

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO**

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**IN THE MATTER OF THE APPLICATION)
OF PUBLIC SERVICE COMPANY OF)
COLORADO FOR A CERTIFICATE OF)
PUBLIC CONVENIENCE AND)
NECESSITY FOR COLORADO'S POWER) PROCEEDING NO. 21A-XXXXE
PATHWAY 345 KV TRANSMISSION)
PROJECT AND ASSOCIATED FINDINGS)
REGARDING NOISE AND MAGNETIC)
FIELD REASONABLENESS)**

DIRECT TESTIMONY AND ATTACHMENTS OF BYRON R. CRAIG

ON

BEHALF OF

PUBLIC SERVICE COMPANY OF COLORADO

March 2, 2021

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 345 KV TRANSMISSION PROJECT AND)
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GLOSSARY OF ACRONYMS AND DEFINED TERMS

<u>Acronym/Defined Term</u>	<u>Meaning</u>
3D	Three Dimensional
ACSR	Aluminum conductor steel-reinforced
BPA	Bonneville Power Administration
CadanaA	Computer Aided Noise Abatement software package
CAFEP	Corona and Field Effects Program
CDEGS	Current Distribution, Electromagnetic fields, Grounding and Soil
Commission	Colorado Public Utilities Commission
CPCN	Certificate of Public Convenience and Necessity
dBA	A-weighted decibels
Extension	May Valley-Longhorn Extension
Hz	Hertz
kV	Kilovolt
mG	Milligauss
MVA	Mega Volt Amp
NESC	National Electric Safety Code
OPGW	Optical Ground Wire

<u>Acronym/Defined Term</u>	<u>Meaning</u>
Pathway Project or Project	Power Pathway 345 kV Transmission Project
PEARs	Power Engineers Analysis Reports
PEI	Power Engineers, Inc.
Public Service or Company	Public Service Company of Colorado
ROW	Right of Way
T2	Twisted pair 556 ACSR Dove conductors
Xcel Energy	Xcel Energy Inc.
XES or Service Company	Xcel Energy Services Inc.

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1 **I. INTRODUCTION, QUALIFICATIONS, AND PURPOSE OF TESTIMONY**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A. My name is Byron R. Craig and my business address is 1800 Larimer Street,
4 Suite 500, Denver, Colorado 80202.

5 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?**

6 A. I am employed by Xcel Energy Services Inc. (“XES”) as Director, Substation &
7 Transmission Engineering and Design in the Transmission business. XES is a
8 wholly owned subsidiary of Xcel Energy Inc. (“Xcel Energy”) and provides an
9 array of support services to Public Service Company of Colorado (“Public
10 Service” or the “Company”) and the other utility operating company subsidiaries
11 of Xcel Energy on a coordinated basis.

12 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS PROCEEDING?**

13 A. I am testifying on behalf of Public Service.

1 **Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AND QUALIFICATIONS.**

2 A. As the Director of the Substation and Transmission Engineering organization, I
3 am responsible for engineering and design functions for transmission lines and
4 transmission and distribution substations. A description of my qualifications,
5 duties, and responsibilities is included after the conclusion of my testimony in my
6 Statement of Qualifications.

7 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

8 A. The purpose of my Direct Testimony is to support the Company's Application for
9 a Certificate of Public Convenience and Necessity ("CPCN") for Colorado's
10 Power Pathway 345 kilovolt ("kV") Transmission Project ("the Project" or "the
11 Pathway Project") from an engineering and design perspective. In doing so, I will
12 discuss the following topics in my Direct Testimony:

- 13 • The planned engineering design of the Project, including the planned
14 transmission structures and conductor; the planned new and expanded
15 substations; and re-termination of the existing facilities;
- 16 • Alternative engineering designs considered;
- 17 • Key engineering design assumptions that informed the Project's cost
18 estimates; and
- 19 • The results of the noise and magnetic field analyses that were performed
20 for the Project.

21 The Company is also requesting that the Commission find that consistent
22 with Commission Rules 3206(e) and (f), the expected maximum noise and
23 magnetic field levels associated with the Project are reasonable and require no
24 further mitigation or prudent avoidance measures.

1 **Q. ARE YOU SPONSORING ANY ATTACHMENTS AS PART OF YOUR DIRECT**
2 **TESTIMONY?**

3 A. Yes. I am sponsoring Attachments BRC-1 through BRC-10, which are described
4 as follows:

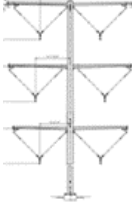
- 5 • Attachment BRC-1 is a typical double circuit structure drawing;
- 6 • Attachment BRC-2 is an electric one-line diagram of the Pathway Project;
- 7 • Attachment BRC-3 includes electric one-line diagrams of the seven Power
8 Pathway substations;
- 9 • Attachment BRC-4 includes General Arrangement drawings of the seven
10 Power Pathway substations;
- 11 • Attachment BRC-5 is an electric one-line diagram of the Pathway Project
12 and the May Valley-Longhorn Extension;
- 13 • Attachment BRC-6 includes electric one-line diagrams of the May Valley-
14 Longhorn Extension substations;
- 15 • Attachment BRC-7 includes General Arrangement drawings of the May
16 Valley-Longhorn Extension substations;
- 17 • Attachment BRC-8 is the Colorado's Power Pathway 345 kV Transmission
18 Line Audible Noise & Magnetic Field Report, prepared by POWER
19 Engineers, dated February 26, 2021;
- 20 • Attachment BRC-9 is the Colorado's Power Pathway Substation Magnetic
21 Field and Audible Noise Study, prepared by POWER Engineers, dated
22 February 26, 2021; and
23
- 24 • Attachment BRC-10 is the May Valley-Longhorn Extension of Colorado's
25 Power Pathway Project Magnetic Field and Audible Noise Study, prepared
26 by POWER Engineers, dated February 26, 2021.

1 (located at the Fort St. Vrain Generating Station) in Platteville in western Weld
2 County. The Pathway Project then extends east to a new Canal Crossing
3 Substation near the existing Pawnee Substation and Pawnee Generating Station;
4 then extends east/southeast to a new Goose Creek Substation south of the City
5 of Burlington; then extends south to a new May Valley Substation northeast of
6 the City of Lamar; then extends west to the planned Tundra Substation near the
7 Comanche Generating Station. The Project then extends north to the
8 Company's existing Harvest Mile Substation, located adjacent to the City of
9 Aurora in Arapahoe County. The Project also involves expansion of the Fort St.
10 Vrain, Pawnee, and Harvest Mile Substations; expansion of the planned but not
11 yet in-service Tundra Substation; and construction of the new Canal Crossing,
12 Goose Creek, and May Valley Substations. The three new substations will be
13 345 kV switching stations.² An electric one-line diagram of the Project is
14 included as Attachment BRC-2 to my Direct Testimony.

15 For purposes of its CPCN filing, the Company presents and describes the
16 transmission line Project in five segments (Segments 1 through 5) between the
17 existing or new substations. The Project Segments and components are
18 summarized in Table BRC-D-1 below.

² A switching station is a type of substation that operates at a single voltage level (and, therefore, does not have transformers that change or "transform" voltage from one voltage level to another).

Table BRC-D-1: Project Segment Description Overview

Project Segment	Project Segment Description (approximate length in miles)
All Segments	Colorado’s Power Pathway 345 kV Transmission Project Total 560 miles
	<p>➤ The Project consists of five transmission line segments (Segments 1-5) as detailed below, with each segment bounded by substations.</p> <p><u>Transmission Facilities:</u></p> <p>➤ The overall Project involves construction of approximately 560 miles of new 345 kV double circuit transmission line in new 150-foot wide right of way.</p> <p>➤ Each segment of transmission line will be constructed using single pole, double circuit tangent structures (see typical structure diagram at left) and two-pole dead-end structures. The Project will utilize two-bundle 1272 kcmil ACSR Bittern conductor.</p> <p><u>Substation Facilities:</u></p> <p>➤ The Project involves expansion of three existing substations (Fort St. Vrain, Pawnee, and Harvest Mile), expansion of a planned substation (Tundra), and construction of three new substations which will be 345 kV switching stations (Canal Crossing [near and interconnected to existing Pawnee Substation], Goose Creek [near and interconnected to Cheyenne Ridge Wind Project, and May Valley [near but not interconnected to existing Lamar Substation]]).</p>
Fort St. Vrain Substation expansion	Expand existing Fort St. Vrain Substation: The existing 230 kV Fort St. Vrain Substation will be expanded, and a new 345 kV station arrangement will be established on land currently owned by Public Service.

Segment 1	Fort St. Vrain Substation to Canal Crossing / Pawnee Substations 75 miles
	Segment 1 involves constructing approximately 75 miles of new 345 kV double circuit transmission line from the existing Fort St. Vrain Substation to the new Canal Crossing and existing Pawnee Substations.
Canal Crossing Substation new construction	Construct New Canal Crossing Substation: A new 345 kV switching station will be constructed adjacent to the existing Pawnee Substation to accommodate new 345 kV line terminations and equipment on land currently owned by Public Service. The new Canal Crossing Substation is essentially an expansion of the Pawnee Substation and will interconnect to the Pawnee Substation <i>via</i> two short transmission ties.
Pawnee Substation expansion	Expand existing Pawnee Substation: The existing 345 kV Pawnee Substation will be expanded to accommodate new 345 kV line terminations and equipment on land currently owned by Public Service.

Segment 2	Canal Crossing / Pawnee Substations to Goose Creek Substation 160 miles
	Segment 2 involves constructing approximately 160 miles of new 345 kV double circuit transmission line from the new Canal Crossing and existing Pawnee Substations to a new 345 kV Goose Creek Substation located near the existing Cheyenne Ridge Wind Project.
Goose Creek Substation new construction	Construct New Goose Creek Substation: A new 345 kV switching station will be constructed on approximately 40 acres of land to be acquired by Public Service near the existing Cheyenne Ridge Wind Project. The new switching station will accommodate new 345 kV line terminations and equipment. This substation will electrically tap the Shortgrass – Cheyenne Ridge West line to effectively network the Rush Creek Gen-Tie.
Segment 3	Goose Creek Substation to May Valley Substation 65 miles
	Segment 3 involves constructing approximately 65 miles of new 345 kV double circuit transmission line from the new Goose Creek Substation to a new 345 kV May Valley Substation.
May Valley Substation new construction	Construct New May Valley Substation: A new 345 kV switching station will be constructed on approximately 40 acres of land to be acquired by Public Service near the existing Lamar Substation. The new switching station will accommodate new 345 kV line terminations and equipment, but will not interconnect to the existing Lamar Substation.

Segment 4	May Valley Substation to Tundra Substation 140 miles
	Segment 4 involves constructing approximately 140 miles of new 345 kV double circuit transmission line from the new May Valley Substation to the planned Tundra Substation.
Tundra Substation expansion	Tundra Substation: The Tundra Substation is a 345 kV switching station planned to interconnect a solar with storage project approved as part of the Company’s approved Colorado Energy Plan Portfolio that will be in service by the end of 2022. This Project will expand the planned Tundra Substation to accommodate new 345 kV line terminations and equipment. No new land acquisition is required for the expansion.
Segment 5	Tundra Substation to Harvest Mile Substation 120 miles
	Segment 5 involves constructing approximately 120 miles of new 345 kV double circuit transmission line from the Tundra Substation to the existing Harvest Mile Substation.
Harvest Mile Substation expansion	Harvest Mile Substation: The existing 345 kV Harvest Mile Substation will be expanded to accommodate new 345 kV terminations and equipment. No new land acquisition is required for the expansion.

