Direct Testimony and Schedules

Dylan W. D'Ascendis

# Before the Minnesota Public Utilities Commission State of Minnesota

In the Matter of the Application of Northern States Power Company for Authority to Increase Rates for Natural Gas Service in Minnesota

Docket No. G002/GR-21-678
Exhibit\_\_\_(DWD-1)

Rate of Return

November 1, 2021

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1		I. INTRODUCTION AND PURPOSE
2		
3	Q.	PLEASE STATE YOUR NAME AND OCCUPATION.
4	Α.	My name is Dylan W. D'Ascendis. I am employed by ScottMadden, Inc. as
5		Partner. My business address is 3000 Atrium Way, Suite 200, Mount Laurel, NJ
6		08054.
7		
8	Q.	ON WHOSE BEHALF ARE YOU SUBMITTING THIS TESTIMONY?
9	Α.	I am submitting this direct testimony (referred to throughout as my Direct
10		Testimony) before the Minnesota Public Utilities Commission (Commission)
11		on behalf of Northern States Power, a Minnesota corporation (NSP or the
12		Company).
13		
14	Q.	PLEASE SUMMARIZE YOUR QUALIFICATIONS AND EXPERIENCE.
15	Α.	I have offered expert testimony on behalf of investor-owned utilities before
16		over 30 state regulatory commissions in the United States, the Federal Energy
17		Regulatory Commission (FERC), the Alberta Utility Commission, one
18		American Arbitration Association panel, and the Superior Court of Rhode
19		Island on issues including, but not limited to, common equity cost rate, rate of
20		return, valuation, capital structure, class cost of service, and rate design.
21		
22		On behalf of the American Gas Association (AGA), I calculate the AGA Gas
23		Index, which serves as the benchmark against which the performance of the

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American Gas Index Fund (AGIF) is measured on a monthly basis. The AGA

Gas Index and AGIF are a market capitalization weighted index and mutual

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2		corporate members of the AGA.
3		
4		I am a member of the Society of Utility and Regulatory Financial Analysts
5		(SURFA). In 2011, I was awarded the professional designation "Certified Rate
6		of Return Analyst" by SURFA, which is based on education, experience, and
7		the successful completion of a comprehensive written examination.
8		
9		I am also a member of the National Association of Certified Valuation Analysts
10		(NACVA) and was awarded the professional designation "Certified Valuation
11		Analyst' by NACVA in 2015.
12		
13		I am a graduate of the University of Pennsylvania, where I received a Bachelor
14		of Arts degree in Economic History. I have also received a Master of Business
15		Administration with high honors and concentrations in Finance and
16		International Business from Rutgers University.
17		
18		The details of my educational background and expert witness appearances are
19		shown in Appendix A.
20		
21	Q.	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
22	Α.	The purpose of my testimony is to present evidence on behalf of the Company
23		and recommend an appropriate return on common equity (ROE) on the
24		Company's Minnesota jurisdictional rate base.

fund, respectively, comprised of the common stocks of the publicly traded

2	RECOMMENDATION:	2
2	RECOMMENDATION:	:

A. Yes. I have prepared Exhibit\_\_(DWD-1), which contains Schedules 1 through
 12, and was prepared by me or under my direction.

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## 6 II. SUMMARY

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## Q. PLEASE SUMMARIZE YOUR RECOMMENDED ROE.

9 My recommended ROE of 10.50% is summarized on Exhibit\_\_\_(DWD-1), 10 Schedule 1. In determining my recommendation, I assessed the market-based 11 common equity cost rates of companies of relatively similar, but not necessarily identical, risk to the Company. Using companies of relatively comparable risk 12 13 as proxies is consistent with the principles of fair rate of return established in 14 the Hope<sup>1</sup> and Bluefield<sup>2</sup> decisions, which I discuss further in Section III, below. Of course, no proxy group can be identical in risk to any single company. 15 16 Consequently, there must be an evaluation of relative risk between the 17 Company and the proxy group to determine if it is appropriate to adjust the proxy group's indicated rate of return. 18

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My recommendation results from applying and considering several cost of common equity models, specifically the Constant Growth Discounted Cash Flow (DCF) model, the Risk Premium Model (RPM), and the Capital Asset Pricing Model (CAPM), to the market data of the Utility Proxy Group whose selection criteria will be discussed below. In addition, I applied these same

<sup>1</sup> Federal Power Comm'n v. Hope Natural Gas Co., 320 U.S. 591 (1944) (Hope).

<sup>2</sup> Bluefield Water Works Improvement Co. v. Public Serv. Comm'n, 262 U.S. 679 (1922) (Bluefield).

models to a Non-Price Regulated Proxy Group. The results derived from these analyses are as follows:

# Table 1 Summary of Common Equity Cost Rates<sup>3</sup>

Discounted Cash Flow Model	9.59%
Risk Premium Model	10.45%
Capital Asset Pricing Model	12.01%
Cost of Equity Models Applied to Comparable Risk, Non-Price Regulated Companies	<u>12.81%</u>
Indicated Range of Common Equity Cost Rates Before Adjustments	<u>10.20% - 12.20%</u>
Business Risk Adjustment	0.15%
Credit Risk Adjustment	-0.04%
Flotation Cost Adjustment	0.12%
Indicated Range of Common Equity Cost Rates after Adjustment	10.43% - 12.43%
Recommended Cost of Common Equity	10.50%

The indicated range of common equity cost rates applicable to the Utility Proxy Group is between 10.20% and 12.20% before any Company-specific adjustments.<sup>4</sup> I then adjusted the indicated common equity cost rate upward by 0.15% to reflect the Company's greater relative business risk and downward by 0.04% to account for a less risky bond rating, as compared to the Utility Proxy Group. I also adjusted the indicated common equity cost rate upward by 0.12%

<sup>3</sup> See, Section VII for a detailed discussion regarding the application of my cost of common equity models.

The indicated range is equal to 100 basis points above and below the midpoint of my four model results.

1	to account for flotation costs. <sup>5</sup> These adjustments resulted in a Company-
2	specific indicated range of common equity cost rates between 10.43% and
3	12.43%. I recommend an ROE for the Company toward the lower end of my
4	Company-specific range, specifically 10.50%.

## 6 Q. PLEASE SUMMARIZE THE COMPANY'S PROPOSED CAPITAL STRUCTURE.

A. The Company is proposing a capital structure including 52.50% common equity, 46.89% long-term debt, and 0.61% short-term debt. That capital structure is consistent with the Company's historical capital structures, the capital structures of the Utility Proxy Group, and the operating subsidiary companies of the Utility Proxy Group.

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### Q. How is the remainder of your Direct Testimony organized?

- 14 A. The remainder of my Direct Testimony is organized as follows:
- Section III Provides a summary of financial theory and regulatory principles
   pertinent to the development of the Cost of Capital;
- Section IV Explains my selection of the Utility Proxy Group used to develop
   my analytical results;
- Section V Explains the proposed capital structure;
- Section VI Discusses the reasonability of the Company's proposed long-term
   debt cost rate;
- Section VII Describes the analyses on which my recommendation is based;
- Section VIII Summarizes my common equity cost rate before adjustments to
   reflect Company-specific factors;

<sup>5</sup> See, Section IX for a detailed discussion of my cost of common equity adjustments.

1	•	• Section IX – Explains my adjustments to my common equity cost rate to reflect
2		the Company-specific factors; and
3	•	• <i>Section X</i> – Presents my conclusions.
4		
5		III. GENERAL PRINCIPLES
6		
7	Q.	WHAT PRINCIPLES HAVE YOU CONSIDERED IN ARRIVING AT YOUR
8		RECOMMENDATIONS?
9	Α.	In unregulated industries, marketplace competition is the principal determinant
10		of the price of products or services. For regulated public utilities, regulation
11		must act as a substitute for marketplace competition. Assuring that the utility
12		can fulfill its obligations to the public, while providing safe and reliable service
13		at all times, requires a level of earnings sufficient to maintain the integrity of
14		presently invested capital. Sufficient earnings also permit the attraction of
15		needed new capital at a reasonable cost, for which the utility must compete with
16		other firms of comparable risk, consistent with the fair rate of return standards
17		established by the U.S. Supreme Court in the previously cited <i>Hope</i> and <i>Bluefield</i>
18		cases.
19		
20		The U.S. Supreme Court affirmed the fair rate of return standards in <i>Hope</i> , when
21		it stated:
22		The rate-making process under the Act, i.e., the fixing of 'just and
23		reasonable' rates, involves a balancing of the investor and the consumer
24		interests. Thus we stated in the Natural Gas Pipeline Co. case that

'regulation does not insure that the business shall produce net revenues.'

315 U.S. at page 590, 62 S.Ct. at page 745. But such considerations aside,
the investor interest has a legitimate concern with the financial integrity of
the company whose rates are being regulated. From the investor or
company point of view it is important that there be enough revenue not
only for operating expenses but also for the capital costs of the business.
These include service on the debt and dividends on the stock. Cf. Chicago
& Grand Trunk R. Co. v. Wellman, 143 U.S. 339, 345, 346 12 S.Ct.
400,402. By that standard the return to the equity owner should be
commensurate with returns on investments in other enterprises having
corresponding risks. That return, moreover, should be sufficient to assure
confidence in the financial integrity of the enterprise, so as to maintain its
credit and to attract capital. <sup>6</sup>

In summary, the U.S. Supreme Court has found a return that is adequate to attract capital at reasonable terms enables the utility to provide service while maintaining its financial integrity. As discussed above, and in keeping with established regulatory standards, that return should be commensurate with the returns expected elsewhere for investments of equivalent risk. The Commission's decision in this proceeding, therefore, should provide the Company with the opportunity to earn a return that is: (1) adequate to attract capital at reasonable cost and terms; (2) sufficient to ensure its financial integrity; and (3) commensurate with returns on investments in enterprises having corresponding risks.

<sup>6</sup> Hope, 320 U.S. 591 (1944), at 603.

Lastly, the required return for a regulated public utility is established on a stand-
alone basis, i.e., for the utility operating company at issue in a rate case. Parent
entities, like other investors, have capital constraints and must look at the
attractiveness of the expected risk-adjusted return of each investment
alternative in their capital budgeting process. That is, utility holding companies
that own many utility operating companies have choices as to where they will
invest their capital within the holding company family. Therefore, the
opportunity cost concept applies regardless of whether the funding source is
public or corporate.

When funding is provided by a parent entity, the return still must be sufficient to provide an incentive to allocate equity capital to the subsidiary or business unit rather than other internal or external investment opportunities. That is, the regulated subsidiary must compete for capital with all the parent company's affiliates, and with other similar risk companies, which may include non-utilities. In that regard, investors value corporate entities on a sum-of-the-parts basis and expect each division within the parent company to provide an appropriate risk-adjusted return.

It therefore is important that the authorized ROE for the Company reflects the risks and prospects of its operations and supports its financial integrity from a stand-alone perspective.

# Q. WITHIN THAT BROAD FRAMEWORK, HOW IS THE COST OF CAPITAL

### ESTIMATED IN REGULATORY PROCEEDINGS?

A. Regulated utilities primarily use common stock and long-term debt to finance

1	their permanent property, plant, and equipment (i.e., rate base). The fair rate of
2	return for a regulated utility is based on its weighted average cost of capital
3	(WACC), in which, as noted earlier, the costs of the individual sources of capital
4	are weighted by their respective book values.
5	
6	The cost of capital is the return investors require to make an investment in a
7	firm. Investors will provide funds to a firm only if the return that they expect is
8	equal to, or greater than, the return that they require to accept the risk of
9	providing funds to the firm.
10	
11	The cost of capital (that is, the combination of the costs of debt and equity) is
12	based on the economic principle of "opportunity costs." The principle of
13	opportunity costs recognizes that investing in any asset (whether debt or equity
14	securities) represents a forgone opportunity to invest in alternative assets. For
15	any investment to be sensible, its expected return must be at least equal to the
16	return expected on alternative investment opportunities with comparable risks.
17	Because investments with like risks should offer similar returns, the opportunity
18	cost of an investment should equal the return available on an investment of
19	comparable risk.
20	
21	The cost of debt is contractually defined and can be directly observed as the
22	interest rate or yield on debt securities. However, the cost of equity must be
23	estimated based on market data and various financial models. Because the cost
24	of equity is premised on opportunity costs, the models used to determine it are
25	typically applied to a group of "comparable" or "proxy" companies.

1		In the end, the estimated cost of capital should reflect the return that investors
2		require in light of the subject company's business and financial risks, and the
3		returns available on comparable investments.
4		
5		A. Business Risk
6	Q.	PLEASE DEFINE BUSINESS RISK AND EXPLAIN WHY IT IS IMPORTANT FOR
7		DETERMINING A FAIR RATE OF RETURN.
8	Α.	The investor-required return on common equity reflects investors' assessment
9		of the total investment risk of the subject firm. Total investment risk is often
10		discussed in the context of business and financial risk.
11		
12		Business risk reflects the uncertainty associated with owning a company's
13		common stock without the company's use of debt and/or preferred stock
14		financing. One way of considering the distinction between business and
15		financial risk is to view the former as the uncertainty of the expected earned
16		return on common equity, assuming the firm is financed with no debt.
17		
18		Examples of business risks generally faced by utilities include, but are not
19		limited to, the regulatory environment, mandatory environmental compliance
20		requirements, customer mix and concentration of customers, service territory
21		economic growth, market demand, operations, capital intensity, size, the degree
22		of operating leverage, emerging technologies including distributed energy
23		resources, the vagaries of weather, and the like, all of which have a direct bearing
24		on earnings.

Although analysts, including rating agencies, may categorize business risks individually, as a practical matter, such risks are interrelated and not wholly distinct from one another. When determining an appropriate return on common equity, the relevant issue is where investors see the subject company in relation to other similarly situated utility companies (i.e., the Utility Proxy Group). To the extent investors view a company as being exposed to higher risk, the required return will increase, and vice versa.

For regulated utilities, business risks are both long-term and near-term in nature. Whereas near-term business risks are reflected in year-to-year variability in earnings and cash flow brought about by economic or regulatory factors, long-term business risks reflect the prospect of an impaired ability of investors to obtain both a fair rate of return on, and return of, their capital. Moreover, because utilities accept the obligation to provide safe, adequate, and reliable service at all times (in exchange for a reasonable opportunity to earn a fair return on their investment), they generally do not have the option to delay, defer, or reject capital investments. Because those investments are capital-intensive, utilities generally do not have the option to avoid raising external funds. The obligation to serve and the corresponding need to access capital is even more acute during periods of capital market distress.

Because utilities invest in long-lived assets, long-term business risks are of paramount concern to equity investors. That is, the risk of not recovering the return on their investment extends far into the future. The timing and nature of events that may lead to losses, however, also are uncertain and, consequently, those risks and their implications for the required return on equity tend to be

difficult to quantify. Regulatory commissions (like investors who commit their capital) must review a variety of quantitative and qualitative data and apply their reasoned judgment to determine how long-term risks weigh in their assessment of the market-required return on common equity.

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#### B. Financial Risk

# Q. Please define financial risk and explain why it is important in B DETERMINING A FAIR RATE OF RETURN.

A. Financial risk is the additional risk created by the introduction of debt and preferred stock into the capital structure. The higher the proportion of debt and preferred stock in the capital structure, the higher the financial risk to common equity owners (*i.e.*, failure to receive dividends due to default or other covenants). Therefore, consistent with the basic financial principle of risk and return, common equity investors require higher returns as compensation for bearing higher financial risk.

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# Q. CAN BOND AND CREDIT RATINGS BE A PROXY FOR A FIRM'S COMBINED BUSINESS AND FINANCIAL RISKS TO EQUITY OWNERS (I.E., TOTAL

# 19 INVESTMENT RISK)?

A. Yes, similar bond ratings/issuer credit ratings reflect, and are representative of, similar combined business and financial risks (*i.e.*, total investment risk) faced by bond investors.<sup>7</sup> Although specific business or financial risks may differ between companies, the same bond/credit rating indicates that the combined

Risk distinctions within Standard and Poor's (S&P) bond rating categories are recognized by a plus or minus, e.g., within the A category, an S&P rating can be an A+, A, or A-. Similarly, risk distinction for Moody's ratings are distinguished by numerical rating gradations, e.g., within the A category, a Moody's rating can be A1, A2 and A3.

risks are roughly similar from a debtholder perspective. The caveat is that these
debtholder risk measures do not translate directly to risks for common equity.

### IV. NSP AND THE UTILITY PROXY GROUP

# Q. WHY IS IT NECESSARY TO DEVELOP A PROXY GROUP WHEN ESTIMATING THE ROE FOR THE COMPANY?

Because the Company is not publicly traded and does not have publicly traded equity securities, it is necessary to develop groups of publicly traded, comparable companies to serve as "proxies" for the Company. In addition to the analytical necessity of doing so, the use of proxy companies is consistent with the *Hope* and *Bluefield* comparable risk standards, as discussed above. I have selected two proxy groups that, in my view, are fundamentally risk-comparable to the Company: A Utility Proxy Group and a Non-Price Regulated Proxy Group, which is comparable in total risk to the Utility Proxy Group.<sup>8</sup>

Even when proxy groups are carefully selected, it is common for analytical results to vary from company to company. Despite the care taken to ensure comparability, because no two companies are identical, market expectations regarding future risks and prospects will vary within the proxy group. It therefore is common for analytical results to reflect a seemingly wide range, even for a group of similarly situated companies. At issue is how to estimate the ROE from within that range. That determination will be best informed by employing a variety of sound analyses and necessarily must consider the sort of

The development of the Non-Price Regulated Proxy Group is explained in more detail in Section VII.

quantitative and qualitative information discussed throughout my Direct
Testimony. Additionally, a relative risk analysis between the Company and the
Utility Proxy Group must be made to determine whether or not explicit
Company-specific adjustments need to be made to the Utility Proxy Group
indicated results.

My analyses are based on the Utility Proxy Group, containing U.S. natural gas utilities. As discussed earlier, utilities must compete for capital with other companies with commensurate risk (including non-utilities) and, to do so, must be provided the opportunity to earn a fair and reasonable return. Consequently, it is appropriate to consider the Utility Proxy Group's market data in determining the Company's ROE.

## Q. PLEASE SUMMARIZE THE COMPANY'S OPERATIONS.

A. NSP is a vertically integrated electric and natural gas utility that provides electric generation, transmission, and distribution service, as well as natural gas distribution service to approximately 1,500,000 retail electric customers and 600,000 natural gas customers in North Dakota, Minnesota, and South Dakota. The operations that are subject to the Commission's jurisdiction provides natural gas service to approximately 475,000 retail customers in Minnesota. The Company has long-term issuer ratings of A2 from Moody's Investor Services (Moody's) and A- from Standard & Poor's (S&P). The Company is

<sup>9</sup> Xcel Energy, SEC Form 10-K at 9 (Dec. 31, 2021).

<sup>10</sup> Company provided data.

<sup>11</sup> Source: S&P Global Market Intelligence.

1		not publicly-traded as it is an operating subsidiary of Xcel Energy Inc. (XEI or
2		the Parent). XEI is publicly-traded under ticker symbol XEL.
3		
4		Page 1 of Exhibit(DWD-1), Schedule 2 contains comparative capitalization
5		and financial statistics for the Company for the years 2016 to 2020. <sup>12</sup> During
6		the five-year period ending 2020, the historically achieved average earnings rate
7		on book common equity for the Company averaged 9.15%. The average
8		common equity ratio based on total capital (including short-term debt) was
9		52.36%, and the average dividend payout ratio was 86.42%.
10		
11		Total debt to earnings before interest, taxes, depreciation, and amortization for
12		the years 2016 to 2020 ranges between 3.09 and 3.69 times, with an average of
13		3.38 times. Funds from operations to total debt range from 15.52% to 31.94%,
14		with an average of 22.67%. <sup>13</sup>
15		
16	Q.	PLEASE EXPLAIN HOW YOU CHOSE THE COMPANIES IN THE UTILITY
17		PROXY GROUP.
18	Α.	Because the Cost of Equity is a comparative exercise, my objective in
19		developing a proxy group was to select companies that are comparable to the
20		Company. Because the Company is a 100% rate regulated natural gas utility, I
21		applied the following criteria to select my Utility Proxy Group:
22		(i) They were included in the Natural Gas Utility Group of Value Line
23		Investment Survey (Standard Edition)(Value Line);

Source: Company audited financial statements per the as-filed Form 10-Ks.

