

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF COLORADO**

\* \* \* \* \*

**IN THE MATTER OF THE APPLICATION )  
OF PUBLIC SERVICE COMPANY OF )  
COLORADO FOR APPROVAL OF ITS ) PROCEEDING NO. 21A-\_\_\_\_E  
2021 ELECTRIC RESOURCE PLAN AND )  
CLEAN ENERGY PLAN )**

**DIRECT TESTIMONY OF RICHARD L. BELT**

**ON**

**BEHALF OF**

**PUBLIC SERVICE COMPANY OF COLORADO**

**March 31, 2021**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF COLORADO**

\* \* \* \* \*

**IN THE MATTER OF THE APPLICATION )  
OF PUBLIC SERVICE COMPANY OF )  
COLORADO FOR APPROVAL OF ITS ) PROCEEDING NO. 21A-\_\_\_\_E  
2021 ELECTRIC RESOURCE PLAN AND )  
CLEAN ENERGY PLAN )**

**DIRECT TESTIMONY OF RICHARD L. BELT**

**TABLE OF CONTENTS**

<b><u>SECTION</u></b>	<b><u>PAGE</u></b>
I. INTRODUCTION, QUALIFICATIONS, AND PURPOSE OF TESTIMONY .....	4
II. WATER USAGE OVERVIEW.....	7
III. WATER RIGHTS ASSOCIATED WITH THE PREFERRED COAL ACTION PLAN .....	15
A. Craig Generating Station .....	15
B. Hayden Generating Station.....	17
C. Pawnee Generating Station .....	21
D. Comanche Unit 3 .....	24
IV. CONCLUSION.....	30

**GLOSSARY OF ACRONYMS AND DEFINED TERMS**

<b><u>Acronym/Defined Term</u></b>	<b><u>Meaning</u></b>
2021 ERP & CEP	2021 Energy Resource Plan and Clean Energy Plan
ATM	Alternative Transfer Mechanisms
C-BT	Colorado Big Thompson
cfs	Cubic foot per second
ERP	Electric Resource Plan
HRSG	Heat Recovery Steam Generator
PBWW or Pueblo Water	Pueblo Board of Water Works
Public Service or Company	Public Service Company of Colorado
Tri-State	Tri-State Generation and Transmission Association
Xcel Energy	Xcel Energy Inc.
XES	Xcel Energy Services Inc.

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF COLORADO**

\* \* \* \* \*

**IN THE MATTER OF THE APPLICATION )  
OF PUBLIC SERVICE COMPANY OF )  
COLORADO FOR APPROVAL OF ITS ) PROCEEDING NO. 21A-\_\_\_\_E  
2021 ELECTRIC RESOURCE PLAN AND )  
CLEAN ENERGY PLAN )**

**DIRECT TESTIMONY OF RICHARD L. BELT**

1 **I. INTRODUCTION, QUALIFICATIONS, AND PURPOSE OF TESTIMONY**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A. My name is Richard L. Belt. My business address is 1800 Larimer Street, Denver,  
4 Colorado 80202.

5 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?**

6 A. I am employed by Xcel Energy Services Inc. (“XES”). My position is Director of  
7 Chemistry and Water Resources within the Environmental Services Department of  
8 Energy Supply, which is the non-nuclear generation business unit of Xcel Energy.  
9 Prior to my current role, I was the Supervisor of the Water Resources Team. XES  
10 is a wholly-owned subsidiary of Xcel Energy Inc. (“Xcel Energy”) and provides an  
11 array of support services to Public Service Company of Colorado (“Public Service”  
12 or “Company”) and the other utility operating company subsidiaries of Xcel Energy  
13 on a coordinated basis.

1 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING?**

2 A. I am testifying on behalf of Public Service.

3 **Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AND QUALIFICATIONS.**

4 A. I lead the teams responsible for managing the water resources used in electrical  
5 generation for the Xcel Energy utilities, including both Public Service Company of  
6 Colorado and Southwestern Public Service, in addition to leading the chemistry  
7 function serving electrical generation across all of Xcel Energy. I have been in my  
8 current role for four months, and prior to this role I served in various roles within  
9 the Water Resources area for ten years. I was a consulting water resources  
10 engineer in a number of organizations for approximately fifteen years prior to  
11 joining Xcel Energy. A description of my qualifications, duties, and responsibilities  
12 is set forth after the conclusion of my Direct Testimony in my Statement of  
13 Qualifications.

14 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

15 A. I provide an overview of the Company's existing water rights and where and how  
16 they originate, water use, and water use reduction goals associated with the  
17 transition to renewable and carbon-free generation. Further, I provide a more  
18 detailed review of water-related aspects of the proposed actions at the Company's  
19 coal generation plants as detailed in the 2021 Electric Resource Plan and Clean  
20 Energy Plan ("2021 ERP & CEP"), specifically Craig Station, Hayden Station,  
21 Pawnee Station, and Comanche Unit 3. Finally, I discuss why retention of most of  
22 the associated water rights helps ensure future optionality to deliver potential  
23 benefits both to the Company's customers, and to the communities in which we

1 operate. Overall, I demonstrate how the Company continues to serve as a prudent  
 2 steward of the various water rights it owns as the Company's generation portfolio  
 3 continues to evolve consistent with the vision set forth in the Company's Clean  
 4 Energy Plan.