1 **Q. BEFORE DESCRIBING THE DESIGN OF THE PROJECT, PLEASE PROVIDE**
 2 **AN OVERVIEW OF THE COMPANY’S ENGINEERING DESIGN PROCESS.**

3 A. As part of the preliminary engineering design process, the transmission
 4 engineering team compiled data from all 345 kV transmission line projects
 5 completed by Xcel Energy in the last five years. As described in the Direct
 6 Testimony of Ms. Brooke A. Trammell, Xcel Energy has a well-established
 7 history of successfully developing, constructing, and managing large-scale
 8 transmission projects across our eight-state footprint, including hundreds of miles
 9 of recently constructed 345 kV transmission lines in our upper Midwest service

1 area, in Texas and New Mexico, and here in Colorado. Specifically, Public
2 Service's more recent experience with complex, large-scale projects include the
3 115-mile, 345 kV Pawnee-Daniels Park project plus substations (approved in
4 Proceeding No. 14A-0287E), the 90-mile, 345 kV Rush Creek Gen-Tie plus
5 substations (approved in Proceeding No. 16A-0117E), and the 70-mile, 345 kV
6 Rush Creek Gen-Tie extension plus substations (approved in Proceeding No.
7 18A-0905E). The transmission engineering team also conducted preliminary
8 desktop soil analysis,³ developed preliminary structure design, engaged with
9 existing vendors to obtain preliminary pricing on major components (e.g., steel
10 poles, conductor, etc.), and received high-level pricing input from construction
11 vendors. The substation engineering team developed conceptual general
12 arrangements, obtained preliminary vendor pricing, and conferred with
13 construction subject matter experts. This preliminary work formed the basis of
14 the inputs and assumptions to develop the overall cost estimates for the Pathway
15 Project as detailed by Company witness, Mr. Brian J. Richter.

16 **A. Transmission Line Facilities**

17 **Q. DESCRIBE THE DESIGN AND CONFIGURATION OF THE TRANSMISSION**
18 **STRUCTURES FOR THE PROJECT.**

19 A. The Pathway Project will include double circuit, back to back, vertical stack,
20 single pole structures for the tangent structures. A typical structure drawing is
21 provided as Attachment BRC-1 to my Direct Testimony. Small to medium angle

³ A desktop soil analysis is a study using publicly available data to provide guidance on potential soils encountered and any major impacts (e.g., rock, karst pockets, high water table, etc.). Soil borings will be required once the route is determined to complete final design of the foundations.

1 structures will also be single pole with a similar geometry. Dead-end structures
2 and large angles will be two pole structures, one for each circuit, which is
3 generally more cost-effective than one larger structure. There may also be
4 special structures required to allow for transpositions, line crossings, flight path
5 limitations, etc. All structures will be installed on reinforced concrete drilled piers.
6 This structure configuration is commonly used for the transmission systems
7 throughout Xcel Energy's entire eight-state service territory footprint and is also
8 consistent with common electric utility industry practice across the United States.

9 **Q. DESCRIBE THE CONDUCTOR TYPE THE COMPANY PLANS TO INSTALL**
10 **FOR THE PATHWAY PROJECT.**

11 A. The selected conductor for the Project is a two-bundle of 1272 kcmil ACSR
12 ("Bittern") in an 18" vertical configuration. The shield wires for the Project are two
13 48 count fiber optical ground wire ("OPGW"), which will support lightning and
14 grounding protection and allow for communication to the substations.

15 **Q. PLEASE EXPLAIN WHY THE COMPANY SELECTED THIS STRUCTURE AND**
16 **CONDUCTOR DESIGN.**

17 A. The selected structure configuration is used widely across the industry to
18 efficiently carry two circuits. This configuration is also used on several of Public
19 Service's existing double circuit 345 kV transmission lines. This makes storing of
20 maintenance material and making emergency repairs easier and faster across
21 the system. The conductor is a standard conductor used on most of the
22 Company's 230 kV and 345 kV circuits in Colorado. Utilizing this conductor
23 allows for efficient repairs in case of an emergency.

1 **Q. WHAT WILL BE THE APPROXIMATE HEIGHT OF THE TRANSMISSION**
2 **STRUCTURES IN PROJECT SEGMENTS INVOLVING NEW STRUCTURES?**

3 A. The structures will vary in height but are expected to be in the range of 120 to
4 190 feet above ground. An average height of 135 feet for the tangents is
5 expected.

6 **Q. WHAT FACTORS DETERMINE INDIVIDUAL STRUCTURE HEIGHT?**

7 A. Individual structure height is determined by the terrain, span length, and sag of
8 the conductor, as well as by the minimum electrical clearances prescribed by the
9 National Electric Safety Code ("NESC"). Taller structures are typically utilized
10 when the transmission line crosses other transmission lines, major roadways, or
11 other topographic features. For example, taller structures will likely be used
12 where the transmission line crosses other transmission lines and major
13 roadways.

14 **Q. HOW WILL THE STRUCTURES BE SPACED ALONG THE RIGHT OF WAY?**

15 A. The Project assumes an average span length of 950 feet between structures.
16 This structure span length assumption was based on an analysis of recent 345
17 kV transmission line projects across Xcel Energy's operating footprint.

18 **Q. WHAT COLOR AND MATERIAL WILL BE USED IN THE DESIGN OF THE**
19 **NEW STRUCTURES?**

20 A. All structures are expected to be weathering steel, which is brown in color. Local
21 jurisdictions may request or require galvanized steel poles in some locations,
22 although none are anticipated at this time.

1 **Q. ARE THERE ANY OTHER TRANSMISSION LINE ENGINEERING DESIGN**
2 **CONSIDERATIONS THAT THE COMPANY HAS EVALUATED OR WILL**
3 **CONTINUE TO EVALUATE?**

4 A. Yes.

5 **Q. PLEASE EXPLAIN.**

6 A. The Company will continue to evaluate twisted pair 556 ACSR Dove conductors
7 as a potential engineering design alternative to the 1272 kcmil ACSR Bittern
8 conductor. Twisted pair conductor is used to reduce line galloping (which is a
9 jumping or oscillating motion) that can occur due to windy conditions and the
10 formation of ice on the conductor during freezing rain or snow events. The
11 Company will perform further engineering analysis as to whether anti-galloping
12 conductor would be appropriate based on the final routing of the transmission
13 lines to limit potential outages from galloping movement of the conductors.
14 Twisted pair 556 ACSR Dove, is a standard conductor widely used in the Xcel
15 Energy service territory footprint as well as across the industry in territories
16 where conductor galloping can be problematic. In Section V of my testimony, I
17 discuss the noise and magnetic field analysis results associated with this
18 conductor type.

1 **Q. CONSISTENT WITH RULE 3206(G), TO THE EXTENT THERE ARE ANY**
2 **SERVICE CONNECTIONS THAT INTERCONNECT WITH THE PATHWAY**
3 **PROJECT, WILL PUBLIC SERVICE INSTALL AND MAINTAIN SUCH**
4 **SERVICE CONNECTIONS CONSISTENT WITH THE COMPANY'S TARIFF?**

5 A. Yes. Commission Rule 3206(g) provides:

6 Service connections. The utility shall install and maintain
7 service connections from transmission extensions, which is
8 any construction of transmission facilities and appurtenant
9 facilities, including meter installation facilities (except meters)
10 that is connected to and enlarges the utility's transmission
11 system and is necessary to supply transmission service to
12 one or more additional customers, consistent with conditions
13 contained in the utility's tariff.

14 Public Service will comply with its tariffs to the extent applicable as set
15 forth in Rule 3206(g).

16 **B. Substation Facilities**

17 **Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF THE SUBSTATION**
18 **FACILITIES PUBLIC SERVICE IS PROPOSING TO CONSTRUCT OR**
19 **EXPAND AS PART OF THE PROJECT.**

20 A. The Project involves the various new and expanded substation facilities as
21 summarized in Table BRC-D-1 above. I discuss the planned design and layout
22 for each facility below, in turn.

23 1. Fort St. Vrain Substation Expansion

24 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE FORT ST. VRAIN**
25 **SUBSTATION EXPANSION.**

26 A. This portion of the Project includes improvements in the existing 230 kV yard and
27 establishment of a new 345 kV yard at the existing Fort St. Vrain Substation.

1 The 345 kV and 230 kV yards will be interconnected through two 345/230 kV
2 autotransformers. The 345 kV yard arrangement will consist of five bay
3 positions. Two bay positions will terminate new 345 kV lines to the new Canal
4 Crossing Substation, two bay positions will connect to the new autotransformers,
5 and one bay position will connect to new 345 kV shunt capacitor banks. Two new
6 bay positions will be added in the existing 230 kV yard to connect to the new
7 transformers. Also included are grading, fencing, equipment, structures, and bus
8 work required to support the installation and operation of these additions. See
9 Attachment BRC-3, Page 1 for a conceptual one-line diagram and Attachment
10 BRC-4, Page 1 for a general arrangement of this site.

11 2. Pawnee Substation Expansion and New Canal Crossing Substation

12 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE PAWNEE**
13 **SUBSTATION EXPANSION AND THE NEW CANAL CROSSING**
14 **SUBSTATION.**

15 A. This portion of the Project includes improvements in the existing 230 kV and 345
16 kV yards (at the existing Pawnee Substation) and establishment of an additional,
17 separately fenced 345 kV yard (at the new Canal Creek Substation). The existing
18 345 kV and 230 kV yards will be interconnected through one additional 345/230
19 kV autotransformer.

20 The new Canal Crossing Substation will essentially be an expansion of the
21 existing Pawnee Substation. However, constraints on the land owned by the
22 Company require new facilities for the Pathway Project to be sited on land
23 adjacent to the existing Pawnee Substation. Canal Crossing's 345 kV yard

1 arrangement will consist of seven bay positions. Two bay positions will terminate
2 new 345 kV lines to Fort St. Vrain, two bay positions will terminate new 345 kV
3 lines to Goose Creek Substation, two bay positions will terminate
4 interconnections to the existing Pawnee 345 kV yard, and one bay position will
5 connect to new 345 kV shunt capacitor banks.

6 Improvements at the existing Pawnee 345 kV yard include three new bay
7 positions. Two bay positions will terminate interconnections to the new Canal
8 Crossing 345 kV yard and one bay position will connect to the new
9 autotransformer. Improvements at the existing 230 kV yard include addition of
10 one new bay position for connection to the new autotransformer. Also included
11 are grading, fencing, equipment, structures, and bus work required to support the
12 installation and operation of these additions. See Attachment BRC-3, Pages 2
13 and 3 for a conceptual one-line diagram, and Attachment BRC-4, Pages 2 and 3
14 for a general arrangement of this site.

15 3. New Goose Creek Substation

16 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE NEW GOOSE**
17 **CREEK SUBSTATION.**

18 A. This portion of the Project includes establishment of a new 345 kV substation.
19 The 345 kV yard arrangement will consist of seven bay positions. Two bay
20 positions will terminate new 345 kV lines to the new Canal Crossing Substation,
21 two bay positions will terminate new 345 kV lines to the new May Valley
22 Substation, one bay position will terminate the existing 345 kV line to Shortgrass,
23 one bay position will terminate the existing 345 kV line to the Cheyenne Ridge

1 West Collector Station, and one bay position will connect to new 345 kV shunt
2 capacitor banks.⁴ Up to five additional 345 kV bay positions could be
3 accommodated in the plan for this site. Also included are grading, fencing,
4 equipment, structures, and bus work required to support the installation and
5 operation of these additions. See Attachment BRC-3, Page 4 for a conceptual
6 one-line diagram, and Attachment BRC-4, Page 4 for a general arrangement of
7 this site.