Source: Company audited financial statements per the as filed Form 10-Ks.

1	(ii)	They have 60% or greater of fiscal year 2020 total operating income
2		derived from, and 60% or greater of fiscal year 2020 total assets
3		attributable to, regulated natural gas distribution operations;
4	(iii)	At the time of preparation of this testimony, they had not publicly
5		announced that they were involved in any major merger or acquisition
6		activity (i.e., one publicly-traded utility merging with or acquiring another)
7		or any other major development;
8	(iv)	They have not cut or omitted their common dividends during the five
9		years ending 2020 or through the time of preparation of this testimony;
10	(v)	They have Value Line and Bloomberg Professional Services (Bloomberg)
11		adjusted Betas;
12	(vi)	They have positive Value Line five-year dividends per share (DPS) growth
13		rate projections; and
14	(vii)	They have Value Line, Zacks, or Yahoo! Finance consensus five-year
15		earnings per share (EPS) growth rate projections.

16 The following seven companies met these criteria:

17

TABLE 2
 Utility Proxy Group Companies

20	Company Name	Ticker Symbol
21	Atmos Energy Corporation	ATO
22	New Jersey Resources Corporation	NJR
23	Northwest Natural Holding Company	NWN
24	ONE Gas, Inc.	OGS
25	South Jersey Industries, Inc.	SJI
	Southwest Gas Holdings, Inc.	SWX
26	Spire Inc.	SR

1	Q.	PLEASE SUMMARIZE THE UTILITY PROXY GROUP'S HISTORICAL
2		CAPITALIZATION AND FINANCIAL STATISTICS.
3	Α.	Page 1 of Exhibit(DWD-1), Schedule 3 contains comparative capitalization
4		and financial statistics for the Utility Proxy Group for the years 2016 to 2020.
5		
6		During the five-year period ending 2020, the historically achieved average
7		earnings rate on book common equity for the group averaged 8.97%, the
8		average common equity ratio based on total capital (including short-term debt)
9		was 47.69%, and the average dividend payout ratio was 64.57%.
10		
11		Total debt to earnings before interest, taxes, depreciation, and amortization for
12		the years 2016 to 2020 ranges between 4.00 and 7.72 times, with an average of
13		5.61 times. Funds from operations to total debt range from 13.18% to 23.75%,
14		with an average of 17.96%. Given that those capitalization and financial
15		statistics are generally consistent with the Company's, I conclude the Utility
16		Proxy Group is comparable in risk to the Company.
17		
18	Q.	DO ANY OF THE COMPANIES IN YOUR UTILITY PROXY GROUP OPERATE IN
19		MINNESOTA?
20	Α.	No, they do not. None of the natural gas distribution utilities that operate in
21		Minnesota met the screening criteria described above. In addition, investors are
22		not limited to investing in one state or one part of the country. As such,

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Minnesota, I did not include any in my Utility Proxy Group.

although I did not specifically exclude companies with natural gas operations in

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1		V. CAPITAL STRUCTURE
2		
3	Q.	PLEASE SUMMARIZE THE COMPONENTS OF THE COMPANY'S
4		RECOMMENDED CAPITAL STRUCTURE AND WACC.
5	Α.	The Company's proposed 2022 test year capital structure includes long-term
6		debt, short-term debt, and common equity. The Company's proposed revenue
7		requirement for the test year reflects a WACC of 7.46%. <sup>14</sup>
8		
9	Q.	Does the Company have a separate capital structure that is
10		RECOGNIZED BY INVESTORS?
11	Α.	Yes. The Company is a separate corporate entity that has its own capital
12		structure and issues its own debt with the Securities and Exchange Commission.
13		That being said, the Minnesota jurisdictional operations' capital structure is an
14		allocated portion of the Company's capital structure.
15		
16	Q.	WHY IS IT IMPORTANT THAT THE COMPANY'S RECOMMENDED CAPITAL
17		STRUCTURE BE AUTHORIZED IN THIS PROCEEDING?
18	Α.	As a preliminary matter, the Company's recommended capital structure is
19		comparable to its historical capital structure, and is within a reasonable range

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from the perspective of the Utility Proxy Group companies.<sup>15</sup> The use of an

operating subsidiary's capital structure is consistent with the FERC's precedent,

under which they use the applicant's capital structure, where possible. 16 In

particular, the FERC will use the utility operating company's capital structure if

<sup>14</sup> See, Direct Testimony of Paul A. Johnson.

Exhibit\_(DWD-1), Schedules 2 and 3, respectively.

<sup>16</sup> See, Transcontinental Gas Pipe Line Corp, 80 FERC ¶ 61,157, 61,657 (1997) (Opinion No. 414).

it meets three criteria: (1) it issues its own debt without guarantees; (2) it has its
own bond rating; and (3) it has a capital structure within the range of capital
structures approved by the commission. <sup>17</sup> The Company meets all of these
criteria.

Importantly, in order to provide safe, reliable, and affordable service to its customers, the Company must meet the needs and serve the interests of its various stakeholders, including customers, shareholders, and bondholders. The interests of these stakeholder groups are aligned when the Company maintains a healthy balance sheet, strong credit ratings, and a supportive regulatory environment, ensuring it has access to capital on reasonable terms in order to make necessary investments.

Safe and reliable service cannot be maintained at a reasonable cost if utilities do not have the financial flexibility and strength to access competitive financing markets on reasonable terms. The authorization of a capital structure that understates the Company's actual common equity will weaken the financial condition of its operations and adversely impact the Company's ability to address expenses and investment, to the detriment of customers and shareholders. Safe and reliable service for customers cannot be sustained over the long term if the interests of shareholders and bondholders are minimized such that the public interest is not optimized.

<sup>17 148</sup> FERC ¶ 61,049 Docket No. EL14-12-000, at 190.

1	Consequently, the Company's recommended capital structure should be used
2	to set rates in this proceeding.

- 4 Q. How does the Company's requested test year capital structure compare with its recent capital structures?
- A. The requested test year capital structure is highly consistent with NSP's historical capital structures. As shown on Exhibit\_\_(DWD-1), Schedule 2, the common equity ratios for years 2016 through 2020 range from 52.08% to 52.67%, averaging 52.36%.

10

- Q. How does NSP's recommended common equity ratio of 52.50%
- 12 COMPARE WITH THE COMMON EQUITY RATIOS MAINTAINED BY THE
- 13 UTILITY PROXY GROUP?
- 14 The Company's requested ratemaking common equity ratio of 52.50% is Α. reasonable and consistent with the range of common equity ratios maintained 15 16 by the Utility Proxy Group. In order to assess the reasonableness of the 17 Company's requested ratemaking common equity ratio, I reviewed the actual common equity ratios maintained by the companies within the Utility Proxy 18 Group. 18 As shown on page 2 of Exhibit\_\_\_(DWD-1), Schedule 3, common 19 20 equity ratios of the utilities range from 32.16% to 59.98% for fiscal year 2020. 21 The Company's recommended equity ratio of 52.50% falls within this range and 22 demonstrates both the reasonableness of using it to set rates and the Company's relative financial health. Setting the WACC as requested by the Company will 23

The development of the Utility Proxy Group is described more fully in Section VI.

1		continue to support the long-term financial health of the Company for the
2		benefit of all of its stakeholders, including Minnesota customers.
3		
4		I also considered Value Line's projected capital structures for the Utility Proxy
5		Group for 2024-2026. That analysis shows a range of projected common equity
6		ratios between 38.50% and 60.00%.19
7		
8		In addition to comparing the Company's ratemaking common equity ratio with
9		common equity ratios currently and expected to be maintained by the Utility
10		Proxy Group (i.e., at the holding company level), I also compared the
11		Company's ratemaking common equity ratio with the equity ratios maintained
12		by the operating subsidiaries of the Utility Proxy Group companies. As shown
13		on page 3 of Exhibit(DWD-1), Schedule 3, common equity ratios of the
14		operating utility subsidiaries of the Utility Proxy Group range from 40.43% to
15		58.75% for fiscal year 2020.
16		
17	Q.	Is the Company's proposed equity ratio of 52.50% appropriate for ratemaking
18		purposes given the range of the Utility Proxy Group?
19	Α.	Yes, it is. The Company's proposed equity ratio of 52.50% is appropriate for
20		ratemaking purposes in the current proceeding because it aligns with its
21		historical capital structure and it is well within industry norms.

<sup>19</sup> Exhibit\_\_(DWD-1), Schedule 5, at 3-9.

1 VI. COST OF LONG-TERM DEB
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## 3 Q. How is the Company proposing to set its cost of long-term

4 DEBT?

5 A. The Company is proposing to use its expected cost of long-term debt for the test year.

7

- 8 Q. HOW WAS THE PROPOSED COST OF LONG-TERM DEBT DETERMINED?
- A. The overall 4.13% cost of long-term debt for the test year includes the actual and forecasted coupon rate on all bonds expected to be outstanding for each month of the test year. In addition to the interest expense, the cost of long-term debt also includes actual amortization expense for debt issuance costs, discounts or premiums, losses on reacquired debt, gains and losses from hedging transactions, and the annual amortization of the upfront fees associated with the Company's multi-year credit agreement.<sup>20</sup>

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# Q. HAVE YOU ANALYZED THE COMPANY'S COST OF LONG-TERM DEBT FOR

#### 18 REASONABLENESS?

19 A. Yes, I have. To test the reasonableness of the Company's proposed long-term
20 debt cost, I reviewed the yield on equivalent debt at the time of issuance. As
21 shown in Exhibit\_\_\_(DWD-1), Schedule 4, I compared the cost of each
22 individual issuance to the Bloomberg Fair Value Curves for A-rated and BBB23 rated utility debt at the time of the issuance. The expected cost of long-term
24 debt based on the Bloomberg Fair Value Curves for A-rated and BBB-rated

<sup>20</sup> See Direct Testimony of Paul A. Johnson.

1	utility debt ranges from 4.20% to 4.58%, respectively, indicating that the
2	Company's 4.13% proposed cost of long-term debt is reasonable.

# VII. COMMON EQUITY COST RATE MODELS

## 5 Q. IS IT IMPORTANT THAT COST OF COMMON EQUITY MODELS BE MARKET-

#### 6 BASED?

A. Yes. As discussed previously, regulated public utilities, like the Company, must compete for equity in capital markets along with all other companies with commensurate risk, including non-utilities. The cost of common equity is thus determined based on equity market expectations for the returns of those companies. If an individual investor is choosing to invest their capital among companies with comparable risk, they will choose the company providing a higher return over a company providing a lower return.

# Q. ARE THE COST OF COMMON EQUITY MODELS YOU USE MARKET-BASED

#### 16 MODELS?

A. Yes. The DCF model is market-based in that market prices are used in developing the dividend yield component of the model. The RPM and CAPM are also market-based in that the bond/issuer ratings and expected bond yields/risk-free rate used in the application of the RPM and CAPM reflect the market's assessment of bond/credit risk. In addition, the use of the Beta coefficient to determine the equity risk premium also reflects the market's assessment of market/systematic risk, as Beta coefficients are derived from regression analyses of market prices. Moreover, market prices are used in the development of the monthly returns and equity risk premiums used in the

Predictive Risk Premium Model (PRPM). Selection criteria for the Non-Price Regulated Proxy Group are based on regression analyses of market prices and reflect the market's assessment of total risk.

## Q. WHAT ANALYTICAL APPROACHES DID YOU USE TO DETERMINE THE

#### COMPANY'S ROE?

A. As discussed earlier, I have relied on the DCF model, the RPM, and the CAPM, which I apply to the Utility Proxy Group described above. I also applied these same models to a Non-Price Regulated Proxy Group described later in this section.

I rely on multiple models because reasonable investors use a variety of tools and do not rely exclusively on a single source of information or single model. Moreover, the specific models on which I rely focus on different aspects of return requirements, and provide different insights into investors' views of risk and return. The DCF model, for example, estimates the investor-required return assuming a constant expected dividend yield and growth rate in perpetuity, while Risk Premium-based methods (*i.e.*, the RPM and CAPM approaches) provide the ability to reflect investors' views of risk, future market returns, and the relationship between interest rates and the Cost of Equity. Just as the use of market data for the Utility Proxy Group adds the reliability necessary to inform expert judgment in arriving at a recommended common equity cost rate, the use of multiple generally accepted common equity cost rate models also adds reliability and accuracy when arriving at a recommended common equity cost rate.

#### A. Discounted Cash Flow Model

## 2 Q. PLEASE DESCRIBE THE DCF MODEL GENERALLY.

A. The theory underlying the DCF model is that the present value of an expected future stream of net cash flows during the investment holding period can be determined by discounting those cash flows at the cost of capital, or the investors' capitalization rate. DCF theory indicates that an investor buys a stock for an expected total return rate, which is derived from the cash flows received from dividends and market price appreciation. Mathematically, the expected dividend yield on market price plus a growth rate equals the capitalization rate; *i.e.*, the total common equity return rate expected by investors, as shown in Equation [1] below:

13 
$$K_e = (D_0 (1+g))/P + g$$

14 where:

 $K_e$  = the required Return on Equity;

 $D_0$  = the annualized Dividend Per Share;

P =the current stock price; and

g =the growth rate.

## Q. WHICH VERSION OF THE DCF MODEL DID YOU USE?

A. I used the single-stage constant growth DCF model and the two growth DCF model in my analyses.

## Q. PLEASE DESCRIBE THE DIVIDEND YIELD YOU USED IN APPLYING THE

#### 2 CONSTANT GROWTH DCF MODEL.

3 The unadjusted dividend yields are based on the proxy companies' dividends as of August 31, 2021 divided by the average closing market price for the 60 4 trading days ended August 31, 2021.<sup>21</sup> 5

6

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## Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO THE DIVIDEND YIELD.

8 Because dividends are paid periodically (e.g. quarterly), as opposed to 9 continuously (daily), an adjustment must be made to the dividend yield. This is often referred to as the discrete, or the Gordon Periodic, version of the DCF 10 11 model.

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DCF theory calls for using the full growth rate, or D<sub>1</sub>, in calculating the model's dividend yield component. Since the companies in the Utility Proxy Group increase their quarterly dividends at various times during the year, a conservative assumption is to reflect one-half the annual dividend growth rate rather than the full growth rate in the dividend yield component, or  $D_{1/2}$ . Because the dividend should be representative of the next 12-month period, this adjustment is a conservative approach that does not overstate the dividend yield. Therefore, the actual average dividend yields in Column 1, page 1 of Exhibit (DWD-1), Schedule 5 have been adjusted upward to reflect one-half the average projected growth rate shown in Column 6.

See, Column 1, page 1 of Exhibit\_\_\_(DWD-1), Schedule 5. 21

# Q. PLEASE EXPLAIN THE BASIS FOR THE GROWTH RATES YOU APPLY IN YOUR CONSTANT GROWTH DCF MODEL.

A. Investors with more limited resources than institutional investors are likely to rely on widely available financial information services, such as *Value Line*, Zacks, and Yahoo! Finance. Investors realize that analysts have significant insight into the dynamics of the industries and individual companies they analyze, as well as companies' abilities to effectively manage the effects of changing laws and regulations, and ever-changing economic and market conditions. For these reasons, I used analysts' five-year forecasts of EPS growth in my DCF analysis.

Over the long run, there can be no growth in DPS without growth in EPS. Security analysts' earnings expectations have a more significant influence on market prices than dividend expectations. Thus, using projected earnings growth rates in a DCF analysis provides a better match between investors' market price appreciation expectations and the growth rate component of the DCF.

## Q. PLEASE SUMMARIZE THE CONSTANT GROWTH DCF MODEL RESULTS.

A. As shown on page 1 of Exhibit\_\_\_(DWD-1), Schedule 5, the application of the Constant Growth DCF model to the Utility Proxy Group results in a wide range of indicated ROEs from 8.46% to 12.09%. The mean of those results is 9.87%, the median result is 9.39%, and the average of the mean and median results is 9.63%. In arriving at a conclusion of the indicated common equity cost rate for the Utility Proxy Group implied by the Constant Growth DCF model, I relied on an average of the mean and the median results (*i.e.*, 9.63%) of the DCF. By

doing so, I have considered the DCF results for each company without giving undue weight to outliers on either the high or the low side.

3

4

### Q. DID YOU CONSIDER ANY OTHER CONSTANT GROWTH DCF MODEL

#### 5 RESULTS?

A. No, I did not. However, consistent with the Department's past practice of considering proxy groups which exclude companies whose DCF results do not pass the test of reasonableness,<sup>22</sup> I attempted to calculate the average and median result of the constant growth DCF model excluding proxy companies with results below 7.00%.<sup>23</sup> Based on the results presented in Exhibit\_\_\_(DWD-1), Schedule 5, there were no results below 7.00%.

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# Q. PLEASE DESCRIBE YOUR USE OF THE TWO GROWTH DCF APPROACH IN YOUR ANALYSES.

A. I also considered the results of the two growth DCF approach, which moderates the effects of substantially high or low growth rate estimates that may be influenced by near-term events and may not reflect the subject company's expected long-term growth rate. The two growth DCF approach therefore may be applied when the mean growth rate of a particular company is considered unusually high or low relative to the proxy group. Whereas the constant growth DCF method assumes a single, constant growth rate in perpetuity, the two growth DCF approach allows for a near-term growth estimate (the first stage) followed by a long-term "terminal" period growth estimate. This approach is

See, for example, Docket No. E017/GR-15-1033, In the Matter of the Application of Otter Tail Power Company for Authority to Increase Rates for Electric Service in the State of Minnesota, August 16, 2016, at 11.

<sup>23</sup> See, Column 8, page 1 of Exhibit\_\_\_(DWD-1), Schedule 5.

consistent with the method adopted by the Commission in several prior proceedings. In this case, I applied the two growth DCF approach to two Utility Proxy Group companies with mean growth rates greater than one standard deviation from the overall Utility Proxy Group mean growth rate.

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# Q. Please explain the basis of the growth rates you apply in your Two growth DCF model.

A. If the proxy group company's growth rate fell within the one standard deviation of the mean growth rate of the Utility Proxy Group, that company would have the same growth rate and same indicated ROE in both the constant growth and two growth DCF models. If the company's growth rate fell outside of one standard deviation of the Utility Proxy Group mean growth rate, I applied those growth rates only to the first five years of the two growth DCF analysis. For the second stage (that is, the terminal period of the two growth DCF analysis), I used the mean growth rate of all Utility Proxy Group companies with growth rates within one standard deviation of the overall mean growth rate.

17

18

## Q. PLEASE SUMMARIZE THE TWO GROWTH DCF MODEL RESULTS.

A. As shown on page 2 of Exhibit\_\_\_\_(DWD-1), Schedule 5, for the Utility Proxy
Group, the mean result of applying the two growth DCF model is 9.77%, the
median result is 9.32%, and the average of the two is 9.55%. In arriving at a
conclusion for the two growth DCF-indicated common equity cost rate for the
Utility Proxy Group, I relied on an average of the mean and the median results
of the DCF.

#### B. The Risk Premium Model

## 2 Q. Please describe the theoretical basis of the RPM.

A. The RPM is based on the fundamental financial principle of risk and return; namely, that investors require greater returns for bearing greater risk. The RPM recognizes that common equity capital has greater investment risk than debt capital, as common equity shareholders are behind debt holders in any claim on a company's assets and earnings. As a result, investors require higher returns from common stocks than from bonds to compensate them for bearing the additional risk.