5 **Q. ARE YOU SPONSORING ANY ATTACHMENTS AS PART OF YOUR DIRECT**  
 6 **TESTIMONY?**

7 A. No.

8 **Q. CAN YOU SUMMARIZE WHAT THE COMPANY PROPOSES IN ITS CLEAN**  
 9 **ENERGY PLAN WITH REGARD TO THE COMPANY'S WATER RIGHTS?**

10 A. The Company's plan with regard to its water rights are tied to, and consistent with,  
 11 the Company's plans for its coal generation assets as set forth in this 2021 ERP &  
 12 CEP. Table RLB-D-1 below summarizes the Company's plans specific to water  
 13 rights.

14 **Table RLB-D-1: Summary of Plans for Those Water Rights Affected by the Clean**  
 15 **Energy Plan**

<b>Generating Asset Name (water right identifier)</b>	<b>Ownership Status</b>	<b>Action Summary</b>
Craig Station (multiple water rights)	Owned	Retain
Hayden Station (multiple water rights)	Owned	Retain
Pawnee Station (contract water supply)	Leased	Do not renew when converted to gas
Pawnee Station (multiple water rights)	Owned	Retain
Comanche Station (contract water supply)	Leased	Terminate upon retirement of Unit 3



1 **Q. WHAT IS THE COMPANY'S OVERARCHING STRATEGY WITH REGARD TO**  
2 **WATER RIGHTS?**

3 A. Generally, once a generating station reaches the end of its life, the Company  
4 maintains ownership of those associated water rights which it owns. Typically,  
5 these water rights can be maintained at little to no cost and continued ownership  
6 preserves the Company's option to construct water-using generating facilities in  
7 the future at significant savings to customers. In the case of water rights supplied  
8 by contract or lease, the Company may seek to discontinue the contract or lease  
9 if that is the most cost-effective approach, but in some instances it may make more  
10 sense to maintain the lease through its full term to avoid burdening customers with  
11 excessive costs which may be imposed by an early contract termination, such as  
12 the water supply contract with the Pueblo Board of Water Works ("PBWW or  
13 "Pueblo Water") for Comanche Station which is discussed later in this Direct  
14 Testimony.

15 **Q. PLEASE DESCRIBE THE WAYS IN WHICH WATER IS USED AT PUBLIC**  
16 **SERVICE'S GENERATING FACILITIES.**

17 A. Water is used in a variety of processes at Company facilities, primarily depending  
18 on the type of plant. In the discussion below, I reference consumptive water use  
19 which is defined as that water which is diverted, evaporated and lost to the local  
20 hydrologic system.

21 For coal generation facilities, water is primarily used to cool and condense  
22 water circulating through the facility's boiler system. In the cooling tower, water  
23 contacts the boiler circulating water system, cooling the steam contained therein.



1 Depending on the facility, this can account for approximately 90 percent of onsite  
2 water consumption. Other uses of water at a coal-fueled plant may include boiler  
3 feed water, cooling water for other systems, removal of ash from the boiler,  
4 emission control systems, and domestic purposes for plant personnel.

5 For gas generation facilities, water use depends on whether the plant is a  
6 simple cycle or combined cycle unit. In simple cycle units, water use is generally  
7 limited to cooling generating equipment, which is generally non-consumptive, and  
8 cooling the air being drawn into the unit to increase generation efficiency, which is  
9 consumptive. In combined cycle units, water use (both consumptive and non-  
10 consumptive) by the gas turbine portion of the cycle is similar to that for simple  
11 cycle units. Waste heat exiting the gas turbines is used to generate steam which  
12 is subsequently used to generate additional electricity through the heat recovery  
13 steam generator ("HRSG"). The HRSG steam cycle consumes water for cooling  
14 similar to the steam cycle in a coal-fueled unit, described previously. Depending  
15 on the facility, HRSG steam cycle cooling accounts for approximately 90 percent  
16 of the plant's water consumption. Other uses of water may include inlet cooling,  
17 boiler feed and make-up, ancillary systems, emission control systems, and  
18 domestic purposes for plant personnel. Combined cycle gas plants use  
19 approximately 60 percent of the water that a coal plant uses for a similarly sized  
20 plant.

21 Hydropower generation is distinct from coal and gas generation described  
22 previously in that it uses water as "fuel" to directly turn the turbine and generate  
23 electricity, and it then exits the system undiminished in quantity. Hydropower