8 4. New May Valley Substation

9 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE NEW MAY VALLEY**
10 **SUBSTATION.**

11 A. This portion of the Project includes establishment of a new 345 kV substation.
12 The 345 kV yard arrangement will consist of five bay positions. Two bay
13 positions will terminate new 345 kV lines to Goose Creek, two bay positions will
14 terminate new 345 kV lines to Tundra, and one bay position will connect to new
15 345 kV shunt capacitor banks. Up to five additional 345 kV bay positions could
16 be accommodated in the plan for this site. Also included are grading, fencing,
17 equipment, structures, and bus work required to support the installation and
18 operation of these additions. See Attachment BRC-3, Page 5 for a conceptual

⁴ The existing circuit from Shortgrass will be split and brought into the new Goose Creek Substation. This circuit is part of the existing 345 kV Radial Gen-Tie that connects Missile Site to Pronghorn to Shortgrass to Cheyenne Ridge West (wind project collector station) to Cheyenne Ridge East (wind project collector station). These existing circuits currently comprise a radial line that is interconnected with the Company's transmission system only at the Missile Site Substation. Through the interconnection with the Pathway Project at the new Goose Creek Substation, the circuits between Missile Site and the new Goose Creek Substation will be networked. Because the circuit from Cheyenne Ridge will terminate (and be metered) at the new Goose Creek Substation, rather than at Shortgrass, the Company will perform some work at the Shortgrass Substation, including removing metering equipment for this circuit.

1 one-line diagram, and Attachment BRC-4, Page 5 for a general arrangement of
2 this site.

3 5. Tundra Substation Expansion

4 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE TUNDRA**
5 **SWITCHING STATION EXPANSION.**

6 A. Please note that the Tundra Substation is not yet in service. As noted in
7 Company witness Ms. Brooke A. Trammell's Direct Testimony, the initial phase
8 of the facility has been planned separately from the Pathway Project and is
9 expected to be in service approximately June of 2022. The expansion described
10 herein for the Project assumes the initial phase to already be complete, with
11 those initial facilities considered "existing" for purposes of the Project. This
12 portion of the Project includes improvements in what will be the existing 345 kV
13 yard. Seven new bay positions will be added to the existing 345 kV yard. Two
14 bay positions will terminate new 345 kV lines to the new May Valley Substation,
15 two bay positions will terminate new 345 kV lines to Harvest Mile, one bay
16 position will terminate the existing line to Comanche, one bay position will
17 terminate the existing line to Daniels Park, and one bay position will connect to
18 new 345 kV shunt capacitor banks.⁵ Up to two additional bay positions could be
19 accommodated in the 345 kV plan for this site. Also included are grading,
20 fencing, equipment, structures, and bus work required to support the installation
21 and operation of these additions. See Attachment BRC-3, Page 6 for a

⁵ Related to the work at the Tundra Substation for terminating the existing line between Daniels Park and Comanche, the Company will need to perform remote end work at the Daniels Park and Comanche Substations.

1 conceptual one-line diagram, and Attachment BRC-4, Page 6 for a general
2 arrangement of this site.

3 6. Harvest Mile Substation Expansion

4 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE HARVEST MILE**
5 **SUBSTATION EXPANSION.**

6 A. This portion of the Project includes improvements in the existing 230 kV and 345
7 kV yards. The existing 345 kV and 230 kV yards will be interconnected through
8 one additional 345/230 kV autotransformer. Improvements at the existing 345 kV
9 yard include four new bay positions. Two bay positions will terminate new 345
10 kV lines to Tundra, one bay position will connect to the new autotransformer and
11 one bay position will connect to new 345 kV shunt capacitor banks.
12 Improvements at the existing 230 kV yard include addition of one bay position for
13 connection to the new autotransformer. Also included are grading, fencing,
14 equipment, structures, and bus work required to support the installation and
15 operation of these additions. See Attachment BRC-3, Page 7 for a conceptual
16 one-line diagram, and Attachment BRC-4, Page 7 for a general arrangement of
17 this site.

18 **Q. PLEASE DESCRIBE THE REPEATER STATIONS SHOWN ON ATTACHMENT**
19 **BRC-2.**

20 A. The repeater stations are associated with the fiber optic communications system
21 of the transmission line and are necessary in certain locations due to the long
22 distances between transmission line segments. As the data signal is passed
23 through the fiber optic cable, the signal degrades with distance. Signal repeater

1 stations are used to amplify the signal in areas where the transmission line
2 distance exceeds the effectiveness of the communication equipment. The
3 repeater stations include the repeater equipment, an equipment enclosure, AC
4 and DC auxiliary power systems, fencing, and other security features. The
5 Company has assumed the construction of one repeater station for each Project
6 segment for purposes of developing the Project cost estimate. However, once
7 routing is complete, final line lengths and engineering design characteristics will
8 determine which of the five Project segments require a repeater station.

9 **C. Reactive Support (Voltage Control) Facilities**

10 **Q. PLEASE DESCRIBE WHAT REACTIVE SUPPORT OR VOLTAGE CONTROL**
11 **FACILITIES ARE INCLUDED AS PART OF THE PATHWAY PROJECT.**

12 A. Shunt reactors and shunt capacitors will be required for the Project. As currently
13 designed and estimated, the Pathway Project includes a 50 MVAR shunt reactor
14 at each end of each transmission line and a 2x120 MVAR shunt capacitor bank at
15 each substation, except Pawnee Substation. These specific sizes and locations
16 were assumed based on typical system requirements and will be verified based
17 on system performance assessment studies as described in the Direct Testimony
18 of Company witness Ms. Amanda R. King.

19 **Q. ARE THESE REACTIVE SUPPORT FACILITIES INCLUDED IN THE PROJECT**
20 **COST ESTIMATES?**

21 A. Yes. These reactive support facilities are included in the Project cost estimate.

1 **III. PATHWAY PROJECT COST ESTIMATE DEVELOPMENT PROCESS**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?**

3 A. In this section of my Direct Testimony, I explain how the cost estimates were
4 developed that are discussed in additional detail in the Direct Testimony of
5 Company witness, Mr. Richter.

6 **Q. PLEASE EXPLAIN HOW YOUR TEAM DEVELOPED THE COST ESTIMATES**
7 **FOR THE PROJECT.**

8 A. Company witness Mr. Richter presents the cost estimates for the Pathway
9 Project. The cost estimates were developed using an industry-recognized cost-
10 management software program called “InEight.” InEight is an estimating
11 software that is set up to catalog major and minor items used for transmission
12 line and substation projects at Xcel Energy. The catalog includes rolling average
13 prices for material items which are pulled from Xcel Energy’s supply chain
14 software (“SAP”). It is also populated with construction alliance partners’ typical
15 pricing for installing the items.

16 For some cost categories, InEight has starting material and labor costs
17 that Company engineers adjust for project specific requirements. For example,
18 InEight may have a cost for a steel pole based on an assumption that the pole
19 will have a weight of 10,000 lbs. But if the Company’s preliminary calculations
20 show that the project will require the poles to be 20,000 lbs., the engineer would
21 update the weight in the estimate to account for the added cost.

22 The engineering team determines the required components based on the
23 project scope. The engineering team populates the material, construction,

1 engineering hours, project management hours, among other line items. The
2 estimated values for each line item are developed from preliminary design and
3 other engineering inputs including information from past projects, third party
4 assistance, leadership input, and information from other organizations within Xcel
5 Energy (e.g., Siting and Land Rights, Construction, Project Management). These
6 values are then reviewed with members from other groups within the Company,
7 including Construction, Supply Chain, Engineering, Project Management, Siting
8 and Land Rights, and at times third party vendors.

9 The engineering team then develops the schedule dates for major
10 activities to calculate the durations of the activities and support overall cashflow.
11 Engineering takes the escalation and overheads rates from the finance
12 organization and applies them to the project. All of this is combined to develop
13 the estimate for the project.

14 Finally, the engineering team takes the assumptions and develops them
15 into risk categories to support the development of the risk register with Project
16 Management. The developed risk is then added to the cost estimate to have the
17 final estimated cost. Estimated costs associated with permitting and land use
18 activities are also incorporated into the estimates as provided by the Siting and
19 Land Rights group. Company witness, Ms. Carly R. Rowe discusses the
20 components of these estimated costs in more detail in her Direct Testimony.

1 **Q. PLEASE DISCUSS THE KEY ENGINEERING DESIGN ASSUMPTIONS THAT**
2 **INFORMED THE PROJECT COST ESTIMATES FOR THE TRANSMISSION**
3 **LINE.**

4 A. There are many assumptions included in the cost estimates. I will highlight a few
5 of the key assumptions here. Regarding the structures, the Company assumed
6 950 feet spans between transmission structures, with 80 percent Tangents, 10
7 percent Angles, and 10 percent Dead Ends. This is based on the Company's
8 previously completed 345 kV projects.

9 The Company's cost estimates also made assumptions about work
10 schedule durations to estimate hours required for some labor resources. For
11 example, with compressed timelines in the early years of the Project, more
12 resources are needed to complete the engineering and construction work. In
13 recent years, construction resources have been scarce as many utilities
14 construct major projects, which has led to higher labor rates, per diem, and
15 guaranteed weekly hours. Estimated work duration also informs cost
16 components such as overheads and escalation. These factors are reflected in
17 the Company's cost estimates.

18 Our estimates are also based on assumed steel costs based on
19 information from previous similar projects with a freight cost of 4 percent of the
20 steel cost. Previous structure designs were used with updated budgetary costs
21 for those designs in December 2020 from steel vendors. However, steel is a
22 commodity that is subject to significant variability in price.

1 Our estimates also consider soil conditions that have been evaluated from
2 a Terracon desktop study. Specifically, our estimates assume 25 percent of the
3 line has Good Soil, 50 percent has Average Soil, and 25 percent has Poor Soil.
4 These soil condition assumptions inform foundation depth assumptions, which
5 are based on ratios of pier depth to diameter for each soil type. For example,
6 with poor soils the depth of the foundations has to increase to resist the
7 overturning moment produced from the loading.

8 **Q. PLEASE DISCUSS THE KEY ENGINEERING DESIGN ASSUMPTIONS THAT**
9 **INFORMED THE PROJECT COST ESTIMATES FOR THE SUBSTATIONS**
10 **AND REPEATER STATIONS.**

11 A. There are many detailed assumptions incorporated in the cost estimates for
12 substations. I will highlight some of the key assumptions here. Foremost, it is
13 assumed that no significant deviations from Xcel Energy substation design and
14 construction standards, materials, and practices will be necessary. These
15 substation design standards include foundation types and sizes, structure types
16 and configurations, electrical equipment types, ratings, physical arrangements,
17 control and protection equipment types, and availability of secure and reliable
18 sources of station service auxiliary power. Additionally, it is assumed that
19 material availability, costs, and lead times will be consistent with historical
20 experience. The estimated footprints of each substation are based on the
21 conceptual general arrangements provided as Attachment BRC-4 to my Direct
22 Testimony. Stormwater detention facilities are assumed to be required and have
23 been estimated based on prior experience. The costs associated with civil site

1 development assume that the characteristics of the soil and subsurface
2 conditions will not require special design approaches or remediation methods
3 and that the terrain of the site is such that no unusual erosion control provisions,
4 tiered grades, or retaining walls will be required. The location of each site is
5 expected to be located near existing developed roads and will not require
6 unusually long driveways or improvements of public thoroughfares to support
7 construction traffic. The estimates for construction, testing, and commissioning
8 activities are based on experience, input from internal and external resources,
9 and expected construction durations. The expected locations of the work were
10 also considered and influenced the per-diem and overtime portions of the cost
11 estimate.

