |
| Within 7.5% 101 | | | | | | |
| Total Number of Analyzed State Benchmarks: 253 | | | | | | |

The benchmark analysis indicates that there is a need to address misaligned job classes and make adjustments to ensure alignment of internal pay relationships relative to external market pay. These adjustments will provide a sound basis to address inconsistencies in State pay relative to market.

State Patrol Trooper Classes

For State Patrol Trooper Classes, C.R.S. 24-50-104 (1)(a)(III)(A) outlines two provisions for determining prevailing market and adjusting salaries that differ from other classes. First, statute defines the labor market for State Patrol Trooper Classes to include the three highest-paid and largest (more than 100 commissioned officers) law enforcement jurisdictions within Colorado. The trooper market in this year's survey is compared to the City and County of Denver (Career Service Authority), City of Loveland and the City of Lakewood. Second, salary adjustments for the State Patrol Trooper Classes are to be at least 99 percent of the actual average salary provided in the defined market.

Benchmark comparisons for the State Patrol Trooper Classes are provided in Table A3. The percent reflects the adjustment needed to reach 99 percent of the market average salaries. Insufficient data was reported by the defined market for State Patrol Intern and State Patrol Trooper III and are not included in the summary.

| Table A3 - Comparison of State and Market Salaries for State Patrol Trooper Classes | | | | | |
|--|-----|--|--|--|--|
| State Patrol Trooper Classes State Salaries vs. Market Sal | | | | | |
| State Patrol Trooper | 30% | | | | |
| State Patrol Supervisor | 7% | | | | |
| State Patrol Admin I 11% | | | | | |
| State Patrol Admin II 8% | | | | | |
| Weighted average of State salaries compared to 99 percent of weighted average of market salaries | | | | | |

Salary data in the market for trooper class comparisons is volatile because of the limited number of jurisdictions included in the statutorily defined market for the State Patrol Trooper Classes. Moreover, jurisdictions meeting the market definition are subject to change each year.

MERIT PAY AND PRIORITY GROUPS

All public employers and private businesses operate on the basis of employing individuals with a broad range of experience and skills, which translates to a workforce that is evenly distributed across quartiles of pay ranges and positioned for professional growth. In FY 2013-14, the State moved toward a merit-based approach, as authorized by HB 12-1321. This approach provides an annual compensation system designed to recognize performance and placement within the pay range. It affords lower paid, yet high-performing employees greater opportunity to work toward the midpoint of the range. Merit pay does not

replace the market adjustment (salary survey) increase. Merit pay can be a combination of base and non-base increases, and is based upon placement in market, placement in range and performance.

Awards of merit pay are based upon priority groups. The priority groups for merit pay increases are based upon employee performance and placement within the pay range as detailed in Table A4 (A is the highest priority level for funding; J is the lowest priority level for funding).

| Table A4 – Priority Groups for Merit Pay Increases | | | | | | | | |
|--|--|--------------|--------------|--------------|--------------|--|--|--|
| Quartile 1 Quartile 2 Quartile 3 Quartile 4 > Quartile 4 | | | | | | | | |
| Performance Rating | 0-24.99% 25-49.99% 50-74.99% 75-100% >100% | | | | | | | |
| L3 -Exceptional | _3 -Exceptional A B C D E | | | | | | | |
| L2 – Successful F G H I J | | | | | | | | |
| L1 –Needs Improvement | Not Eligible | Not Eligible | Not Eligible | Not Eligible | Not Eligible | | | |

SUMMARY OF SALARY SURVEY FINDINGS

Overall, the comparison of the State's actual salaries in relationship to market salaries indicates that the majority of classes benchmarked are within the 7.5 percent target threshold. The percent growth on the budgeted dollars is approximately 3.8 percent.

Employees at the State of Colorado are grouped into eight occupational groups (Appendix C). All but one occupational group are within the competitive range of the 7.5 percent target threshold of the weighted average budget dollar difference. The only occupational group that is outside (under) the 7.5 percent target threshold is the Administrative Support Occupational Group.

The Division conducted a system maintenance study in FY 2013-14 for the Corrections Case Manager and Correctional Youth and Clinical Security Officer series (<u>Appendix D</u>). The Department's analysis is pending review and verification by the Department and its consultants.

Segal found that the General Professional Class Series is too broad to effectively match market positions. As such, Segal established job families; the Division will be studying this concept in FY 2014-15. Segal also found that the Program Assistant and Technician Series may also be too broad to effectively match market positions and the internal relationship with the General Professional Class Series. Therefore, the Division will be conducting a system maintenance study on these classes for FY 2014-15.

GROUP BENEFIT PLANS

To determine prevailing market rates for FY 2014-15, the Division collected market data on FY 2013-14 market trends and practices in medical, dental, life, short term disability (STD) and long term disability (LTD) benefits, pension benefits for comparison of plan-costs and cost-sharing features. Depending on the benefit area and data availability, the comparison includes, but is not limited to, premium rates, the employer and employee share of contributions toward premiums, and cost-related features of plan options, such as member deductibles and out-of-pocket maximums. Cost-sharing data and plan design features were used to measure the competitiveness of the State's group benefit plans as compared to the prevailing market, and were also used to support decisions on the future designs of cost-effective plan options.

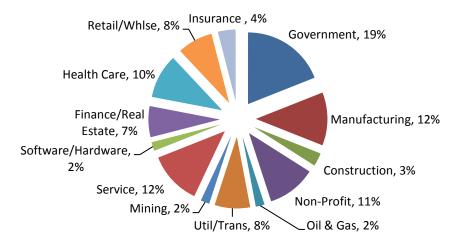
To determine prevailing market, the Division contracted with Segal to conduct a benefits survey and a comparison of the State's leave benefits to market. For the benefits survey, Segal used information provided by employers of all sizes, regardless of benefit plans, who submitted their benefit information to the MSEC *Health & Welfare Plans Colorado & Wyoming* and the Kaiser *2012 Employer Health Benefits Survey*. Employers in the studies may provide Preferred Provider Organization (PPO), Health Maintenance Organization (HMO), Point of Service (POS) medical plans, and/or Health Savings Accounts (HSA) for their employees. The State provides PPO and HMO options to its workforce. The average practice for premium contributions or co-pay amounts was used as the prevailing practice for the market. In assessing the prevailing practice for the majority of the organizations in the market, the weighting factor was the number of organizations.

The Division also collected data that monitors healthcare trends that impact overall costs. This includes new laws and regulations, utilization, claims, and other practices that are used to project increases in premium rates and employer costs to market and State's plans. Cost increase trends are used to project all benefit data to a common point in time – the new benefit plan year, which begins on July 1, 2013. Segal reports in its 2012 Segal Health Plan Cost Trend Survey Report, a medical cost increase trend between 7.9 percent and 8.6 percent. An overall trend projection of 8.5 percent for medical and four percent for dental were the basis used to compare the State to the market.

Data on market premiums, the employers' share of premiums and the related cost-sharing design features of benefit plans were collected from the MSEC 2013 Health & Welfare Plans Survey. The survey represents the practices of 594 Colorado private and public sector employers. Figure 1 shows the industries of the survey participants. Medical and dental insurance cost increase trend information on market practices was collected from the 2012 Segal Health Plan Cost Trend Survey.

Figure 1 - Participating Organizations

Industry Type (594 Organizations)



MEDICAL PLAN – SUMMARY OF FINDINGS

To compare with the market, the Division used Segal's 2012 Health Plan Cost Trend Survey, MSEC's 2013 Health and Welfare Plans for Colorado & Wyoming and Kaiser's 2012 Employer Health Benefits Survey. The State's medical plan includes a self-funded, co-pay option and a High Deductible Health Plan (HDHP) option, which includes an HSA option, administered by United Health Care (UHC). Additionally the State offers two fully-insured HMO options including a co-pay option and a HDHP option, that includes an HSA option, through Kaiser Permanente.

The State provides a four-tier premium schedule for coverage of the employee, employee plus spouse, employee plus children and employee plus family. Based on data collected in the MSEC survey (Table B1a), the State compares favorably with market employers by offering both PPO and HMO programs to the State workforce. Table B1b shows the July 2013 enrollment summary of active State employees. State employees show a slightly lower enrollment in the PPO plan options, than in the HMO options.

| Table B1a - Types of Health Coverage Offered by Market | | | | |
|--|----------------------------|--|--|--|
| Types | Percentage of Participants | | | |
| Preferred Provider Organization (PPO) | 53% | | | |
| EPO | 2% | | | |
| HDHP | 19% | | | |
| Health Maintenance Organization (HMO) | 18% | | | |
| Group Indemnity | 1% | | | |
| Point of Service (POS) | 7% | | | |

| Table B1b - July 2013 State Classified Workforce Enrollment (w/o University of Colorado) | | | | | | | |
|--|---------|--|-------|-------|--------|--|--|
| Plan | EE Only | EE Only EE & Spouse EE & Children Family | | | | | |
| KP-HDHP | 762 | 149 | 192 | 301 | 1,404 | | |
| KP-CoPay | 6,268 | 1,252 | 2,815 | 1,953 | 12,288 | | |
| KP Subtotal | 7,030 | 1,401 | 3,007 | 2,254 | 13,692 | | |
| UHC-HDHP | 2,204 | 594 | 839 | 1,266 | 4,903 | | |
| UHC-CoPay | 3,964 | 1118 | 1,514 | 1,183 | 7,779 | | |
| UHC Subtotal | 6,168 | 1,712 | 2,353 | 2,449 | 12,682 | | |
| Classified Workforce | 13,198 | 3,113 | 5,360 | 4,703 | 26,374 | | |

- 2012 Segal Health Plan Cost Trend Survey Report
- Note: 5,608 classified staff waived out of the medical program

As shown in Table B2, the State's employer percent contribution (or "ER Percent Contrib.") for all tiers are generally lower than market. On average in FY 2013-14, the State contributed slightly less than the market share of premium overall, which is 80 percent employer share of costs to 20 percent employee share of costs.