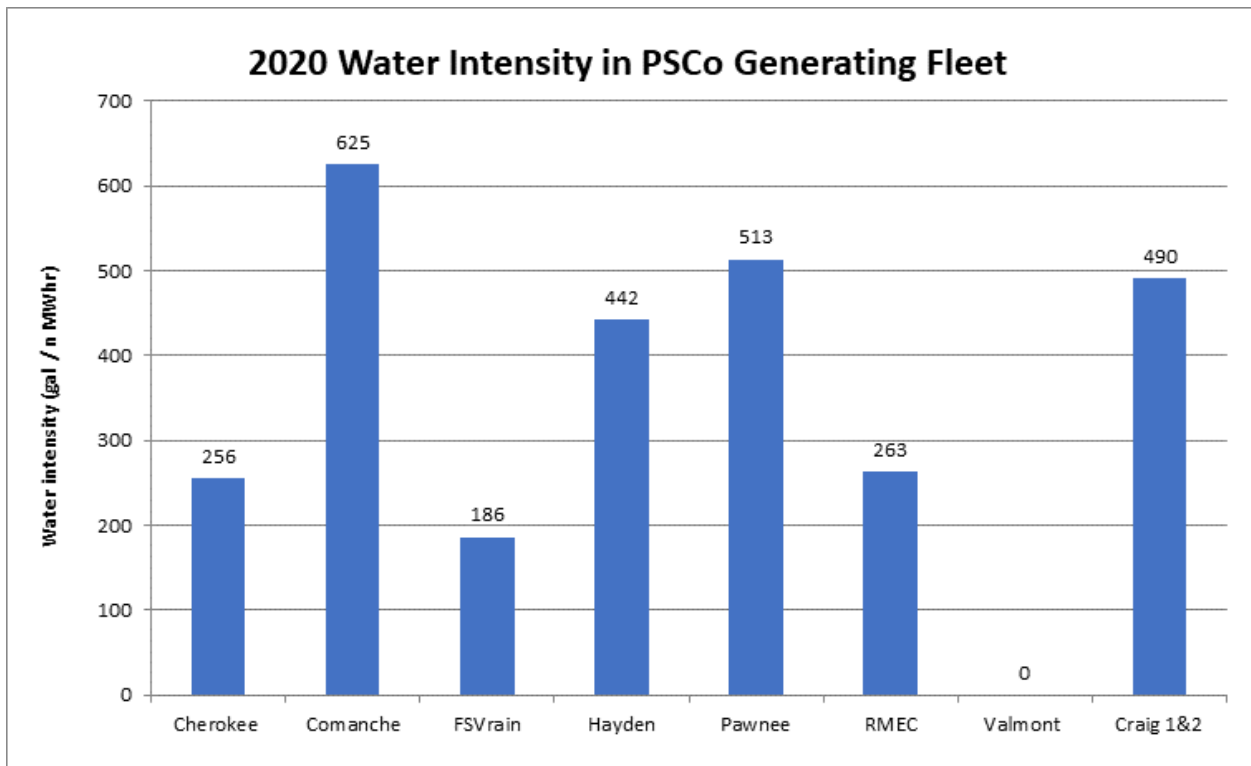
1 plants can be supplied with water based on the run of the adjacent river, or can be  
2 supplied via a reservoir, which may also be used to augment generation during  
3 periods of reduced water flow. Water may also be recaptured and reused in a  
4 downstream reservoir in the case of pumped storage (as at the Company's Cabin  
5 Creek facility), but most often, water is returned to a river for use by others  
6 downstream of the plant. Water consumption is generally negligible in the actual  
7 process of hydropower generation, but is a byproduct of storing water in reservoirs,  
8 due to the evaporation from the reservoir surface.

9 **Q. WHAT ARE THE ANNUAL WATER CONSUMPTION VOLUMES FOR PUBLIC**  
10 **SERVICE'S GENERATING FLEET?**

11 A. Annual water consumption for Public Service's generating fleet is summarized in  
12 Figure RLB-D-1 below. The water intensity units are gallons (gal) per net  
13 megawatt hour (nMWhr).

1

**Figure RLB-D-1**



2

3 **Q. IS IT ANTICIPATED THAT THE COMPANY'S PREFERRED COAL ACTION**  
4 **PLAN WILL CREATE WATER SAVINGS?**

5 A. Yes. As power plants are retired, or operated less frequently as compared to  
6 current operations, the resulting water consumption will be reduced.

7 **Q. IS IT IN THE BEST INTEREST OF PUBLIC SERVICE CUSTOMERS FOR**  
8 **PUBLIC SERVICE TO MAINTAIN WATER RIGHTS?**

9 A. Yes. The Company has announced a goal to reduce carbon emissions 80 percent  
10 by 2030 and 100 percent by 2050. The changes which will effectuate this result,  
11 including additions in renewable resource generation and a reduction in overall  
12 fossil generation amounts, will concurrently reduce the overall water consumption  
13 associated with the Company's generation portfolio. In 2020, these efforts have

1 already resulted in a nearly 30 percent reduction in water use in the Company's  
2 service territory, as compared to 2005. The Company anticipates water  
3 consumption reduction of approximately 70 percent by 2030, compared against  
4 the 2005 baseline. As stated previously, although the Company anticipates  
5 reduced water consumption going forward, the Company will maintain ownership  
6 of water rights (at little to no customer cost) to maintain future generation type and  
7 locational optionality because maintenance of these water rights has little to no  
8 cost to customers and, in many cases, will be very costly to reacquire if needed in  
9 the future, if they are available at all.

10 **Q. CAN YOU DISCUSS HOW THE COMPANY HAS BEEN A LEADER**  
11 **REGARDING WATER ISSUES IN COLORADO?**

12 A. Public Service has been a leader in addressing challenging water issues in  
13 Colorado for many years, and the examples below serve to highlight a few ways  
14 in which the Company's water portfolio is managed to benefit both customers and  
15 the communities in which we operate.