12 **Q. ARE ANY OF THESE ASSUMPTIONS SUBJECT TO CHANGE AS THE**
13 **ENGINEERING DESIGN PROCESS PROCEEDS?**

14 A. All transmission line, substation, and repeater station assumptions are subject to
15 modification as the Project proceeds. For example, evolving design
16 requirements, results of field investigations, siting and routing activities, and other
17 drivers are captured in the Project risk register. The risk register is an effort to
18 capture and quantify potential assumption changes.

19 **Q. HAS THE COMPANY COMPLETED THE ENGINEERING DESIGN PROCESS**
20 **FOR THE PROJECT?**

21 A. No. Although we have identified the scope of the Pathway Project, we have not
22 completed the engineering design work for the Project. The project team has
23 evaluated the likely transmission line structure types, completed a preliminary

1 desktop soil analysis, completed the conceptual one-line diagrams and general
2 arrangements for each substation, and developed estimates based on the
3 Pathway Project's known elements and assumptions at this time.

4 **Q. WHAT ARE THE NEXT STEPS IN THE PROJECT DEVELOPMENT PROCESS**
5 **FROM AN ENGINEERING DESIGN PERSPECTIVE?**

6 A. Key next steps in the Project development process from an engineering design
7 perspective, include:

- 8 • supporting routing and permitting of the Project to finalize site
9 boundaries and ROW for the substations and transmission line;
- 10 • developing drawings for the substations (e.g., civil drawings, structural
11 drawings, physical drawings, control and protection drawings) and
12 transmission line (e.g., plan and profile drawings for the entire line
13 length);
- 14 • finalizing structure and foundation details, and conductor, insulator and
15 hardware details for the transmission line;
- 16 • developing stormwater management plans and performing other
17 environmental studies;
- 18 • completing detailed engineering and material sourcing;
- 19 • producing a construction package;
- 20 • working with vendors on material delivery strategy; and
- 21 • supporting construction of the Project.

22 The engineering teams will work closely with the project management
23 organization to keep construction schedules and budgets on track throughout the
24 Project. The individual Project segments and substations will be designed by
25 individual teams under the guidance of an overall project lead engineer. This

1 approach to the transmission line and substation design will result in a Project
2 with consistency across all components.

3 **Q. HAS THE COMPANY INCORPORATED “RISK RESERVE” INTO THE COST**
4 **ESTIMATES FOR THE TRANSMISSION LINE AND SUBSTATIONS?**

5 A. Yes. The Company has included risk reserve into the transmission line and
6 substation Project cost estimates. The Company’s approach to the development
7 of the risk register and the cost estimate’s risk reserve amounts is discussed in
8 the Direct Testimony of Company witness Mr. Richter.

IV. MAY VALLEY-LONGHORN EXTENSION

1 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR DIRECT**
2 **TESTIMONY?**

3 A. The purpose of this section of my Direct Testimony is to describe the May Valley-
4 Longhorn Extension (or “Extension”) option and the engineering design
5 associated with this extension. This information is provided for the Commission’s
6 consideration as to whether to include the May Valley-Longhorn Extension in a
7 CPCN in addition to the Pathway Project.

8 **Q. IS THE COMPANY BRINGING FORWARD ANY OTHER OPTIONS FOR THE**
9 **COMMISSION’S CONSIDERATION IN ADDITION TO THE PATHWAY**
10 **PROJECT?**

11 A. Yes. The Company is presenting for Commission consideration in this
12 proceeding an optional extension of the Pathway Project referred to as the May
13 Valley-Longhorn Extension.

14 **Q. PLEASE SUMMARIZE THE MAY VALLEY-LONGHORN EXTENSION.**

15 A. The May Valley-Longhorn Extension is a 90-mile, 345 kV double circuit
16 transmission line that would extend from the southeastern corner of the Pathway
17 Project at the new May Valley Substation south to the new Longhorn Substation
18 near Vilas. An electric one-line diagram of the Pathway Project including the
19 May Valley-Longhorn Extension is provided as Attachment BRC-5.

1 **Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF THE TRANSMISSION LINE**
2 **FACILITIES PUBLIC SERVICE WOULD CONSTRUCT FOR THE MAY**
3 **VALLEY-LONGHORN EXTENSION.**

4 A. The May Valley-Longhorn Extension transmission line is bounded by the new
5 May Valley Substation and the new Longhorn Substation near Vilas. The May
6 Valley-Longhorn Extension would include the same type of structures and
7 conductor as the Pathway Project's transmission line that I described in Section
8 II.A, above.

9 **Q. PLEASE PROVIDE A BRIEF DESCRIPTION OF THE SUBSTATION**
10 **FACILITIES THAT WOULD BE CONSTRUCTED OR EXPANDED AS PART OF**
11 **THE MAY VALLEY-LONGHORN EXTENSION.**

12 The Project involves an expansion of the planned May Valley Substation, which
13 will be a new substation constructed for the Pathway Project, and the
14 construction of a new Longhorn Substation at the southern terminus of the May
15 Valley-Longhorn Extension. These constitute the same types of facilities that I
16 described above in Section II.B regarding the Pathway Project's substations.

17 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE MAY VALLEY**
18 **SUBSTATION EXPANSION.**

19 A. This portion of the Project includes an expansion of the planned 345 kV May
20 Valley Substation. In addition to the facilities I described above in Part II.B.4, the
21 May Valley Substation would include two additional line positions to terminate the
22 new 345 kV May Valley-Longhorn lines. Up to three additional 345 kV bay
23 positions could still be accommodated in the plan for this site. Also included are

1 grading, fencing, equipment, structures, and bus work required to support the
2 installation and operation of these additions. See Attachment BRC-6, Page 1 for
3 a one-line diagram, and Attachment BRC-7 for a general arrangement of this
4 site.

5 **Q. PLEASE DESCRIBE THE LAYOUT AND DESIGN OF THE LONGHORN**
6 **SUBSTATION.**

7 A. This portion of the Project includes a new 345 kV yard comprising the Longhorn
8 Substation at the southern terminus of the May Valley-Longhorn Extension. The
9 Longhorn Substation will consist of three bay positions. Two bay positions would
10 terminate the new 345 kV May Valley-Longhorn line and one bay position will
11 connect to new 345 kV shunt capacitor banks. Up to five additional 345 kV bay
12 positions could be accommodated in the plan for this site. Also included are
13 grading, fencing, equipment, structures, and bus work required to support the
14 installation and operation of these additions. Similar to the rest of the Pathway
15 Project, the engineering design process for the May Valley-Longhorn Extension
16 is not complete, but a preliminary one-line diagram and general arrangement
17 have been completed based on the assumptions for the Project. See Attachment
18 BRC-6, Page 2 for a one-line diagram, and Attachment BRC-7, Page 2 for a
19 general arrangement of this site.

20 **Q. HOW DID YOUR TEAM DEVELOP THE COST ESTIMATE FOR THE MAY-**
21 **VALLEY-LONGHORN EXTENSION?**

22 A. The Company has completed the same types activities to develop the cost
23 estimate for the May Valley-Longhorn Extension as I described above in Part III

1 for the Pathway Project. The Company also relied on the same types of
2 assumptions to develop the cost estimate for the May Valley-Longhorn
3 Extension. The Company has also developed a risk reserve for the cost
4 estimates for the May Valley-Longhorn Extension and substation improvements,
5 which is reflected in the cost estimate presented by Company witness Mr.
6 Richter.

1 **V. NOISE AND MAGNETIC FIELDS ANALYSIS**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?**

3 A. The purpose of this section of my Direct Testimony is to explain the noise and
4 magnetic field analyses conducted for the Pathway Project and the May Valley-
5 Longhorn Extension pursuant to Rules 3206(e)-(f).

6 **Q. DOES THE COMMISSION REQUIRE NOISE AND MAGNETIC FIELD**
7 **STUDIES FOR CONSTRUCTION OR EXPANSION OF TRANSMISSION**
8 **FACILITIES?**

9 A. Yes. Commission Rules 3206(e)-(f) require an applicant to evaluate the
10 expected maximum level of magnetic fields and projected level of noise from a
11 proposed project involving construction or expansion of transmission facilities.

12 **Q. DID THE COMPANY RETAIN A CONSULTANT TO STUDY THE EXPECTED**
13 **NOISE AND MAGNETIC FIELD LEVELS FROM THE PATHWAY PROJECT**
14 **AND THE EXTENSION?**

15 A. Yes. POWER Engineers, Inc. ("PEI") was retained to complete the required
16 studies. PEI provided three separate audible noise and magnetic field reports,
17 including for: (1) the Power Pathway 345 kV transmission line; (2) the seven
18 Power Pathway Substations; and (3) the May Valley-Longhorn Extension
19 Substations and 345 kV transmission line. The PEI analysis reports ("PEARs")
20 are attached to my testimony as Attachments BRC-8, BRC-9, and BRC-10. I
21 discuss the conclusions regarding noise and magnetic field levels associated
22 with the Pathway Project and the May Valley-Longhorn Extension in my
23 testimony below.

1 **A. Noise Analysis**

2 **Q. DO THE COMMISSION’S RULES REQUIRE THE SUBMISSION OF**
3 **INFORMATION CONCERNING NOISE FROM PROPOSED TRANSMISSION**
4 **PROJECTS?**

5 A. Yes. Rule 3206(f) requires CPCN applications for transmission projects to
6 include the projected level of noise radiating beyond the property line or right-of-
7 way (“ROW”) (as applicable) at a distance of 25 feet.

8 **Q. ARE THERE STANDARDS FOR DETERMINING WHETHER PROJECTED**
9 **TRANSMISSION NOISE LEVELS ARE REASONABLE?**

10 A. Yes. Section 25-12-103(12), C.R.S., provides that the Commission can
11 determine whether the projected noise levels for electric transmission lines are
12 reasonable when reviewing CPCN applications. The requirements of § 25-12-
13 103(12), C.R.S. are reflected in Rule 3206(f), which establishes values for four
14 zoning designations that are “deemed reasonable by rule” and do not require
15 mitigation to a lower level.⁶ Table BRC-D-2 below shows the reasonable noise
16 thresholds are as follows for four standard zoning areas:

⁶ See 4 CCR 723-3-3206(f)(II).

1

Table BRC-D-2: Noise Level Deemed Reasonable

Zone	Noise Level Deemed Reasonable
Residential	50 dBA
Commercial	55 dBA
Light Industrial	65 dBA
Industrial	75 dBA

2 In addition, a noise level below 50 dBA is not subject to further review regardless
3 of the use of land.⁷ Rule 3206(f)(III) further provides:

4 If the zoning designation that has been assigned by
5 the local zoning regulatory agency for a specific
6 segment of the transmission project is not listed ...
7 the applicant shall reference the noise threshold
8 corresponding to the zoning designation that most
9 closely represents the predominant use of the lands in
10 question, with consideration given to the surrounding
11 area.