While it is possible to directly observe bond returns and yields, investors' required common equity returns cannot be directly determined or observed. According to RPM theory, one can estimate a common equity risk premium over bonds (either historically or prospectively), and use that premium to derive a cost rate of common equity. The cost of common equity equals the expected cost rate for long-term debt capital, plus a risk premium over that cost rate, to compensate common shareholders for the added risk of being unsecured and last-in-line for any claim on the corporation's assets and earnings upon liquidation.

# Q. PLEASE EXPLAIN HOW YOU DERIVED YOUR INDICATED COST OF COMMON EQUITY BASED ON THE RPM.

A. To derive my indicated cost of common equity under the RPM, I used two risk premium methods. The first method was the PRPM and the second method was a risk premium model using a total market approach. The PRPM estimates

2		derives a risk premium by using known metrics as a proxy for risk.
3		
4		1. Predictive Risk Premium Model
5	Q.	PLEASE EXPLAIN THE PRPM.
6	A.	The PRPM, published in the Journal of Regulatory Economics, 24 was developed from
7		the work of Robert F. Engle, who shared the Nobel Prize in Economics in 2003
8		"for methods of analyzing economic time series with time-varying volatility" or
9		ARCH. <sup>25</sup> Engle found that volatility changes over time and is related from one
10		period to the next, especially in financial markets. Engle discovered that
11		volatility of prices and returns clusters over time and is therefore highly
12		predictable and can be used to predict future levels of risk and risk premiums.
13		That is, historical volatility can be used to predict future volatility, which then
14		can be translated to a predicted equity risk premium.
15		
16		The PRPM estimates the risk-return relationship directly, as the predicted equity
17		risk premium is generated by predicting volatility or risk. The PRPM is not
18		based on an estimate of investor behavior, but rather on an evaluation of the
19		results of that behavior (i.e., the variance of historical equity risk premiums).
20		
21		The inputs to the model are the historical returns on the common shares of
22		each Utility Proxy Group company minus the historical monthly yield on long-
23		term U.S. Treasury securities through August 2021. Using a generalized form

the risk-return relationship directly, while the total market approach indirectly

Pauline M. Ahern, Frank J. Hanley and Richard A. Michelfelder, Ph.D. A New Approach for Estimating the Equity Risk Premium for Public Utilities, The Journal of Regulatory Economics (December 2011), 40:261-278.

<sup>25</sup> Autoregressive conditional heteroscedasticity; See also, www.nobelprize.org.

of ARCH, known as GARCH, I calculated each Utility Proxy Group company's projected equity risk premium using Eviews<sup>©</sup> statistical software. When the GARCH model is applied to the historical return data, it produces a predicted GARCH variance series<sup>26</sup> and a GARCH coefficient.<sup>27</sup> Multiplying the predicted monthly variance by the GARCH coefficient and then annualizing it<sup>28</sup> produces the predicted annual equity risk premium. I then added the forecasted 30-year U.S. Treasury bond yield of 2.70%<sup>29</sup> to each company's PRPM-derived equity risk premium to arrive at an indicated cost of common equity. The 30-year U.S. Treasury bond yield is a consensus forecast derived from *Blue Chip Financial Services (Blue Chip)*.<sup>30</sup> The mean PRPM indicated common equity cost rate for the Utility Proxy Group is 10.44%, the median is 10.48%, and the average of the two is 10.46%. Consistent with my reliance on the average of the median and mean results of the DCF models, I relied on the average of the mean and median results of the Utility Proxy Group PRPM to calculate a cost of common equity rate of 10.46%.

#### Q. PLEASE DESCRIBE YOUR SELECTION OF A RISK-FREE RATE OF RETURN.

A. As shown in Exhibit\_\_\_(DWD-1), Schedules 6 and 7, the risk-free rate adopted for applications of the RPM and CAPM is 2.70%. This risk-free rate is based on the average of the *Blue Chip* consensus forecast of the expected yields on 30-year U.S. Treasury bonds for the six quarters ending with the fourth calendar

<sup>26</sup> Illustrated on Columns 1 and 2, page 2 of Exhibit\_\_\_(DWD-1), Schedule 6.

<sup>27</sup> Illustrated on Column 4, page 2 of Exhibit\_\_\_(DWD-1), Schedule 6.

<sup>28</sup> Annualized Return = (1 + Monthly Return) ^12 - 1

<sup>29</sup> See, Column 6, page 2 of Exhibit\_\_\_(DWD-1), Schedule 6.

<sup>30</sup> Blue Chip Financial Forecasts (Blue Chip), September 1, 2021 at 2, and June 1, 2021 at 14.

1		quarter of 2022, and long-term projections for the years 2023 to 2027 and 2028
2		to 2023.
3		
4	Q.	WHY DO YOU USE THE PROJECTED 30-YEAR TREASURY YIELD IN YOUR
5		ANALYSES?
6	Α.	The yield on long-term U.S. Treasury bonds is almost risk-free and its term is
7		consistent with the long-term cost of capital to public utilities measured by the
8		yields on Moody's A-rated public utility bonds; the long-term investment
9		horizon inherent in utilities' common stocks; and the long-term life of the
10		jurisdictional rate base to which the allowed fair rate of return (i.e., cost of
11		capital) will be applied. In contrast, short-term U.S. Treasury yields are more
12		volatile and largely a function of Federal Reserve monetary policy.
13		
14		More specifically, the term of the risk-free rate used for cost of capital purposes
15		should match the life (or duration) of the underlying investment (i.e., perpetuity).
16		As noted by Morningstar:
17		
18		The traditional thinking regarding the time horizon of the chosen
19		Treasury security is that it should match the time horizon of whatever is
20		being valued. When valuing a business that is being treated as a going
21		concern, the appropriate Treasury yield should be that of a long-term
22		Treasury bond. Note that the horizon is a function of the investment,
23		not the investor. If an investor plans to hold stock in a company for only

1	five years, the yield on a five-year Treasury note would not be appropriate
2	since the company will continue to exist beyond those five years. <sup>31</sup>
3	
4	Morin also confirms this when he states:
5	
6	[b]ecause common stock is a long-term investment and because the cash
7	flows to investors in the form of dividends last indefinitely, the yield on
8	very long-term government bonds, namely, the yield on 30-year Treasury
9	bonds, is the best measure of the risk-free rate for use in the CAPM
10	(footnote omitted) The expected common stock return is based on
11	long-term cash flows, regardless of an individual's holding time period. <sup>32</sup>
12	
13	Pratt and Grabowski recommend a similar approach to selecting the risk-free
14	rate: "[i]n theory, when determining the risk-free rate and the matching ERP
15	you should be matching the risk-free security and the ERP with the period in
16	which the investment cash flows are expected."33
17	
18	As a practical matter, equity securities represent a perpetual claim on cash flows;
19	30-year Treasury bonds are the longest-maturity securities available to
20	approximate that perpetual claim. Thus, the use of a 30-year Treasury bond
21	yield is a more appropriate risk-free rate as it more accurately reflects the life of
22	the assets it finances.

<sup>31</sup> Morningstar, Inc., 2013 Ibbotson Stocks, Bonds, Bills and Inflation Valuation Yearbook, at 44.

Roger A. Morin, New Regulatory Finance, at 151. (Morin)

<sup>33</sup> Shannon Pratt and Roger Grabowski, <u>Cost of Capital: Applications and Examples</u>, 3rd Ed. (Hoboken, NJ: John Wiley & Sons, Inc., 2008), at 92. "ERP" is the Equity Risk Premium.

## 2. Total Market Approach Risk Premium Model

## Q. PLEASE EXPLAIN THE TOTAL MARKET APPROACH RPM.

A. The total market approach RPM adds a prospective public utility bond yield to an average of: 1) an equity risk premium that is derived from a Beta-adjusted total market equity risk premium, 2) an equity risk premium based on the S&P Utilities Index, and 3) an equity risk premium based on authorized ROEs for natural gas utilities.

## Q. PLEASE EXPLAIN HOW YOU DETERMINED THE EXPECTED BOND YIELD, APPLICABLE TO THE UTILITY PROXY GROUP.

A. The first step in the total market approach RPM analysis is to determine the expected bond yield. Because both ratemaking and the cost of capital, including the common equity cost rate, are prospective in nature, a prospective yield on similarly-rated long-term debt is essential. Because I am unaware of any publication that provides forecasted public utility bond yields, I relied on a consensus forecast of about 50 economists of the expected yield on Aaa-rated corporate bonds for the six calendar quarters ending with the fourth calendar quarter of 2022, and *Blue Chip's* long-term projections for 2023 to 2027, and 2028 to 2032. As shown on line 1, page 3 of Exhibit\_\_\_(DWD-1), Schedule 6, the average expected yield on Moody's Aaa-rated corporate bonds is 3.41%.

Because that 3.41% estimate represents a corporate bond yield and not a utility specific bond yield, I adjusted the expected Aaa-rated corporate bond yield to an equivalent A2-rated public utility bond yield. That resulted in an upward adjustment of 0.38%, which represents a recent spread between Aaa-rated

corporate bonds and A2-rated public utility bonds.34 Adding that recent 0.38%
spread to the expected Aaa-rated corporate bond yield of 3.41% results in an
expected A2-rated public utility bond yield of 3.79%.

I then reviewed the average credit rating for the Utility Proxy Group from Moody's to determine if an adjustment to the estimated A2-rated public utility bond was necessary. Since the Utility Proxy Group's average Moody's long-term issuer rating is A2/A3, another adjustment to the expected A2-rated public utility bond is needed to reflect the difference in bond ratings. An upward adjustment of 0.04%, which represents one-sixth of a recent spread between A2-rated and Baa2-rated public utility bond yields, is necessary to make the A2 prospective bond yield applicable to an A2/A3-rated public utility bond.<sup>35</sup> Adding the 0.04% to the 3.79% prospective A2-rated public utility bond yield results in a 3.83% expected bond yield applicable to the Utility Proxy Group.

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As shown on line 2 and explained in note 2, page 3 of Exhibit\_\_\_(DWD-1), Schedule 6.

As shown on line 4 and explained in note 3, page 3 of Exhibit\_\_\_(DWD-1), Schedule 6. Moody's does not provide public utility bond yields for A3-rated bonds. As such, it was necessary to estimate the difference between A2-rated and A2/A3-rated public utility bonds. Because there are three steps between Baa2 and A2 (Baa2 to Baa1, Baa1 to A3, and A3 to A2) I assumed an adjustment of one-sixth of the difference between the A2-rated and Baa2-rated public utility bond yield was appropriate.

1		Table 3	
2		Summary of the Calculation of the Utility Proxy	Group
3		Projected Bond Yield <sup>36</sup>	
4			
5		Prospective Yield on Moody's Aaa-Rated Corporate Bonds (Blue Chip)	3.41%
6 7		Adjustment to Reflect Yield Spread Between Moody's Aaa-Rated Corporate Bonds and Moody's A2-Rated Utility Bonds	0.38%
8		Adjustment to Reflect the Utility Proxy Group's Average Moody's Bond Rating of A2/A3	0.04%
9		Prospective Bond Yield Applicable to the Utility Proxy Group	3.83%
10			
11			
12		To develop the total market approach RPM estimate of th	e appropriate return
13		on equity, this prospective bond yield is then added to the	average of the three
14		different equity risk premiums, which I now discuss, in turn	n.
15			
16		a. Beta Coefficient Derived Equity Risk Pres	mium
17	Q.	PLEASE EXPLAIN HOW THE BETA-DERIVED EQUITY RISE	K PREMIUM IS
18		DETERMINED.	
19	Α.	The components of the Beta-derived risk premium model	l are: 1) an expected
20		market equity risk premium over corporate bonds, and 2)	the Beta coefficient.
21		The derivation of the Beta-derived equity risk premium t	
22		Utility Proxy Group is shown on lines 1 through 9, page 8 of	11
			`
23		1), Schedule 6. The total Beta-derived equity risk premiur	m i applied is based

<sup>36</sup> As shown on page 3 of Exhibit\_\_\_(DWD-1), Schedule 6.

2		Value Line-based equity risk premiums and a Bloomberg-based equity risk
3		premium. Each of these is described below.
4		
5	Q.	HOW DID YOU DERIVE A MARKET EQUITY RISK PREMIUM BASED ON LONG-
6		TERM HISTORICAL DATA?
7	Α.	To derive a historical market equity risk premium, I used the most recent
8		holding period returns for the large company common stocks from the Stocks,
9		Bonds, Bills, and Inflation (SBBI) Yearbook 2021 (SBBI - 2021) <sup>37</sup> less the
10		average historical yield on Moody's Aaa/Aa-rated corporate bonds for the
11		period 1928 to 2020. Using holding period returns over a very long time is
12		appropriate because it is consistent with the long-term investment horizon
13		presumed by investing in a going concern, i.e., a company expected to operate
14		in perpetuity.
15		
16		SBBI's long-term arithmetic mean monthly total return rate on large company
17		common stocks was 11.94% and the long-term arithmetic mean monthly yield
18		on Moody's Aaa/Aa-rated corporate bonds was 6.02%.38 As shown on line 1,
19		page 8 of Exhibit(DWD-1), Schedule 6, subtracting the mean monthly bond
20		yield from the total return on large company stocks results in a long-term
21		historical equity risk premium of 5.92%.
22		
23		I used the arithmetic mean monthly total return rates for the large company
24		stocks and yields (income returns) for the Moody's Aaa/Aa corporate bonds,

on an average of three historical market data-based equity risk premiums, two

<sup>37</sup> See, SBBI-2021 Appendix A Tables: Morningstar Stocks, Bonds, Bills, & Inflation 1926-2020.

As explained in note 1, page 9 of Exhibit\_\_\_(DWD-1), Schedule 6.

because they are appropriate for the purpose of estimating the cost of capital as noted in SBBI-2021.<sup>39</sup> Using the arithmetic mean return rates and yields is appropriate because historical total returns and equity risk premiums provide insight into the variance and standard deviation of returns needed by investors in estimating future risk when making a current investment. If investors relied on the geometric mean of historical equity risk premiums, they would have no insight into the potential variance of future returns, because the geometric mean relates the change over many periods to a constant rate of change, thereby obviating the year-to-year fluctuations, or variance, which is critical to risk analysis.

# Q. PLEASE EXPLAIN THE DERIVATION OF THE REGRESSION-BASED MARKET EQUITY RISK PREMIUM.

To derive the regression-based market equity risk premium of 8.87% shown on line 2, page 8 of Exhibit\_\_\_(DWD-1), Schedule 6, I used the same monthly annualized total returns on large company common stocks relative to the monthly annualized yields on Moody's Aaa/Aa-rated corporate bonds as mentioned above. I modeled the relationship between interest rates and the market equity risk premium using the observed monthly market equity risk premium as the dependent variable, and the monthly yield on Moody's Aaa/Aa-rated corporate bonds as the independent variable. I then used a linear Ordinary Least Squares (OLS) regression, in which the market equity risk premium is

<sup>39</sup> See, SBBI-2021, at page 10-22, 10-23.

expressed as a function of the Moody's Aaa/Aa-rated corporate bond yield:

2

1

$$RP = \alpha + \beta (R_{Aaa/Aa})$$

4

5

## Q. PLEASE EXPLAIN THE DERIVATION OF THE PRPM EQUITY RISK PREMIUM.

I used the same PRPM approach described above to the PRPM equity risk 6 7 premium. The inputs to the model are the historical monthly returns on large company common stocks minus the monthly yields on Moody's Aaa/Aa-rated 8 corporate bonds during the period from January 1928 through August 2021.<sup>40</sup> 9 Using the previously discussed generalized form of ARCH, known as GARCH, 10 the projected equity risk premium is determined using Eviews<sup>©</sup> statistical 11 The resulting PRPM predicted a market equity risk premium of 12 7.88%.41 13

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## Q. PLEASE EXPLAIN THE DERIVATION OF A PROJECTED EQUITY RISK PREMIUM BASED ON *VALUE LINE* DATA FOR YOUR RPM ANALYSIS.

A. As noted above, because both ratemaking and the cost of capital are prospective, a prospective market equity risk premium is needed. The derivation of the forecasted or prospective market equity risk premium can be found in note 4, page 9 of Exhibit\_\_\_(DWD-1), Schedule 6. Consistent with my calculation of the dividend yield component in my DCF analysis, this prospective market equity risk premium is derived from an average of the three-to five-year median market price appreciation potential by *Value Line* for the 13

Data from January 1926 to December 2020 is from <u>SBBI - 2021</u>. Data from January 2021 to August 2021 is from Bloomberg.

Shown on line 3, page 8 of Exhibit\_\_\_(DWD-1), Schedule 6.

1		weeks ended August 31, 2021, plus an average of the median estimated dividend
2		yield for the common stocks of the 1,700 firms covered in Value Line (Standard
3		Edition).42
4		
5		The average median expected price appreciation is 32%, which translates to a
6		7.19% annual appreciation, and, when added to the average of Value Line's
7		median expected dividend yields of 1.76%, equates to a forecasted annual total
8		return rate on the market of 8.95%. The forecasted Moody's Aaa-rated
9		corporate bond yield of 3.41% is deducted from the total market return of
10		8.95%, resulting in an equity risk premium of 5.54%, as shown on line 4, page
11		8 of Exhibit(DWD-1), Schedule 6.
12		
13	Q.	PLEASE EXPLAIN THE DERIVATION OF AN EQUITY RISK PREMIUM BASED
14		ON THE S&P 500 COMPANIES.
15	Α.	Using data from Value Line, I calculated an expected total return on the S&F
16		500 companies using expected dividend yields and long-term growth estimates
17		as a proxy for capital appreciation. The expected total return for the S&P 500
18		is 15.05%. Subtracting the prospective yield on Moody's Aaa-rated corporate
19		bonds of 3.41% results in a 11.64% projected equity risk premium.
20		
21	Q.	PLEASE EXPLAIN THE DERIVATION OF AN EQUITY RISK PREMIUM BASED
22		ON BLOOMBERG DATA.

23

24

Using data from Bloomberg, I calculated an expected total return on the S&P

500 using expected dividend yields and long-term growth estimates as a proxy

<sup>42</sup> As explained in detail in note 1, page 2 of Exhibit\_\_\_(DWD-1), Schedule 7.

- 1 for capital appreciation, identical to the method described above. The expected
- total return for the S&P 500 is 18.17%. Subtracting the prospective yield on
- Moody's Aaa-rated corporate bonds of 3.41% results in a 14.76% projected
- 4 equity risk premium.
- 5 Q. WHAT IS YOUR CONCLUSION OF A BETA-DERIVED EQUITY RISK PREMIUM
- 6 FOR USE IN YOUR RPM ANALYSIS?
- 7 A. I gave equal weight to all six equity risk premiums based on each source -
- 8 historical, Value Line, and Bloomberg in arriving at an 9.10% equity risk
- 9 premium.

Table 4
Summary of the Calculation of the Equity Risk Premium
Using Total Market Returns<sup>43</sup>

Historical Spread Between Total Returns of Large Stocks and Aaa and Aa-Rated Corporate Bond Yields (1928 – 2020)	5.92%
Regression Analysis on Historical Data	8.87%
PRPM Analysis on Historical Data	7.88%
Prospective Equity Risk Premium using Total Market Returns from Value Line Summary & Index less Projected Aaa Corporate Bond Yields	5.54%
Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from Value Line for the S&P 500 less Projected Aaa Corporate Bond Yields	11.64%
Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from Bloomberg Professional Services for the S&P 500 less Projected Aaa Corporate Bond Yields	14.76%
Average	9.10%

After calculating the average market equity risk premium of 9.10%, I adjusted it by the Beta coefficient to account for the risk of the Utility Proxy Group. As discussed below, the Beta coefficient is a meaningful measure of prospective relative risk to the market as a whole, and is a logical way to allocate a company's, or proxy group's, share of the market's total equity risk premium relative to corporate bond yields. As shown on page 1 of Exhibit\_\_\_(DWD-1), Schedule 7, the average of the mean and median Beta coefficient for the Utility Proxy

<sup>43</sup> As shown on page 8 of Exhibit\_\_\_(DWD-1), Schedule 6.