16 First, the Company pioneered a network of legally-decreed alternate points  
17 of diversions, exchanges, and contracts which allows water to be moved between  
18 its generating facilities on the South Platte River. This network extends from  
19 Shoshone Station near Glenwood Springs on the Colorado River to Brush on the  
20 South Platte River in northeast Colorado. This novel inter-plant sharing system  
21 creates significant operational flexibility to address supply disruptions or drought  
22 while maintaining reliable generation at relatively low cost, providing significant  
23 value to our customers.

1           The Company also annually trades Public Service-owned Colorado-Big  
2 Thompson Project (“C-BT”) units with the City of Longmont for a like-amount of the  
3 City’s reusable wastewater effluent or other raw water supplies. This trade benefits  
4 Longmont because it supplies the City with high-quality water at a location with  
5 significant existing City infrastructure to treat and deliver this water to its  
6 customers. The trade benefits the Company and its customers by simplifying  
7 water delivery logistics and extending the water’s utility to other plants that cannot  
8 otherwise use C-BT units directly. The Company estimates that this trade has  
9 saved substantial costs for utility customers due to avoided reservoir construction  
10 costs with benefits also accruing to the City of Longmont and its residents.

11 **Q. CAN YOU ALSO DESCRIBE HOW THE COMPANY HAS BENEFICIALLY**  
12 **PARTNERED WITH AGRICULTURE INTERESTS IN THE MANAGEMENT OF**  
13 **WATER RIGHTS?**

14 A. The Company has partnered with agricultural interests since the 1990s to pioneer  
15 the use of alternative transfer mechanisms (“ATMs”) which are an alternative to  
16 the permanent dry-up of agricultural lands. The Colorado Water Conservation  
17 Board’s 2015 Colorado Water Plan specifically promotes ATMs as a method to  
18 provide water supply to municipal and industrial uses while mitigating the economic  
19 injury to rural communities caused by the permanent dry-up of agricultural lands.  
20 In our ATM project, the Company leases water from our agricultural partner to  
21 supply Pawnee Station during the summer months. Our agricultural partner is an  
22 enterprise of the Fort Morgan Reservoir and Irrigation Company (“the Fort Morgan  
23 Water Company”) which consists of irrigation company shareholders who elected

1 to enroll a portion of their water rights in the Fort Morgan Water Company in return  
2 for a share of the profits of the water lease with Public Service. In most years,  
3 water to serve the lease is generated through the Fort Morgan Water Company's  
4 managed groundwater recharge program and individual farmer's water supplies  
5 are unaffected by the lease to Pawnee Station. In years when the managed  
6 groundwater program fails to yield sufficient water to meet the lease obligation to  
7 the Company, farmers then dedicate a portion of their reservoir water right to  
8 Pawnee Station to make up the deficit, reducing irrigation water supplies to the  
9 participating farmers in those years. This program benefits the participating  
10 farmers by providing an additional reliable annual income source which has been  
11 used to finance on-farm irrigation efficiency improvements among other benefits.  
12 The Company and its customers benefit through having a secure water supply for  
13 generation at a lower cost than would have been obtained through a traditional  
14 permanent buy-and-dry arrangement. The State benefits because the ATM serves  
15 as a model for others who may wish to enter similar arrangements in the future to  
16 address growing municipal water demands while ensuring the stability of rural  
17 economies.



1 **Q. DOES THE COMPANY OWN WATER RIGHTS ASSOCIATED WITH THE**  
2 **CRAIG GENERATING STATION?**

3 A. Yes. The Company owns a pro-rata portion of the water rights portfolio used to  
4 operate Units 1 and 2. Units 1 and 2 use an average of 9,450 acre-feet of water  
5 annually.

6 **Q. PLEASE DESCRIBE THE WATER RIGHTS ASSOCIATED WITH CRAIG**  
7 **STATION UNITS 1 AND 2.**

8 A. The water rights owned by the Yampa Project partnership associated with Craig  
9 Station Units 1 and 2 are outlined in Table RLB-D-2 below.

10 **Table RLB-D-2: Craig Units 1 & 2 Water Rights**

<b>Water Right Name</b>	<b>Appropriation Date</b>	<b>Adjudication Date</b>	<b>Flow rate</b>
Synthetic Products Ditch	9/17/1951	9/1/1960	25.828 cfs
Craig Station Ditch #3	11/1/1972	12/31/1974	29.93 cfs 15.07 cfs*
Four Counties Ditch #3	6/2/1958	N/A	15 cfs

\*conditional portion of water right

11 **Q. IS THERE A PLAN TO PUT THE WATER RIGHTS ASSOCIATED WITH CRAIG**  
12 **STATION TO USE ONCE THE PLANT IS RETIRED?**

13 A. Tri-State is the majority owner and operating partner of Craig Station. The  
14 Company believes that Tri-State is investigating a number of alternatives, but the  
15 future use of these water rights is currently unknown.



1        **B.     Hayden Generating Station**

2        **Q.     PLEASE DISCUSS THE COMPANY'S PROPOSED ACTION AT THE HAYDEN**  
3        **GENERATING STATION?**

4        A.     As discussed by Ms. Jackson, the Company proposes to retire Hayden Unit 1 in  
5        2028 and Unit 2 in 2027.