12 If a projected noise level is 50 dBA or below, it will not be subject to further
13 review regardless of the use of land.

14 **Q. DID THE COMPANY CONDUCT A NOISE STUDY AS REQUIRED BY RULE**
15 **3206(f)?**

16 A. Yes. PEI modeled the projected noise level that would radiate beyond the
17 transmission line ROW and substation property lines at a distance of 25 feet in
18 fair conditions and L₅₀ rain conditions, as required by Commission Rule 3206(f).

⁷ See 4 CCR 723-3-3206(f)(III).

1 To conduct its analysis of the transmission line, PEI used a utility standard
2 program known as the Bonneville Power Administration (“BPA”) Corona and
3 Field Effects Program (“CAFEP”), software version 3. CAFEP uses the electrical
4 and physical characteristics of the transmission line to calculate resulting fields
5 and interference effects from the transmission lines. For the substations, Power
6 Engineers modeled audible noise levels using the DataKustik GmbH, Computer
7 Aided Noise Abatement (“CadnaA”) software package, version 4.5.151, which is
8 a utility standard program.

9 **Q. PLEASE EXPLAIN WHAT PHENOMENA PRODUCE AUDIBLE NOISE ON**
10 **HIGH VOLTAGE TRANSMISSION LINES.**

11 A. Corona is the primary cause of noise from transmission lines. The higher the
12 voltage on a transmission circuit, the greater the corona activity on the line.
13 Corona is what creates the hissing or crackling sound that often emanates from
14 transmission lines. Corona is a small electrical discharge, not unlike the static
15 electrical charge that a person may experience when touching a metal object
16 when walking on carpeting. Corona increases substantially in wet weather, when
17 water droplets form on a transmission line because the water droplets alter the
18 voltage gradient at the surface of the conductor resulting in increased corona and
19 thus increase in noise. All high voltage transmission lines experience significant
20 corona during wet weather. In normal, fair weather conditions, corona and its
21 corresponding audible noise are usually at low levels.

1 **Q. WHAT OTHER CONDITIONS AFFECT THE AUDIBLE NOISE LEVEL OF A**
2 **TRANSMISSION LINE?**

3 A. Corona activity is substantially higher at higher altitudes because of the
4 corresponding decrease in air density. Corona-generated audible noise
5 increases by about 1 dBA for every 1000 feet in elevation gain. A transmission
6 line constructed in the eastern plains of Colorado area will have corona noise
7 about 3-7 dBA higher than a similarly constructed line at sea level. A second
8 source of audible noise on a transmission line is a 120 Hertz (“Hz”) synchronous
9 hum created by systems operating at 60 Hz. This 120 Hz hum is generally of
10 little consequence, but it can contribute to audible noise.

11 **Q. WHAT WILL CAUSE AUDIBLE NOISE AT THE SUBSTATIONS?**

12 A. The predominant cause of noise at the substations will be equipment such as the
13 reactors and transformers. Corona from transmission lines will also be a source
14 of noise but will be minimal compared to noise from reactors and transformers.

15 **Q. PLEASE PROVIDE A PRACTICAL COMPARISON FOR THE dBA SCALE.**

16 A. Table BRC-D-3 below is a decibel level reference chart provided in the EPRI
17 Transmission Line Reference Book – 200 kV and Above, Third Edition.⁸ This
18 chart provides a reasonable and useable guide to how people experience sound
19 at various decibel levels on the A-weighted scale (“dBA”):

⁸ R. Lings, Electric Power Research Institute; EPRI AC Transmission Line Reference Book – 200 kV and Above, Third Edition (Dec. 2005), Table 10.5-1: Common Noise Levels, at 10-27.

1

Table BRC-D-3: Noise Levels in dBA

Decibel	Experience
130-140	Threshold of Pain
120-130	Pneumatic chipper
110-120	Loud audible horn (1 mi. distance)
100-110	(no example)
90-100	Inside subway (New York)
80-90	Inside motorbus
70-80	Average traffic on street corner
60-70	Conversational speech
50-60	Typical business office
40-50	Living room, suburban area
30-40	Library
20-30	Bedroom at night
10-20	Broadcasting studio
0-10	Threshold of Hearing

2 **Q. WHAT ARE THE REQUIREMENTS OF RULE 3102(c)?**

3 A. When an electric utility applies for a CPCN to construct or extend transmission
4 facilities, Rule 3102(c) requires it to “describe its actions and techniques relating
5 to cost-effective noise mitigation with respect to the planning, siting, construction,
6 and operation of the proposed transmission construction or extension.” The

1 Commission lists eight steps and techniques a utility may employ to reduce
2 noise.

3 **Q. WHAT WILL PUBLIC SERVICE DO TO MEET THE REQUIREMENTS OF**
4 **COMMISSION RULE 3102(c) WITH RESPECT TO THE PROJECT?**

5 A. Public Service will employ these techniques to varying extents to mitigate noise
6 in a cost-effective manner. Specifically, we have chosen large, high-quality
7 conductors. Moreover, we will phase the conductors in the most cost-effective
8 manner taking into account noise mitigation, utilize corona-free attachment
9 hardware, carefully handle the conductor, utilize industry-standard construction
10 techniques, and utilize a line tension that maximizes our ability to cost-effectively
11 mitigate noise.

12 1. Transmission Line

13 **Q. PLEASE SUMMARIZE THE RESULTS OF THE ANALYSIS REGARDING**
14 **PROJECTED NOISE LEVELS FROM THE PATHWAY PROJECT**
15 **TRANSMISSION LINE.**

16 A. Power Engineers analyzed projected audible noise levels for both conductor
17 types discussed above—the two bundle 1272 ACSR Bittern and the alternate
18 twisted pair (“T2”) 556 ACSR Dove. For the two bundle 1272 ACSR Bittern
19 conductor, the maximum projected noise level measured at 25 feet from the edge
20 of the transmission line ROW is 49.8 dBA. The analysis assumed the same
21 structure configuration and 150-foot ROW for all five transmission line segments
22 of the Project. The 49.8 dBA noise level is projected for L₅₀ rain conditions,
23 during which the noise level is louder than fair conditions.

1 For the alternate T2 Dove conductor, the maximum projected noise level
2 measured at 25 feet from the edge of the transmission line ROW is 47.6 dBA.
3 The analysis assumed the same structure configuration and 150-foot ROW for all
4 five transmission line segments of the Project. The 47.6 dBA noise level is
5 projected for L₅₀ rain conditions, during which the noise level is louder than fair
6 conditions.

7 **Q. PLEASE SUMMARIZE THE RESULTS OF THE ANALYSIS REGARDING**
8 **PROJECTED NOISE LEVELS FROM THE MAY VALLEY-LONGHORN**
9 **EXTENSION.**

10 A. Power Engineers analyzed projected audible noise levels for both conductor
11 types discussed above—the two bundle 1272 ACSR Bittern and the alternate
12 twisted pair (“T2”) 556 ACSR Dove for the May Valley-Longhorn Extension
13 transmission line. The analysis assumed the same structure configuration and
14 150-foot ROW for the Extension as for all five transmission line segments of the
15 Pathway Project. Accordingly, the analysis determined the same results as for
16 the Pathway Project. For the two bundle 1272 ACSR Bittern conductor, the
17 maximum projected noise level measured at 25 feet from the edge of the
18 transmission line ROW is 49.8 dBA projected for L₅₀ rain conditions, during which
19 the noise level is louder than fair conditions.

20 For the alternate T2 Dove conductor, the maximum projected noise level
21 measured at 25 feet from the edge of the transmission line ROW of the
22 Extension is 47.6 dBA projected for L₅₀ rain conditions.

1 **Q. ARE THE MAXIMUM PROJECTED NOISE LEVELS REASONABLE UNDER**
2 **RULE 3206(f)?**

3 A. Yes. As noted above and in the Direct Testimony of Company witness Ms.
4 Rowe, the Pathway Project transmission line will be approximately 560 miles and
5 cross 13 counties and municipalities, and the Extension will be approximately 90
6 miles and cross two counties. Given the length of the transmission line, the
7 Pathway Project transmission line has the potential to be located on land with
8 several different zone designations. However, because the projected noise level
9 of the Pathway Project transmission line and the Extension transmission line is
10 below 50 dBA, the most stringent noise level deemed reasonable by Rule
11 3206(f), it is not necessary to identify the specific zoning designation for each
12 portion of the entire transmission line.

13 Rule 3206(f)(III) provides that a noise level below 50 dBA is not subject to
14 further review regardless of the use of land. As described in the PEAR, the
15 projected noise levels in both fair and rainy conditions are projected to be below
16 50 dBA for both conductor types studied. As such, the projected noise levels
17 from the Pathway Project transmission line and the Extension transmission line
18 are deemed reasonable and not subject to further review.

19 **Q. IS THERE ANY NEED FOR ADDITIONAL MITIGATION OF AUDIBLE NOISE**
20 **LEVELS ASSOCIATED WITH THE TRANSMISSION LINE?**

21 A. No. Because the projected audible noise levels from the transmission line do not
22 exceed the Commission's most conservative 50 dBA level at any location 25 feet
23 beyond the edge of the transmission line ROW, the noise levels from the

1 transmission line are within the Commission's deemed-reasonable levels and
2 require no further review. Therefore, no additional mitigation is warranted.

3 **Q. WHAT FINDINGS IS THE COMPANY REQUESTING WITH RESPECT TO**
4 **AUDIBLE NOISE?**

5 A. Because all projected audible noise level values for the transmission line are at
6 or below the 50 dBA "deemed reasonable" threshold, the Company requests the
7 Commission find the audible noise levels associated with the Pathway Project
8 transmission line and Extension transmission line are reasonable pursuant to
9 Rule 3206(f) and require no further mitigation.

10 2. Substations

11 **Q. DID THE ANALYSIS ALSO MODEL THE POTENTIAL NOISE AT THE**
12 **SUBSTATIONS THAT WILL BE CONSTRUCTED OR EXPANDED FOR THE**
13 **PATHWAY PROJECT AND THE MAY VALLEY-LONGHORN EXTENSION?**

14 A. Yes. As I described above, the Pathway Project includes expansions at the
15 existing Fort St. Vrain, Pawnee, Tundra, and Harvest Mile Substations on land
16 already owned by the Company. We will also construct a new Canal Crossing
17 Substation adjacent to the existing Pawnee Substation on land already owned by
18 the Company. The Project also includes two new greenfield substations: Goose
19 Creek and May Valley. The Extension would enlarge the planned May Valley
20 Substation and also includes a new substation: Longhorn. PEI conducted a
21 noise analysis for each substation. For the sites where the Company already
22 owns the land, PEI used the planned locations for the new substation facilities.

1 For the new substations, hypothetical locations were modeled based on the
 2 facilities that will be required and the parcel size the Company intends to acquire.