Group is 0.93. Multiplying the 0.93 average Beta coefficient by the market equity risk premium of 9.10% results in a Beta-adjusted equity risk premium for the Utility Proxy Group of 8.46%.

## b. S&P Utility Index Derived Equity Risk Premium

# Q. How did you derive the equity risk premium based on the S&P Utility Index and Moody's A-rated public utility bonds?

I estimated three equity risk premiums based on S&P Utility Index holding period returns, and two equity risk premiums based on the expected returns of the S&P Utilities Index, using *Value Line* and Bloomberg data, respectively. Turning first to the S&P Utility Index holding period returns, I derived a long-term monthly arithmetic mean equity risk premium between the S&P Utility Index total returns of 10.65% and monthly Moody's A-rated public utility bond yields of 6.49% from 1928 to 2020 to arrive at an equity risk premium of 4.16%. I then used the same historical data to derive an equity risk premium of 6.51% based on a regression of the monthly equity risk premiums. The final S&P Utility Index holding period equity risk premium involved applying the PRPM using the historical monthly equity risk premiums from January 1928 to August 2021 to arrive at a PRPM-derived equity risk premium of 4.94% for the S&P Utility Index.

I then derived expected total returns on the S&P Utilities Index of 10.94% and 9.11% using data from *Value Line* and Bloomberg, respectively, and subtracted the prospective Moody's A2-rated public utility bond yield of 3.9%<sup>45</sup>, which

As shown on line 1, page 12 of Exhibit\_\_\_(DWD-1), Schedule 6.

Derived on line 3, page 3 of Exhibit\_\_\_(DWD-1), Schedule 6.

resulted in equity risk premiums of 7.15% and 5.32%, respectively. As with the market equity risk premiums, I averaged each risk premium based on each source (*i.e.*, historical, *Value Line*, and Bloomberg) to arrive at my utility-specific equity risk premium of 5.62%.

# Table 5 Summary of the Calculation of the Equity Risk Premium Using S&P Utility Index Holding Returns<sup>46</sup>

Historical Spread Between Total Returns of the	4.1.00/
S&P Utilities Index and A2-Rated Utility Bond Yields (1928 – 2020)	4.16%
Regression Analysis on Historical Data	6.51%
PRPM Analysis on Historical Data	4.94%
Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from <i>Value Line</i> for the S&P Utilities Index Less Projected A2 Utility Bond Yields	7.15%
Prospective Equity Risk Premium using Measures of Capital Appreciation and Income Returns from Bloomberg Professional Services for the S&P Utilities Index Less Projected A2 Utility Bond Yields	5.32%
Average	<u>5.62%</u>

As shown on page 12 of Exhibit\_\_\_(DWD-1), Schedule 6.

## c. Authorized Return Derived Equity Risk Premium

## Q. How do you derive an equity risk premium of 5.73% based on

## AUTHORIZED ROES FOR NATURAL GAS UTILITIES?

The equity risk premium of 5.73% shown on line 3, page 7 of 4 Exhibit (DWD-1), Schedule 6 is the result of a regression analysis based on 5 regulatory awarded ROEs related to the yields on Moody's A-rated public utility 6 bonds. That analysis is shown on page 13 of Exhibit\_\_\_(DWD-1), Schedule 6. 7 Page 13 of Exhibit\_\_\_(DWD-1), Schedule 6 contains the graphical results of a 8 9 regression analysis of 803 rate cases for natural gas utilities which were fully litigated during the period from January 1, 1980 through August 31, 2021. It 10 11 shows the implicit equity risk premium relative to the yields on A2-rated public utility bonds immediately prior to the issuance of each regulatory decision. That 12 13 is, the analysis considers the relationship between authorized returns and prevailing public utility bond yields at the time of the decision. 14

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It is readily discernible that there is an inverse relationship between the yield on A2-rated public utility bonds and equity risk premiums. In other words, as interest rates decline, the equity risk premium rises and vice versa, a result consistent with financial literature on the subject.<sup>47</sup> I used the regression results to estimate the equity risk premium applicable to the projected yield on Moody's A2-rated public utility bonds. Given the expected A2-rated utility bond yield of 3.79%, it can be calculated that the indicated equity risk premium applicable

<sup>47</sup> See, e.g., Robert S. Harris and Felicia C. Marston, The Market Risk Premium: Expectational Estimates Using Analysts' Forecasts, Journal of Applied Finance, Vol. 11, No. 1, 2001, at 11-12; Eugene F. Brigham, Dilip K. Shome, and Steve R. Vinson, The Risk Premium Approach to Measuring a Utility's Cost of Equity, Financial Management, Spring 1985, at 33-45.

1		to that bond yield is 5.73%, which is shown on line 3, page 7 of
2		Exhibit(DWD-1), Schedule 6.
3		
4	Q.	WHAT IS YOUR CONCLUSION OF AN EQUITY RISK PREMIUM FOR USE IN
5		YOUR TOTAL MARKET APPROACH RPM ANALYSIS?
6	Α.	The equity risk premium I apply to the Utility Proxy Group is 6.60%, which is
7		the average of the Beta-adjusted equity risk premium for the Utility Proxy
8		Group, the S&P Utilities Index, and the authorized return utility equity risk
9		premiums of 8.46%, 5.62%, and 5.73%, respectively.48
10		
11	Q.	WHAT IS THE INDICATED RPM COMMON EQUITY COST RATE BASED ON
12		THE TOTAL MARKET APPROACH?
13	Α.	As shown on line 7, page 3 of Exhibit(DWD-1), Schedule 6 and shown or
14		Table 6, below, I calculated a common equity cost rate of 10.43% for the Utility
15		Proxy Group based on the total market approach RPM.
16		
17		Table 6
18		Summary of the Total Market Return Risk Premium Model <sup>49</sup>
19		
20		Prospective Moody's A3-Rated Utility Bond 3.83%
21		Applicable to the Utility Proxy Group
22		Prospective Equity Risk Premium 6.60%  Indicated Cost of Common Equity 10.43%
23		indicated cost of common Equity

As shown on page 7 of Exhibit\_\_\_(DWD-1), Schedule 6. As shown on page 3 of Exhibit\_\_\_(DWD-1), Schedule 6. 48

<sup>49</sup> 

## 1 Q. WHAT ARE THE RESULTS OF YOUR APPLICATION OF THE PRPM AND THE

### 2 TOTAL MARKET APPROACH RPM?

- 3 A. As shown on page 1 of Exhibit\_\_\_(DWD-1), Schedule 6, the indicated RPM-
- derived common equity cost rate is 10.45%, which gives equal weight to the
- 5 PRPM (10.46%) and the adjusted-market approach results (10.43%).

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## C. The Capital Asset Pricing Model

## 8 Q. PLEASE EXPLAIN THE THEORETICAL BASIS OF THE CAPM.

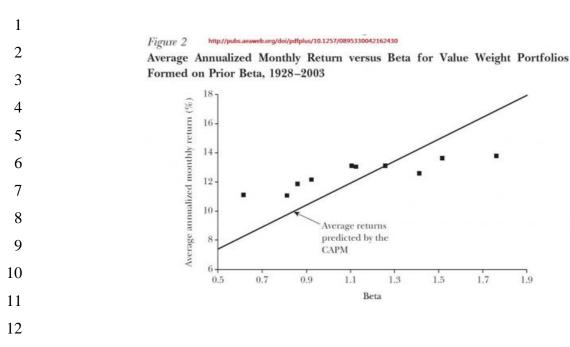
- 9 A. CAPM theory defines risk as the co-variability of a security's returns with the
- market's returns as measured by the Beta coefficient ( $\beta$ ). A Beta coefficient less
- than 1.0 indicates lower variability than the market as a whole, while a Beta
- 12 coefficient greater than 1.0 indicates greater variability than the market.

- 14 The CAPM assumes that all non-market or unsystematic risk can be eliminated
- 15 through diversification. The risk that cannot be eliminated through
- diversification is called market, or systematic, risk. In addition, the CAPM
- 17 presumes that investors only require compensation for systematic risk, which is
- the result of macroeconomic and other events that affect the returns on all
- assets. The model is applied by adding a risk-free rate of return to a market risk
- 20 premium, which is adjusted proportionately to reflect the systematic risk of the
- 21 individual security relative to the total market as measured by the Beta
- coefficient. The traditional CAPM model is expressed as:

1	$R_s = R_f + \beta (R_m - R_f)$
2	Where: $R_s$ = Return rate on the common stock
3	$R_f$ = Risk-free rate of return
4	$R_m$ = Return rate on the market as a whole
5	$\beta$ = Adjusted Beta coefficient (volatility of the
6	security relative to the market as a whole)
7	
8	Numerous tests of the traditional CAPM have measured the extent to which
9	security returns and Beta coefficients are related as predicted by the CAPA
10	confirming its validity. The empirical CAPM (ECAPM) reflects the reality the
11	while the results of these tests support the notion that the Beta coefficient
12	related to security returns, the empirical Security Market Line (SML) describe
13	by the CAPM formula is not as steeply sloped as the predicted SML. <sup>50</sup>
14	
15	In their work on the CAPM, Fama and French clearly state regarding Figure
16	below, that "[t]he returns on the low beta portfolios are too high, and the return
17	on the high beta portfolios are too low."51

<sup>50</sup> Morin, at 175.

Eugene F. Fama and Kenneth R. French, *The Capital Asset Pricing Model: Theory and Evidence*, <u>Journal of Economic Perspectives</u>, Vol. 18, No. 3, Summer 2004 at 33 (Fama & French).



In addition, Morin observes that while the results of these tests support the notion that Beta is related to security returns, the empirical SML described by the CAPM formula is not as steeply sloped as the predicted SML. Morin states:

With few exceptions, the empirical studies agree that ... low-beta securities earn returns somewhat higher than the CAPM would predict, and high-beta securities earn less than predicted.<sup>52</sup>

19 \* \* \*

Therefore, the empirical evidence suggests that the expected return on a security is related to its risk by the following approximation:

23 
$$K = R_F + x (R_M - R_F) + (1-x) \beta(R_M - R_F)$$

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<sup>52</sup> Morin, at 175.

where x is a fraction to be determined empirically. The value of x that best explains the observed relationship [is] Return =  $0.0829 + 0.0520 \beta$  is between 0.25 and 0.30. If x = 0.25, the equation becomes:

5 
$$K = R_F + 0.25(R_M - R_F) + 0.75 \beta(R_M - R_F)^{53}$$

Fama and French provide similar support for the ECAPM when they state:

The early tests firmly reject the Sharpe-Lintner version of the CAPM. There is a positive relation between beta and average return, but it is too 'flat.'... The regressions consistently find that the intercept is greater than the average risk-free rate... and the coefficient on beta is less than the average excess market return... This is true in the early tests... as well as in more recent cross-section regressions tests, like Fama and French (1992).<sup>54</sup>

Finally, Fama and French further note:

Confirming earlier evidence, the relation between beta and average return for the ten portfolios is much flatter than the Sharpe-Linter CAPM predicts. The returns on low beta portfolios are too high, and the returns on the high beta portfolios are too low. For example, the predicted return on the portfolio with the lowest beta is 8.3 percent per year; the actual return as 11.1 percent. The

*Ibid.*, at 190.

Fama & French, at 32.

1		predicted return on the portfolio with the t beta is 16.8 percent
2		per year; the actual is 13.7 percent. <sup>55</sup>
3		
4		Clearly, the justification from Morin, Fama, and French, along with their
5		reviews of other academic research on the CAPM, validate the use of the
6		ECAPM. In view of theory and practical research, I have applied both the
7		traditional CAPM and the ECAPM to the companies in the Utility Proxy Group
8		and averaged the results.
9		
10	Q.	WHAT BETA COEFFICIENTS DID YOU USE IN YOUR CAPM ANALYSIS?
11	Α.	For the Beta coefficients in my CAPM analysis, I considered two sources: Value
12		Line and Bloomberg Professional Services. While both of those services adjust
13		their calculated (or "raw") Beta coefficients to reflect the tendency of the Beta
14		coefficient to regress to the market mean of 1.00, Value Line calculates the Beta
15		coefficient over a five-year period, while Bloomberg calculates it over a two-
16		year period.
17		
18	Q.	PLEASE DESCRIBE YOUR SELECTION OF A RISK-FREE RATE OF RETURN.
19	Α.	As discussed previously, the risk-free rate adopted for both applications of the
20		CAPM is 2.70%. This risk-free rate is based on the average of the Blue Chip
21		consensus forecast of the expected yields on 30-year U.S. Treasury bonds for
22		the six quarters ending with the fourth calendar quarter of 2022, and long-term
23		projections for the years 2023 to 2027 and 2028 to 2032.

55 *Ibid.*, at 33.

# Q. PLEASE EXPLAIN THE ESTIMATION OF THE EXPECTED RISK PREMIUM FOR THE MARKET USED IN YOUR CAPM ANALYSES.

A. The basis of the market risk premium is explained in detail in note 1 on Exhibit\_\_\_(DWD-1), Schedule 7. As discussed above, the market risk premium is derived from an average of three historical data-based market risk premiums, two *Value Line* data-based market risk premiums, and one Bloomberg data-based market risk premium.

The long-term income return on U.S. Government securities of 5.05% was deducted from the <u>SBBI – 2021</u> monthly historical total market return of 12.20%, which results in an historical market equity risk premium of 7.15%. <sup>56</sup> I applied a linear OLS regression to the monthly annualized historical returns on the S&P 500 relative to historical yields on long-term U.S. Government securities from <u>SBBI - 2021</u>. That regression analysis yielded a market equity risk premium of 9.57%. The PRPM market equity risk premium is 8.77%, and is derived using the PRPM relative to the yields on long-term U.S. Treasury securities from January 1926 through August 2021.

The Value Line-derived forecasted total market equity risk premium is derived by deducting the forecasted risk-free rate of 2.70%, discussed above, from the Value Line projected total annual market return of 8.95%, resulting in a forecasted total market equity risk premium of 6.25%. The S&P 500 projected market equity risk premium using Value Line data is derived by subtracting the projected risk-free rate of 2.70% from the projected total return of the S&P 500 of 15.05%. The resulting market equity risk premium is 12.35%.

<sup>56</sup> SBBI - 2021, at Appendix A-1 (1) through A-1 (3) and Appendix A-7 (19) through A-7 (21).

The S&P 500 projected market equity risk premium using Bloomberg data is derived by subtracting the projected risk-free rate of 2.70% from the projected total return of the S&P 500 of 18.17%. The resulting market equity risk premium is 15.47%. These six measures, when averaged, result in an average total market equity risk premium of 9.93%.

# Table 7 Summary of the Calculation of the Market Risk Premium for Use in the CAPM<sup>57</sup>

11	Historical Spread Between Total Returns of Large Stocks and Long-Term Government	<b>5.45</b> 0/
12	Bond Yields (1926 – 2019)	7.15%
13	Regression Analysis on Historical Data	9.57%
14	PRPM Analysis on Historical Data	8.77%
15	Prospective Equity Risk Premium using Total	
16	Market Returns from <i>Value Line</i> Summary & Index less Projected 30-Year Treasury Bond	6.25%
17	Yields	
18	Prospective Equity Risk Premium using Measures of Capital Appreciation and Income	
19	Returns from <i>Value Line</i> for the S&P 500 less Projected 30-Year Treasury Bond Yields	12.35%
20	,	
21	Prospective Equity Risk Premium using Measures of Capital Appreciation and Income	
22	Returns from Bloomberg Professional Services for the S&P 500 less Projected 30-Year Treasury	<u>15.47%</u>
23	Bond Yields	
24	Average	<u>9.93%</u>

As shown on page 2 of Exhibit\_\_\_(DWD-1), Schedule 7.

2		AND EMPIRICAL CAPM TO THE UTILITY PROXY GROUP?
3	Α.	As shown on page 1 of Exhibit(DWD-1), Schedule 7, the mean result of my
4		CAPM/ECAPM analyses is 12.09%, the median is 11.93%, and the average of
5		the two is 12.01%. Consistent with my reliance on the average of mean and
6		median DCF results discussed above, the indicated common equity cost rate
7		using the CAPM/ECAPM is 12.01%.
8		
9		D. Common Equity Cost Rates for a Proxy Group of Domestic, Non-
10		Price Regulated Companies Based on the DCF, RPM, and CAPM
11	Q.	WHY DO YOU ALSO CONSIDER A PROXY GROUP OF DOMESTIC, NON-PRICE
12		REGULATED COMPANIES?
13	Α.	Although I am not an attorney, my interpretation of the Hope and Bluefield cases
14		is that they did not specify that comparable risk companies had to be utilities
15		Since the purpose of rate regulation is to be a substitute for marketplace
16		competition, non-price regulated firms operating in the competitive
17		marketplace make an excellent proxy if they are comparable in total risk to the
18		Utility Proxy Group being used to estimate the cost of common equity. The
19		selection of such domestic, non-price regulated competitive firms theoretically
20		and empirically results in a proxy group which is comparable in total risk to the
21		Utility Proxy Group, since all of these companies compete for capital in the
22		exact same markets.
23		
24	Q.	HOW DID YOU SELECT NON-PRICE REGULATED COMPANIES THAT ARE
25		COMPARABLE IN TOTAL RISK TO THE UTILITY PROXY GROUP?
26	Α.	In order to select a proxy group of domestic, non-price regulated companies

Q. WHAT ARE THE RESULTS OF YOUR APPLICATION OF THE TRADITIONAL

1	simil	ar in total risk to the Utility Proxy Group, I relied on the Beta coefficients
2	and	related statistics derived from Value Line regression analyses of weekly
3	mark	tet prices over the most recent 260 weeks (i.e., five years). These selection
4	crite	ria resulted in a proxy group of 41 domestic, non-price regulated firms
5	com	parable in total risk to the Utility Proxy Group. Total risk is the sum of
6	non-	diversifiable market risk and diversifiable company-specific risks. The
7	crite	ria used in selecting the domestic, non-price regulated firms was:
8	(i)	They must be covered by Value Line (Standard Edition);
9	(ii)	They must be domestic, non-price regulated companies, i.e., not
10		utilities;
11	(iii)	Their Beta coefficients must lie within plus or minus two standard
12		deviations of the average unadjusted Beta coefficients of the Utility Proxy
13		Group; and
14	(iv)	The residual standard errors of the Value Line regressions which gave rise
15		to the unadjusted Beta coefficients must lie within plus or minus two
16		standard deviations of the average residual standard error of the Utility
17		Proxy Group.
18		
19	Beta	coefficients measure market, or systematic, risk, which is not diversifiable
20	The	residual standard errors of the regressions measure each firm's company-
21	speci	fic, diversifiable risk. Companies that have similar Beta coefficients and

similar residual standard errors resulting from the same regression analyses have

22

23

similar total investment risk.

