2016 Annual Inspection Report

for Compliance with the Coal Combustion Residuals Rule
(40 CFR Part 257)

Pawnee Station

14940 Morgan County Road 24
Brush, Colorado 80723

January 18, 2017
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Certification

Pawnee Station - CCR Unit 2016 Annual Inspection for Compliance with the Federal Coal Combustion Residuals Rule

I hereby certify that the Coal Combustion Residuals (CCR) unit (i.e. the landfill) at Pawnee Station meets the inspection and operation standards specified in 40 CFR Part 257.84(b) of the Federal CCR Rule. The Pawnee Station is owned by the Public Service Company of Colorado (PSCo), an Xcel Energy Company.

I am duly licensed Professional Engineer under the laws of the State of Colorado.

Brian Brown, PE
Colorado PE License 0041644
License renewal date October 31, 2017
1 Introduction

On April 17, 2015 the U.S. Environmental Protection Agency (EPA) published regulations under Subtitle D of the Resources Conservation and Control Act (RCRA) meant to control the safe disposal of coal combustion residuals (CCR) generated by coal fired electric utilities. The rule defines a set of requirements for the disposal and handling of CCR within CCR units (defined as either landfills or surface impoundments). As specified in 40 CFR 257.84(b), “Existing and new CCR landfills and any lateral expansion of a CCR landfill must be inspected on a periodic basis by a qualified professional engineer to ensure that the design, construction, operation, and maintenance of the CCR unit is consistent with recognized and generally accepted good engineering standards.” Pawnee Station has one CCR landfill subject to the inspection requirements.

This is the second annual inspection report for the existing Pawnee CCR landfill. This report must be completed and placed into the facility operating record no later than January 18, 2017.

The requirements of the annual inspection include:

- A review of available information regarding the status and condition of the CCR unit - §257.84 (B)(1)(i),
- A visual inspection of the CCR unit to identify signs of distress or malfunction - §257.84 (B)(1)(ii),
- An inspection report that includes the following:
  - Changes in geometry since the last inspection - §257.84 (B)(2)(i)
  - Approximate volume of CCR in unit at time of inspection - §257.84 (B)(2)(ii)
  - Appearance of actual or potential structural weakness of the CCR unit - §257.84 (B)(2)(iii)
  - Any other changes which may have affected the stability or operation of the CCR unit since the last inspection - §257.84 (B)(2)(iv)

2 Site Inspection

In accordance with §257.84(b)(ii) a site inspection of the Pawnee CCR unit (i.e. landfill) was conducted on November 1, 2016. This site inspection was performed in advance of the CCR submittal deadline to ensure that the inspection was completed prior to snow covering the ground. The inspection was conducted by Brian Brown, a Colorado Professional Engineer of HDR Engineering Inc. and Richard Ferguson, an Xcel Energy Environmental Analyst at the Pawnee Station. Review of the associated paper work and inspection reports was conducted by Brian Brown and Richard Ferguson.

The landfill base was originally constructed as an incised CCR unit below existing grade. Final design build out will be above grade except on the south edge where build out is to meet the existing grade. As landfill disposal activities have continued, areas of the fill in the northern half have extended above the existing grade. Through historical site operational review, PSCo has
determined that only the northern portion of the overall landfill footprint, including the contact water pond, is defined as the CCR landfill, and is subject to the CCR Rule. The area historically used for lime disposal located to the south of the CCR landfill is not part of the CCR Annual Inspection. This annual inspection, and all future inspections, will only apply to the CCR landfill area, which includes the contact water pond.

The weather during the site visit was sunny with temperatures ranging from 60 to 70 degrees Fahrenheit. The site was free of snow cover.

3 Review of Available Information

Numerous documents pertaining to the site operation and structural integrity were reviewed including:

1. Engineering Design and Operation Plan (EDOP) (EDOP dated February, 2011, Rev. 2.0). PSCo Environmental Analyst reported no change in document and still operating under this document. Document not reviewed again since the document is unchanged.

2. Colorado Department of Public Health and Environment (CDPHE) Solid Waste and Material Management Program Notice of Inspection with inspection checklist. Inspection performed on August 24, 2016 by Jennifer Reynolds and Jace Driver, both of CDPHE, and attended by Richard Ferguson of PSCo. The inspection report concluded, "No Violations Observed" and no issues of structural nor safety issues were noted or discussed.

3. Available Weekly CCR Landfill Inspection Forms (per Section 257.84(a)).

4. As-Built topographic survey with an aerial mapping date of October 10, 2016 and an Issue Date of November 8, 2016, by Edward-James Surveying, Inc. This survey covered the entire southern portion of the site, including the CCR landfill and contact, the former lime disposal area, the soil borrow area to the west, and ponds to the east.

Review of the above documents did not contain any indications of operation, safety, or structural concerns regarding the CCR landfill.