3 **Q. PLEASE SUMMARIZE THE RESULTS OF THE ANALYSIS REGARDING**
 4 **PROJECTED NOISE LEVELS AT THE SUBSTATIONS.**

5 A. The results of Power Engineers' noise analysis for each site are set forth in the
 6 PEAR. Table BRC-D-4 below provides a summary of the results presented in
 7 the PEAR:

8 **Table BRC-D-4: Summary of Projected Substation Noise Levels**

Substation	Projected maximum noise level 25 feet from substation property line [dBA]	Zoning designation of substation site	Rule 3206(f) deemed reasonable level [dBA]
Pathway Project Substations			
Fort St. Vrain	62	Industrial	75
Pawnee	62	Industrial	75
Canal Crossing	61	Industrial	75
Goose Creek	62	Agricultural	N/A
May Valley	60	Agricultural	N/A
Tundra	61	Agricultural	N/A
Harvest Mile	57	Agricultural	N/A
May Valley – Longhorn Extension Substations			
May Valley (Extension)	64	Agricultural	N/A
Longhorn	63	No Zoning	N/A

9 **Q. ARE THE MAXIMUM PROJECTED NOISE LEVELS REASONABLE UNDER**
 10 **RULE 3206(f)?**

11 A. Yes. As set forth below, the projected audible noise levels from the Fort St.
 12 Vrain, Pawnee, and Canal Crossing Substations do not exceed the 75 dBA level
 13 deemed reasonable for land with a zoning designation of Industrial at any
 14 location 25 feet beyond the edge of those substation property lines.

1 The other substations sites (Goose Creek, May Valley, Tundra, and
2 Harvest Mile) will be on land with an Agricultural zoning designation. The
3 Longhorn site does not have a zoning designation, but surrounding land uses
4 include agricultural and industrial operations. The projected audible noise levels
5 at locations 25 feet from the property lines of each of these substations do not
6 exceed 65 dBA, which is consistent with the 65 dBA level deemed reasonable for
7 land with a zoning designation of Light Industrial. Finding that noise levels are
8 reasonable where they are below the deemed reasonable level for land with a
9 Light Industrial zoning is consistent with recent Commission decisions
10 concerning transmission and substation facilities located on land with a zoning
11 designation of Agricultural.⁹ The results for the individual substations are set
12 forth in more detail below:

13 Fort St. Vrain: The facilities for the substation expansion will be
14 constructed on land already owned by the Company. As set forth in the PEAR,
15 audible noise was modeled at 25 feet from an identified substation property line.
16 The highest projected noise level was on the northern edge on land owned by
17 the Company. The projected noise level at this location is 62 dBA. The
18 substation site, which is adjacent to an existing electric generating station, is
19 zoned as Heavy Industrial. Under Rule 3206(f)(II)(D), a projected noise level of
20 75 dBA or less is deemed reasonable in Industrial zones. The projected

⁹ See Decision No. C19-0367, Proceeding No. 18A-0905E, at ¶ 43 (mailed date Apr. 25, 2019);
Decision No. C19-0175, Proceeding No. 18A-0860E, at ¶ 17 (mailed date Feb. 19, 2019).

1 maximum noise level of 62 dBA is deemed reasonable by rule and need not be
2 mitigated.

3 Pawnee and Canal Crossing: The expansion of the Pawnee Substation
4 and the construction of the new Canal Crossing Substation will be on land
5 already owned by the Company. As set forth in the PEAR, audible noise was
6 modeled at 25 feet from an identified property line of the substations. For
7 Pawnee, the highest projected noise level was on the northern edge of the
8 Substation, on land owned by the Company. The projected noise level at this
9 location is 62 dBA. For Canal Crossing, the highest projected noise level was on
10 the northern edge of the planned Substation, on land owned by the Company.
11 The projected noise level at this location is 61 dBA. The substation sites, which
12 are adjacent to the existing Pawnee and Manchief Generating Stations, are
13 zoned as Heavy Industrial. Under Rule 3206(f)(II)(D), a projected noise level of
14 75 dBA or less is deemed reasonable in Industrial zones. The projected
15 maximum noise levels of 62 dBA and 61 dBA are deemed reasonable by rule
16 and need not be mitigated.

17 Goose Creek and May Valley: The new Goose Creek and May Valley
18 Substations will be located at new sites. As explained by Company witness Ms.
19 Rowe, the facilities for both substations will be constructed on approximately 40
20 acres of land that will be acquired in fee by the Company. As set forth in the
21 PEAR, audible noise for both new substations was modeled using assumptions
22 concerning the needed facilities for each substation based on a conceptual
23 substation general arrangement provided by the Company and the assumed land

1 acquisition for the substation. The highest projected noise level at a distance of
2 25 feet from the respective hypothetical substation property lines was 62 dBA for
3 Goose Creek and 60 dBA for May Valley. When the facilities for the Extension
4 are modeled, the highest projected noise level 25 feet from the hypothetical
5 property line for May Valley is 64 dBA. Based on current land zoning
6 designations in Cheyenne County (Goose Creek) and Prowers County (May
7 Valley), both substations will be located on land zoned as Agricultural.

8 Tundra: The facilities for the substation expansion will be constructed on
9 land already owned by the Company. As I described above, the Tundra
10 Substation is a planned facility for the interconnection of certain solar generation
11 resources selected through the Company's 2016 ERP and Colorado Energy
12 Plan, but it is not yet in service. The Tundra Substation will be expanded as part
13 of the Pathway Project to accommodate the 345 kV transmission lines. As set
14 forth in the PEAR, audible noise was modeled at 25 feet from the substation
15 property line, assuming both the originally planned Tundra substation facilities
16 and the expansion facilities. The highest projected noise level at a distance of 25
17 feet from the substation property line was at the northeastern edge. The
18 projected noise level at this location is 61 dBA. The Tundra Substation site is
19 zoned as Agricultural.

20 Harvest Mile: The facilities for the substation expansion will be constructed
21 on land already owned by the Company. As set forth in the PEAR, audible noise
22 was modeled at 25 feet from the substation property line. The highest projected
23 noise level at a distance of 25 feet from the substation property line was on the

1 southern edge of the substation. The projected noise level at this location is 57
2 dBA. The Harvest Mile Substation site is zoned as Agricultural.

3 Longhorn: The new Longhorn Substation will be located at a new site. As
4 set forth in the PEAR, audible noise was modeled with the assumption that the
5 Longhorn Substation will contain two reactors. The highest projected noise level
6 at a distance of 25 feet from hypothetical substation property lines is 63 dBA. As
7 stated in the PEAR report, there is no County zoning designation for the
8 Longhorn Substation location. The surrounding land uses include agriculture, oil
9 and gas infrastructure, and industrial operations.

10 **Q. ARE THE PROJECTED SOUND LEVELS FOR THE GOOSE CREEK, MAY**
11 **VALLEY, TUNDRA, HARVEST MILE, AND LONGHORN SUBSTATIONS**
12 **DEEMED REASONABLE BY COMMISSION RULE?**

13 A. No. Under Rule 3206(f)(II) and (III), projected noise levels may be deemed
14 reasonable by rule if the transmission or substation facilities meet applicable
15 thresholds and are located on land zoned as Residential, Commercial, Light
16 Industrial, or Industrial, or if the projected noise level is below the most stringent
17 threshold of 50 dBA regardless of the use of the land.

18 The zoning designation for each of the Goose Creek, May Valley, Tundra,
19 and Harvest Mile Substations is Agricultural, and the maximum projected noise
20 levels modeled at 25 feet from each substation property line is not below the 50
21 dBA threshold. The Longhorn Substation does not have a specified zoning
22 designation, and the maximum projected noise levels modeled at 25 feet from
23 the substation property line is not below the 50 dBA threshold.

1 **Q. HOW SHOULD THE COMMISSION EVALUATE THE PROJECTED NOISE**
2 **LEVELS FOR THESE SUBSTATIONS, SINCE THE ZONING DESIGNATION**
3 **OF AGRICULTURAL IS NOT LISTED IN RULE 3206(f)(II)?**

4 A. Rule 3206(f)(III) provides that if the zoning designation is not listed in Rule
5 3206(f)(II), the CPCN applicant shall reference the noise threshold corresponding
6 to the zoning designation that most closely represents the predominant use of
7 the land in question, with consideration given to the surrounding area. In
8 promulgating Rule 3206(f)'s noise thresholds, the Commission found that
9 appropriate noise levels for agricultural areas (and other areas not listed in Rule
10 3206(f)(II) and Section 25-12-203, C.R.S.) should be determined on a case-by-
11 case basis in consideration of the predominant land use and the closest
12 corresponding zoning designation listed in the statute.¹⁰

13 **Q. SHOULD THE COMMISSION FIND THAT THE PROJECTED AUDIBLE NOISE**
14 **FROM THE SUBSTATIONS IN AREAS ZONED AS AGRICULTURAL, OR ON**
15 **LAND THAT IS NOT ZONED, ARE REASONABLE CONSISTENT WITH RULE**
16 **3206(f)?**

17 A. Yes. The Company believes that a finding that the projected audible noise levels
18 from these substations are reasonable would be consistent with the intent of the
19 Commission's rules. Although the maximum projected audible noise levels for
20 these substations of 57 dBA to 64 dBA are above the levels deemed reasonable

¹⁰ See Decision No. R10-0430, Proceeding No. 09R-904E, at ¶ 44 (mailed date May 7, 2010).
Recommended Decision No. R10-0430 became a Commission decision by operation of law.

1 for residential and commercial zones, these levels are consistent with the levels
2 deemed reasonable for light industrial and industrial zones.

3 The land uses surrounding the areas under consideration for the
4 greenfield Goose Creek and May Valley substations are primarily agricultural.
5 The Company's existing Cheyenne Ridge Wind Project is located in Cheyenne
6 County near where the Goose Creek Substation is likely to be sited. With
7 respect to the likely location of the May Valley Substation in Prowers County, the
8 surrounding land uses include oil and gas well infrastructure and abandoned
9 wells.

10 The land surrounding the Tundra Substation site in Pueblo County
11 consists largely of grassland. The Pueblo Chemical Depot, a U.S. Army site for
12 the storage of chemical weapons, is east of the substation site, and the Pueblo
13 Memorial Airport is located to the southwest.

14 The land surrounding the Harvest Mile Substation includes grasslands to
15 the north, active agricultural land to the west/northwest, a transmission line to the
16 west, the Arapahoe County Fairgrounds Event Center to the east, and a
17 residential development to the south. A transmission line lies between the
18 existing Substation and the residential development.

19 The land uses surrounding the area under consideration for the greenfield
20 Longhorn Substation is primarily agricultural.

21 Four of the substation sites (Goose Creek, May Valley, Tundra, and
22 Longhorn) are in remote locations. For all of these substations, much of the
23 surrounding land uses are consistent with a Light Industrial zoning designation,

1 including agricultural activities, wind farm generating stations, oil and gas
2 infrastructure, chemical weapons storage, airport, and an events center. The
3 Light Industrial category most closely represents the predominant use of the land
4 in question, consistent with Rule 3206(f)(III). Furthermore, many of these land
5 uses are not undertaken immediately adjacent to, or 25 feet away from, the
6 substation property lines. In addition, other land uses include open space and
7 grassland, which suggests that mitigation of noise is not necessary.

8 The Harvest Mile Substation is also located on land zoned as Agricultural.
9 The Light Industrial category most closely represents the predominant land uses
10 on three sides of the substation—grasslands, agricultural activity, transmission
11 lines, events center. The 57 dBA level, which is slightly higher than the 55 dBA
12 threshold deemed reasonable for commercially zoned land, was modeled at a
13 location 25 feet from the Substation property line, which is on a parcel of land
14 crossed by an existing Company transmission line. Although there are
15 residences near the Harvest Mile Substation, the nearest residences are
16 approximately 585 feet from the substation, separated from the substation by a
17 transmission line corridor and roadway. Accordingly, these residences are less
18 likely to be impacted from the incremental noise associated with the Substation
19 expansion. The modeled sound levels take into account Public Service's typical
20 design process that employs techniques included in Rule 3102(c) to varying
21 extents to cost-effectively mitigate noise from substations.