The State continues to lag prevailing market employer share of medical contributions for FY 2013-14 (see "ER\$ Contrib." in Table B2). Some of the funding reserve from the State's benefit program was used to supplement the premium contribution for State employees – this allowed employee contributions of premiums to decrease for all tiers and plans in FY 2013-14. FY 2013-14 *Segal Benefits Trend Survey* indicates an overall 8.5 percent increase in benefit cost. If this percent increase were applied to State benefits rates, it would place State benefits rates above current market costs of benefits in FY 2014-15. Because State utilization trends have been flat for two years, the Department anticipates no increases to employee contribution for medical or dental benefits in FY 2014-15.

| | Table B2 – FY 2013-14 Medical Rates Comparison w/8.5% Segal Trend to Market | | | | | | | |
|--------------------------------------|---|-----------------------|---------------|------------------|-------------------------|-------------------|---------------|--|
| Market with 8.5% Trend Applied | Market Total Premium | Premium Tier Ratio | ER\$ Contrib. | ER Tier Ratio | ER Percent Contrib. | EE \$ Contrib. | EE Tier Ratio | |
| EE Only | \$ 567.23 | 1.0 | \$ 491.30 | 1.0 | 87% | \$ 75.93 | 1.0 | |
| EE + SP | \$ 1,278.53 | 2.3 | \$ 1,036.18 | 2.1 | 81% | \$ 242.36 | 3.2 | |
| EE + CH | \$ 1,048.42 | 1.8 | \$ 870.58 | 1.8 | 83% | \$ 177.84 | 2.3 | |
| Family | \$ 1,598.57 | 2.8 | \$ 1,244.68 | 2.5 | 78% | \$ 353.89 | 4.7 | |
| | | | | | | | | |
| Colorado (weighted avg) | Total Projected Premium | Premium Tier Ratio | ER\$ Contrib. | ER Tier Ratio | SOC Percent Contrib. | EE \$ Contrib. | EE Tier Ratio | |
| EE Only | \$ 505.46 | 1.0 | \$ 434.10 | 1.0 | 86% | \$ 71.36 | 1.0 | |
| EE + SP | \$ 1,042.86 | 2.1 | \$ 762.60 | 1.8 | 73% | \$ 280.26 | 3.9 | |
| EE + CH | \$ 961.91 | 1.9 | \$ 795.66 | 1.8 | 83% | \$ 166.25 | 2.3 | |
| Family | \$ 1,483.07 | 2.9 | \$ 1,080.90 | 2.5 | 73% | \$ 402.17 | 5.6 | |

- 8.5 percent increase was applied based on 2013 Segal Health Plan Cost Trend Survey
- Note: Does not include fund balance contribution

The State's medical plan options provide typical and prevailing coverage that include inpatient care, office visits, psychiatric care, substance abuse programs, prescription drugs, outpatient surgery, home healthcare, hospice, baby care, annual physical, nurse line, maternity management, chiropractic, first-dollar preventive care, chronic disease management and pre-taxed flexible spending accounts. Overall, the State's medical plan options show a mixed comparison with the market in terms of basic cost-sharing features such as deductibles, out-of-pocket maximums, copays, and deductibles with prescriptions (Table B3). On average, the State has lower deductibles for network services and out-of-pocket maximums. In general, State employees have lower co-pay amounts for prescriptions at the pharmacy and higher co-pay amounts through mail-order services. The Division will be reviewing the State's medical plan design during the next request for proposal (RFP) process.

| Table B3 – FY 2013-14 Basic Plan Coverage (HDHP) | | | | | | | | |
|--|-------------------|------------|------------|--------------|--|-------|------------|--|
| Core Benefit | Core Benefit Tier | | | Tier Mark | | State | Difference | |
| | Employee | \$1,977.00 | \$1,350.00 | (\$627.00) | | | | |
| In-Network Deductible | Family | \$3,734.00 | \$2,700.00 | (\$1,034.00) | | | | |
| In-Network Maximum Out-of- | Employee | \$3,336.00 | \$2,750.00 | (\$586.00) | | | | |
| Pocket Cost | Family | \$6,900.00 | \$5,500.00 | (\$1,400.00) | | | | |
| Co-Pay for an office visit | Employee | \$32.00 | \$0.00 | (\$32.00) | | | | |
| Average Co-Pay at the Pharmacy | I | Market | State | | | | | |
| | \$11.00 | \$10.00 | (\$1.00) | | | | | |
| | Tier 2 | | | \$7.00 | | | | |
| | Tier 3 | \$53.00 | \$50.00 | (\$3.00) | | | | |
| | Tier 4 | NA | NA | | | | | |
| Average Co-Pay for Mail Order | | | | \$0.00 | | | | |
| | Tier 1 | \$22.00 | \$23.00 | \$1.00 | | | | |
| | Tier 2 | \$60.00 | \$71.00 | \$11.00 | | | | |
| | Tier 3 | \$110.00 | \$125.00 | \$15.00 | | | | |
| | Tier 4 | NA | NA | | | | | |

Changes in healthcare that will impact medical plans and costs for the State and other market employers include provisions to the Patient Protection and Affordable Care Act (PPACA) and the Health Care and Education Reconciliation Act of 2010 (HCERS), collectively referred to as the Affordable Care Act (ACA). These changes will be phased in over the course of the next eight years. In order to be in compliance with all regulations, the Department will monitor and report estimated costs when regulations are issued.

DENTAL PLAN – SUMMARY OF FINDINGS

For FY 2014-15, the State has two self funded PPO dental plan options: Delta Dental Basic and Delta Dental Plus. Based on the FY 2013-14 survey findings and recommendations, the Department enhanced its dental programs by expanding the network to allow better access to in-network services to employees, particularly employees in rural areas. Combining both plan options (Basic and Plus), the State's overall weighted average for state contribution is higher than the market ("ER\$" column in Table B4).

| | Table B4 – FY 2013-14 Dental Rates Comparison w/4% Segal Trend to Market | | | | | | | |
|--------------------------|--|------------------|---------|-------------|-----------------|---------|------------|--|
| Market w/4% projection | Total | Premium Ratio | ER\$ | ER Ratio | ER\$ Percent | EE\$ | EE\$ Ratio | |
| EE Only | \$33.09 | 1.0 | \$18.04 | 1.0 | 55% | \$15.05 | 1.0 | |
| EE + Spouse | \$63.97 | 1.9 | \$30.32 | 1.7 | 47% | \$33.65 | 2.2 | |
| EE + Child(ren) | \$72.78 | 2.2 | \$30.71 | 1.7 | 42% | \$42.07 | 2.8 | |
| Family | \$101.63 | 3.1 | \$46.72 | 2.6 | 46% | \$54.90 | 3.6 | |
| | | | | | | | | |
| Colorado Basic | Total | Premium Ratio | ER\$ | ER Ratio | SOC Percent | EE\$ | EE Ratio | |
| Employee Only | \$30.20 | 1.0 | \$25.92 | 1.0 | 86% | \$4.28 | 1.0 | |
| Employee + Spouse | \$58.38 | 1.9 | \$42.62 | 1.6 | 73% | \$15.76 | 3.7 | |
| Employee + Child(ren) | \$61.20 | 2.0 | \$46.44 | 1.8 | 76% | \$14.76 | 3.4 | |
| Family | \$89.36 | 3.0 | \$62.22 | 2.4 | 70% | \$27.14 | 6.3 | |
| | | | | | | | | |
| Colorado Basic Plus | Total | Premium Ratio | ER\$ | ER Ratio | SOC Percent | EE\$ | EE Ratio | |
| EE Only | \$44.30 | 1.0 | \$25.92 | 1.0 | 59% | \$18.38 | 1.0 | |
| EE + Spouse | \$86.54 | 2.0 | \$42.62 | 1.6 | 49% | \$43.92 | 2.4 | |
| EE + Child(ren) | \$90.76 | 2.0 | \$46.44 | 1.8 | 51% | \$44.32 | 2.4 | |
| Family | \$133.02 | 3.0 | \$62.22 | 2.4 | 47% | \$70.80 | 3.9 | |

Cost-sharing features are compared and summarized in Table B5. The Division compared the average of PPO dental plans reported in the market to both of the State's PPO dental plan options. The State's dental plan options provide typical and prevailing coverage that include diagnostic and preventive services. Basic services include restorations, periodontal treatment, root canal therapy and extractions. Major services include crowns, bridges, dentures and orthodontia.

| Table B5 – FY 2013-14 Dent | al Plan Benefit Options & Cost - | - Sharing Features | |
|--|---|------------------------------|------------|
| Types of Dental Plans Offered | <u>Market</u> % of Organizations Providing Plan | <u>State</u> Plan Offered | |
| Dental PPO | 87% | ١ | ′es |
| Dental HMO | 11% | 1 | No |
| Group Indemnity | 9% | | No |
| Maximum Benefit (Per person per year) | PPO Plans | Basic | Basic Plus |
| \$1,000 | 24% | \$1,000 | |
| \$1,200-\$1,250 | 7% | | |
| \$1,500 | 52% | | |
| \$2,000 | 12% | | \$2,000 |
| Maximum Lifetime Orthodontic Benefit (Per person) - Median | \$1,500 | N/A | \$2,000 |
| Miscellaneous Plan Features (Most common) | PPO Plans | Basic | Basic Plus |
| Deductible applies to basic & major coverage, but not preventive | 76% | Yes | Yes |
| Orthodontics covered for children | 79% | No | Yes |
| Orthodontics covered for adults | 26% | No | Yes |

Data Collected from 2013 Mountain States Employer Council Health and Welfare Plan Survey

LIFE INSURANCE AND ACCIDENTAL DEATH & DISMEMBERMENT (AD&D)

The Division collected data from the MSEC survey to compare the basic life and AD&D insurance benefits provided by market employers, including common practices relative to the share of premiums paid by the employee and employer and value of the benefit. Detailed comparisons are provided in Table B6.