1	Q.	HAVE YOU PREPARED A SCHEDULE WHICH SHOWS THE DATA FROM WHICH
2		YOU SELECTED THE 41 DOMESTIC, NON-PRICE REGULATED COMPANIES
3		THAT ARE COMPARABLE IN TOTAL RISK TO THE UTILITY PROXY GROUP?
4	Α.	Yes, the basis of my selection and both proxy groups' regression statistics are
5		shown in Exhibit(DWD-1), Schedule 8.
6		
7	Q.	DID YOU CALCULATE COMMON EQUITY COST RATES USING THE DCF
8		MODEL, RPM, AND CAPM FOR THE NON-PRICE REGULATED PROXY
9		GROUP?
10	Α.	Yes. Because the DCF model, RPM, and CAPM have been applied in an
11		identical manner as described above, I will not repeat the details of the rationale
12		and application of each model. One exception is in the application of the RPM,
13		where I did not use public utility-specific equity risk premiums, nor did I apply
14		the PRPM to the individual non-price regulated companies.
15		
16		Page 2 of Exhibit(DWD-1), Schedule 9 derives the Constant Growth DCF
17		model common equity cost rate, and page 3 of Exhibit(DWD-1), Schedule
18		9 derives the two growth DCF model common equity cost rate. As shown, the
19		indicated common equity cost rate, using an average of the constant growth
20		DCF and the two growth DCF for the Non-Price Regulated Proxy Group
21		comparable in total risk to the Utility Proxy Group, is 13.39%.
22		
23		Pages 4 through 6 of Exhibit(DWD-1), Schedule 9 contain the data and
24		calculations that support the 12.85% RPM common equity cost rate. As shown
25		on line 1, page 4 of Exhibit(DWD-1), Schedule 9, the consensus prospective
26		yield on Moody's Baa-rated corporate bonds for the six quarters ending in the

1		third quarter of 2022, and for the years 2023 to 2027 and 2028 to 2032, is
2		4.30%. <sup>58</sup>
3		
4		When the Beta-adjusted risk premium of 8.55% relative to the Non-Price
5		Regulated Proxy Group is added to the prospective Baa2-rated corporate bond
6		yield of 4.30%, the indicated RPM common equity cost rate is 12.85%.
7		
8		Page 7 of Exhibit(DWD-1), Schedule 9 contains the inputs and calculations
9		that support my indicated CAPM/ECAPM common equity cost rate of 12.06%
10		
11	Q.	How is the cost rate of common equity based on the Non-Price
12		Decry the Draw Cray actually by the street of the Heavy the
		REGULATED PROXY GROUP COMPARABLE IN TOTAL RISK TO THE UTILITY
13		PROXY GROUP?
13 14	Α.	
	Α.	Proxy Group?
14	Α.	PROXY GROUP?  As shown on page 1 of Exhibit(DWD-1), Schedule 9, the results of the
14 15	Α.	PROXY GROUP?  As shown on page 1 of Exhibit(DWD-1), Schedule 9, the results of the common equity models applied to the Non-Price Regulated Proxy Group
14 15 16	Α.	PROXY GROUP?  As shown on page 1 of Exhibit(DWD-1), Schedule 9, the results of the common equity models applied to the Non-Price Regulated Proxy Group which is comparable in total risk to the Utility Proxy Group are as follows:
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	Α.	PROXY GROUP?  As shown on page 1 of Exhibit(DWD-1), Schedule 9, the results of the common equity models applied to the Non-Price Regulated Proxy Group which is comparable in total risk to the Utility Proxy Group are as follows 13.39% (DCF), 12.85% (RPM), and 12.06% (CAPM). The average of the mean

Blue Chip Financial Forecasts, August 1, 2021, at 2, June 1, 2021, at 14. Derived on page 6 of Exhibit\_\_\_(DWD-1), Schedule 9. 58

<sup>59</sup> 

## 1 VIII. CONCLUSION OF COMMON EQUITY COST ANALYTICAL

## RESULTS BEFORE ADJUSTMENTS

## 3 Q. Based on your analyses, what is the indicated common equity

COST RATE BEFORE ADJUSTMENTS?

By applying multiple cost of common equity models to the Utility Proxy Group and the Non-Price Regulated Proxy Group, the indicated range of common equity cost rates attributable to the Utility Proxy Group before any relative risk adjustments is between 10.20% and 12.20%. I used multiple cost of common equity models as primary tools in arriving at my recommended common equity cost rate, because each of these models is theoretically sound and available to investors and because no single model is so inherently precise that it can be relied on to the exclusion of other theoretically sound models. Using multiple models adds reliability to the estimated common equity cost rate, with the prudence of using multiple cost of common equity models supported in both the financial literature and regulatory precedent.

Based on these common equity cost results, I conclude that a range of common equity cost rates between 10.20% and 12.20% is reasonable and appropriate before any adjustments for relative risk differences between the Company and the Utility Proxy Group are made.

## IX. ADJUSTMENTS TO THE COMMON EQUITY COST RATE

## 2 A. Business Risk Adjustment

### 3 Q. What Company-specific business risks did you consider in your

#### 4 RELATIVE RISK ANALYSIS?

A. As detailed below I considered NSP's small size and its high levels of customer growth and capital expenditures relative to the Utility Proxy Group.

## 8 Q. Please compare NSP's size with that of the Utility Proxy Group.

A. As shown on Table 8, below, NSP is smaller than the median utility in the Utility
 Proxy Group, as measured by market capitalization.

# Table 8 Size as Measured by Market Capitalization for NSPM's Electric Operations and the Utility Proxy Group

	Market Capitalization* (\$ Millions)	Times Greater than The Company
NSP MN Jurisdictional	\$822.711	
Utility Proxy Group	\$4,458.458	5.4x
*From page 1 of Exhibit	(DWD-1), Schedul	e 10.

The Company's estimated market capitalization for its Minnesota operations was \$822.711 million as of August 31, 2021, compared with the market capitalization of the average company in the Utility Proxy Group of \$4,458.458 million as of August 31, 2021. The average company in the Utility Proxy Group

1		has a market capitalization 5.4 times the size of the Company's estimated
2		Minnesota-based market capitalization.
3		
4	Q.	SINCE NSP IS PART OF A LARGER COMPANY, WHY IS THE SIZE OF XEI NOT
5		MORE APPROPRIATE TO USE WHEN DETERMINING THE SIZE ADJUSTMENT?
6	Α.	The return derived in this proceeding will not apply to XEI's operations as a
7		whole, but only to the Company's gas operations in Minnesota. XEI is the sum
8		of its constituent parts, including those constituent parts' ROEs. Potential
9		investors in the Parent are aware that it is a combination of operations in each
10		state, and that each state's operations experience the operating risks specific to
11		their jurisdiction. The market's expectation of XEI's return is commensurate
12		with the realities of the Company's composite operations in each of the states
13		in which it operates. That said, I recognize that NSP's Minnesota natural gas
14		operations are a portion of NSP's overall operations.
15		
16	Q.	SHOULD THE COMPANY BE COMPARED WITH OTHER OPERATING
17		NATURAL GAS UTILITIES IN MINNESOTA TO DETERMINE ANY
18		ADJUSTMENT TO THE PROXY GROUP-DERIVED ROE?
19	Α.	No, it shouldn't. Since the indicated ROE is determined using the market data
20		of the Utility Proxy Group, any type of adjustment to the indicated ROE must
21		reflect relative differences between the Company and the Utility Proxy Group.
22		Since this is the case, the relative size or other risks of other Minnesota utilities

is not relevant to determining the ROE for the Company.

## Q. Does the Company's smaller size relative to the Utility Proxy

## GROUP COMPANIES INCREASE ITS BUSINESS RISK?

Yes. As a preliminary matter, because I have developed my cost of common equity recommendation for the Company's Minnesota operations based on market data applied to the Utility Proxy Group of risk-comparable companies, in order to assess the Company's risk associated with its relative small size of its Minnesota gas operations, it is necessary to compare the Company's Minnesota gas operation's size relative to the Utility Proxy Group. The Company's smaller size relative to the Utility Proxy Group companies indicates greater relative business risk for the Company because, all else being equal, size has a material bearing on risk.

Size affects business risk because smaller companies generally are less able to cope with significant events that affect sales, revenues, and earnings. For example, smaller companies face more risk exposure to business cycles and economic conditions, both nationally and locally. Additionally, the loss of revenues from a few larger customers would have a greater effect on a small company than on a bigger company with a larger, more diverse, customer base. This is true for utilities, as well as for non-regulated companies.

As further evidence that smaller firms are riskier, investors generally demand greater returns from smaller firms to compensate for less marketability and liquidity of their securities. Duff & Phelps' 2020 Valuation Handbook – U.S. Guide to Cost of Capital (D&P - 2020) discusses the nature of the small-size phenomenon, providing an indication of the magnitude of the size premium

1	based on several measures of size. In discussing "Size as a Predictor of Equity
2	Returns," <u>D&amp;P - 2020</u> states:
3	
4	The size effect is based on the empirical observation that companies of
5	smaller size are associated with greater risk and, therefore, have greater
6	cost of capital [sic]. The "size" of a company is one of the most
7	important risk elements to consider when developing cost of equity
8	capital estimates for use in valuing a business simply because size has
9	been shown to be a predictor of equity returns. In other words, there is a
10	significant (negative) relationship between size and historical equity
11	returns - as size decreases, returns tend to increase, and vice versa. (footnote
12	omitted) (emphasis in original) <sup>60</sup>
13	
14	Furthermore, in "The Capital Asset Pricing Model: Theory and Evidence,"
15	Fama and French note size is indeed a risk factor which must be reflected when
16	estimating the cost of common equity. On page 37, they note:
17	
18	the higher average returns on small stocks and high book-to-market
19	stocks reflect unidentified state variables that produce undiversifiable
20	risks (covariances) in returns not captured in the market return and are
21	priced separately from market betas. <sup>61</sup>

Duff & Phelps <u>Valuation Handbook – U.S. Guide to Cost of Capital</u>, Wiley 2020, at 4-1. Fama & French, at 25-43. 60

<sup>61</sup> 

1	Based on this evidence, Fama and French proposed their three-factor model
2	which includes a size variable in recognition of the effect size has on the cost of
3	common equity.
4	
5	Also, it is a basic financial principle that the use of funds invested, and not the
6	source of funds, is what gives rise to the risk of any investment. <sup>62</sup> Eugene
7	Brigham, a well-known authority, states:

A number of researchers have observed that portfolios of small-firms (sic) have earned consistently higher average returns than those of large-firm stocks; this is called the "small-firm effect." On the surface, it would seem to be advantageous to the small firms to provide average returns in a stock market that are higher than those of larger firms. In reality, it is bad news for the small firm; what the small-firm effect means is that the capital market demands higher returns on stocks of small firms than on otherwise similar stocks of the large firms. (emphasis added)<sup>63</sup>

Consistent with the financial principle of risk and return discussed above, increased relative risk due to small size must be considered in the allowed rate of return on common equity. Therefore, the Commission's authorization of a cost rate of common equity in this proceeding must appropriately reflect the unique risks of the Company, including its small relative size to the Utility Proxy

Richard A. Brealey and Stewart C. Myers, <u>Principles of Corporate Finance</u> (McGraw-Hill Book Company, 1996), at 204-205, 229.

Eugene F. Brigham, <u>Fundamentals of Financial Management</u>, <u>Fifth Edition</u> (The Dryden Press, 1989), at 623.

1		Group, which is justified and supported above by evidence in the financial
2		literature.
3		
4	Q.	EARLIER YOU EXPLAINED THAT CREDIT RATINGS CAN ACT AS A PROXY FOR
5		A FIRM'S COMBINED BUSINESS AND FINANCIAL RISKS TO EQUITY OWNERS.
6		DO RATING AGENCIES ACCOUNT FOR COMPANY SIZE IN THEIR BOND
7		RATINGS?
8	Α.	No. Neither S&P nor Moody's have minimum company size requirements for
9		any given rating level. This means, all else equal, a relative size analysis must be
10		conducted for equity investments in companies with similar bond ratings.
11		
12	Q.	PLEASE DESCRIBE THE COMPANY'S HIGH CUSTOMER GROWTH.
13	Α.	NSP's total number of retail customers is expected to increase by approximately
14		24,900 (i.e., 5.2%) over the past five years. <sup>64</sup> The increased customer growth in
15		NSP's service territory necessitates increased capital investment.
16		
17	Q.	PLEASE BRIEFLY SUMMARIZE THE COMPANY'S CAPITAL INVESTMENT
18		PLANS.
19	Α.	NSP currently plans to invest approximately \$778 million of additional capital
20		over the 2021-2024 period,65 which represents approximately 78% of its 2021
21		year-end net utility plant.66 That amount includes investments required to
22		support growth, continue on the path of carbon reduction, and to maintain safe,
23		sufficient, and reliable service in both its transmission and distribution facilities.

Company provided data (2021-2026). Company provided data. *Ibid.*, at G-3. 

The Company will require continued access to the capital markets, at reasonable terms, to finance its capital spending plan. As the Company moves forward with its capital spending plan, timely recovery of its capital costs is critical to mitigate the delay of capital recovery and execute its capital spending program.

# Q. DO SUBSTANTIAL CAPITAL EXPENDITURES DIRECTLY RELATE TO A UTILITY BEING ALLOWED THE OPPORTUNITY TO EARN A RETURN

ADEQUATE TO ATTRACT CAPITAL AT REASONABLE TERMS?

Yes, they do. The allowed ROE should enable the subject utility to finance capital expenditures and working capital requirements at reasonable rates, and to maintain its financial integrity in a variety of economic and capital market conditions. As discussed throughout my direct testimony, a return adequate to attract capital at reasonable terms enables the utility to provide safe, reliable service while maintaining its financial soundness. To the extent a utility is provided the opportunity to earn its market-based cost of capital, neither customers nor shareholders should be disadvantaged. These requirements are of particular importance to a utility when it is engaged in a substantial capital expenditure program.

The ratemaking process is predicated on the principle that, for investors and companies to commit the capital needed to provide safe and reliable utility services, the utility must have the opportunity to recover the return of, and the market-required return on, invested capital. Regulatory commissions recognize that since utility operations are capital intensive, regulatory decisions should enable the utility to attract capital at reasonable terms; doing so balances the long-term interests of the utility and its ratepayers.

Further, the financial community carefully monitors the current and expected financial conditions of utility companies, as well as the regulatory environment in which those companies operate. In that respect, the regulatory environment is one of the most important factors considered in both debt and equity investors' assessments of risk. That is especially important during periods in which the utility expects to make significant capital investments and, therefore, may require access to capital markets.

## Q. DO CREDIT RATING AGENCIES RECOGNIZE RISK ASSOCIATED WITH

#### **INCREASED CAPITAL EXPENDITURES?**

A. Yes, they do. From a credit perspective, the additional pressure on cash flows associated with high levels of capital expenditures exerts corresponding pressure on credit metrics and, therefore, credit ratings. S&P has noted several long-term challenges for utilities' financial health including: heavy construction programs to address demand growth; declining capacity margins; and aging infrastructure and regulatory responsiveness to mounting requests for rate increases.<sup>67</sup> More recently, S&P noted:

We assume that capital spending will remain a focus of most utility managements and strain credit metrics. It provides growth when sales are diminished by ongoing demanded efficiency from regulators and other trends, and it is welcomed by policymakers that appreciate the economic stimulus and the benefits of safer, more reliable service. The speed with which the regulatory process turns the new spending into higher rates to

<sup>67</sup> Standard & Poor's, Industry Report Card: Utility Sectors in the Americas Remain Stable, While Challenges Beset European, Australian, and New Zealand Counterparts, RatingsDirect, June 27, 2008, at 4.

begin to pay for it is an important factor in our assumptions and the
forecast. Any extended lag between spending and recovery can exacerbate
the negative effect on credit metrics and therefore ratings. <sup>68</sup>

The rating agency views noted above also are consistent with certain observations discussed in my direct testimony: (1) the benefits of maintaining a strong financial profile are significant when capital access is required and become particularly acute during periods of market instability; and (2) the Commission's decision in this proceeding will have a direct bearing on the company's credit profile and its ability to access the capital needed to fund its investments.

# Q. How do the Company's expected capital expenditures compare to the Utility Proxy Group?

A. To reasonably make that comparison, I calculated the ratio of expected capital expenditures to net plant for each company in the Utility Proxy Group. I performed that calculation using NSP's projected capital expenditures during the period 2021 through 2024 relative to its net plant for the year ended December 31, 2021. As shown in Exhibit\_\_\_(DWD-1), Schedule 11, NSP has the highest ratio of projected capital expenditures to net plant relative to the Utility Proxy Group, approximately 64% higher than the Utility Proxy Group median.

<sup>68</sup> Standard & Poor's, *Industry Top Trends 2017: Utilities*, RatingsDirect, February 16, 2017, at 4.

## Q. WHAT ARE YOUR CONCLUSIONS REGARDING THE EFFECT OF NSP'S

### 2 CAPITAL INVESTMENT PLAN ON ITS RISK PROFILE AND COST OF CAPITAL?

A. It is clear that NSP's capital investment plan relative to net plant is larger than
the median of the Utility Proxy Group companies. It also is clear that equity
investors and credit rating agencies recognize the additional risks associated
with substantial capital expenditures.

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# Q. WHAT IS YOUR CONCLUSION REGARDING THE COMPANY'S RELATIVE RISK AS COMPARED TO THE UTILITY PROXY GROUP?

10 A. In view of the above, the Company is smaller and faces a higher level of
11 expected capital expenditures than the Utility Proxy Group. Since the cost of
12 capital is a comparative exercise, the Company faces relatively higher risk than
13 the Utility Proxy Group.

14

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## Q. CAN A RELATIVE RISK ADJUSTMENT BE QUANTIFIED FOR THE COMPANY?

Yes. As discussed above, NSP has greater relative risk than the Utility Proxy 16 Α. 17 Group. As a result, it is necessary to upwardly adjust the indicated range of common equity cost rates attributable to the Utility Proxy Group to reflect the 18 19 Company's greater risk due to its greater business risk. As a proxy for the 20 business risk adjustment, I will use the SBBI-2021 size study. The determination 21 of the business risk adjustment is based on the size premiums for portfolios of 22 the New York Stock Exchange, American Stock Exchange, and NASDAQ 23 listed companies, ranked by deciles for the 1926 to 2020 period.<sup>69</sup> The average 24 size premium for the Utility Proxy Group with a market capitalization of

<sup>69</sup> Source: Duff & Phelps Cost of Capital Navigator.

\$4,458.458 million falls in the 4<sup>th</sup> decile, while the Company's estimated market capitalization of \$822.711 million places it in the 8<sup>th</sup> decile. The size premium spread between the 4<sup>th</sup> decile and the 8<sup>th</sup> decile is 0.71%. Even though a 0.71% upward risk adjustment to the common cost of equity is indicated, I only applied a risk premium of 0.15% to the Company's indicated common equity cost rate to reflect that the Company's Minnesota natural gas operations are a portion of NSP's overall operations and benefit from that relationship. I believe 0.15% is a conservative adjustment due to the Company's higher relative risk.

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### B. Credit Risk Adjustment

11 Q. Please discuss your proposed credit risk adjustment.

12 A. NSP's long-term issuer ratings are A2 and A- from Moody's and S&P, 13 respectively, which are slightly less risky than the average long-term issuer 14 ratings for the Utility Proxy Group of A2/A3 and A-/BBB+, respectively.<sup>71</sup> 15 Hence, a downward credit risk adjustment is necessary to reflect the higher 16 credit rating, *i.e.*, A2, of the Company relative to the A2/A3 average Moody's 17 bond rating of the Utility Proxy Group.<sup>72</sup>

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An indication of the magnitude of the necessary downward adjustment to reflect the lower credit risk inherent in an A2 bond rating is one-sixth of a recent three-month average spread between Moody's Baa and A-rated public utility bond yields of 0.25%, shown on page 4 of Exhibit\_\_\_(DWD-1), Schedule 6, or negative 0.04%.<sup>73</sup>

<sup>70</sup> *Ibid.*, See also, Exhibit\_\_(DWD-1), Schedule 10.

<sup>71</sup> Source of Information: Moody's Investor Services and S&P Global Market Intelligence.

<sup>72</sup> As shown on page 5 of Exhibit\_\_\_(DWD-1), Schedule 6.

<sup>73</sup> 0.04% = 0.25% \* (1/6). Moody's does not provide public utility bond yields for A3-rated bonds.

### C. Flotation Costs

### Q. WHAT ARE FLOTATION COSTS?

A. Flotation costs are those costs associated with the sale of new issuances of common stock. They include market pressure and the mandatory unavoidable costs of issuance (e.g., underwriting fees and out-of-pocket costs for printing, legal, registration, etc.). For every dollar raised through debt or equity offerings, the Company receives less than one full dollar in financing.