22 Accordingly, the Commission should find the proposed noise levels at
23 these substations to be reasonable.

1 **Q. IS THERE ANY NEED FOR ADDITIONAL MITIGATION OF AUDIBLE NOISE**
2 **LEVELS ASSOCIATED WITH THE SUBSTATIONS?**

3 A. No. Because the projected audible noise levels from the Fort St. Vrain, Pawnee,
4 and Canal Crossing Substations do not exceed the 75 dBA level deemed
5 reasonable for land with a zoning designation of Industrial at any location 25 feet
6 beyond the edge of those substation property lines, the noise levels from those
7 substations are within the Commission's deemed-reasonable level. Therefore,
8 no additional mitigation is warranted.

9 With respect to the Goose Creek, May Valley, Tundra, Harvest Mile, and
10 Longhorn Substations, which are or will be located on land with a zoning
11 designation of Agricultural (or on land where the surrounding land uses are
12 predominantly agricultural, as in the case of Longhorn which is not specifically
13 zoned), the projected audible noise levels at locations 25 feet from the substation
14 property lines do not exceed 64 dBA, which is consistent with the 65 dBA level
15 deemed reasonable for land with a zoning designation of Light Industrial. As I
16 explained above, the land uses around the substations most closely correspond
17 to the Light Industrial level. As such, no additional mitigation is required.

18 **Q. WHAT FINDINGS IS THE COMPANY REQUESTING WITH RESPECT TO**
19 **AUDIBLE NOISE PROJECTED FROM THE SUBSTATIONS?**

20 A. The Company requests the Commission find the audible noise levels associated
21 with the substations to be reasonable pursuant to Rule 3206(f) and require no
22 further mitigation. The projected noise from the substations located on land with
23 a zoning designation of Industrial (Fort St. Vrain, Pawnee, and Canal Crossing)

1 should be deemed reasonable by rule, consistent with Rule 3206(f)(II). The
2 projected noise from the substations on land with a zoning designation of
3 Agricultural (Goose Creek, May Valley, Tundra, and Harvest Mile) should be
4 found reasonable where the projected noise is within with the noise level deemed
5 reasonable for Light Industrial zones, consistent with recent Commission
6 decisions concerning transmission and substation facilities located on land with a
7 zoning designation of Agricultural.¹¹ Similarly, the projected noise from the
8 Longhorn Substation, which does not have a zoning designation, should be
9 found reasonable where the projected noise and the predominant land uses in
10 the area are consistent with the noise level deemed reasonable for Light
11 Industrial zones.

12 **B. Magnetic Field Analysis**

13 **Q. PLEASE PROVIDE AN OVERVIEW OF ELECTROMAGNETIC FIELDS,**
14 **MAGNETIC FIELDS AND ELECTRIC FIELDS.**

15 A. The term electromagnetic field refers to electric and magnetic fields that are
16 coupled, as in high-frequency radiating fields. When the frequency of these
17 fields is sufficiently low, electromagnetic fields should be separated into electric
18 fields or E Fields (related to voltage) and magnetic fields or B Fields (related to
19 current).

¹¹ See Decision No. C19-0367, Proceeding No. 18A-0905E, at ¶ 43 (mailed date Apr. 25, 2019); Decision No. C19-0175, Proceeding No. 18A-0860E, at ¶ 17 (mailed date Feb. 19, 2019).

1 **Q. DO THE COMMISSION'S RULES REQUIRE THE SUBMISSION OF**
2 **INFORMATION CONCERNING MAGNETIC FIELDS FROM PROPOSED**
3 **TRANSMISSION PROJECTS?**

4 A. Yes. Rule 3206(e) requires CPCN applications for transmission projects to
5 include the expected maximum level of magnetic fields that could be experienced
6 under design conditions at the edge of the transmission line ROW or substation
7 boundary at a location one meter above the ground.

8 **Q. ARE THERE STANDARDS FOR DETERMINING WHETHER EXPECTED**
9 **LEVELS OF MAGNETIC FIELDS ARE REASONABLE?**

10 A. Yes. Rule 3206(e)(III) provides that a proposed magnetic field level of 150
11 milliGauss ("mG") or below is "deemed reasonable by rule and need not be
12 mitigated." Magnetic field levels above 150 mG will be subject to further review.

13 **Q. DID THE COMPANY CONDUCT A MAGNETIC FIELD STUDY AS REQUIRED**
14 **BY RULE 3206(e)?**

15 A. Yes. The PEARs, provided as Attachments BRC-8, BRC-9, and BRC-10, include
16 an analysis of the expected maximum level of magnetic fields that could be
17 experienced under design conditions at the edge of the transmission ROW and
18 substation boundaries at a location one meter above the ground.

19 1. Transmission Line

20 **Q. PLEASE SUMMARIZE THE RESULTS OF THE MAGNETIC FIELD ANALYSIS**
21 **FOR THE PATHWAY PROJECT TRANSMISSION LINE.**

22 A. PEI analyzed expected magnetic field levels for both conductor types discussed
23 above—the two bundle 1272 ACSR Bittern and the alternate twisted pair (T2)

1 556 ACSR Dove. As shown in the PEAR for the transmission line (provided as
2 Attachment BRC-8), under a maximum loaded condition for the two bundle 1272
3 ACSR Bittern conductor (based on the thermal design limit of the conductor) the
4 magnetic field level value at the edge of the transmission line ROW will be 54.7
5 mG. The analysis assumed the same structure configuration, thermal limit, and
6 proposed ROW width for all five transmission line segments of the Project.

7 For the alternate T2 Dove conductor, under a maximum loaded condition
8 (based on the thermal design limit of the conductor) the magnetic field level value
9 at the edge of the transmission line ROW will be 59.5 mG. The analysis
10 assumed the same structure configuration, thermal limit, and proposed ROW
11 width for all five transmission line segments of the Project.

12 **Q. PLEASE SUMMARIZE THE RESULTS OF THE MAGNETIC FIELD ANALYSIS**
13 **FOR THE MAY VALLEY-LONGHORN EXTENSION TRANSMISSION LINE.**

14 A. PEI analyzed expected magnetic field levels for both conductor types discussed
15 above—the two bundle 1272 ACSR Bittern and the alternate twisted pair (T2)
16 556 ACSR Dove. As shown in the PEAR for the Extension transmission line
17 (provided as Attachment BRC-10), under a maximum loaded condition for the
18 two bundle 1272 ACSR Bittern conductor (based on the thermal design limit of
19 the conductor) the magnetic field level value at the edge of the transmission line
20 ROW will be 54.7 mG. The analysis assumed the same structure configuration,
21 thermal limit, and proposed ROW width for the Extension as for all five
22 transmission line segments of the Pathway Project.

1 For the alternate T2 Dove conductor, under a maximum loaded condition
2 (based on the thermal design limit of the conductor) the magnetic field level value
3 at the edge of the transmission line ROW will be 59.5 mG. The analysis
4 assumed the same structure configuration, thermal limit, and proposed ROW
5 width for the Extension as for all five transmission line segments of the Pathway
6 Project.

7 **Q. ARE THE MAGNETIC FIELD LEVELS AT MAXIMUM LOADED CONDITIONS**
8 **REASONABLE UNDER RULE 3206(e)?**

9 A. Yes. Because the magnetic field levels of the Project transmission line and the
10 Extension transmission line are below 150 mG, they are deemed reasonable by
11 rule and do not need to be mitigated to a lower level.

12 **Q. HOW DID YOU CALCULATE THE VALUES AT THE EDGE OF THE ROW IF**
13 **THE COMPANY HAS NOT YET SELECTED A ROUTE?**

14 A. As I stated above regarding noise, the same hold true for magnetic fields. As
15 Company witness Ms. Rowe describes, the Company anticipates acquiring a
16 150-foot-wide ROW, and we will center the transmission line in the ROW. As set
17 forth in the PEARs, the transmission line was centered in the ROW for the
18 magnetic field analysis in order to analyze what the magnetic fields will be at the
19 edge of the right of way.

1 2. Substations

2 **Q. DID THE PEI ANALYSIS EVALUATE PROJECTED MAGNETIC FIELDS FROM**
3 **THE SEVEN POWER PATHWAY SUBSTATIONS?**

4 A. Yes. The PEI Analysis included a three-dimensional magnetic field modeling
5 analysis using Safe Engineering Services and technologies Ltd.'s Current
6 Distribution, Electromagnetic fields, Grounding and Soil ("CDEGS") structure
7 analysis software, version 16.2.9680. The CDEGS software modeled the
8 potential impact of magnetic fields from the new bus conductors within the
9 Pathway Project's expanded and new Substations to the edge of the substation
10 boundaries consistent with Rule 3206(e). As explained in more detail in the
11 PEAR provided as Attachment BRC-9, the magnetic fields produced within each
12 substation will be a function of the total power flowing into and out of the
13 substation.

14 **Q. PLEASE SUMMARIZE THE RESULTS OF THE MAGNETIC FIELD ANALYSIS**
15 **AT THE POWER PATHWAY SUBSTATIONS.**

16 A. The results of PEI's magnetic field analysis for each substation site are set forth
17 in the PEAR. As explained in the PEAR, PEI first performed a more conservative
18 modeling, calculating magnetic field strengths at each substation's fence lines.
19 For the substations where magnetic field levels were calculated above the 150
20 mG level deemed reasonable by Rule 3206(e), PEI also calculated magnetic field
21 levels at the substation property line. For Pawnee Substation, although the
22 magnetic field strength at two fence lines is projected to be above the level
23 deemed reasonable by Rule 3206(e), Public Service owns the land adjacent to

1 and surrounding the substation, and the magnetic field strength at the property
2 line is well below the level deemed reasonable by Rule 3206(e). Similarly, for
3 Harvest Mile Substation, although the magnetic field strength at one fence line is
4 projected to be above the level deemed reasonable by Rule 3206(e), the
5 magnetic field strength at that property line is below the level deemed reasonable
6 by Rule 3206(e). Table BRC-D-5 below provides a summary of the results
7 presented in the PEAR, showing the maximum value at the fence line or property
8 line of each substation:

1 **Table BRC-D-5: Summary of Projected Power Pathway Substations**
 2 **Magnetic Field Levels**

Substation	Projected maximum magnetic field value at the substation boundary* at a height of one meter above the ground [mG]
Fort St. Vrain	112
Pawnee	0.2**
Canal Crossing	69
Goose Creek	89
May Valley	82
Tundra	105
Harvest Mile	32**
<p>* Calculations at substation fence line shown for Fort St. Vrain, Canal Crossing, Goose Creek, May Valley, and Tundra. Calculations at property line shown for Pawnee and Harvest Mile. ** For the Pawnee and Harvest Mile Substations, although the magnetic field strength levels at the substation fence line for each substation were above the level deemed reasonable by Rule 3206(e), for both substations, Public Service owns the land adjacent to the fence line and the magnetic field strength at the applicable property line is below the level deemed reasonable by Rule 3206(e).</p>	

3 **Q. DID THE PEI ANALYSIS EVALUATE PROJECTED MAGNETIC FIELDS FROM**
 4 **THE MAY VALLEY-LONGHORN EXTENSION SUBSTATIONS?**

5 A. Yes. The PEI Analysis included a three-dimensional magnetic field modeling
 6 analysis of the May Valley and Longhorn Substations using the same software
 7 and methodology described above for the Power Pathway Substations.