Overall, basic life and AD&D insurances remain stable as reported by MSEC. The most common practice (97 percent of large employers offering a policy) is for the employer to pay 100 percent of the premium costs for the plan. The State provides 100 percent State-paid basic life insurance and AD&D of \$50,000 to all employees at a cost of \$8.76 per month, per employee. Generally, the market offers this type of coverage in terms of factors of an employee's salary which range from anywhere between one and two times the employee's salary. The most common practice, however, is to offer this coverage at a level equivalent to the employee's salary. Table B6 shows the comparison of the equivalent dollar value using the market multiplier based on the State's average annual salary. The average market basic life coverage is approximately \$65,000, which is higher than the State's current basic life coverage of \$50,000.

| TABLE B6 – FY 2013-14 BASIC LIFE AND ACCIDENTAL DEATH & DISMEMBERMENT INSURANCE | | | | |
|---|------------------------------------|------------------------------------|--|--|
| | <u>Market</u> | <u>State</u> | | |
| | % of Organizations | Plan Offered | | |
| | Providing Plan | r iair enerea | | |
| Life Insurance Offered as a Benefit | 97% | Yes | | |
| Premium | Costs - Paid by Employ | er | | |
| Basic Life Insurance | Yes | Yes | | |
| Basic Accidental Death & Dismemberment | Yes | Yes | | |
| Value o | of Basic Life Insurance | | | |
| Provided as a specific dollar (\$) amount | 30% | Yes | | |
| Average value including the following practices | \$65,065 | \$50,000 | | |
| Provided as a multiple of annual base salary | % of Organizations Providing Plans | Average \$ Value if State Offered* | | |
| 1x base salary | 31% | \$51,059 | | |
| 1.5x base salary | 11% | \$76,589 | | |
| 2x base salary | 19% | \$102,118 | | |

Value estimated using the State's average annual salary of \$51,059, effective May 2013

SHORT-TERM DISABILITY INSURANCE (STD)

Currently, the State provides STD insurance at no cost to employees for the purpose of protecting employees' income. This insurance pays up to 60 percent of pre-disability income for up to 150 days following a required 30-day waiting period. Table B7 details the State and market comparison. The State's STD benefit is comparable with the market, with State employees having to use their leave accrual to cover the first 30 days. The MSEC survey does not provide market information pertaining to the waiting period. The State's STD rate is increasing this year from 0.19 to 0.22 percent of salary.

| TABLE B7 - | - FY 2013-14 SHORT-TERM [| DISABILITY INSURANCE |
|----------------------------------|---------------------------|--|
| | <u>Market</u> | <u>State</u> |
| | % of Organizations | Plan Offered |
| | Providing Plan | Plan Offered |
| STD Offered as a Benefit | 66% | Yes |
| Premium Costs - Paid by Employer | 77% - Yes | Yes |
| Maximum Weekly Benefits | | |
| Average maximum dollars | \$1,250 | NA |
| Specific maximum percentage | Median 60% | 60% |
| Duration of STD Benefits | | |
| 8 Weeks (2 months) | 2% | |
| 11 weeks | 18% | |
| 13 Weeks (3 months) | 38% | 150 days following the required 30-day waiting |
| 22 Weeks (5 months) | 0% | period. |
| 26 Weeks (6 months) | 24% | |
| 52 Weeks (1 year) | 1% | 7 |
| Market Average Weeks | N/a | |

Based on MSEC Health and Welfare Plan Survey 2013

LONG-TERM DISABILITY INSURANCE (LTD)

Currently, the State does not provide LTD insurance as a paid benefit. Ninety percent of Colorado market employers included in the MSEC survey provide this benefit to their employees. Eighty-two percent of them provide LTD benefit plans at no cost to their employees, and 15 percent of the market employers have their employees pay 100 percent of the total insurance premium cost. Sixty-five percent of the employers require a 90 day (3 month) elimination period, after one becomes totally disabled, before the LTD benefits begin. Like the State's STD benefits plans, 72 percent of employers have policies that offer 60 percent of salary during the total disability period. Currently, the State, through the Defined Benefit (DB) program with PERA, has a LTD benefit program for vested employees (employees with five years or more of PERA service) who retire with a long-term disability. As the average age of the State workforce is older than the market in Colorado, the State may pursue this benefit as a competitive tool to recruit and retain a qualified workforce.

PATIENT PROTECTION AND ACCOUNTABILITY ACT (PPACA)

The State of Colorado contracted with Segal to conduct an audit of the State's compliance with the provisions detailed in the PPACA. The audit's preliminary findings indicate that a small number of

individuals previously considered part-time, now meet the full-time requirements to qualify for ACA. At the time of this report, this is not a significant number and will not have an impact on overall costs of benefits. More will be reported as the audit is finalized (August 2013).

COLORADO PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA)

State employees have retirement benefits through PERA rather than Social Security. Newly hired State employees have a choice of two basic retirement plans: the Colorado PERA Defined Benefit Plan or the Defined Contribution Plan. For FY 2014-15, the State will pay 10.15 percent toward an employees' PERA pension plans; State employees contribute eight percent. As a result of legislation, the State, as a PERA employer, pays an incremental percentage increase each year toward the Amortization Equalization Disbursement (AED) and the Supplemental Amortization Equalization Disbursement (SAED).

In response to a request for information (RFI) issued by the Joint Budget Committee (JBC), the State of Colorado is in discussions with PERA to include the value of retirement benefits to employees in the total compensation report. The Department is currently working within the scope of its statutory authority and current resources to gather, analyze and present information to the JBC. Additional analysis beyond this will likely require additional funding or spending authority. The Department plans to include PERA benefits in the Annual Compensation Report for FY 2015-16 (August 1, 2014 report).

As shown in Table B8, employers are offering employees different types of retirement plansin addition to market employers' contribution of 1.45 percent of salary toward Medicare and 6.2 percent of salary towards Social Security (total of 7.65 percent) as shown in Table B9. This table compares the employer contribution percentages in employees' pension packages between the State and its competitive market. Note that the State's contributions in this table include the percent contributions necessary to maintain the solvency of the State's retirement fund for prior obligations as well as the contributions necessary to fund the current workforce's retirement benefits. Altogether, the State contributes a higher payroll amount toward its employees pension benefits (Table B9).

Social Security is part of the retirement plan for roughly 96 percent of American workers. Taxes are withheld from payroll for Social Security (6.2 percent) and Medicare (1.45 percent).

| TABLE B8 - Retirement Plans | | | |
|---------------------------------|--------|-------|--|
| Type of retirement plan offered | Market | State | |
| No | 1% | | |
| 401k | 69% | X | |
| 403b | 14% | | |
| 457b | 23% | X | |
| 401a plan/money purchase | 18% | | |
| Defined Benefit | 18% | X | |
| Other | 13% | | |
| PERA | 4% | X | |

¹ Note that the 10.15% contribution rate here refers to general state government. Other PERA contribution rates can apply to different groups including, but not limited to, State Troopers and some employees in the Judicial Branch.

| TABLE B9 – FY 2013-14 Total Percent Employer Contribution | | | |
|---|--------|--------|--|
| Components of Pension Benefits | Market | State | |
| Social Security | 6.20% | NA | |
| Medicare | 1.45% | 1.45% | |
| DB/DC Contribution | NA | 10.15% | |
| AED for PERA | NA | 3.60% | |
| Average Tax Deferred Matching | 4.45% | NA | |
| Total Contribution from Employer | 12.10% | 15.20% | |

LEAVE BENEFIT COMPARISON

New to the FY 2014-15 Annual Report is a comparison of State leave benefits to market. The next series of tables details the comparison of State leaves including annual, sick, holiday, personal, bereavement, jury duty, Family Medical Leave (FML) and Military Leave to market. Survey sources include Towers Watson Employee Benefit Policies and Practices, Compensation Data Surveys Benefits USA 2012/2013, The National Survey of Company Benefits Programs and Policies, BLR Benchmark Benefit Survey, World at Work Time Off Survey and the Bureau of Labor Statistics State & Local Government Workers National Compensation Survey.

Table C-1 shows that the State is equivalent to market for the number of annual leave days allowed by year.

| C-1 Vacation/PTO Accrual (Days per Year) Average Number of Days Provided by Years of Service | | | | |
|--|----------|----------|----------|----------|
| Data Source | 1 year | 5 years | 10 years | 20 years |
| Towers Watson Employee Benefit Policies and Practices | | | | |
| For-Profit Organizations Non-Profit Organizations | 10 13 | 15 16 | 18 19 | 22 22 |
| Average | 11.5 | 15.5 | 18.5 | 22 |
| WorldatWork Time Off Survey All Survey Respondents | 12 | 16 | 17 | 22 |
| BLS State and Local Government Workers, National Compensation Survey | 12 | 16 | 18 | 22 |
| Overall Average | 11.8 | 15.8 | 17.8 | 22 |
| State of Colorado | 12 | 15 | 18 | 21 |
| Difference | 0.2 | -0.8 | 0.2 | -1.0 |

Table C-2 outlines the State of Colorado sick leave compared to market. The data indicates the State sick leave is slightly below market, however not significantly. As for holidays and personal leave days, the State is competitive with holidays at 10 days per year. However, the State lags the market with no personal holidays offered, compared to the market average of 2.75 days per year (Table C-3a and C-3b).