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### Q. WHY IS IT IMPORTANT TO RECOGNIZE FLOTATION COSTS IN THE

### ALLOWED COMMON EQUITY COST RATE?

A. It is important because there is no other mechanism in the ratemaking paradigm through which such costs can be recognized and recovered. Because these costs are real, necessary, and legitimate, recovery of these costs should be permitted. As noted by Morin:

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The costs of issuing these securities are just as real as operating and maintenance expenses or costs incurred to build utility plants, and fair regulatory treatment must permit recovery of these costs....

19

The simple fact of the matter is that common equity capital is not free....[Flotation costs] must be recovered through a rate of return adjustment.<sup>74</sup>

As such, it was necessary to estimate the difference between A2-rated and A3-rated public utility bonds. Because there are three steps between Baa2 and A2 (Baa2 to Baa1, Baa1 to A3, and A3 to A2) I assumed an adjustment of one-sixth of the difference between the A2-rated and Baa2-rated public utility bond yield was appropriate to reflect the proxy group's average rating of A2/A3.

<sup>74</sup> Morin, at p. 321.

## 1 Q. DO THE COMMON EQUITY COST RATE MODELS YOU HAVE USED ALREADY

# 2 REFLECT INVESTORS' ANTICIPATION OF FLOTATION COSTS?

3 No. All of these models assume no transaction costs. The literature is quite clear that these costs are not reflected in the market prices paid for common 4 For example, Brigham and Daves confirm this and provide the 5 methodology utilized to calculate the flotation adjustment.<sup>75</sup> In addition, Morin 6 7 confirms the need for such an adjustment even when no new equity issuance is imminent. <sup>76</sup> Consequently, it is proper to include a flotation cost adjustment 8 9 when using cost of common equity models to estimate the common equity cost 10 rate.

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### Q. HOW DID YOU CALCULATE THE FLOTATION COST ALLOWANCE?

A. I modified the DCF calculation to provide a dividend yield that would reimburse investors for issuance costs in accordance with the method cited in literature by Brigham and Daves, as well as by Morin. The flotation cost adjustment recognizes the actual costs of issuing equity that were incurred by XEI. Based on the issuance costs shown on page 1 of Exhibit\_\_(DWD-1), Schedule 12, an adjustment of 0.12% is required to reflect the flotation costs applicable to the Utility Proxy Group.

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# Q. WHAT IS THE INDICATED COST OF COMMON EQUITY AFTER YOUR

# COMPANY-SPECIFIC ADJUSTMENTS?

23 A. Applying the 0.15% business risk adjustment, the negative 0.04% credit risk

Eugene F. Brigham and Phillip R. Daves, <u>Intermediate Financial Management</u>, 9th Edition, Thomson/Southwestern, at p. 342.

<sup>76</sup> Morin, at pp. 327-30.

1		adjustment, and the 0.12% flotation cost adjustment to the indicated range of
2		common equity cost rates between 10.20% and 12.20% results in a Company-
3		specific range of common equity rates between 10.43% and 12.43%. From this
4		range, I recommend an ROE for the Company toward the lower end of my
5		Company-specific range, specifically 10.50%.
6		
7	Q.	IN THE COMPANY'S RECENTLY FILED ELECTRIC GENERAL RATE CASE,
8		YOU RECOMMENDED AN ROE THAT WAS $0.51\%$ HIGHER THAN THE LOW
9		END OF YOUR INDICATED RANGE OF COMMON EQUITY RATES. WHY ARE
10		YOU RECOMMENDING AN ROE THAT IS ONLY $0.07\%$ HIGHER THAN THE
11		LOW END OF YOUR INDICATED RANGE OF COMMON EQUITY RATES IN THIS
12		CASE?
13	Α.	Because the indicated range is higher in this case than the indicated range in the
14		Company's electric rate case, I recommended a higher ROE in this case. In the
15		interest of incrementalism, however, I recommend an ROE at the very bottom
16		of the indicated range.
17		
18		D. Revenue Decoupling Mechanism
19	Q.	PLEASE SUMMARIZE THE COMPANY'S REVENUE DECOUPLING
20		MECHANISM ("RDM") PROPOSAL.
21	Α.	The Company is proposing a full decoupling RDM which includes the effects
22		of weather in the calculation of deferrals. The RDM measures sales revenues
23		against a baseline revenue-per-customer by class, with over- or under-
24		recoveries calculated and deferred each month. The annual result is credited or
25		charged to customers through a \$ per therm factor applied to each individual

customer's usage each month for twelve months as a separate line item on their bill.

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# Q. ARE DECOUPLING AND OTHER REVENUE STABILIZATION MECHANISMS

### COMMON IN THE UTILITY PROXY GROUP?

Yes, they are. It is important to remember that the cost of capital is a 6 7 comparative exercise, so if a mechanism is common throughout the companies 8 on which one bases their analyses, the comparative risk is zero, because any impact of the perceived reduced risk (if any) of the mechanism(s) by investors 9 would be reflected in the market data of the proxy group. As shown on 10 11 Exhibit\_\_\_(DWD-1), Schedule 13, every single one of the proxy companies has 12 some form of decoupling in at least one of its jurisdictions. As such, the 13 proposed RDM makes the Company more similar to the Utility Proxy Group.

# X. CONCLUSION

1

2	Q.	WHAT IS YOUR RECOMMENDED ROE FOR THE COMPANY?
3	Α.	Given the discussion above and the results from the analyses, I recommend that
4		an ROE of 10.50% is appropriate for the Company at this time.
5		
6	Q.	IN YOUR OPINION, IS YOUR PROPOSED ROE OF 10.50% FAIR AND
7		REASONABLE TO NSP AND ITS CUSTOMERS?
8	Α.	Yes, it is.
9	Q.	IN YOUR OPINION, IS NSP'S PROPOSED CAPITAL STRUCTURE CONSISTING
10		of 52.50% common equity, 0.61% short-term debt, and 46.89%
11		LONG-TERM DEBT FAIR AND REASONABLE?
12	Α.	Yes, it is.
13		
14	Q.	IN YOUR OPINION, IS NSP'S PROPOSED COST OF LONG-TERM DEBT OF
15		4.13% FAIR AND REASONABLE?
16	Α.	Yes, it is.
17		
18	Q.	DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?
19	Α.	Yes, it does.



# Appendix A Resume & Testimony Listing of: Dylan W. D'Ascendis, CRRA, CVA Partner

### Summary

Dylan is an experienced consultant and a Certified Rate of Return Analyst (CRRA) and Certified Valuation Analyst (CVA). Dylan joined ScottMadden in 2016 and has become a leading expert witness with respect to cost of capital and capital structure. He has served as a consultant for investor-owned and municipal utilities and authorities for 13 years. Dylan has testified as an expert witness on over 100 occasions regarding rate of return, cost of service, rate design, and valuation before more than 30 regulatory jurisdictions in the United States and Canada, an American Arbitration Association panel, and the Superior Court of Rhode Island. He also maintains the benchmark index against which the Hennessy Gas Utility Mutual Fund performance is measured. Dylan holds a B.A. in economic history from the University of Pennsylvania and an M.B.A. with concentrations in finance and international business from Rutgers University.

### Areas of Specialization

- Regulation and Rates
- Rate of Return
- Valuation
- Mutual Fund Benchmarking
- Capital Market Risk
- Cost of Service

### Recent Expert Testimony Submission/Appearance

- Regulatory Commission of Alaska Capital Structure
- Federal Energy Regulatory Commission Rate of Return
- Public Utility Commission of Texas Return on Equity
- Hawaii Public Utilities Commission Cost of Service / Rate Design
- Pennsylvania Public Utility Commission Valuation

### **Recent Assignments**

- Provided expert testimony on the cost of capital for ratemaking purposes before numerous state utility regulatory agencies
- Sponsored valuation testimony for a large municipal water company in front of an American Arbitration Association Board to justify the reasonability of their lease payments to the City
- Co-authored a valuation report on behalf of a large investor-owned utility company in response to a new state regulation which allowed the appraised value of acquired assets into rate base

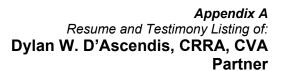
### Recent Articles and Speeches

- Co-Author of: "Decoupling, Risk Impacts and the Cost of Capital", co-authored with Richard A.
   Michelfelder, Ph.D., Rutgers University and Pauline M. Ahern. The Electricity Journal, March, 2020
- Co-Author of: "Decoupling Impact and Public Utility Conservation Investment", co-authored with Richard A. Michelfelder, Ph.D., Rutgers University and Pauline M. Ahern. Energy Policy Journal, 130 (2019), 311-319
- "Establishing Alternative Proxy Groups", before the Society of Utility and Regulatory Financial Analysts: 51st Financial Forum, April 4, 2019, New Orleans, LA
- "Past is Prologue: Future Test Year", Presentation before the National Association of Water Companies 2017 Southeast Water Infrastructure Summit, May 2, 2017, Savannah, GA.
- Co-author of: "Comparative Evaluation of the Predictive Risk Premium Model<sup>TM</sup>, the Discounted Cash Flow Model and the Capital Asset Pricing Model", co-authored with Richard A. Michelfelder, Ph.D., Rutgers University, Pauline M. Ahern, and Frank J. Hanley, The Electricity Journal, May, 2013
- "Decoupling: Impact on the Risk and Cost of Common Equity of Public Utility Stocks", before the Society of Utility and Regulatory Financial Analysts: 45th Financial Forum, April 17-18, 2013, Indianapolis, IN





Sponsor	Date	Case/Applicant	Docket No.	Subject
Regulatory Commission of Alaska				
Cook Inlet Natural Gas Storage	07/04	Cook Inlet Natural Gas Storage	D 1 (1) TA45 700	0 11 101 1
Alaska, LLC	07/21	Alaska, LLC	Docket No. TA45-733	Capital Structure
Alaska Power Company	09/20	Alaska Power Company; Goat Lake Hydro, Inc.; BBL Hydro, Inc.	Tariff Nos. TA886-2; TA6-521; TA4-573	Capital Structure
Alaska Power Company	07/16	Alaska Power Company	Docket No. TA857-2	Rate of Return
Alberta Utilities Commission				
AltaLink, L.P., and EPCOR Distribution & Transmission, Inc.	01/20	AltaLink, L.P., and EPCOR Distribution & Transmission, Inc.	2021 Generic Cost of Capital, Proceeding ID. 24110	Rate of Return
Arizona Corporation Commission				
			Docket No. WS-01303A-20-	
EPCOR Water Arizona, Inc.	06/20	EPCOR Water Arizona, Inc.	0177	Rate of Return
Arizona Water Company	12/19	Arizona Water Company – Western Group	Docket No. W-01445A-19-0278	Rate of Return
		Arizona Water Company –		
Arizona Water Company	08/18	Northern Group	Docket No. W-01445A-18-0164	Rate of Return
Arkansas Public Service Commissi	on			
Southwestern Electric Power Co.	07/21	Southwestern Electric Power Co.	Docket No. 21-070-U	Return on Equity
CenterPoint Energy Resources				
Corp.	05/21	CenterPoint Arkansas Gas	Docket No. 21-004-U	Return on Equity
Colorado Public Utilities Commissi	on			
Summit Utilities, Inc.	04/18	Colorado Natural Gas Company	Docket No. 18AL-0305G	Rate of Return
Atmos Energy Corporation	06/17	Atmos Energy Corporation	Docket No. 17AL-0429G	Rate of Return
Delaware Public Service Commission	on			
Delmarva Power & Light Co.	11/20	Delmarva Power & Light Co.	Docket No. 20-0149 (Electric)	Return on Equity
Delmarva Power & Light Co.	10/20	Delmarva Power & Light Co.	Docket No. 20-0150 (Gas)	Return on Equity
Tidewater Utilities, Inc.	11/13	Tidewater Utilities, Inc.	Docket No. 13-466	Capital Structure
Public Service Commission of the L	District of C	Columbia		
Washington Gas Light Company	09/20	Washington Gas Light Company	Formal Case No. 1162	Rate of Return
Federal Energy Regulatory Commis	sion			
LS Power Grid California, LLC	10/20	LS Power Grid California, LLC	Docket No. ER21-195-000	Rate of Return
Florida Public Service Commission				
Tampa Electric Company	04/21	Tampa Electric Company	Docket No. 20210034-EI	Return on Equity
Peoples Gas System	09/20	Peoples Gas System	Docket No. 20200051-GU	Rate of Return
Utilities, Inc. of Florida	06/20	Utilities, Inc. of Florida	Docket No. 20200139-WS	Rate of Return
Hawaii Public Utilities Commission				
		Launiupoko Irrigation Company,	Docket No. 2020-0217 /	
Launiupoko Irrigation Company, Inc.	12/20	Inc.	Transferred to 2020-0089	Capital Structure
Lanai Matan Camanana Ina	40/40	Landi Matar Carana and Inc	Darlot No. 2040 0200	Cost of Service / Rate
Lanai Water Company, Inc.	12/19	Lanai Water Company, Inc.	Docket No. 2019-0386	Design
Manele Water Resources, LLC	08/19	Manele Water Resources, LLC	Docket No. 2019-0311	Cost of Service / Rate Design
Kaupulehu Water Company	02/18	Kaupulehu Water Company	Docket No. 2016-0363	Rate of Return
Aqua Engineers, LLC	05/17	Puhi Sewer & Water Company	Docket No. 2017-0118	Cost of Service / Rate Design
Hawaii Resources, Inc.	09/16	Laie Water Company	Docket No. 2016-0229	Cost of Service / Rate Design





Sponsor	Date	Case/Applicant	Docket No.	Subject
Illinois Commerce Commission				
Utility Services of Illinois, Inc.	02/21	Utility Services of Illinois, Inc.	Docket No. 21-0198	Rate of Return
Ameren Illinois Company d/b/a Ameren Illinois	07/20	Ameren Illinois Company d/b/a Ameren Illinois	Docket No. 20-0308	Return on Equity
Utility Services of Illinois, Inc.	11/17	Utility Services of Illinois, Inc.	Docket No. 17-1106	Cost of Service / Rate Design
Aqua Illinois, Inc.	04/17	Aqua Illinois, Inc.	Docket No. 17-0259	Rate of Return
Utility Services of Illinois, Inc.	04/15	Utility Services of Illinois, Inc.	Docket No. 14-0741	Rate of Return
Indiana Utility Regulatory Commiss		,		
Asua Indiana Ina	02/46	Aqua Indiana, Inc. Aboite	Declar No. 44750	Date of Detum
Aqua Indiana, Inc.	03/16	Wastewater Division	Docket No. 44752	Rate of Return
Twin Lakes, Utilities, Inc.	08/13	Twin Lakes, Utilities, Inc.	Docket No. 44388	Rate of Return
Kansas Corporation Commission	07/40	l =	40 ATMO 505 DTO	D + (D +
Atmos Energy	07/19	Atmos Energy	19-ATMG-525-RTS	Rate of Return
Kentucky Public Service Commission		T		
Atmos Energy Corporation	07/21	Atmos Energy Corporation	2021-00304	PRP Rider Rate
Atmos Energy Corporation	06/21	Atmos Energy Corporation	2021-00214	Rate of Return
Duke Energy Kentucky, Inc.	06/21	Duke Energy Kentucky, Inc.	2021-00190	Return on Equity
Bluegrass Water Utility Operating	10/00	Bluegrass Water Utility Operating	2020 00200	Datum on Fauit.
Company  Louisiana Public Service Commissi	10/20	Company	2020-00290	Return on Equity
	<u> </u>	Litilities Inc. of Louisians	Docket No. 11 26002	Data of Datum
Utilities, Inc. of Louisiana	05/21	Utilities, Inc. of Louisiana	Docket No. U-36003	Rate of Return
Southwestern Electric Power Company	12/20	Southwestern Electric Power Company	Docket No. U-35441	Return on Equity
Atmos Energy	04/20	Atmos Energy	Docket No. U-35535	Rate of Return
Louisiana Water Service, Inc.	04/20	Louisiana Water Service, Inc.	Docket No. U-32848	Rate of Return
Maine Public Utilities Commission	00/13	Louisiana water Service, Inc.	DOCKELING. 0-32040	Nate of Neturn
The Maine Water Company	09/21	The Maine Water Company	Docket No. 2021-00053	Rate of Return
Maryland Public Service Commission	l	The Maine Water Company	DOCKET NO. 2021-00000	Nate of Neturn
Washington Gas Light Company	08/20	Washington Gas Light Company	Case No. 9651	Rate of Return
FirstEnergy, Inc.	08/18	Potomac Edison Company	Case No. 9490	Rate of Return
Massachusetts Department of Publi		Fotomac Edison Company	Case NO. 3430	Nate of Neturn
massachusetts Department of Fubil	C Ounties	Fitchburg Gas & Electric Co.		
Unitil Corporation	12/19	(Elec.)	D.P.U. 19-130	Rate of Return
Unitil Corporation	12/19	Fitchburg Gas & Electric Co. (Gas)	D.P.U. 19-131	Rate of Return
Liberty Utilities	07/15	Liberty Utilities d/b/a New England Natural Gas Company	Docket No. 15-75	Rate of Return
Minnesota Public Utilities Commiss		· · · · · · · · · · · · · · · · · · ·		
Northern States Power Company	11/20	Northern States Power Company	Docket No. E002/GR-20-723	Rate of Return
Mississippi Public Service Commis	l	Northern States I Swell Company	Docket 140. 2002/GIV-20-123	Nate of Neturn
Atmos Energy	03/19	Atmos Energy	Docket No. 2015-UN-049	Capital Structure
Atmos Energy	07/18	Atmos Energy	Docket No. 2015-UN-049	Capital Structure
Missouri Public Service Commission		Autios Elicity	DOUNGE INC. 2010-011-043	Capital Structure
	1	Chira Migaguri Inc	Coop No. CD 2024 0400	Deturn on Fruits
Spire Missouri, Inc.	12/20	Spire Missouri, Inc.	Case No. GR-2021-0108	Return on Equity
Indian Hills Utility Operating Company, Inc.	10/17	Indian Hills Utility Operating Company, Inc.	Case No. SR-2017-0259	Rate of Return