4 Visual Inspection

Brian Brown, escorted by Richard Ferguson, completed a site inspection, driving and walking the perimeter of the landfill and observing all landfill slopes. As the CCR Rule pertains only to the CCR landfill itself, this report does not address existing topsoil stockpiles outside of the landfill area and native earth excavations to the south of the landfill.

The site inspection included an evaluation of the following CCR landfill features:

1. Interior landfill and exterior landfill perimeter road side slopes;
2. Contact water pond;
3. Access roads;
4. Active CCR fill area (CCR disposal, spreading, compaction), and;
5. Temporarily soil covered CCR landfill areas.

The following are the findings of the site inspection:

- There is a perimeter landfill access road that is incised into the native soil side slopes or is a ridge road on a constructed embankment, depending on location. The ridge road embankment sections are on the east and west side of the landfill. The western ridge road embankment showed limited signs of rill erosion in two areas. These areas can be temporarily repaired with localized grading and vegetation. However, a long term fix such as routing the perimeter road drainage to the interior of the landfill, or controlling the flow in another manner, should be considered. The areas of rill erosion showed no signs of operational or functional concern.
  - Northwest corner of the site – observed minor rill erosion that will need to be addressed if it deepens or becomes more widespread.
  - West side slopes – the contractor has regraded two areas on the outside of the northern half of the western road embankment. No topsoil or vegetation was placed over the regraded area and rill erosion is expected to reoccur soon unless further preventative or stormwater control measures are performed.
- The eastern ridge road embankment showed rill erosion and limited areas of gulley erosion. As a corrective action, the top access road was regraded to eliminate the source of stormwater flow causing the erosion. This action appears to have mitigated stormwater flow and stopped active erosion. No action was taken since the prior inspection but there is no immediate structural concern. The area should be monitored until the area is regraded and revegetated.
- The interior side slope of the CCR landfill has some signs of rill erosion. This is likely due to the relatively steep side slope. The amount of rill erosion is most prevalent on the west side primarily above the contact water pond where the embankment vertical height is the greatest. As this is an interior slope, the continued filling of this area will eliminate the slope itself. The rate, depth, and spread of the rill erosion should be monitored and site grading, surface hardening or other erosion control measures undertaken, as necessary. The areas of rill erosion in the CCR landfill showed no signs of operational or functional concern.
- The perimeter access road showed no signs of operational or structural concern.
- The site inspection included observation of CCR unloading and spreading. Compaction did not occur by a separate process as PSCo is reportedly able to achieve adequate material density by the truck and equipment traffic as part of normal operation. Wind blown CCR was not observed during dumping operations.
• The capped CCR landfill areas appeared to have adequate soil cover and showed no signs of operational and structural concern.

5 Changes in Geometry

The Federal CCR Rules require that site geometry changes be identified since the last inspection. The general site footprint changed in the northeast corner of the site due to a road realignment. The north-south road along the northeast side of the landfill was modified since last year’s inspection and routed further east for a short portion of the road, roughly a 20 foot lateral shift at its greatest distance. This realignment was made as part of storm water features construction and to accommodate the permitted landfill limit with the proper landfill embankment toe slope. Other than this road alignment, the remainder of the CCR landfill footprint has not changed. The remainder of the landfill geometry has not changed except the fill elevation and soil cover is higher due to the continued disposal of CCR at the site.

6 Approximate CCR Volume

PSCo reviewed known and extrapolated ash generation rates, reviewed known beneficial ash usage between 1996 and 2014, and calculated landfill volumes based on the EDOP dated February 2011, Rev. 2.0. After analyzing the calculated volumes, PSCo estimates that the total combined volume of CCR on-site as of September 2015 to be 1.2 million cubic yards. The addition CCR deposited from September 2015 to September 2016 is estimated to be 166,840 CY, assuming one cubic yard of CCR material equates to one ton. The total CCR volume in the landfill as of September 2016 is estimated to be 1,366,840 CY.

7 Appearance of Structural Weakness

Based on the site inspection, no apparent or potential structural weaknesses were observed. Per Section 4 above and in areas that are retaining CCR, continued monitoring and minor repairs should be completed to address rill and gully erosion before it becomes a potential structural landfill weakness. The site’s observed interior rill erosion areas will be covered over time with continued on-site disposal. Depending on severity, proximity to CCR fill elevation, and continued stormwater source water, the erosion impacted areas along the exterior of the ridge road embankment may require mitigation measures.

8 Changes Affecting Stability or Operation

There were no observed or reported operation changes that are anticipated to impact the site’s near-term or long-term stability. Areas of severe rill, or gully erosion that had the potential to lead to long term stability concerns were remedied but may be reoccurring without additional erosion prevention measures. There were no new stability concerns observed or reported at the time of inspection.
Appendix A – Landfill Site Map