| C-2 Sick Leave Accrual (Days per Year) Average Number of Days Provided by Years of Service | | | | | | |
|---|-----|------|------|------|--|--|
| Data Source 1 Year 5 Years 10 Years 20 Year | | | | | | |
| Towers Watson Employee Benefit Policies and Practices | | | | | | |
| For-Profit Organizations | 8 | 11 | 11 | 11 | | |
| Non-Profit Organizations | 11 | 12 | 12 | 12 | | |
| Average | 9.5 | 11.5 | 11.5 | 11.5 | | |
| WorldatWork Time Off Survey | | | | | | |
| All Survey Respondents | 9 | 9 | 9 | 9 | | |
| BLS State and Local Government Workers, National Compensation Survey | 11 | 11 | 12 | 12 | | |
| Overall Average | 9.8 | 10.5 | 10.8 | 10.8 | | |
| State of Colorado | 10 | 10 | 10 | 10 | | |
| Difference | 0.2 | -0.5 | -0.8 | -0.8 | | |

| | Table C-3a Paid Holidays and Personal Days (days/year) | | | | | | | |
|----------------------------------|---|------------------|-----------------|------------------|------------------|-----------------|-----------------------|---------------------------|
| Data Source | < 7 days | 7 days | 8 days | 9 days | 10 days | 11 days | 12 or more days | Avg # of Personal Days |
| Towers Watson | | | | | | | | |
| For- Profit Non- Profit | 9.20% 21.20% | 10.50% 11.10% | 15.80% 8.10% | 18.00% 15.20% | 28.50% 23.20% | 11.00% 9.10% | 7.00% 12.20% | 2 days 3 days |

| Table C-3b Paid Holidays and personal (days/year) | | | | |
|--|----------------------------|------------------------------------|--|--|
| Data Source | Average number of Holidays | Average number of Personal Days | | |
| WorldatWork Time Off Survey, | | | | |
| Traditional Plans | 9.0 days | 3 days | | |
| BLS State and Local Government Workers, National Compensation Survey | 11 days | No data | | |
| Average | 10 days | 2.75 days | | |
| State of Colorado | 10 days | 0 days | | |
| Difference | 0 days | 2.75 days | | |

Bereavement Leave comparisons to market indicates the State offers more leave compared to public and private sector data as indicated in table C-4. The State allows up to 40 hours or more for bereavement, while the market generally allows 3 days (24 work hours).

| Table C-4 Bereavement Leave | | |
|---|------------------------|--|
| Data Source | Average Number of Days | |
| Compensation Data Surveys Benefits USA 2012/2013, The National Survey of Company Benefits Programs and Policies | 3.3 days | |
| Bureau of Labor Statistics (BLS) Benchmark Benefit Survey Series | 3 days | |
| Average | 3.15 days | |
| State of Colorado | Up to 5 days | |
| Difference | Up to 1.85 days | |

Table C-5 compares the State of Colorado jury duty leave as length of duty compared to 68 percent of market as the same (no limit). Thirty-three percent report 10.8 days as the average number of days.

| Table C-5 Jury Leave | | | | |
|---|-------------|------------------------|--|--|
| Data Source | % Reporting | Average Number of Days | | |
| Compensation Data Surveys Benefits USA 2012/2013, The National Survey of Company Benefits Programs and Policies | 33.3% | 10.8 work-days* | | |
| BLR Benchmark Benefit Survey Series | 49% | No limit | | |
| State of Colorado | NA | Length of Duty | | |
| Difference | NA | NA | | |

^{* 68%} of organizations report no limit on the number of paid jury duty days

The State's policy on FML leave grants employees 13 weeks of leave, versus the market, which provides the federally mandated 12 weeks. In addition, the State allows employees to reset their FML leave at the beginning of the fiscal year as opposed to the rolling year in the market. The average number of days offered by participants for market is indicated in Table C-6. Benchmark data would suggest that most market employers use a rolling year.

| Table C-6 Family Medical Leave | | | | |
|---|------------------------|--|--|--|
| Data Source | ata Source % Reporting | | | |
| Compensation Data Surveys Benefits USA 2012/2013, The National Survey of Company Benefits Programs and Policies | 4.9% | Up to 60 work-days/12-month, rolling year period* | | |
| State of Colorado | NA | Up to 65 work-days/12-month, fiscal year period* | | |
| Difference | NA | 5 work-days | | |

 $^{*\} Up\ to\ 130\ days\ in\ a\ single\ 12\text{-}month\ period\ for\ military\ caregiver\ leave\ per\ qualified\ event$

The State offers 15 paid leave days per year for Military Leave (see Table C-7), with unlimited unpaid leave for up to five years. The market reports that 64.8 percent of organizations do not limit the number of paid Military Leave days.

| Table C-7 Military Leave | | | | | | |
|---|------------------------|---|--|--|--|--|
| Data Source | Average Number of Days | | | | | |
| Compensation Data Surveys Benefits USA 2012/2013, The National Survey of Company Benefits Programs and Policies | 17% | 69.1 work-days/12 month calendar year* | | | | |
| State of Colorado | NA | 15 work-days/12 month fiscal year** | | | | |
| Difference | NA | -54.1 work-days | | | | |

^{*64.8%} of organizations report no limit on the number of paid military leave days.

^{**}Additional military leave beyond 15 days is unpaid; duration cannot exceed five years, subject to exceptions in federal law.

APPENDIX A – THIRD-PARTY SURVEYS

THIRD-PARTY SURVEYS

| Organization | Publication | Component(s) |
|--|--|----------------------|
| Economic Research Institute (ERI) | Geographic Assessor Report | Salary |
| Mountain States Employers Council (MSEC) | 2012 Colorado Benchmark Survey | Salary |
| Mountain States Employers Council (MSEC) | 2012 Public Employers Survey | Salary |
| Mountain States Employers Council (MSEC) | 2012 Information Technology Survey | Salary |
| National Compensation Association of State Governments (NCASG) | 2012 NCASG Salary Survey | Salary |
| Mountain States Employers Council (MSEC) | 2012 Health Care Compensation, Summer | Salary |
| Mountain States Employers Council (MSEC) | 2012 Mental/Behavioral Health Survey | Salary |
| Mountain States Employers Council (MSEC) | 2012 Colorado Public Library Survey | Salary |
| Towers Watson | 2012 Towers Watson Survey – Human Resources | Salary |
| Towers Watson | 2012 Towers Watson Survey – Information Technology | Salary |
| Towers Watson | 2012 Towers Watson Survey – Marketing & Communications | Salary |
| Towers Watson | 2012 Towers Watson Survey – Office and Business Support | Salary |
| Towers Watson | 2012 Towers Watson Survey – Professional | Salary |
| Towers Watson | 2012 Towers Watson Survey – Technical Support and Production | Salary |
| Mountain States Employers Council (MSEC) | 2013 Health & Welfare Plans | Benefits |
| The Segal Company | 2012 Health Plan Cost Trend Survey | Benefits Cost Trends |
| Kaiser | 2012 Employer Health Benefits Survey | Benefits |
| Mountain States Employers Council (MSEC) | 2013 Colorado Benchmark Compensation Briefing | Salary Planning |
| WorldatWork | 2012-13 Salary Budget Planning Survey | Salary Planning |

APPENDIX B – GEOGRAPHIC DIFFERENTIALS

GEOGRAPHIC DIFFERENTIALS

Because geographic markets are different across the nation, geographic differential factors were collected by referencing the Economic Research Institute's (ERI) 2013 Geographic Assessor Report. The geographic figures reflect wage and salary differentials by each geographic location (statewide averages).

The geographic figures reflect the average of each state for which salary data were collected from the NCASG survey. For making data comparisions, Colorado is considered to be the base state and all other states are compared to the base.

| Survey Source | Geographic Location | Geographic Adjustment | Data Effective Date | Aging Factor |
|---|-----------------------|--------------------------|------------------------|--------------|
| MSEC Colorado Benchmark & IT Private | State of Colorado | 100.00% | 03/01/2012 | 101.38% |
| MSEC Colorado Mental Behavioral Health Private | State of Colorado | 100.00% | 09/01/2012 | 100.78% |
| MSEC Health Care Summer Private | State of Colorado | 100.00% | 07/01/2012 | 100.97% |
| Towers Watson Human Resources | State of Colorado | 100.00% | 04/01/2012 | 101.28% |
| Towers Watson Information Technology | State of Colorado | 100.00% | 04/01/2012 | 101.28% |
| Towers Watson Marketing and Communication | State of Colorado | 100.00% | 04/01/2012 | 101.28% |
| Towers Watson Office and Business Support | State of Colorado | 100.00% | 02/01/2012 | 101.48% |
| Towers Watson Professional | State of Colorado | 100.00% | 02/01/2012 | 101.48% |
| Towers Watson Technical Support and Production | State of Colorado | 100.00% | 02/01/2012 | 101.48% |
| Federal Government | Denver-Aurora-Boulder | 100.00% | 01/01/2013 | 100.00% |
| MSEC Colorado Benchmark & IT Public | State of Colorado | 100.00% | 03/01/2012 | 101.38% |
| MSEC Colorado Public Employers | State of Colorado | 100.00% | 02/01/2012 | 101.48% |
| MSEC Health Care Summer Public | State of Colorado | 100.00% | 07/01/2012 | 100.97% |
| MSEC Public Library | State of Colorado | 100.00% | 02/01/2012 | 101.48% |
| NCASG Salary Survey Public- State of Alaska | Alaska | 88.00% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Arizona | Arizona | 105.60% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Arkansas | Arkansas | 113.10% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Idaho | Idaho | 106.20% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Illinois | Illinois | 96.30% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Indiana | Indiana | 105.80% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Iowa | Iowa | 109.30% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Kansas | Kansas | 108.90% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Louisiana | Louisiana | 108.50% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Minnesota | Minnesota | 99.30% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Missouri | Missouri | 104.80% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Montana | Montana | 114.60% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Nebraska | Nebraska | 111.80% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of New Mexico | New Mexico | 109.60% | 07/01/2012 | 100.97% |

APPENDIX B – GEOGRAPHIC DIFFERENTIALS

| NCASG Salary Survey Public- State of North Dakota | North Dakota | 107.40% | 07/01/2012 | 100.97% |
|--|--------------|---------|------------|---------|
| NCASG Salary Survey Public- State of Oklahoma | Oklahoma | 112.70% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of South Dakota | South Dakota | 110.50% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Texas | Texas | 104.60% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Utah | Utah | 107.20% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Washington | Washington | 95.10% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Wisconsin | Wisconsin | 101.50% | 07/01/2012 | 100.97% |
| NCASG Salary Survey Public- State of Wyoming | Wyoming | 108.60% | 07/01/2012 | 100.97% |

SALARY SURVEY REFERENCE

When reviewing the tables below a Projected % Difference of Salary in Red (or negative value) reflects how much the State would need to **increase** the salary to be in line with market. Conversely, a Blue (or positive value) in reflects how much the State would need to **reduce** the salary to be in line with market. Because the General Professional Class Series was benchmarked against several professions, the comparisons are listed separately.