Sponsor	Date	Case/Applicant	Docket No.	Subject
Raccoon Creek Utility Operating		Raccoon Creek Utility Operating		
Company, Inc.	09/16	Company, Inc.	Docket No. SR-2016-0202	Rate of Return
Public Utilities Commission of Nev	1			
Southwest Gas Corporation	09/21	Southwest Gas Corporation	Docket No. 21-09001	Return on Equity
Southwest Gas Corporation	08/20	Southwest Gas Corporation	Docket No. 20-02023	Return on Equity
New Hampshire Public Utilities Co	mmission			
Aquarion Water Company of New Hampshire, Inc.	12/20	Aquarion Water Company of New Hampshire, Inc.	Docket No. DW 20-184	Rate of Return
New Jersey Board of Public Utilitie				
Middlesex Water Company	05/21	Middlesex Water Company	Docket No. WR21050813	Rate of Return
Atlantic City Electric Company	12/20	Atlantic City Electric Company	Docket No. ER20120746	Return on Equity
FirstEnergy	02/20	Jersey Central Power & Light Co.	Docket No. ER20020146	Rate of Return
Aqua New Jersey, Inc.	12/18	Aqua New Jersey, Inc.	Docket No. WR18121351	Rate of Return
Middlesex Water Company	10/17	Middlesex Water Company	Docket No. WR17101049	Rate of Return
Middlesex Water Company	03/15	Middlesex Water Company	Docket No. WR15030391	Rate of Return
The Atlantic City Sewerage		The Atlantic City Sewerage		Cost of Service /
Company	10/14	Company	Docket No. WR14101263	Rate Design
Middlesex Water Company	11/13	Middlesex Water Company	Docket No. WR1311059	Capital Structure
New Mexico Public Regulation Cor	nmission			
Southwestern Public Service		Southwestern Public Service		
Company	01/21	Company	Case No. 20-00238-UT	Return on Equity
North Carolina Utilities Commission				
Carolina Water Service, Inc.	07/21	Carolina Water Service, Inc.	Docket No. W-354 Sub 384	Rate of Return
Piedmont Natural Gas Co., Inc.	03/21	Piedmont Natural Gas Co., Inc.	Docket No. G-9, Sub 781	Return on Equity
Duke Energy Carolinas, LLC	07/20	Duke Energy Carolinas, LLC	Docket No. E-7, Sub 1214	Return on Equity
Duke Energy Progress, LLC	07/20	Duke Energy Progress, LLC	Docket No. E-2, Sub 1219	Return on Equity
Aqua North Carolina, Inc.	12/19	Aqua North Carolina, Inc.	Docket No. W-218 Sub 526	Rate of Return
Carolina Water Service, Inc.	06/19	Carolina Water Service, Inc.	Docket No. W-354 Sub 364	Rate of Return
Carolina Water Service, Inc.	09/18	Carolina Water Service, Inc.	Docket No. W-354 Sub 360	Rate of Return
Aqua North Carolina, Inc.	07/18	Aqua North Carolina, Inc.	Docket No. W-218 Sub 497	Rate of Return
North Dakota Public Service Comm	nission			
Northern States Power Company	09/21	Northern States Power Company	Case No. PU-21-381	Rate of Return
Northern States Power Company	11/20	Northern States Power Company	Case No. PU-20-441	Rate of Return
Public Utilities Commission of Ohi	0			
Aqua Ohio, Inc.	07/21	Aqua Ohio, Inc.	Docket No. 21-0595-WW-AIR	Rate of Return
Aqua Ohio, Inc.	05/16	Aqua Ohio, Inc.	Docket No. 16-0907-WW-AIR	Rate of Return
Pennsylvania Public Utility Commi	ssion			
Community Utilities of Pennsylvania,		Community Utilities of		
Inc.	04/21	Pennsylvania, Inc.	Docket No. R-2021-3025207	Rate of Return
Vicinity Energy Philadelphia, Inc.	04/21	Vicinity Energy Philadelphia, Inc.	Docket No. R-2021-3024060	Rate of Return
Delaware County Regional Water Control Authority	02/20	Delaware County Regional Water Control Authority	Docket No. A-2019-3015173	Valuation
Valley Energy, Inc.	07/19	C&T Enterprises	Docket No. R-2019-3008209	Rate of Return
Wellsboro Electric Company	07/19	C&T Enterprises	Docket No. R-2019-3008208	Rate of Return
Citizens' Electric Company of	31113	Car Enterprises	500000 NO. 11-2010-0000200	Tato of Notalli
Lewisburg	07/19	C&T Enterprises	Docket No. R-2019-3008212	Rate of Return
Steelton Borough Authority	01/19	Steelton Borough Authority	Docket No. A-2019-3006880	Valuation



# Appendix A Resume and Testimony Listing of: Dylan W. D'Ascendis, CRRA, CVA Partner

Sponsor	Date	Case/Applicant	Docket No.	Subject
Mahoning Township, PA	08/18	Mahoning Township, PA	Docket No. A-2018-3003519	Valuation
SUEZ Water Pennsylvania Inc.	04/18	SUEZ Water Pennsylvania Inc.	Docket No. R-2018-000834	Rate of Return
Columbia Water Company	09/17	Columbia Water Company	Docket No. R-2017-2598203	Rate of Return
Veolia Energy Philadelphia, Inc.	06/17	Veolia Energy Philadelphia, Inc.	Docket No. R-2017-2593142	Rate of Return
Emporium Water Company	07/14	Emporium Water Company	Docket No. R-2014-2402324	Rate of Return
Columbia Water Company	07/13	Columbia Water Company	Docket No. R-2013-2360798	Rate of Return
Penn Estates Utilities, Inc.	12/11	Penn Estates, Utilities, Inc.	Docket No. R-2011-2255159	Capital Structure / Long-Term Debt Cost Rate
South Carolina Public Service Com	mission			
Blue Granite Water Co.	12/19	Blue Granite Water Company	Docket No. 2019-292-WS	Rate of Return
Carolina Water Service, Inc.	02/18	Carolina Water Service, Inc.	Docket No. 2017-292-WS	Rate of Return
Carolina Water Service, Inc.	06/15	Carolina Water Service, Inc.	Docket No. 2015-199-WS	Rate of Return
Carolina Water Service, Inc.	11/13	Carolina Water Service, Inc.	Docket No. 2013-275-WS	Rate of Return
United Utility Companies, Inc.	09/13	United Utility Companies, Inc.	Docket No. 2013-199-WS	Rate of Return
Utility Services of South Carolina, Inc.	09/13	Utility Services of South Carolina, Inc.	Docket No. 2013-201-WS	Rate of Return
Tega Cay Water Services, Inc.	11/12	Tega Cay Water Services, Inc.	Docket No. 2012-177-WS	Capital Structure
Tennessee Public Utility Commission	on			
Piedmont Natural Gas Company	07/20	Piedmont Natural Gas Company	Docket No. 20-00086	Return on Equity
Public Utility Commission of Texas				
Southwestern Public Service Company	02/21	Southwestern Public Service Company	Docket No. 51802	Return on Equity
Southwestern Electric Power Company	10/20	Southwestern Electric Power Company	Docket No. 51415	Rate of Return
Virginia State Corporation Commiss	sion			
Virginia Natural Gas, Inc.	04/21	Virginia Natural Gas, Inc.	PUR-2020-00095	Return on Equity
Massanutten Public Service Corporation	12/20	Massanutten Public Service Corporation	PUE-2020-00039	Return on Equity
Aqua Virginia, Inc.	07/20	Aqua Virginia, Inc.	PUR-2020-00106	Rate of Return
WGL Holdings, Inc.	07/18	Washington Gas Light Company	PUR-2018-00080	Rate of Return
Atmos Energy Corporation	05/18	Atmos Energy Corporation	PUR-2018-00014	Rate of Return
Aqua Virginia, Inc.	07/17	Aqua Virginia, Inc.	PUR-2017-00082	Rate of Return
Massanutten Public Service Corp.	08/14	Massanutten Public Service Corp.	PUE-2014-00035	Rate of Return / Rate Design

# Northern States Power Company Brief Summary of Common Equity Cost Rate

Line No.	Dringing! Mothoda	Proxy Group of Seven Natural Gas Distribution Companies
Lille No.	Principal Methods	Distribution Companies
1.	Discounted Cash Flow Model (DCF) (1)	9.59%
2.	Risk Premium Model (RPM) (2)	10.45%
3.	Capital Asset Pricing Model (CAPM) (3)	12.01%
4.	Market Models Applied to Comparable Risk, Non-Price Regulated Companies (4)	12.81%
5.	Indicated Range of Common Equity Cost Rates before Adjustment for Size Risk	10.20% - 12.20%
6.	Business Risk Adjustment (5)	0.15%
7.	Credit Risk Adjustment (6)	-0.04%
8.	Flotation Cost Adjustment (7)	0.12%
9.	Recommended Range of Common Equity Cost Rates after Adjustment for Size Risk	10.43% - 12.43%
10.	Recommended Cost of Common Equity Cost Rates after Adjustment for Size Risk	10.50%

Notes: (1) Average of results from the Constant Growth DCF Model and Two Growth DCF Model from Exhibit\_(DWD-1), Schedule 5.

- (2) From page 1 of Exhibit\_(DWD-1), Schedule 6.
- (3) From page 1 of Exhibit\_(DWD-1), Schedule 7.
- (4) From page 1 of Exhibit\_(DWD-1), Schedule 9.
- (5) Adjustment to reflect the Company's greater business risk relative to the Utility Proxy Group as detailed in Mr. D'Ascendis' direct testimony.
- (6) Company-specific risk adjustment to reflect NSP's lower risk due to a higher long-term issuer rating relative to the proxy group as detailed in Mr. D'Ascendis' direct testimony.
- (7) From Exhibit\_(DWD-1), Schedule 12.

# Northern States Power Company CAPITALIZATION AND FINANCIAL STATISTICS (1) 2015 - 2020, Inclusive

	2020		2019	CMILLI	2018 ONS OF DOLLARS	ຄ	2017		2016	
CAPITALIZATION STATISTICS				(1-111111	ONO OF DOLLARC	,,				
AMOUNT OF CAPITAL EMPLOYED TOTAL PERMANENT CAPITAL SHORT-TERM DEBT TOTAL-CAPITAL EMPLOYED	\$ 12,673.000 179.000 \$ 12,852.000	\$	11,603.100 30.000 11,633.100	\$	10,510.300 150.000 10,660.300	\$	10,408.588 20.000 10,428.588	_	\$ 10,198.734 85.000 \$ 10,283.734	
INDICATED AVERAGE CAPITAL COST RATES (2) TOTAL DEBT	4.28	%	4.38	%	4.51 %	)	4.61	%	4.69 %	
CAPITAL STRUCTURE RATIOS BASED ON TOTAL PERMANENT CAPITAL: LONG-TERM DEBT PREFERRED STOCK COMMON EQUITY TOTAL	46.59 - 53.41 100.00		47.58 - 52.42 100.00		46.97 % - 53.03 100.00 %		47.39 - 52.61 100.00	_	47.49 % - 52.51 100.00 %	5 YEAR AVERAGE 47.20 % - 52.80 100.00 %
BASED ON TOTAL CAPITAL: TOTAL DEBT, INCLUDING SHORT-TERM PREFERRED STOCK COMMON EQUITY TOTAL	47.33 - 52.67 100.00		47.72 - 52.28 100.00		47.72 % - 52.28 100.00 %		47.49 - 52.51 100.00	_	47.92 % - 52.08 100.00 %	47.64 % - 52.36 100.00 %
DIVIDEND PAYOUT RATIO	69.04	%	85.99	%	92.69 %	)	103.36	%	81.00 %	86.42 %
RATE OF RETURN ON AVERAGE BOOK COMMON EQUITY	9.20	%	9.31	%	8.91 %	)	9.05	%	9.29 %	9.15 %
TOTAL DEBT / EBITDA (3)	3.69	x	3.46	x	3.45 x		3.09	х	3.23 x	3.38 x
FUNDS FROM OPERATIONS / TOTAL DEBT (4)	15.52	%	17.70	%	31.94 %	)	22.53	%	25.64 %	22.67 %
TOTAL DEBT / TOTAL CAPITAL	47.33	%	47.72	%	47.72 %	)	47.49	%	47.92 %	47.64 %

- (1) All capitalization and financial statistics for the group are the arithmetic average of the achieved results for each individual
- (2) Computed by relating actual total debt interest or preferred stock dividends booked to average of beginning and ending total debt (3) Total debt relative to EBITDA (Earnings before Interest, Income Taxes, Depreciation and Amortization).

  (4) Funds from operations (sum of net income, depreciation, amortization, net deferred income tax and investment tax credits, less

Source of Information: Company audited financial statements

# Proxy Group of Seven Natural Gas Distribution Companies CAPITALIZATION AND FINANCIAL STATISTICS (1) 2016 - 2020, Inclusive

CADITA A LITARION OF ATRICTUCE	<u>2020</u>	<u>2019</u> (MILI	2018 JONS OF DOLLARS)	2017	2016	
<u>CAPITALIZATION STATISTICS</u>						
AMOUNT OF CAPITAL EMPLOYED						
TOTAL PERMANENT CAPITAL	\$5,167.601	\$4,449.970	\$4,008.781	\$3,441.727	\$3,183.771	
SHORT-TERM DEBT	\$314.214	\$422.695	\$317.279	\$309.051	\$263.516	
TOTAL CAPITAL EMPLOYED	\$5,481.815	\$4,872.665	\$4,326.060	\$3,750.778	\$3,447.287	
INDICATED AVERAGE CAPITAL COST RATES (2)						
TOTAL DEBT	3.34 %	3.66 %	3.70 %	3.79 %	3.57 %	
PREFERRED STOCK	6.12	2.81				
CAPITAL STRUCTURE RATIOS						<u>5 YEAR</u> <u>AVERAGE</u>
BASED ON TOTAL PERMANENT CAPITAL:						
LONG-TERM DEBT	50.44 %	47.91 %	48.37 %	47.45 %	46.11 %	48.06 %
PREFERRED STOCK	0.69	0.74	-	-	-	0.28
COMMON EQUITY	48.87	51.35	51.63	52.55	53.89	51.66
TOTAL	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
BASED ON TOTAL CAPITAL:						
TOTAL DEBT, INCLUDING SHORT-TERM	53.98 %	52.38 %	52.43 %	51.86 %	49.66 %	52.06 %
PREFERRED STOCK	0.61	0.64	-	-	-	0.25
COMMON EQUITY	45.41	46.98	47.57	48.14	50.34	47.69
TOTAL	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
FINANCIAL STATISTICS						
FINANCIAL RATIOS - MARKET BASED						
EARNINGS / PRICE RATIO	4.85 %	3.92 %	4.60 %	3.82 %	4.73 %	4.38 %
MARKET / AVERAGE BOOK RATIO	179.50	218.48	211.77	218.10	196.09	204.79
DIVIDEND YIELD	3.34	2.74	2.86	2.75	2.94	2.93
DIVIDEND PAYOUT RATIO	77.37	73.87	54.17	55.23	62.20	64.57
RATE OF RETURN ON AVERAGE BOOK COMMON EQUITY	8.77 %	8.62 %	9.88 %	8.28 %	9.29 %	8.97 %
TOTAL DEBT / EBITDA (3)	5.48 x	5.35 x	5.49 x	7.72 x	4.00 x	5.61 x
FUNDS FROM OPERATIONS / TOTAL DEBT (4)	14.20 %	13.18 %	23.75 %	16.76 %	21.91 %	17.96 %
TOTAL DEBT / TOTAL CAPITAL	53.98 %	52.38 %	52.43 %	51.86 %	49.66 %	52.06 %

#### Notes:

- (1) All capitalization and financial statistics for the group are the arithmetic average of the achieved results for each individual company in the group, and are based upon financial statements as originally reported in each year.
- (2) Computed by relating actual total debt interest or preferred stock dividends booked to average of beginning and ending total debt or preferred stock reported to be outstanding.
- (3) Total debt relative to EBITDA (Earnings before Interest, Income Taxes, Depreciation and Amortization).
- (4) Funds from operations (sum of net income, depreciation, amortization, net deferred income tax and investment tax credits, less total AFUDC) plus interest charges as a percentage of total debt.

Source of Information: Company Annual Forms 10-K

# <u>Capital Structure Based upon Total Permanent Capital for the</u> <u>Proxy Group of Seven Natural Gas Distribution Companies</u> <u>2016 - 2020, Inclusive</u>

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>5 YEAR</u> <u>AVERAGE</u>
Atura - Francis Composition						
Atmos Energy Corporation  Long-Term Debt	40.02 %	36.22 %	36.47 %	41.37 %	36.23 %	38.06 %
Short-Term Debt	40.02 70	4.77	6.84	6.04	12.33	6.00
Preferred Stock	-	-	-	-	-	0.00
Common Equity	59.98	59.01	56.69	52.59	51.44	55.94
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
V 1 5 6		_				
New Jersey Resources Corporation  Long-Term Debt	53.72 %	40.70 0/	45.36 %	43.62 %	46.62 %	47.00.0/
Short-Term Debt	2.94	49.70 % 0.81	45.36 % 5.29	43.62 % 9.98	46.62 % 5.04	47.80 % 4.81
Preferred Stock	2.74	-	5.27	J. JO	5.04	0.00
Common Equity	43.34	49.48	49.35	46.40	48.34	47.38
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
·				-		
Northwest Natural Holding Company						
Long-Term Debt	44.47 %	46.47 %	42.89 %	49.46 %	44.32 %	45.52 %
Short-Term Debt	14.17	7.86	12.68	3.44	3.28	8.29
Preferred Stock	- 41.26	- 45.67	-	-	-	0.00
Common Equity	41.36 100.00 %	45.67 100.00 %	44.43 100.00 %	47.10 100.00 %	52.40 100.00 %	46.19 100.00 %
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 70	100.00 %
ONE Gas, Inc.						
Long-Term Debt	37.65 %	32.71 %	35.44 %	33.99 %	36.97 %	35.35 %
Short-Term Debt	9.83	13.14	8.26	10.18	4.50	9.18
Preferred Stock	-	-	-	-	-	0.00
Common Equity	52.51	54.16	56.31	55.84	58.54	55.47
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
South Jersey Industries, Inc.						
Long-Term Debt	56.33 %	52.76 %	64.88 %	43.54 %	39.61 %	51.42 %
Short-Term Debt	11.51	17.64	6.18	12.71	11.28	11.86
Preferred Stock	-	-	-	-	-	0.00
Common Equity	32.16	29.60	28.94	43.75	49.11	36.71
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
Southwest Gas Holdings, Inc.						
Long-Term Debt	49.91 %	47.56 %	47.10 %	46.66 %	49.06 %	48.06 %
Short-Term Debt	1.93	4.07	3.35	5.65	-	3.00
Preferred Stock	-	-	-	-	-	0.00
Common Equity	48.16	48.37	49.55	47.69	50.94	48.94
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
Spire Inc.						
Long-Term Debt	43.93 %	39.24 %	40.57 %	45.91 %	49.02 %	43.73 %
Short-Term Debt	11.46	13.74	11.71	10.46	9.38	11.35
Preferred Stock	4.28	4.47	-	-	-	1.75
Common Equity	40.33	42.54	47.72	43.63	41.60	43.16
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %
Proxy Group of Seven Natural Gas Distribution Companies						
Long-Term Debt	46.57 %	43.52 %	44.67 %	43.51 %	43.12 %	44.28 %
Short-Term Debt	7.41	8.86	7.76	8.35	6.54	7.78
Preferred Stock	0.61	0.64	-	-	-	0.25
Common Equity	45.41	46.98	47.57	48.14	50.34	47.68
Total Capital	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %	100.00 %

Source of Information Annual Forms 10-K

# Northern States Power Company Operating Subsidiary Company Capital Structures of the Proxy Group of Seven Natural Gas Distribution Companies

2020

	Parent				
	Company	Common	Long-Term	Short-Term	Total
Company Name	Ticker	Equity	Debt	Debt	Capital
Atmos Energy Corporation	ATO	58.75%	41.25%	0.00%	100.00%
New Jersey Natural Gas Company	NJR	53.09%	46.91%	0.00%	100.00%
Northwest Natural Gas Company	NWN	40.43%	48.36%	11.21%	100.00%
ONE Gas, Inc.	OGS	52.28%	37.93%	9.79%	100.00%
Elizabethtown Gas Company	SJI	NA	NA	NA	NA
South Jersey Gas Company	SJI	53.87%	44.17%	1.96%	100.00%
Southwest Gas Corporation	SWX	47.21%	51.59%	1.20%	100.00%
Missouri Gas Energy	SR	NA	NA	NA	NA
Spire Alabama Inc.	SR	58.68%	32.96%	8.36%	100.00%
Spire Gulf Inc.	SR	NA	NA	NA	NA
Spire Mississippi Inc.	SR	NA	NA	NA	NA
Spire Missouri Inc.	SR	50.71%	38.65%	10.64%	100.00%
	Mean	51.88%	42.73%	5.40%	100.00%