6        **Q.     WHAT IS THE ANNUAL WATER CONSUMPTION AT THE HAYDEN**  
7        **GENERATING STATION?**

8        A.     The annual water consumption at Hayden was approximately 4,260 acre-feet in  
9        2020. Annual water consumption has ranged from 4,060 acre-feet to 5,731 acre-  
10       feet since 2011, averaging approximately 4,960 acre-feet over that period.

11       **Q.     DOES THE COMPANY OWN THE WATER RIGHTS THAT PROVIDE WATER**  
12       **TO OPERATE THE HAYDEN GENERATING STATION?**

13       A.     Both the Company and the Hayden Partnership own the water rights used at  
14       Hayden Station.

15       **Q.     CAN YOU BRIEFLY DESCRIBE THE HAYDEN PARTNERSHIP?**

16       A.     The Hayden Station units are owned by several utilities, including Public Service,  
17       PacifiCorp, and the Salt River Project, through their respective interests in the  
18       Hayden Partnership, as set forth in Table RLB-D-3, below. Public Service is the  
19       operating partner of Hayden Station.

1

**Table RLB-D-3: Hayden Ownership**

<b>Partner Name</b>	<b>Hayden Unit 1</b>	<b>Hayden Unit 2</b>
Public Service	75.5%	37.4%
PacifiCorp	24.5%	12.6%
Salt River Project	0%	50%

2 **Q. PLEASE DESCRIBE THE PORTFOLIO OF WATER RIGHTS ASSOCIATED**  
3 **WITH HAYDEN STATION AND WHICH THE COMPANY OWNS IN THE YAMPA**  
4 **RIVER BASIN.**

5 A. The portfolio of water rights owned by the Hayden Project partnership and the  
6 Company is described in the Table RLB-D-4 below.

1

**Table RLB-D-4: Hayden Project Water Rights**

<b>Name</b>	<b>Appropriation Date</b>	<b>Adjudication Date</b>	<b>Rate(cfs) / Vol(AF)</b>
<i>Direct flow</i>			
Colorado Utilities Ditch/Pipeline	8/12/1926	10/8/1959	27cfs
Givens Ditch	8/1/1897	9/1/1960	3cfs
Wessels Canal <sup>+</sup>	9/30/1961	3/30/1964	15.35cfs 37.15cfs*
Saddle Mountain Pump Station <sup>+</sup>	8/4/1964	5/30/1972	50cfs*
<i>Direct flow - Steamboat Lake</i>			
Folden Ditch	10/30/1922	4/5/1937	1cfs
Thompson Ditch	7/15/1920	11/16/1934	0.33cfs
Reynold-Humphrey Ditch	6/25/1895	9/19/1902	0.5cfs
Floyd Creek Ditch	6/3/1955	3/30/1964	0.6cfs
Chris Fetcher Ditch	10/10/1952	3/30/1964	1cfs
CH Mayberry Ditch	8/3/1934	6/29/1942	2.17cfs
Rose Wheeler No.2	9/23/1929	11/10/1936	0.43cfs
Rose Wheeler No.3	8/3/1934	6/29/1942	1.92cfs
<i>Storage</i>			
Juniper Reservoir (Steamboat Lake)	7/8/1954	9/1/1960	5,000AF*
Hinman Park Reservoir <sup>+</sup>	8/4/1964	5/30/1972	35,000AF*
Steamboat Lake	11/18/1961	5/3/1972	5,000AF
<i>Storage at Hayden Station</i>			
Hayden Station Ponds	5/3/1974	12/31/1976	1,550.3AF

\*conditional portion of water right

\*Owned by Public Service Company of Colorado

1 **Q. HOW LONG HAS PUBLIC SERVICE OWNED WATER RIGHTS IN THE**  
2 **HAYDEN AREA?**

3 A. The Company and the Hayden partnership have owned the water rights used at  
4 Hayden Station since they were adjudicated in the 1960s and 1970s.

5 **Q. IS IT PUBLIC SERVICE'S PLAN TO MAINTAIN THESE WATER RIGHTS?**

6 A. Yes. Public Service plans to maintain ownership of these water rights.

7 **Q. PLEASE DISCUSS THE COMPANY'S DECISION TO MAINTAIN OWNERSHIP**  
8 **OF THESE WATER RIGHTS.**

9 A. The water rights were appropriated by the respective owner and can be maintained  
10 for at least ten years, per the State Engineer's decennial abandonment  
11 adjudication process, at little to no cost to the Company or customers. The Yampa  
12 Basin experienced an administrative declaration of shortage on the mainstem river  
13 for the first time in 2018, and for a second time in 2020 (referred to as a "water  
14 rights call"). The Hayden water rights portfolio was senior to this water rights call  
15 and unaffected by the shortage. By maintaining ownership of its comparatively  
16 senior water rights portfolio, the Company preserves the option to develop future  
17 water-using generation in the Yampa River Basin. Water-using generation could  
18 include a variety of natural gas, hydrogen, pumped storage, thermal energy  
19 storage, or other alternatives. Retaining these rights enables the Company to  
20 retain full optionality for future generation without the risk of shortage, the need to  
21 acquire senior water rights from other water users and the associated economic  
22 impact, or the need for expensive and difficult to permit reservoir storage to support  
23 a future generation facility, all of which result in significant cost savings in the

1 development of such a facility. It is advantageous for the Company's water rights  
2 to be used for beneficial purposes while future generation decisions are made  
3 because it keeps the water from being considered for abandonment in the State's  
4 decennial abandonment process. There are a variety of means to beneficially use  
5 the Company's water rights, including water leases.