| Overall | Occupational Group Weighted Average % Difference | -6.32% |
|---------|--|--------|
| Overall | Occupational Group Weighted Average Budget \$ Difference | -3.80% |

| A-Enforcement & Protective Services | | | | | |
|-------------------------------------|---|---------------|--------------------------------------|---------------------------------------|--------------------------------------|
| Class Code | Class Title | #State EEs | State Median Salary 3/31/13 | Market Median Salary 3/31/13 | % Difference Salary to Market Salary |
| A1A1 | CORRECTIONS CASE MGR I | 150 | \$5,145 | \$4,080 | 21% |
| A1D2 | CORR/YTH/CLIN SEC OFF I | 2616 | \$3,292 | \$3,260 | 1% |
| A1D5 | CORR/YTH/CLN SEC SUPV III | 266 | \$4,925 | \$4,206 | 15% |
| A1D6 | CORR OR YTH SEC OFF IV | 100 | \$6,007 | \$5,092 | 15% |
| A1K1 | CORR SUPP LIC TRADES SUPV I | 23 | \$4,071 | NA | NA |
| A1L1 | CORR SUPP TRADES SUPV I | 524 | \$3,662 | NA | NA |
| A2A1 | CRIMINAL INVESTIGATOR INT | 4 | \$4,300 | \$4,488 | -4% |
| A2A2 | CRIMINAL INVESTIGATOR I | 88 | \$4,813 | \$5,120 | -6% |
| A2A3 | CRIMINAL INVESTIGATOR II | 153 | \$6,260 | \$4,649 | 26% |
| A3C1 | COMMUNITY PAROLE OFF | 195 | \$3,941 | \$3,821 | 3% |
| A3C3 | COMM PAROLE SUPV | 23 | \$6,918 | \$4,917 | 29% |
| A4B1 | POLICE OFFICER INTERN | 16 | \$3,461 | \$3,944 | -14% |
| A4B2 | POLICE OFFICER I | 111 | \$3,967 | \$5,664 | -43% |
| A4B3 | POLICE OFFICER II | 25 | \$4,591 | \$6,489 | -41% |
| A4B4 | POLICE OFFICER III | 28 | \$5,992 | \$7,137 | -19% |
| A4C3 | SAFETY SECURITY OFF III | 2 | \$6,284 | \$4,210 | 33% |
| A-EPS | Occupational Group Weighted Average % D | ifference | <u>-</u> | - | 2.45% |
| | Occupational Group Weighted Average Bud | | | | 3.77% |

| | L-Labor, Tra | des, & Crafts | | - | |
|------------|------------------------|---------------|---------------------------|----------------------------|-------------------------------|
| | | #State | State Median Salary | Market Median Salary | % Difference Salary to Market |
| Class Code | Class Title | EEs | 3/31/13 | 3/31/13 | Salary |
| D6A1 | ELECTRICAL TRADES I | 31 | \$3,515 | \$3,635 | -3% |
| D6A2 | ELECTRICAL TRADES II | 100 | \$4,133 | \$4,221 | -2% |
| D6A3 | ELECTRICAL TRADES III | 19 | \$5,451 | \$5,522 | -1% |
| D6B1 | MACHINING TRADES I | 1 | \$4,063 | \$2,782 | 32% |
| D6B2 | MACHINING TRADES II | 16 | \$4,242 | \$3,798 | 11% |
| D6B3 | MACHINING TRADES III | 11 | \$4,793 | \$4,792 | 0% |
| D6B4 | MACHINING TRADES IV | 1 | \$6,209 | \$5,522 | 11% |
| D6C1 | PIPE/MECH TRADES I | 106 | \$3,402 | \$2,782 | 18% |
| D6C2 | PIPE/MECH TRADES II | 217 | \$4,200 | \$4,049 | 4% |
| D6C3 | PIPE/MECH TRADES III | 26 | \$4,719 | \$5,522 | -17% |
| D6D1 | STRUCTURAL TRADES I | 94 | \$2,740 | \$3,178 | -16% |
| D6D2 | STRUCTURAL TRADES II | 253 | \$3,306 | \$3,518 | -6% |
| D6D3 | STRUCTURAL TRADES III | 29 | \$4,235 | \$5,456 | -29% |
| D6E1 | UTILITY PLANT OPER I | 49 | \$4,500 | \$4,002 | 11% |
| D7A2 | EQUIPMENT MECHANIC II | 23 | \$3,600 | \$3,658 | -2% |
| D7A3 | EQUIPMENT MECHANIC III | 105 | \$4,436 | \$3,914 | 12% |
| D7A4 | EQUIPMENT MECHANIC IV | 8 | \$4,819 | \$4,795 | 1% |
| D7B1 | EQUIPMENT OPERATOR I | 22 | \$2,307 | \$2,662 | -15% |
| D7B2 | EQUIPMENT OPERATOR II | 34 | \$2,562 | \$3,236 | -26% |
| D7B3 | EQUIPMENT OPERATOR III | 160 | \$3,552 | \$3,666 | -3% |
| D7B4 | EQUIPMENT OPERATOR IV | 41 | \$4,083 | NA | NA |
| D7C2 | PRODUCTION II | 25 | \$2,338 | \$3,296 | -41% |
| D7C3 | PRODUCTION III | 29 | \$2,773 | \$3,050 | -10% |
| D7D1 | TRANSPORTATION MTC I | 797 | \$3,552 | \$3,468 | 2% |
| D7D2 | TRANSPORTATION MTC II | 253 | \$4,085 | \$4,130 | -1% |
| D7D3 | TRANSPORTATION MTC III | 106 | \$4,799 | \$4,820 | 0% |
| D8B1 | CUSTODIAN I | 1007 | \$1,747 | \$2,108 | -21% |
| D8B3 | CUSTODIAN III | 106 | \$2,732 | \$3,284 | -20% |
| D8C3 | DINING SERVICES III | 197 | \$1,979 | \$2,443 | -24% |
| D8C5 | DINING SERVICES V | 49 | \$2,814 | \$3,625 | -29% |
| D8D1 | GENERAL LABOR I | 103 | \$2,200 | \$2,782 | -27% |
| D8E1 | GROUNDS & NURSERY I | 116 | \$2,583 | \$2,932 | -14% |
| D8E2 | GROUNDS & NURSERY II | 56 | \$2,894 | \$3,782 | -31% |

-5.98%

APPENDIX C – SALARY SURVEY

| Ī | | | | i i | |
|--|------------------------|----|---------|---------|--------|
| D8E3 | GROUNDS & NURSERY III | 21 | \$3,385 | \$4,492 | -33% |
| D8G1 | MATERIALS HANDLER I | 47 | \$2,319 | \$2,776 | -20% |
| D8G2 | MATERIALS HANDLER II | 69 | \$2,880 | \$3,039 | -6% |
| D8G3 | MATERIALS HANDLER III | 35 | \$3,655 | \$3,609 | 1% |
| D8G4 | MATERIALS SUPERVISOR | 20 | \$4,196 | \$5,091 | -21% |
| D8H1 | SECURITY I | 86 | \$2,401 | \$2,516 | -5% |
| D8H3 | SECURITY III | 8 | \$3,334 | \$3,293 | 1% |
| D9A1 | CORRECTL INDUS SUPV I | NA | NA | \$4,012 | NA |
| D9A2 | CORRECTL INDUS SUPV II | 17 | \$5,225 | NA | NA |
| D9B3 | ENGR/PHYS SCI ASST III | 43 | \$3,172 | \$3,887 | -23% |
| D9C2 | INSPECTOR II | 20 | \$4,003 | \$4,974 | -24% |
| D9C3 | INSPECTOR III | 55 | \$5,033 | \$4,535 | 10% |
| D9D1 | LTC OPERATIONS I | 98 | \$5,491 | \$6,384 | -16% |
| D9D2 | LTC OPERATIONS II | 24 | \$6,057 | \$6,219 | -3% |
| D9E1 | PROJECT PLANNER I | 25 | \$4,893 | \$4,217 | 14% |
| D9E2 | PROJECT PLANNER II | 6 | \$6,001 | \$5,623 | 6% |
| L-LTC - Occupational Group Weighted Average % Difference | | | | | -8.83% |

Occupational Group Weighted Average Budget \$ Difference

| | M-Management | | | | | | |
|------------|---------------------------|---------------|--------------------------------------|---------------------------------------|--|--|--|
| Class Code | Class Title | #State EEs | State Median Salary 3/31/13 | Market Median Salary 3/31/13 | % Difference Salary to Market Salary | | |
| A4B5 | POLICE ADMINISTRATOR I | 4 | \$7,946 | \$8,188 | -3% | | |
| A4B6 | POLICE ADMINISTRATOR II | 1 | \$7,977 | \$9,079 | -14% | | |
| C6S6 | NURSE VI | 4 | \$8,688 | \$7,897 | 9% | | |
| H6G8 | MANAGEMENT | 193 | \$9,579 | \$9,565 | 0% | | |
| H6M3 | FOOD SERV MGR III | 3 | \$6,152 | \$5,917 | 4% | | |
| H6M4 | FOOD SERV MGR IV | NA | NA | \$7,643 | NA | | |
| H6Q2 | RECORDS ADMINISTRATOR II | 2 | \$6,158 | \$5,859 | 5% | | |
| H6R5 | REHABILITATION SUPV II | 4 | \$6,578 | \$5,437 | 17% | | |
| H8A4 | ACCOUNTANT IV | 17 | \$6,725 | \$7,427 | -10% | | |
| H8C3 | CONTROLLER III | 18 | \$8,968 | \$9,521 | -6% | | |
| H8E5 | BUDGET & POLICY ANLST V | 10 | \$9,006 | \$8,278 | 8% | | |
| I2B4 | ELECTRONIC ENGINEER IV | NA | NA | \$8,395 | NA | | |
| 12C6 | PROFESSIONAL ENGINEER III | 47 | \$9,659 | \$9,727 | -1% | | |
| I2C7 | PROFESSIONAL ENGINEER IV | 10 | \$9,408 | \$9,880 | -5% | | |
| I3A6 | ENVIRON PROTECT SPEC V | 15 | \$9,408 | NA | NA | | |