8 **Q. PLEASE SUMMARIZE THE RESULTS OF THE MAGNETIC FIELD ANALYSIS**
 9 **AT THE MAY VALLEY-LONGHORN EXTENSION SUBSTATIONS.**

10 A. The results of PEIs' magnetic field analysis for each substation site are set forth
 11 in the PEAR provided as Attachment BRC-10. Table BRC-D-6 below provides a

1 summary of the results presented in the PEAR, showing the maximum value at
2 the fence line or property line of the substations:

3 **Table BRC-D-6: Summary of Projected May Valley-Longhorn Extension**
4 **Substations Magnetic Field Levels**

Substation	Projected maximum magnetic field value at the substation boundary* at a height of one meter above the ground [mG]
May Valley	42
Longhorn	63
* Calculations shown at substation fence lines.	

5 **Q. ARE THE EXPECTED MAXIMUM LEVELS OF MAGNETIC FIELDS AT THE**
6 **EDGE OF THE SUBSTATION BOUNDARIES REASONABLE UNDER RULE**
7 **3206(e)?**

8 A. Yes. The results for the individual substations are set forth in the PEAR and
9 described below:

10 Fort St. Vrain: The facilities for the substation expansion will be
11 constructed on land already owned by the Company. The magnetic field levels
12 at each of the proposed fence lines for the expansion portion of the Substation
13 are below 150 mG. However, the analysis modeled magnetic field values higher
14 than 150 mG at certain points along the northern fence line of the existing 230 kV
15 yard. These points are immediately adjacent to the Fort St. Vrain generating
16 station and are within the Public Service property line. Because the adjacent
17 land is owned by Public Service and occupied by the adjacent generating station,
18 it is reasonable to consider all of this land as within the “substation boundary” for

1 purposes of Rule 3206(e). Access to the area between the substation and the
2 generating station is restricted and the public is not permitted entry.

3 Pawnee: The expansion of the Pawnee Substation will be constructed on
4 land already owned by the Company. PEI's analysis modeled magnetic field
5 values higher than 150 mG at certain points along the western and southern
6 fence lines of the existing Pawnee Substation, where the Company will install
7 new facilities. These points are on the inside of an access road that surrounds
8 the existing Substation and a canal that is adjacent to that portion of the access
9 road, all of which are within the Public Service property line. PEI also modeled
10 the magnetic field strengths at Public Service's property line, which is several
11 thousand feet from the Substation and found that magnetic field levels would be
12 well below the 150 mG deemed reasonable at the property line. Because the
13 land adjacent to the substation fence line is owned by Public Service and is
14 either open space, parking lot, or occupied by the adjacent generating station, it
15 is reasonable to consider all of this land as within the "substation boundary" for
16 purposes of Rule 3206(e). Members of the public are not expected or invited to
17 the areas immediately adjacent to the Substation.

18 Canal Crossing: The new Canal Crossing Substation will be constructed
19 on land already owned by the Company. As described in the PEAR, magnetic
20 fields along all the fence lines of the substation are expected to be well below
21 150 mG.

1 Goose Creek, May Valley, and Tundra: As described in the PEAR,
2 magnetic fields along all the fence lines of all three substations (including the
3 currently planned, but not yet in-service, facilities and expansion facilities at
4 Tundra) are expected to be well below 150 mG.

5 Harvest Mile: The facilities for the substation expansion will be constructed
6 on land already owned by the Company. Although the expected magnetic field
7 levels along portions of the existing southern fence lines for the Substation are
8 above 150 mG, the expected magnetic field levels along the entire Substation
9 property line are well below 150 mG. It is reasonable to consider land within
10 Public Service's property line as within the "substation boundary" for purposes of
11 Rule 3206(e). Although access to the area outside of the substation fence line,
12 but still within the Company's property line, is not physically restricted, members
13 of the public are not expected or invited to the areas immediately adjacent to the
14 Substation.

15 3. Prudent Avoidance Requirements and Summary of the Company's
16 Request

17 **Q. CAN YOU DESCRIBE THE REQUIREMENTS OF COMMISSION RULE**
18 **3102(d)?**

19 A. Yes. When an electric utility applies for a CPCN to construct or extend
20 transmission facilities, Commission Rule 3102(d) requires it to "describe its
21 actions and techniques relating to prudent avoidance with respect to planning,
22 siting, construction, and operation of the proposed construction or extension."

1 **Q. WHAT IS PRUDENT AVOIDANCE?**

2 A. As set out in Commission Rule 3102(d), prudent avoidance “means the striking of
3 a reasonable balance between the potential health effects of exposure to
4 magnetic fields and the cost and impacts of mitigation of such exposure, by
5 taking steps to reduce the exposure at a reasonable and modest cost.” The rule
6 lists the following five examples of prudent avoidance steps and techniques: 1)
7 design alternatives to all phasing of conductors; 2) routing of lines to limit
8 exposure; 3) use of higher structures; 4) the widening of corridors; and 5) the
9 burying of lines.

10 **Q. WHAT HAS PUBLIC SERVICE DONE TO MEET THE REQUIREMENTS OF**
11 **COMMISSION RULES 3102(d) AND 3206(e)(IV) WITH RESPECT TO THE**
12 **PROJECT?**

13 A. Public Service has been incorporating “prudent avoidance” techniques into its
14 transmission line designs for many years. However, implementation of all
15 prudent avoidance concepts listed in Rule 3102(d) and potential alternatives
16 identified in Rule 3206(e)(IV) are not possible or practical for this Project either
17 because of physical limitations or because it is not cost-effective. On many
18 transmission projects only one or two of the techniques can be reasonably
19 applied.

20 For this Project, the Company’s Project design, including the phasing of
21 conductors and height of the structures, is sufficient to meet the threshold of less
22 than 150 mG at the substation boundaries established by Rule 3102(d).

1 Therefore, we do not find it necessary to apply any additional prudent avoidance
2 techniques to the Project design and construction.

3 **Q. WHY IS PUBLIC SERVICE NOT PROPOSING TO UNDERGROUND THE**
4 **PROJECT?**

5 A. As I stated above, the Project as designed is sufficient to meet the 150 mG
6 reasonableness threshold set forth in Rule 3102(d). Undergrounding would
7 entail significantly higher costs and environmental and technological impacts
8 associated with burying the transmission line. Also, underground transmission
9 lines do not eliminate magnetic fields; the lines simply have a different, albeit
10 more concentrated magnetic field profile. In addition, placing a high voltage
11 transmission line underground requires electrically insulating each of the three
12 phases (wires) and dissipating the heat through the cable insulation layers and
13 soil to ambient earth. To construct the Project underground with the same
14 ampacity conductor we have proposed, we would have to install multiple
15 underground conductor cables for each phase thereby increasing the cost. In the
16 Company's experience, the cost of constructing a high voltage line underground
17 can range as much as 15 to 30 times the amount of overhead construction
18 depending on the configuration.

19 Underground lines also present challenges during outages. Faults that
20 occur in underground installations are typically more difficult to locate and repair
21 than overhead lines. And, the increased difficulty and duration for repairs can
22 cause significantly longer power outages than with overhead power lines.

1 **Q. IS THERE ANY NEED FOR MITIGATION OF MAGNETIC FIELD LEVELS**
2 **ASSOCIATED WITH THE PROJECT?**

3 A. No. The PEI Analysis concluded that magnetic field levels do not exceed the 150
4 mG level at either the edge of the substation boundaries or at the edge of the
5 transmission line ROW for the Project.

6 **Q. WHAT FINDINGS IS THE COMPANY REQUESTING WITH RESPECT TO**
7 **MAGNETIC FIELDS?**

8 A. The Company requests the Commission find the expected magnetic field levels
9 associated with the Project to be reasonable because the projected magnetic
10 field levels at the applicable locations associated with the Project fall below 150
11 mG, which is deemed reasonable by Commission Rule 3206(e)(III).

1 **VI. RECOMMENDATIONS AND CONCLUSION**

2 **Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS AND FINDINGS THE**
3 **COMPANY IS ASKING THE COMMISSION TO MAKE IN THIS PROCEEDING.**

4 A. The Company is requesting that the Commission approve the recommended
5 design of the Pathway Project as described in my Direct Testimony. I also
6 recommend the Commission find that the projected noise levels and maximum
7 magnetic field levels associated with the Pathway Project and the May Valley-
8 Longhorn Extension are reasonable and that no further mitigation measures are
9 necessary.

10 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

11 A. Yes, it does.

Statement of Qualifications

Byron Craig

Mr. Craig is currently the Director of Substation & Transmission Engineering & Design in Xcel Energy's Electric Transmission organization. His organization provides engineering design and procurement activities needed to enable the execution of Xcel Energy's transmission and substation capital portfolio, including for Public Service Company of Colorado and the other Xcel Energy operating companies.

Mr. Craig has over 35 years of experience in the electric power industry, including general management, business development, project management, customer relations, technical instruction, design, standards, procurement and reliability. He has provided strategic direction as well as engineering and project management for a broad range of utility programs, projects, and studies associated with distribution, substations, and transmission, including facilities through 500 kV.

Mr. Craig holds a Bachelor of Science degree in Electrical Engineering from the University of Colorado. He is a registered professional engineer in Colorado.

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO

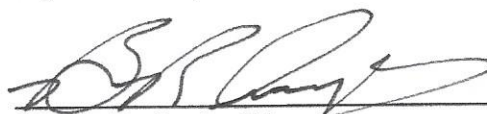
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IN THE MATTER OF THE APPLICATION)
OF PUBLIC SERVICE COMPANY OF)
COLORADO FOR A CERTIFICATE OF)
PUBLIC CONVENIENCE AND)
NECESSITY FOR COLORADO'S POWER) PROCEEDING NO. 21A-XXXXE
PATHWAY 345 KV TRANSMISSION)
PROJECT AND ASSOCIATED FINDINGS)
REGARDING NOISE AND MAGNETIC)
FIELD REASONABLENESS)

AFFIDAVIT OF BYRON R. CRAIG
ON BEHALF OF
PUBLIC SERVICE COMPANY OF COLORADO

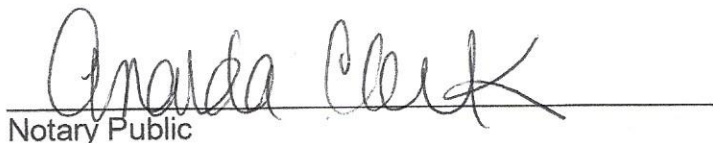
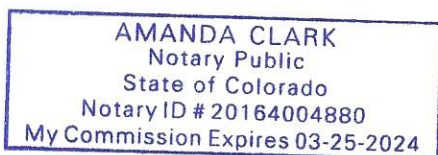
I, Byron R. Craig, being duly sworn, state that the Direct Testimony and attachments were prepared by me or under my supervision, control, and direction; that the Direct Testimony and attachments are true and correct to the best of my information, knowledge and belief; and that I would give the same testimony orally and would present the same attachments if asked under oath.

Dated at Denver, Colorado, this 2nd day of March, 2021.



Byron R. Craig, Director
Substation Transmission Engineering and Design

Subscribed and sworn to before me this 2nd day of March 2021.



Amanda Clark
Notary Public

My Commission expires 3/25/2024