6 **Q. HAS THE COMPANY ENGAGED WITH OTHER PARTIES REGARDING THE**  
7 **POTENTIAL FOR WATER RIGHTS LEASING?**

8 A. Yes. The Company has recently entered a water lease with the City of Steamboat  
9 Springs for 1,200 acre-feet of water, annually, from the Hayden Partner's 5,000  
10 acre-foot water right in Steamboat Lake, providing benefits to both parties. The  
11 City benefits from the additional firm water supply and through water supply  
12 diversity by having a supply located in a different watershed than its current water  
13 supply. Importantly, this mitigates the City's perceived risk to its water supply from  
14 catastrophic wildfire which could dramatically impact both water quantity and  
15 quality and render the City's current supply unusable for years following such an  
16 event. The Company and customers benefit by beneficially using its water right  
17 until another generation alternative is identified.

18 **C. Pawnee Generating Station**

19 **Q. PLEASE DISCUSS THE COMPANY'S PROPOSED ACTION AT THE PAWNEE**  
20 **GENERATING STATION.**

21 A. As discussed by Ms. Jackson, the Company proposes to convert Pawnee Station  
22 to natural gas in 2028.

1 **Q. HOW IS THE WATER THAT IS CURRENTLY NEEDED FOR THE OPERATION**  
2 **OF PAWNEE STATION SUPPLIED TO THE FACILITY?**

3 A. The water for Pawnee Station is physically delivered by a five-well field located  
4 along the south bank of the South Platte River approximately 4.5 miles north of the  
5 plant and is delivered to the plant via a pipeline. It is stored in a nearly 2,870 acre-  
6 foot reservoir located on the plant site. Water is supplied to Pawnee Station  
7 through both Company-owned and contract water supplies, such as the Fort  
8 Morgan Water Company lease described previously in my Direct Testimony.  
9 Owned water supplies used at the plant include a portion of the Company's 10,007  
10 C-BT units, a 1977 junior water right appropriated at the wellfield with the  
11 construction of Pawnee Station, and a 1998 recharge water right obtained in  
12 conjunction with the Fort Morgan Water Company. Annually, the Fort Morgan  
13 Water Company supplies 2,500 acre-feet to the Pawnee wellfield or directly to the  
14 Pawnee Reservoir, depending on conditions.

15 **Q. WHAT IS THE ANNUAL WATER CONSUMPTION AT THE PAWNEE**  
16 **GENERATING FACILITY?**

17 A. The annual water consumption at Pawnee was approximately 4,823 acre-feet in  
18 2020. Annual water consumption has ranged from 4,087 acre-feet to 6,291 acre-  
19 feet since 2010, averaging approximately 4,833 acre-feet over that period.

20 **Q. WOULD THERE BE A SIGNIFICANT REDUCTION IN WATER USAGE AT**  
21 **PAWNEE IF IT IS CONVERTED TO NATURAL GAS?**

22 A. Water usage on a per megawatt-hour basis at Pawnee would remain  
23 approximately the same for both coal and natural gas-fueled generation, since the

1 plant infrastructure would remain essentially unchanged. However, the  
2 Company's preferred scenario reduces the plant's capacity factor substantially  
3 from current levels as described in the Direct Testimony of Company witness Mr.  
4 James F. Hill. This reduction in generation would result in a corresponding  
5 reduction of water consumption at the plant.

6 **Q. IS IT EXPECTED THAT COMPANY-OWNED WATER RIGHTS WOULD BE**  
7 **CAPABLE OF PROVIDING SUFFICIENT WATER FOR REDUCED**  
8 **OPERATIONS AT PAWNEE?**

9 A. Yes.

10 **Q. WHEN DOES THE FORT MORGAN WATER COMPANY WATER CONTRACT**  
11 **WITH PAWNEE TERMINATE?**

12 A. The current water contract terminates in 2030.

13 **Q. WOULD THE COMPANY NEED TO RENEW THIS CONTRACT?**

14 A. No. Company-owned water supplies which have been historically used at Pawnee  
15 Station, in conjunction with the storage afforded by the onsite reservoir, are  
16 adequate to support operations following conversion of the plant fuel from coal to  
17 gas and at the modeled capacity factor.

18 **Q. ARE THERE ADDITIONAL BENEFICIAL USES FOR THIS WATER IN THE**  
19 **AREA AROUND PAWNEE?**

20 A. Yes. The water contracted from the Fort Morgan Water Company which is  
21 currently used to serve Pawnee Station would revert back to the Fort Morgan  
22 Water Company. In addition to serving Pawnee Station, Fort Morgan Water  
23 Company provides augmentation water to support agricultural activities in the Fort

1 Morgan and Brush area. Further, the Fort Morgan Water Company would be free  
2 to pursue other opportunities with the water. In recent years, area water  
3 enterprises have supplied water to oil and gas development and have initiated  
4 partnerships with Front Range municipal water providers to supply water to  
5 growing metro area communities, both of which could be lucrative alternatives to  
6 the Fort Morgan Water Company if they choose to pursue them.