M-MGMT - Occupational Group Weighted Average % Difference -0.54%
Occupational Group Weighted Average Budget \$ Difference -0.44%

| P-Professional Services (excludes the General Professional Class Series) | | | | | |
|--|---------------------------|---------------|--------------------------------------|---------------------------------------|--|
| Class Code | Class Title | #State EEs | State Median Salary 3/31/13 | Market Median Salary 3/31/13 | % Difference Salary to Market Salary |
| C1H1 | DENTIST I | 17 | \$10,660 | \$9,756 | 9% |
| C1J1 | PHYSICIAN I | NA | NA | \$14,802 | NA |
| C4L2 | SOCIAL WORK/COUNSELOR II | 20 | \$3,870 | \$3,428 | 11% |
| C4L3 | SOCIAL WORK/COUNSELOR III | 94 | \$4,600 | \$4,512 | 2% |
| C4L4 | SOCIAL WORK/COUNSELOR IV | 30 | \$5,151 | NA | NA |
| C4M2 | PSYCHOLOGIST I | 37 | \$6,590 | \$4,957 | 25% |
| C5K2 | THERAPIST II | 10 | \$4,526 | \$5,446 | -20% |
| C5L2 | THERAPY ASSISTANT II | 46 | \$3,564 | \$3,765 | -6% |
| C6S1 | NURSE I | 417 | \$4,955 | \$5,288 | -7% |
| C6S2 | NURSE II | 110 | \$5,547 | \$3,458 | 38% |
| C6S3 | NURSE III | 85 | \$6,067 | \$6,192 | -2% |
| C6S4 | MID-LEVEL PROVIDER | 85 | \$6,619 | \$7,709 | -17% |
| C7C3 | HEALTH PROFESSIONAL III | 131 | \$4,925 | \$5,289 | -7% |
| C7C4 | HEALTH PROFESSIONAL IV | 95 | \$5,661 | \$6,094 | -8% |
| C7C6 | HEALTH PROFESSIONAL VI | 36 | \$6,525 | \$9,804 | -50% |
| C8A2 | DIAG PROCED TECHNOL II | 19 | \$3,658 | \$4,619 | -26% |
| C8A3 | DIAG PROCED TECHNOL III | 10 | \$4,238 | \$3,658 | 14% |
| C8A4 | DIAG PROCED TECHNOL IV | 3 | \$5,002 | \$6,799 | -36% |
| C8B2 | DIETITIAN II | 7 | \$4,154 | \$4,342 | -5% |
| C8D1 | LABORATORY TECHNOLOGY I | 34 | \$3,336 | \$3,639 | -9% |
| C8D2 | LABORATORY TECHNOLOGY II | 49 | \$3,676 | \$4,048 | -10% |
| C8D3 | LABORATORY TECHNOLOGY III | 36 | \$4,508 | \$5,472 | -21% |
| C8D4 | LABORATORY TECHNOLOGY IV | 6 | \$5,906 | \$6,642 | -13% |
| C8E1 | PHARMACY I | 3 | \$7,421 | \$9,211 | -24% |
| C8E3 | PHARMACY III | 9 | \$9,172 | \$11,649 | -27% |
| C9B1 | VETERINARIAN I | 8 | \$6,833 | \$6,755 | 1% |
| H3I4 | MEDIA SPECIALIST III | 7 | \$3,568 | \$3,949 | -11% |
| H3I5 | MEDIA SPECIALIST IV | 8 | \$4,280 | NA | NA |
| H3U4 | ARTS PROFESSIONAL II | 24 | \$3,885 | \$3,942 | -2% |
| H4O1 | AIRCRAFT PILOT | 5 | \$4,475 | \$5,038 | -13% |
| H4Q2 | PORT OF ENTRY I | 72 | \$3,287 | NA | NA |

| H5F2 | HEARINGS OFFICER II | 41 | \$5,206 | \$5,056 | 3% |
|------|---------------------------|-----|---------|---------|------|
| H6H2 | ARCHIVIST II | 5 | \$4,211 | \$3,899 | 7% |
| H6I1 | CHAPLAIN I | 2 | \$4,591 | \$5,586 | -22% |
| H6J3 | COMP INSURANCE SPEC II | 23 | \$4,415 | \$4,537 | -3% |
| H6J5 | COMP INSURANCE SPEC IV | 7 | \$6,022 | \$6,934 | -15% |
| H6K2 | COMPL INVESTIGATOR I | 22 | \$4,285 | \$4,055 | 5% |
| H6M2 | FOOD SERV MGR II | 11 | \$4,068 | \$4,387 | -8% |
| H6N2 | LABOR/EMPLOYMENT SPEC I | 160 | \$3,366 | \$3,186 | 5% |
| H6N3 | LABOR/EMPLOYMENT SPEC II | 235 | \$3,896 | \$3,337 | 14% |
| H6N5 | LABOR/EMPLOYMENT SPEC IV | 31 | \$6,125 | \$4,889 | 20% |
| H6N6 | LABOR/EMPLOYMENT SPEC V | 12 | \$6,760 | \$4,797 | 29% |
| H6P2 | PARK MANAGER II | 41 | \$3,419 | \$3,837 | -12% |
| H6P3 | PARK MANAGER III | 21 | \$3,895 | \$4,606 | -18% |
| H6Q1 | RECORDS ADMINISTRATOR I | 8 | \$4,902 | \$5,791 | -18% |
| H6R2 | REHABILITATION COUNS I | 96 | \$3,895 | \$4,005 | -3% |
| H6U2 | WILDLIFE MANAGER II | 8 | \$3,767 | \$4,356 | -16% |
| H6U3 | WILDLIFE MANAGER III | 188 | \$4,584 | \$4,471 | 3% |
| H6U5 | WILDLIFE MANAGER V | 44 | \$6,919 | \$5,501 | 21% |
| H6V1 | YOUTH SERV COUNSELOR I | 41 | \$4,545 | \$3,471 | 24% |
| H7A1 | STATE TEACHER I | 183 | \$4,409 | \$4,461 | -1% |
| H7C2 | EARLY CHILDHOOD EDUC I | 12 | \$2,102 | \$2,332 | -11% |
| H8A1 | ACCOUNTANT I | 97 | \$3,882 | \$3,930 | -1% |
| H8A2 | ACCOUNTANT II | 135 | \$4,584 | \$4,259 | 7% |
| H8A3 | ACCOUNTANT III | 71 | \$5,833 | \$6,085 | -4% |
| H8C1 | CONTROLLER I | 6 | \$7,176 | \$8,026 | -12% |
| H8D3 | AUDITOR II | 28 | \$4,117 | \$4,728 | -15% |
| H8D4 | AUDITOR III | 25 | \$5,206 | \$6,288 | -21% |
| H8D5 | AUDITOR IV | 22 | \$6,980 | \$8,534 | -22% |
| H8E1 | BUDGET ANALYST I | 12 | \$4,006 | \$4,301 | -7% |
| H8E2 | BUDGET ANALYST II | 28 | \$5,590 | \$5,377 | 4% |
| H8E3 | BUDGET & POLICY ANLST III | 44 | \$6,400 | \$6,288 | 2% |
| H8F3 | FIN/CREDIT EXAMINER II | 33 | \$4,938 | \$4,573 | 7% |
| H8F5 | FIN/CREDIT EXAMINER IV | 10 | \$7,430 | \$6,949 | 7% |
| H8G3 | RATE/FINANCIAL ANLYST II | 27 | \$4,830 | \$5,108 | -6% |
| H8J3 | PROPERTY TAX SPEC II | 10 | \$4,747 | \$4,395 | 7% |
| H8K3 | REVENUE AGENT II | 34 | \$4,508 | \$4,047 | 10% |
| H8K5 | REVENUE AGENT IV | 20 | \$7,424 | \$6,603 | 11% |
| H8N1 | TAX EXAMINER I | 101 | \$3,204 | NA | NA |
| I1B2 | STATISTICAL ANALYST II | 42 | \$5,052 | \$4,049 | 20% |
| I2A3 | ARCHITECT I | 8 | \$6,475 | \$5,647 | 13% |

| I2B1 | ELECTRONIC ENGINEER I | 9 | \$6,050 | \$5,074 | 16% |
|--------|---|-----|---------|---------|-------|
| I2B2 | ELECTRONIC ENGINEER II | 10 | \$7,927 | \$5,480 | 31% |
| I2B3 | ELECTRONIC ENGINEER III | NA | NA | \$6,630 | NA |
| I2C1 | ENGINEER-IN-TRAINING I | 41 | \$4,280 | \$4,888 | -14% |
| I2C2 | ENGINEER-IN-TRAINING II | 33 | \$4,923 | \$5,936 | -21% |
| I2C4 | PROFESSIONAL ENGINEER I | 240 | \$6,987 | \$6,736 | 4% |
| I2C5 | PROFESSIONAL ENGINEER II | 145 | \$8,367 | \$8,499 | -2% |
| I2D3 | LANDSCAPE ARCHITECT I | 2 | \$6,917 | \$6,064 | 12% |
| I3A2 | ENVIRON PROTECT SPEC I | 52 | \$4,805 | \$5,047 | -5% |
| I3A3 | ENVIRON PROTECT SPEC II | 157 | \$6,195 | \$5,461 | 12% |
| I3A5 | ENVIRON PROTECT SPEC IV | 49 | \$8,286 | \$7,415 | 11% |
| I3B1 | PHY SCI RES/SCIENTIST INT | NA | NA | \$5,227 | NA |
| I3B2 | PHY SCI RES/SCIENTIST I | 41 | \$4,951 | \$5,024 | -2% |
| I3B3 | PHY SCI RES/SCIENTIST II | 73 | \$6,030 | \$5,055 | 16% |
| I3B5 | PHY SCI RES/SCIENTIST IV | 28 | \$8,248 | \$6,964 | 16% |
| I5C1 | CIVIL ENG PROJ MANAGER I | 41 | \$5,978 | \$6,630 | -11% |
| I5C2 | CIVIL ENG PROJ MANAGER II | 35 | \$6,631 | \$7,729 | -17% |
| I5E2 | ELECTRONICS SPEC I | 21 | \$3,346 | \$3,290 | 2% |
| I5E3 | ELECTRONICS SPEC II | 101 | \$4,274 | \$4,330 | -1% |
| I9B2 | LAND SURVEY INTERN II | 5 | \$3,698 | \$4,227 | -14% |
| 19B3 | PROF LAND SURVEYOR I | 23 | \$4,895 | \$5,064 | -3% |
| I9B4 | PROF LAND SURVEYOR II | 11 | \$6,770 | \$5,305 | 22% |
| P-PS - | P-PS - Occupational Group Weighted Average % Difference | | | | 0.86% |
| | Occupational Group Weighted Average Budget | | | | 1.15% |

^{*} Segal currently re-evaluating analysis

| | S-Administrative Support | | | | | | | |
|------------|--------------------------|---------------|--------------------------------------|---------------------------------------|--|--|--|--|
| Class Code | Class Title | #State EEs | State Median Salary 3/31/13 | Market Median Salary 3/31/13 | % Difference Salary to Market Salary | | | |
| G1B2 | SERVICE DISPATCHER | 8 | \$2,650 | \$3,251 | -23% | | | |
| G1C2 | TELEPHONE OPERATOR I | 2 | \$2,258 | \$2,516 | -11% | | | |
| G2A2 | COMPUTER OPERATOR I | 9 | \$3,245 | \$3,445 | -6% | | | |
| G2A3 | COMPUTER OPERATOR II | 4 | \$3,888 | \$4,118 | -6% | | | |
| G2C1 | CUST SUPPORT INTERN | 5 | \$3,042 | \$2,850 | 6% | | | |
| G2C2 | CUST SUPPORT COORD I | 27 | \$3,523 | \$3,002 | 15% | | | |
| G2C3 | CUST SUPPORT COORD II | 29 | \$4,681 | \$3,425 | 27% | | | |
| G2D2 | DATA ENTRY OPERATOR I | 17 | \$2,176 | \$2,406 | -11% | | | |

| G2D4 | DATA SPECIALIST | 127 | \$2,877 | \$3,548 | -23% |
|--|---------------------|------|---------|---------|---------|
| G3A1 | ADMIN ASSISTANT INT | 2 | \$2,267 | \$2,453 | -8% |
| G3A2 | ADMIN ASSISTANT I | 121 | \$2,148 | \$2,715 | -26% |
| G3A3 | ADMIN ASSISTANT II | 1100 | \$2,611 | \$3,427 | -31% |
| G3A4 | ADMIN ASSISTANT III | 1500 | \$3,142 | \$3,968 | -26% |
| G3A5 | OFFICE MANAGER I | 150 | \$4,155 | \$4,636 | -12% |
| G3F1 | SALES ASSISTANT I | 23 | \$1,779 | \$2,676 | -50% |
| S-AS - Occupational Group Weighted Average % Difference | | | | | -26.28% |
| Occupational Group Weighted Average Budget \$ Difference | | | | | -25.39% |

| | SP- State Patrol Troop | er Classes | | | |
|---|--|---------------|--------------------------------------|---------------------------------------|------------------|
| Class Code | Class Title | #State EEs | State Median Salary 3/31/13 | Market Median Salary 3/31/13 | % Diff Salary |
| A4A3 | STATE PATROL TROOPER | 391 | \$4,339 | \$4,849 | -12% |
| A4A4 | STATE PATROL TROOPER III | 195 | \$6,225 | \$6,489 | -4% |
| A4A5 | STATE PATROL SUPERVISOR | 100 | \$7,008 | \$6,281 | 10% |
| A4A6 | STATE PATROL ADMIN I | 31 | \$7,937 | \$7,084 | 11% |
| A4A7 | STATE PATROL ADMIN II | 9 | \$8,888 | \$7,941 | 11% |
| SP-TRP - Occupational Group Weighted Average % Difference | | | | -5.41% | |
| | Occupational Group Weighted Average Budget | \$ Difference | | | -3.64% |

| | T-Technical | | | | |
|------------|---------------------------|---------------|--------------------------------------|---------------------------------------|--|
| Class Code | Class Title | #State EEs | State Median Salary 3/31/13 | Market Median Salary 3/31/13 | % Difference Salary to Market Salary |
| C6P1 | CLIENT CARE AIDE I | 88 | \$1,809 | \$2,240 | -24% |
| C6P2 | CLIENT CARE AIDE II | 368 | \$2,210 | \$2,479 | -12% |
| C6Q1 | DENTAL CARE I | 9 | \$2,300 | \$2,924 | -27% |
| C6Q4 | DENTAL CARE IV | 6 | \$4,815 | \$4,495 | 7% |
| C6R1 | HEALTH CARE TECH I | 489 | \$2,583 | \$2,620 | -1% |
| C6R2 | HEALTH CARE TECH II | 108 | \$2,980 | \$3,225 | -8% |
| C8C1 | LABORATORY SUPPORT I | 23 | \$2,145 | \$2,609 | -22% |
| C8F1 | PHARMACY TECHNICIAN I | 1 | \$2,305 | \$2,803 | -22% |
| C9A1 | ANIMAL CARE I | 18 | \$2,374 | \$2,236 | 6% |
| G1A2 | POLICE COMMUNICATION TECH | 146 | \$3,705 | \$4,850 | -31% |

| G1A3 | POLICE COMMUNICATION SUPV | 28 | \$4,486 | \$5,275 | -18% |
|---|---------------------------|-----|---------|---------|------|
| G3C2 | LIBRARY TECHNICIAN I | 17 | \$2,611 | \$2,263 | 13% |
| G3C3 | LIBRARY TECHNICIAN II | 142 | \$2,942 | \$2,897 | 2% |
| G3C4 | LIBRARY TECHNICIAN III | 71 | \$3,617 | \$2,840 | 22% |
| G3D1 | MEDICAL RECORDS TECH I | 47 | \$2,800 | \$2,741 | 2% |
| G3D2 | MEDICAL RECORDS TECH II | 33 | \$3,575 | NA | NA |
| G4A2 | COLLECTIONS REP II | 17 | \$2,897 | \$3,274 | -13% |
| G4B2 | DRIVER'S LIC EXAM II | 94 | \$3,042 | \$3,022 | 1% |
| G4B4 | DRIVER'S LIC EXAM IV | 18 | \$3,890 | NA | NA |
| G4B5 | DRIVER'S LIC EXAM V | 3 | \$4,513 | NA | NA |
| H4M3 | TECHNICIAN III | 438 | \$3,427 | \$3,200 | 7% |
| H4M4 | TECHNICIAN IV | 329 | \$4,077 | \$3,459 | 15% |
| H4P2 | FINGERPRINT EXAMINER I | 28 | \$3,642 | \$3,735 | -3% |
| H4R1 | PROGRAM ASSISTANT I | 715 | \$3,652 | \$4,086 | -12% |
| H5E1 | LEGAL ASSISTANT I | 18 | \$3,700 | \$4,385 | -19% |
| H5E2 | LEGAL ASSISTANT II | 50 | \$4,849 | \$4,857 | 0% |
| H8B1 | ACCOUNTING TECHNICIAN I | 30 | \$2,433 | \$3,131 | -29% |
| H8B2 | ACCOUNTING TECHNICIAN II | 183 | \$2,715 | \$3,035 | -12% |
| H8B3 | ACCOUNTING TECHNICIAN III | 384 | \$3,357 | \$3,716 | -11% |
| H8B4 | ACCOUNTING TECHNICIAN IV | 36 | \$4,167 | \$5,368 | -29% |
| I5D1 | ENGR/PHYS SCITECH I | 93 | \$3,870 | \$4,040 | -4% |
| I5D2 | ENGR/PHYS SCI TECH II | 160 | \$4,633 | \$3,872 | 16% |
| I5D3 | ENGR/PHYS SCI TECH III | 120 | \$5,448 | \$5,860 | -8% |
| T-TECH - Occupational Group Weighted Average % Difference | | | | -4.64% | |

As stated on page 7, Segal found that the General Professional Class Series is too broad to effectively match market positions. As such, Segal established the below job families. General Professional Class Series was benchmarked against several professions and the comparisons are listed separately below. The Division will be conducting a separate maintenance study on the General Professional Class Series for the FY 2015-16 report. Overall, the data below supports no increase for the General Professional Class Series at this time.