7 **Q. DOES THE REDUCTION IN WATER USAGE AT PAWNEE PRESENT AN**  
8 **OPPORTUNITY FOR COST SAVINGS FOR PUBLIC SERVICE CUSTOMERS?**

9 A. Yes. In 2020, the Fort Morgan Water Company contract cost just over \$623,000  
10 annually. Following conversion to gas operation and the anticipated reduced  
11 operations, expiration of this agreement will create a savings for customers.

12 **D. Comanche Unit 3**

13 **Q. PLEASE DISCUSS THE COMPANY'S PROPOSED ACTION AT COMANCHE**  
14 **UNIT 3.**

15 A. As discussed by Ms. Jackson, the Company is proposing to accelerate the  
16 retirement of Comanche Unit 3 by closing the unit in 2040 instead of 2070.  
17 Beginning in 2030, the Company proposes to operate Comanche Unit 3 with  
18 significantly reduced hours as described in the Direct Testimony of Company  
19 witness Mr. James F. Hill. Comanche Units 1 and 2 are already scheduled to retire  
20 by 2026.

21 **Q. WHAT IS THE ANNUAL WATER CONSUMPTION AT COMANCHE STATION?**

22 A. The annual water consumption at Comanche Station was approximately 7,899  
23 acre-feet in 2020. Annual water consumption has ranged from 7,899 acre-feet to



1 11,392 acre-feet since 2010, averaging approximately 10,126 acre-feet over that  
2 period.

3 **Q. WOULD THE WATER USAGE AT COMANCHE UNIT 3 BE REDUCED IF THE**  
4 **COMPANY'S PREFERRED PLAN IS APPROVED?**

5 A. Yes. If the Company's preferred plan is approved, it is estimated that future water  
6 use at the Comanche Unit 3 will be approximately 40 percent of the average water  
7 usage at Unit 3 prior to reduced operations.

8 **Q. HOW IS THE WATER PROVIDED TO COMANCHE STATION?**

9 A. Water is physically delivered to Comanche Station (including Comanche Unit 3)  
10 via a pump station and pipeline which diverts water from the Arkansas River  
11 immediately downstream of the Pueblo Reservoir and delivers that water to an  
12 870-acre-foot reservoir located on the Comanche plant site. The pump station and  
13 the first 4,220 feet of the pipeline are owned by Pueblo Water. Water is supplied  
14 to the plant via a contract with PBWW.

15 **Q. PLEASE DISCUSS THE CONTRACT WITH PUEBLO WATER.**

16 A. The PBWW contract is the sole water supply which provides for the reliable  
17 operation of Comanche Station, including Units 1, 2 and 3. The contract between  
18 the Company and PBWW was executed on July 19, 2005, terminates in 2060, and  
19 provides for the delivery of up to 14,700 acre-feet of water to Comanche Station  
20 annually. The PBWW contract provides for a maximum delivery of 14,700 acre-  
21 feet of water annually but has a minimum delivery obligation of 12,783 acre-feet  
22 which is supplied on a take-or-pay basis. This take-or-pay volume is fixed in the  
23 contract through 2035, even though the plant's overall water demand will be

1 reduced following the retirement of Units 1 and 2. The contract further prohibits  
2 resale/subleasing of water to third-parties despite the fact that Public Service is  
3 paying for water that it is unable to use at the plant following the retirement of Units  
4 1 and 2.

5 **Q. ARE THERE ANY OTHER WATER SUPPLY COSTS FOR THE COMANCHE**  
6 **FACILITY?**

7 A. Yes, in addition to the base water supply contract, the Company is required to pay  
8 for the electricity to pump the water to the facility if the annual electricity charges  
9 for PBWW exceed \$218,480 per year. Over the last three years, the excess  
10 electricity charges have averaged approximately \$530,000.

11 **Q. DOES THE COMPANY'S LEASE PAYMENT REMAIN CONSTANT OVER THE**  
12 **LIFE OF THE CONTRACT?**

13 A. No. The lease payment is determined annually based on an initial rate set in 2006  
14 and which can be adjusted by up to five percent annually at PBWW's discretion.  
15 In 2020, the unit rate for water was \$508.10 per acre-foot and the total water  
16 contract cost was approximately \$6.9 million, including excess electric charges for  
17 pumping the water as provided for in the contract.

18 **Q. WHAT CHANGES OCCUR TO THE COMPANY'S CONTRACTED WATER**  
19 **OBLIGATION IN 2036?**

20 A. In 2036, the contracted water supply is reduced to 6,000 acre-feet annually, of  
21 which 5,218 acre-feet is supplied on a take-or-pay basis. In addition, while there  
22 is no provision to adjust the contract delivery before 2035, the contract term can  
23 be reduced after 2035, with advance written notice to PBWW and payment of a

1 contract termination fee over four years following the final delivery of water upon  
2 cessation of generation at Unit 3.

3 **Q. WHAT ARE THE COMPANY'S PLANS REGARDING THE CONTRACT WITH**  
4 **PUEBLO WATER?**

5 A. Once Comanche Unit 3 is retired and the Company has determined that it will  
6 discontinue further water-using generation at the plant location, the Company will  
7 trigger the termination portion of the PBWW contract, and the water will revert back  
8 to PBWW for its use.