Occupational Group Weighted Average Budget \$ Difference

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|---|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I- COMMUNICATIONS | NA | NA | NA | NA |
| H6G2 - GENERAL PROFESSIONAL II- COMMUNICATIONS | NA | NA | NA | NA |
| H6G3 - GENERAL PROFESSIONAL III- COMMUNICATIONS | -0.9% | -3.6% | -8.1% | -4.6% |
| H6G4 - GENERAL PROFESSIONAL IV- COMMUNICATIONS | 10.7% | -19.0% | -23.5% | -15.7% |
| H6G5 - GENERAL PROFESSIONAL V- COMMUNICATIONS | NA | NA | NA | NA |
| H6G6 - GENERAL PROFESSIONAL VI- COMMUNICATIONS | 27.9% | 12.5% | -2.6% | 2.9% |

T-TECH -

-3.84%

| LH6G7 - GENERALPROFESSIONALVII- COMMUNICATIONS L NA L NA L NA L NA L NA | H6G7 - GENERAL PROFESSIONAL VII- COMMUNICATIONS | NA | NA | NA | NA |
|---|---|----|----|----|----|
|---|---|----|----|----|----|

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|--|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I-PROCUREMENT/GRANTS | -2.9% | -18.9% | -18.9% | -8.0% |
| H6G2 - GENERAL PROFESSIONAL II- PROCUREMENT/GRANTS | NA | NA | NA | NA |
| H6G3 - GENERAL PROFESSIONAL III- PROCUREMENT/GRANTS | 8.0% | -1.0% | 0.2% | 2.6% |
| H6G4 - GENERAL PROFESSIONAL IV- PROCUREMENT/GRANTS | 2.6% | -3.4% | -4.0% | 2.3% |
| H6G5 - GENERAL PROFESSIONAL V- PROCUREMENT/GRANTS | -1.7% | -12.9% | -24.5% | -7.9% |
| H6G6 - GENERAL PROFESSIONAL VI- PROCUREMENT/GRANTS | -3.7% | -29.9% | -36.6% | -32.7% |
| H6G7 - GENERAL PROFESSIONAL VII- PROCUREMENT/GRANTS | NA | NA | NA | NA |

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|---|--------------------|-------------------|--------------------|-----------------------|
| | | | | |
| H6G1 - GENERAL PROFESSIONAL I- GIS | -12.6% | -13.9% | -16.9% | -6.1% |
| H6G2 - GENERAL PROFESSIONAL II- GIS | NA | NA | NA | NA |
| H6G3 - GENERAL PROFESSIONAL III- GIS | 1.8% | 1.8% | 11.5% | 1.8% |
| H6G4 - GENERAL PROFESSIONAL IV- GIS | 7.0% | -0.3% | 6.3% | 7.4% |
| H6G5 - GENERAL PROFESSIONAL V- GIS | NA | NA | NA | NA |
| H6G6 - GENERAL PROFESSIONAL VI- GIS | 7.9% | -0.9% | -7.7% | 3.1% |
| H6G7 - GENERAL PROFESSIONAL VII- GIS | NA | NA | NA | NA |

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|---|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I- HUMAN RESOURCES | -5.2% | -33.1% | -38.8% | -17.1% |
| H6G2 - GENERAL PROFESSIONAL II- HUMAN RESOURCES | -9.3% | -25.0% | -27.9% | -21.4% |
| H6G3 - GENERAL PROFESSIONAL III- HUMAN RESOURCES | -0.2% | -6.2% | -4.1% | -4.0% |
| H6G4 - GENERAL PROFESSIONAL IV- HUMAN RESOURCES | 4.4% | -4.0% | -11.7% | -5.1% |
| H6G5 - GENERAL PROFESSIONAL V- HUMAN RESOURCES | 0.4% | -14.7% | -19.2% | -6.4% |
| H6G6 - GENERAL PROFESSIONAL VI- HUMAN RESOURCES | 0.1% | 0.8% | -5.7% | -4.8% |
| H6G7 - GENERAL PROFESSIONAL VII- HUMAN RESOURCES | -1.3% | -11.0% | -31.1% | -18.3% |

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|---|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I- LIBRARY | 22.2% | 9.4% | 0.3% | 8.2% |
| H6G2 - GENERAL PROFESSIONAL II- LIBRARY | 27.2% | 21.5% | 5.5% | 8.9% |
| H6G3 - GENERAL PROFESSIONAL III- LIBRARY | 7.9% | 6.4% | 7.0% | 9.1% |
| H6G3 - GENERAL PROFESSIONAL IV- LIBRARY | NA | NA | NA | NA |
| H6G5 - GENERAL PROFESSIONAL V- LIBRARY | NA | NA | NA | NA |

| H6G6 - GENERAL PROFESSIONAL VI- LIBRARY | 37.9% | -3.3% | -32.6% | -3.0% |
|--|-------|-------|--------|-------|
| H6G7 - GENERAL PROFESSIONAL VII- LIBRARY | NA | NA | NA | NA |

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|---|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I- MANAGEMENT ANALYST | NA | NA | NA | NA |
| H6G2 - GENERAL PROFESSIONAL II- MANAGEMENT ANALYST | NA | NA | NA | NA |
| H6G3 - GENERAL PROFESSIONAL III- MANAGEMENT ANALYST | 7.1% | -5.9% | -5.1% | 0.5% |
| H6G4 - GENERAL PROFESSIONAL IV- MANAGEMENT ANALYST | 0.5% | -2.6% | -29.6% | 5.8% |
| H6G5 - GENERAL PROFESSIONAL V- MANAGEMENT ANALYST | NA | NA | NA | NA |
| H6G6 - GENERAL PROFESSIONAL VI- MANAGEMENT ANALYST | NA | NA | NA | NA |
| H6G7 - GENERAL PROFESSIONAL VII- MANAGEMENT ANALYST | NA | NA | NA | NA |

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|--|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I- PLANNER/RIGHTS OF WAY | NA | NA | NA | NA |
| H6G2 - GENERAL PROFESSIONAL II- PLANNER/RIGHTS OF WAY | -6.8% | -10.7% | -9.5% | -11.0% |
| H6G3 - GENERAL PROFESSIONAL III- PLANNER/RIGHTS OF WAY | 2.9% | 5.1% | 9.4% | 2.9% |
| H6G4 - GENERAL PROFESSIONAL IV- PLANNER/RIGHTS OF WAY | -1.5% | -8.8% | -3.0% | -0.7% |
| H6G5 - GENERAL PROFESSIONAL V- PLANNER/RIGHTS OF WAY | 4.3% | -16.9% | -8.0% | -4.8% |
| H6G6 - GENERAL PROFESSIONAL VI- PLANNER/RIGHTS OF WAY | -10.6% | -2.3% | -9.0% | -4.4% |
| H6G7 - GENERAL PROFESSIONAL VII- PLANNER/RIGHTS OF WAY | 8.1% | -3.1% | -26.5% | -13.2% |

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|---|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I- EMERGENCY PREPAREDNESS | NA | NA | NA | NA |
| H6G2 - GENERAL PROFESSIONAL II- EMERGENCY PREPAREDNESS | NA | NA | NA | NA |
| H6G3 - GENERAL PROFESSIONAL III- EMERGENCY PREPAREDNESS | 3.3% | 5.6% | 9.9% | 2.5% |
| H6G4 - GENERAL PROFESSIONAL IV- EMERGENCY PREPAREDNESS | NA | NA | NA | NA |
| H6G5 - GENERAL PROFESSIONAL V- EMERGENCY PREPAREDNESS | 11.1% | -7.9% | -7.0% | 2.6% |
| H6G6 - GENERAL PROFESSIONAL VI- EMERGENCY PREPAREDNESS | 10.5% | -0.4% | -3.8% | 4.8% |
| H6G7 - GENERAL PROFESSIONAL VII- EMERGENCY PREPAREDNESS | NA | NA | NA | NA |

| Segal Matches for General Professional Class Series | 10th Percentile | 50% Percentile | 90th Percentile | Pay Range Midpoint |
|---|--------------------|-------------------|--------------------|-----------------------|
| H6G1 - GENERAL PROFESSIONAL I- CHILD CARE LICENSING | NA | NA | NA | NA |
| H6G2 - GENERAL PROFESSIONAL II- CHILD CARE LICENSING | NA | NA | NA | NA |
| H6G3 - GENERAL PROFESSIONAL III- CHILD CARE LICENSING | 8.6% | 9.3% | 11.6% | 11.6% |
| H6G4 - GENERAL PROFESSIONAL IV- CHILD CARE LICENSING | NA | NA | NA | NA |
| H6G5 - GENERAL PROFESSIONAL V- CHILD CARE LICENSING | NA | NA | NA | NA |
| H6G6 - GENERAL PROFESSIONAL VI- CHILD CARE LICENSING | NA | NA | NA | NA |
| H6G7 - GENERAL PROFESSIONAL VII- CHILD CARE LICENSING | NA | NA | NA | NA |

| Segal Matches for IT | 10th Percentile | 50th Percentile | 90th Percentile | Pay Range Midpoint |
|--------------------------------|--------------------|--------------------|--------------------|-----------------------|
| H2A1 - APP PROGRAMMER INTERN | NA | NA | NA | NA |
| H2A2 - APP PROGRAMMER I | NA | NA | NA | NA |
| H2A3 - APP PROGRAMMER II | -5.6% | -18.0% | -28.2% | -18.1% |
| H2A4 - APP PROGRAMMER III | -2.9% | -26.3% | -49.5% | -36.2% |
| H2A6 - APP PROGRAMMING MANAGER | NA | NA | NA | NA |
| H2I1 - IT TECHNICIAN I | 17.6% | -0.1% | -11.6% | 7.6% |
| H2I2 - IT TECHNICIAN II | 11.2% | -5.0% | -9.6% | 4.8% |
| H2I3 - IT PROFESSIONAL I | 5.7% | -12.9% | -9.7% | -0.4% |
| H2I4 - IT PROFESSIONAL II | 0.9% | -6.6% | -11.3% | -4.8% |
| H2I5 - IT PROFESSIONAL III | -12.4% | -14.3% | -18.5% | -11.2% |
| H2I6 - IT PROFESSIONAL IV | 11.8% | 6.6% | -1.8% | 0.6% |
| H2I7 - IT PROFESSIONAL V | 12.4% | 7.5% | -7.1% | 3.8% |
| H2I8 - IT PROFESSIONAL VI | 13.4% | 3.3% | -18.9% | -4.9% |
| H2I9 - IT PROFESSIONAL VII | NA | NA | NA | NA |

APPENDIX D - SYSTEM MAINTENANCE STUDY

SYSTEM MAINTENANCE STUDY

C.R.S. 24-50-104(4) (c) and (6) (a) requires that the State Personnel Director provide a report on total compensation and generally outlines the requirements of that report. While not specifically required, the Department prefers to provide an update on any studies that may impact future recommendations or reports.

A system maintenance study was completed in FY 2013-14 for Correctional, Youth, Clinical Security Officer and Corrections Case Manager. The Division was asked to review federal data. Federal findings were not released until late June 2013. Therefore, the Department is conducting further analysis of this study and reserves the right change pay ranges where appropriate.

A system maintenance study on the Administrative Law Judge class series began in FY 2013-14 and further analysis is being conducted. A summary of the findings will be presented in the FY 2015-16 Annual Compensation Report.