9 **Q. GIVEN THE STRUCTURE OF THE CONTRACT WITH PUEBLO WATER WILL**  
10 **THE COMPANY CONTINUE TO INCUR COSTS IF OPERATIONS CEASE AT**  
11 **COMANCHE 3 PRIOR TO 2040?**

12 A. Yes. If Comanche Unit 3 is retired and the PBWW contract terminated before  
13 2040, the contract requires payment to PBWW of the take-or-pay amount  
14 associated with the 12,783 acre-foot delivery (associated with operation of Units  
15 1, 2, and 3 described previously in my Direct Testimony) through 2035. After 2035,  
16 the early termination provision described in Table RLB-D-5 begins and proceeds  
17 as described previously. Costs following cessation of Comanche 3 operations will  
18 occur with any contract termination which occurs prior to 2060, as described in the  
19 PBWW contract. Early termination after 2036 and before 2060 occurs as  
20 described in Table RLB-D-5 and the accompanying discussion, in which the final  
21 year of water delivery to support operations is Year 0 and the subsequent  
22 payments are made in years in which no water is delivered as described in the  
23 table.

1 **Q. PLEASE DISCUSS THE TERMS OF TERMINATING THE WATER CONTRACT**  
2 **WITH PBWW AFTER 2035.**

3 A. No water is delivered, per the terms of the contract, in Years 1 through 5 of the  
4 early termination provision of the PBWW contract. In the first year following  
5 cessation of generation at Unit 3, the Company will pay 80 percent of the annual  
6 take-or-pay amount to PBWW, in Year 2 the Company will pay 60 percent of the  
7 annual take-or-pay amount, in Year 3 the Company will pay 40 percent of the  
8 annual take-or-pay amount , and in Year 4 the Company will pay 20 percent of the  
9 annual take-or-pay amount. In Year 5 following cessation of generation at  
10 Comanche 3, the water supply contract is terminated with no further payment  
11 required. The PBWW contract allows for the unit water price to be escalated  
12 annually. The estimated termination payment, in 2020 dollars, is provided in Table  
13 RLB-D-5, below.

1 **Table RLB-D-5: Pueblo Water Contract Estimated Termination Payments**

Take or pay volume in 2035 = 5,218 acre-feet		
Unit water cost in 2021 = \$516.99 per acre-foot		
Reduction Year	% of Take-or-pay owed	Estimated Cost per 2021 rates
Year 0	100%	\$2.698M
Year 1	80%	\$2.158M
Year 2	60%	\$1.619M
Year 3	40%	\$1.079M
Year 4	20%	\$0.540M
Year 5	0%	\$0.000M

\*Cost excludes excess electricity payment, which may be additional

2

1 **IV. CONCLUSION**

2 **Q. PLEASE SUMMARIZE YOUR TESTIMONY.**

3 A. Public Service should retain owned water rights to maintain the option to use water  
4 to support future generation alternatives which will be necessary to achieve the  
5 goal of carbon-free electric generation by 2050. Maintenance of our owned water  
6 rights portfolio is beneficial to our customers due to the future expense of acquiring  
7 replacement water rights, if they could be acquired at all. Our water right portfolio  
8 can be maintained at little to no cost to our customers and may provide  
9 opportunities to benefit local communities through leases and other sharing  
10 arrangements while future generation siting, technology, and timing decisions are  
11 pending.

12 Some of the existing water contracts associated with generating units that  
13 are proposed to be retired early in the proposed plan have long-term obligations  
14 which must be considered when determining changes to our generation mix.  
15 These water supply contracts were entered before the transition to renewable and  
16 carbon-free generation was technically or financially feasible, but our future  
17 obligations under the agreements are clear and our partners expect us to meet  
18 these obligations.

19 Public Service is a good partner with communities, agriculture, and other  
20 industry in the management of our water resources. Over the years, we have  
21 pioneered innovative sharing agreements which provide mutual benefits and serve  
22 as a model for others in the State.

1 **Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS.**

2 A. Consistent with the discussion in my Direct Testimony, I support the  
3 recommendation of Ms. Jackson that the Colorado Public Utilities Commission  
4 (“Commission”) approve Public Service’s Phase I 2021 ERP & CEP.

5 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

6 A. Yes, it does.

**Statement of Qualifications**

**Richard L. Belt**

I have a Bachelor of Science degree in Civil Engineering from the University of Colorado and a Master of Science degree in Watershed Science from Colorado State University. I have taken subsequent coursework in business and finance but not in pursuit of a degree. I am a licensed Professional Engineer in the States of Georgia, Colorado and Nebraska. I am a Professional Hydrologist as certified by the American Institute of Hydrology.

I have been employed with various consulting engineering firms working on water-related projects and studies throughout the United States between 1997 to 2010.

I have been employed at Xcel Energy Services, Inc. for approximately ten years; first, as a Senior Water Resources Analyst, then as the Supervisor of the Water Resources Group, and currently as the Director of Chemistry and Water Resources.

As the Director of Chemistry and Water Resources, I am responsible for the direction and strategy of both the chemistry and water resources functions across all of Xcel Energy's utilities. With regard to water resources, this includes water supply planning and operations, including all aspects of Public Service Company of Colorado's water rights portfolio.