Source: S&P Global Market Intelligence

Northern States Power Company Cost of Long-Term Debt Comparison

																В	Bloomberg Fair Value Curve	Value Curve
										Ar	Annual							
			Date of	Date of	Years to		Net Issuance	ce		II	Interest	Annual Net	뉾			BFV	Utility A-	
Issue	Init	Initial Offering	Offering	Maturity	Maturity	Coupon	Costs	Ż	Net Proceeds	Exj	Expense A	Amortization	- 1	Total Expense	Yield	Term	Rated	Utility BBB-Rated
Soring due Inly 1 2025 (EMB)	4	250,000	7/7/1005	7/1/2025	3.0	7 1 2 5 0 %	÷	717	240 502	Ð	17 012	+	£	17 052	7 100%	20	7 4 2 0%	7 500%
Jerres and July 1, 2023 (Lind)	<del>)</del>	200,007	6667/1/1	(11/2022	2	0/671./	+		4	<del>)</del>		-	7	11,733	V (T)		0/71./	0/00/
Series due March 1, 2028 (FMB)	↔	150,000	3/11/1998	3/1/2028	30	6.500%	9 \$	\$ 209	149,393	<del>√</del>	9,750	.1	108 \$	9,858	9.60%	30	%98.9	7.07%
Series Due July 15, 2035 (FMB)	₩	250,000	7/21/2005	7/15/2035	30	5.250%	\$ 1,5	1,525 \$	248,475	₩	13,125	\$	117 \$	13,242	5.33%	30	5.18%	5.55%
Series Due June 1, 2036 (FMB)	₩	400,000	5/25/2006	6/1/2036	30	6.250%	\$ (4,657)	57) \$	404,657	₩.	25,000	\$ (3.	(332) \$	24,665	6.10%		6.27%	6.59%
Series Due July 1, 2037 (FMB)	₩	350,000	6/1/2007	7/1/2037	30	6.200%	\$ 3,152	52 \$	346,848	<del>69</del>	21,700	\$	211 \$	21,911	6.32%	_	9.09%	6.24%
Series Due November 1, 2039 (FMB)	₩	300,000	11/17/2009	11/1/2039	30	5.350%	\$ 4,5	4,579 \$	295,421	<del>69</del>	16,050	\$ 2.	265 \$	16,315	5.52%	30	5.57%	6.23%
Series Due August 15, 2040 (FMB)	₩	250,000	8/11/2010	8/15/2040	30	4.850%	\$ 2,2	46 \$	247,754	₩	12,125	1.	124 \$	12,249	4.94%		5.25%	5.76%
Series Due August 15, 2022 (FMB) (2)	₩	100,000	8/13/2012	8/15/2022	10	2.150%	<del>\$</del>	\$ 09	99,940	€9	2,150	\$ 2.	20 \$	2,370	2.37%		2.78%	3.53%
Series Due August 15, 2042 (FMB)	₩	500,000	8/13/2012	8/15/2042	30	3.400%	\$ 36,826	\$ 97	463,174	₩	17,000	\$ 1,8	\$ \$833	18,833	4.07%		3.74%	4.19%
Series Due May 15, 2023 (FMB)	₩	400,000	5/20/2013	5/15/2023	10	2.600%	\$	436 \$	399,564	<del>60</del>	10,400	5.	527 \$	10,927	2.73%		2.81%	3.38%
Series Due May 15, 2044 (FMB)	₩	300,000	5/13/2014	5/15/2044	30	4.125%	\$ 3,417	17 \$	296,583	<del>60</del>	12,375	\$	156 \$	12,531	4.23%	30	4.35%	4.72%
Series Due Aug 15, 2045 (FMB)	₩	300,000	8/11/2015	8/15/2045	30	4.000%	\$ 6,767	\$ 29.	293,233	<del>60</del>	12,000	\$ 2	\$ 86	12,293	4.19%		4.37%	4.77%
Series Due May 15, 2046 (FMB)	₩	350,000	5/31/2016	5/15/2046	30	3.600%	\$ 5,967	\$ 29.	344,033	<del>69</del>	12,600	\$ 2.	250 \$	12,850	3.74%		3.95%	4.42%
Series Due Sep 15, 2047 (FMB)	₩	000'009	9/13/2017	9/15/2047	30	3.700%	\$ 19,421	21 \$	580,579	€9	22,200	2	771 \$	22,971	3.96%		3.85%	4.17%
Series Due Mar 1, 2050 (FMB)	₩	000'009	9/10/2019	3/1/2050	30	2.900%	\$ 18,408	\$ 80	581,592	₩	17,400	9	\$ 999	18,066	3.11%	_	3.29%	3.66%
Series Due Jun 1, 2051 (FMB)	₩	700,000	6/15/2020	6/1/2051	31	2.600%	\$ 21,418	18 \$	678,582	<del>69</del>	18,200	2	741 \$	18,941	2.79%		3.12%	3.55%
Series Due Apr 1, 2031 (FMB)	₩	425,000	3/30/2021	4/1/2031	10	2.250%	\$ 5,885	82 \$	419,115	<del>€9</del>	9,563	9 \$	675 \$	10,238	2.44%	10	2.33%	2.54%
Series Due Apr 1, 2052 (FMB)	₩	425,000	3/30/2021	4/1/2052	31	3.200%	\$ 7,203	03 \$	417,797	<del>60</del>	13,600	\$ 2.	242 \$	13,842	3.31%	31	3.36%	3.66%
Series Due May 1, 2052 (FMB) (1)	₩.	366,667	5/1/2022	5/1/2052	30	3.300%	\$ 5,43	31 \$	361,236	€9	12,100	\$ 1.	184 \$	12,284	3.40%	30	N/A	N/A
																	Bloomberg	Bloomberg Fair Value Curve
																	A-Rated	BBB-Rated
TOTAL	↔	\$ 6,650,000		Weighted	d Averages:	3.96%									4.13%		4.20%	4.58%

Notes: Sources: Company provided data and Bloomberg Professional. Fair Value Curve yields are 30-day averages from Bloomberg Professional.

# Indicated Common Equity Cost Rate Using the Discounted Cash Flow Model for the Proxy Group of Seven Natural Gas Distribution Companies Northern States Power Company

[8]	Indicated Common Equity Cost Rate (5)	10.01 % 8.46 9.04 8.72 12.09 9.39 11.36	9.87 %
[7]	Adjusted Dividend Yield (4)	2.61 % 3.43 3.74 3.22 4.86 3.56	Average Median n and Median
[9]	Average Projected Five Year Growth in EPS (3)	7.40 % 5.03 5.30 5.50 7.23 5.83 7.60	Average Mediar Average of Mean and Median
[2]	Yahoo! Finance Projected Five Year Growth in	7.80 % 6.00 5.50 5.00 4.80 7.31	
[3]	Zack's Five Year Projected Growth Rate in EPS	7.40 % 7.10 4.90 5.00 5.00 5.50 5.50 5.50	
[2]	Value Line Projected Five Year Growth in EPS (2)	7.00 % 2.00 5.50 6.50 11.50 8.00 10.00	
[1]	Average Dividend Yield (1)	2.52 % 3.35 3.44 3.13 4.69 3.46	
	Proxy Group of Seven Natural Gas Distribution Companies	Atmos Energy Corporation New Jersey Resources Corporation Northwest Natural Holding Company ONE Gas, Inc. South Jersey Industries, Inc. Southwest Gas Holdings, Inc.	

NA= Not Available

NMF= Not Meaningful Figure

# Notes:

- (1) Indicated dividend at 08/31/2021 divided by the average closing price of the last 60 trading days ending
  - 08/31/2021 for each company.
- (3) Average of columns 2 through 5 excluding negative growth rates. (2) From pages 3 through 9 of this Schedule.
- (4) This reflects a growth rate component equal to one-half the conclusion of growth rate (from column 6) xcolumn 1 to reflect the periodic payment of dividends (Gordon Model) as opposed to the continuous payment. Thus, for Atmos Energy Corporation, 2.52% x (1+( 1/2 x 7.40%) ) = 2.61%. (5) Column 5 + column 6.

Source of Information:

www.zacks.com Downloaded on 08/31/2021 Value Line Investment Survey

www.yahoo.com Downloaded on 08/31/2021

# Indicated Common Equity Cost Rate Using the Two Growth Discounted Cash Flow Model for the Proxy Group of Seven Natural Gas Distribution Companies Northern States Power Company

	[1]	[2]	[3]	[4]	[2]	[7]	[8]	[6]	[10]
Proxy Group of Seven Natural Gas Distribution Companies	Stock Price	Annualized Dividend	Dividend Yield (1)	Value Line Projected Five Year Growth in EPS (2)	Zack's Five Year Projected Growth Rate in EPS	Yahoo! Finance Projected Five Year Growth in EPS	Average Projected Five Year Growth in EPS (3)	Adjusted Dividend Yield (4)	Indicated Common Equity Cost Rate (5)
Atmos Energy Corporation	\$ 97.51	\$ 2.50	2.56 %	7.00 %	7.40 %	7.80 %	7.40 %	2.65 %	8.86 %(6)
New Jersey Resources Corporation	37.34	1.33	3.56	2.00	7.10	00'9	5.03	3.65	6) 65.6
Northwest Natural Holding Company	51.45	1.92	3.73	5.50	4.90	5.50	5.30	3.83	
ONE Gas, Inc.	71.82	2.32	3.23	6.50	2.00	2.00	5.50	3.32	8.82
South Jersey Industries, Inc.	24.81	1.21	4.88	11.50	5.40	4.80	7.23	2.06	12.29
Southwest Gas Holdings, Inc.	70.31	2.38	3.39	8.00	5.50	4.00	5.83	3.49	9.32
Spire Inc.	02.99	2.60	3.90	10.00	5.50	7.31	7.60	4.05	10.40 (6)
						Average	6.27	Average	9.77 %
				1 St	1 Standard Deviation Below Mean	low Mean	5.25		
				1.51	1 Standard Deviation Above Mean	oove Mean	7.29	Median	9.32 %

NMF= Not Meaningful Figure NA= Not Available

%

9.55

Average of Mean and Median

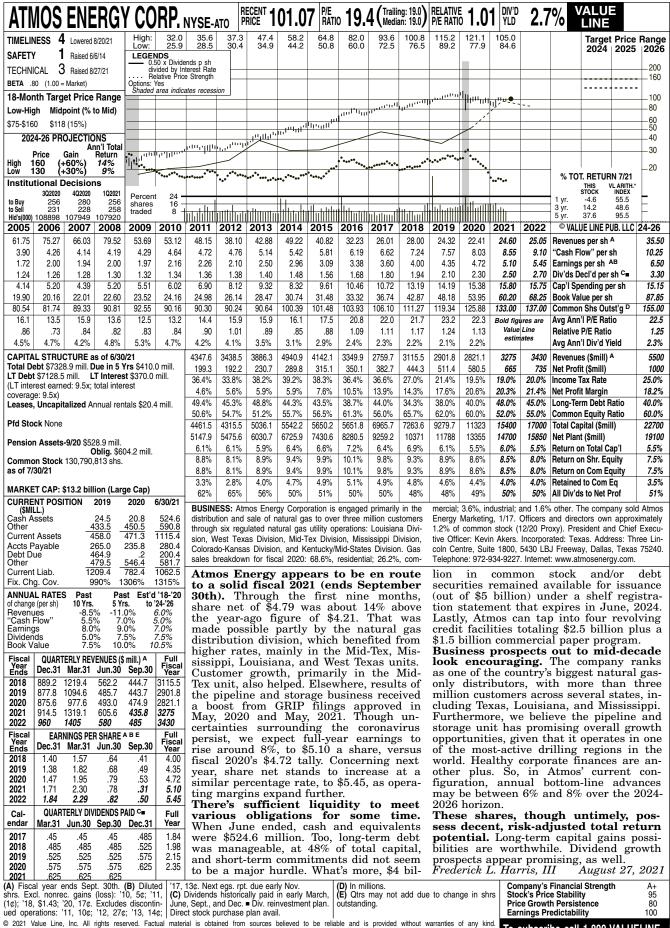
# Notes:

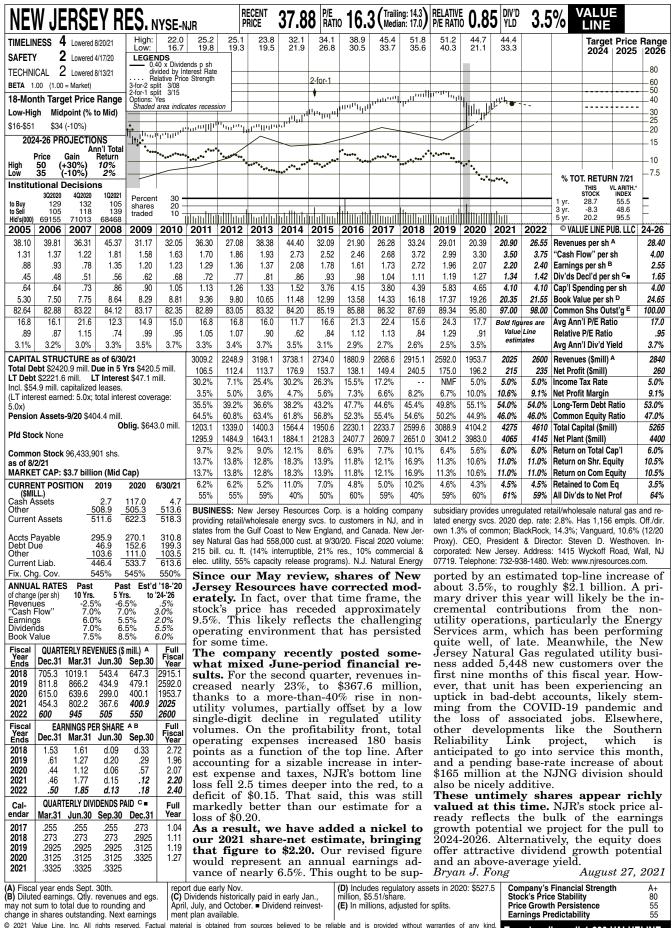
- (1) Indicated dividend at 08/31/2021 divided by the average closing price of the last 60 trading days ending 08/31/2021 for each company.
- (2) From pages 3 through 9 of this Schedule.
- (3) Average of columns 4 through 7 excluding negative growth rates.
- (4) This reflects a growth rate component equal to one-half the conclusion of growth rate (from column 8) x column 3 to reflect the periodic payment of dividends (Gordon Model) as opposed to the continuous payment. Thus, for Atmos Energy Corporation, 2.56% x (1+(1/2 x 7.40%)) = 2.65%.
- Group mean growth rate. The mean of all Utility Proxy Group Companies with growth rates are within one standard deviation of the overall mean growth rate was applied as the long-term growth rate for these Companies. (5) Column 8 + column 9.

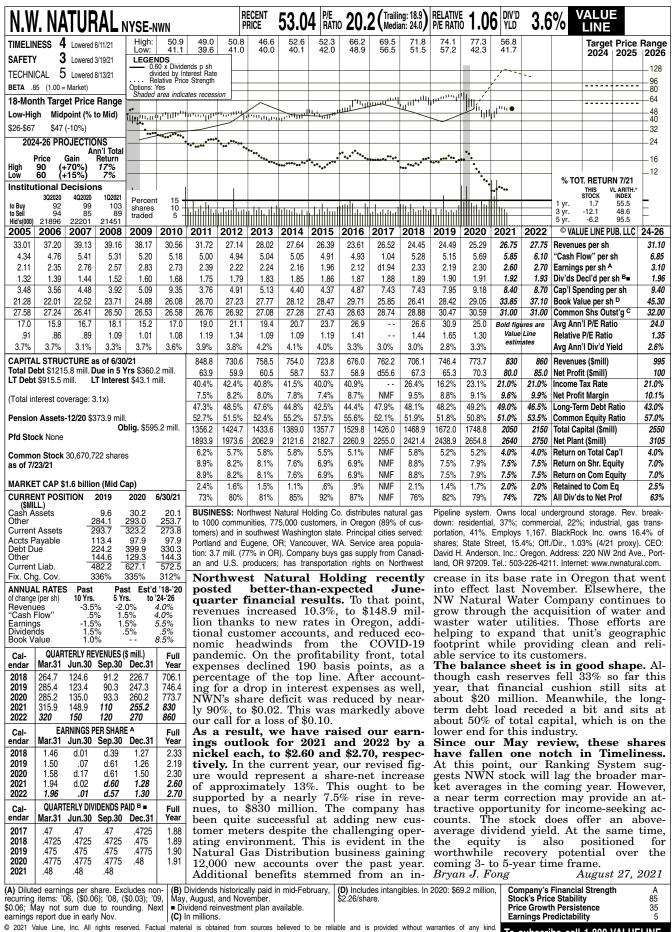
  (6) The Two Growth Method was applied to Companies with short-term EPS growth rates greater than one standard deviation from the overall Utility Proxy

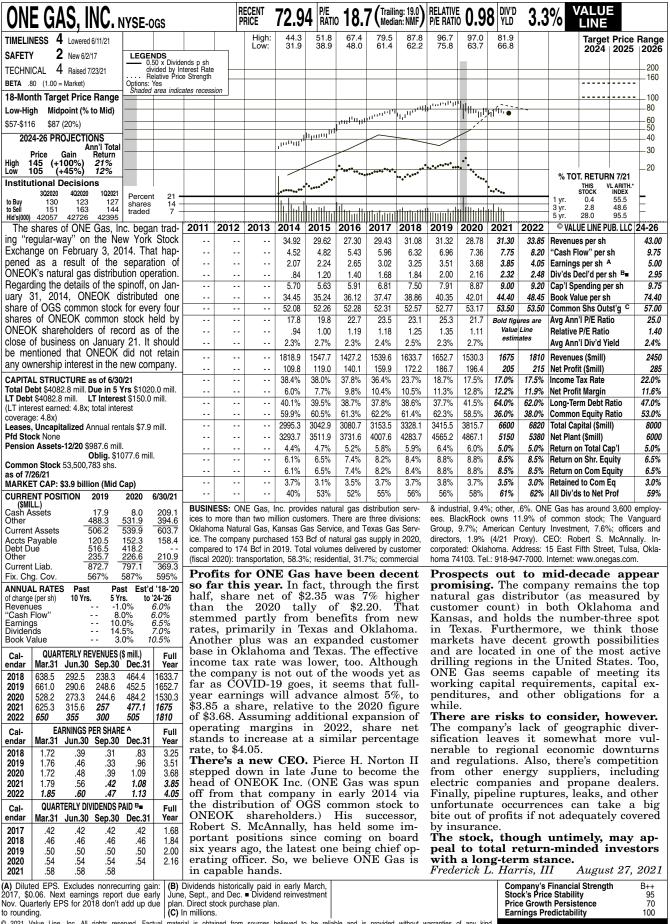
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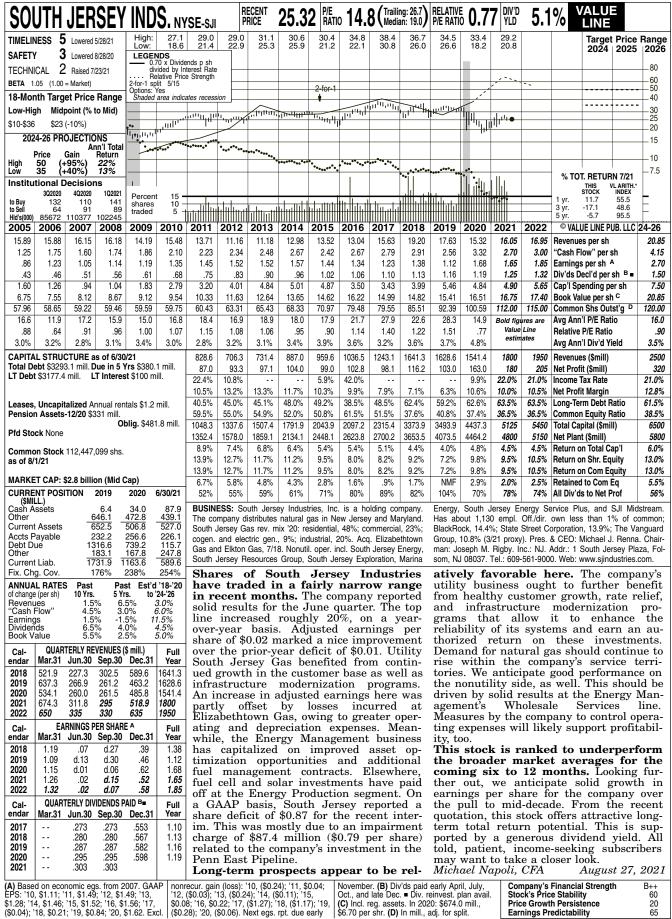
www.yahoo.com Downloaded on 08/31/2021 www.zacks.com Downloaded on 08/31/2021 Value Line Investment Survey



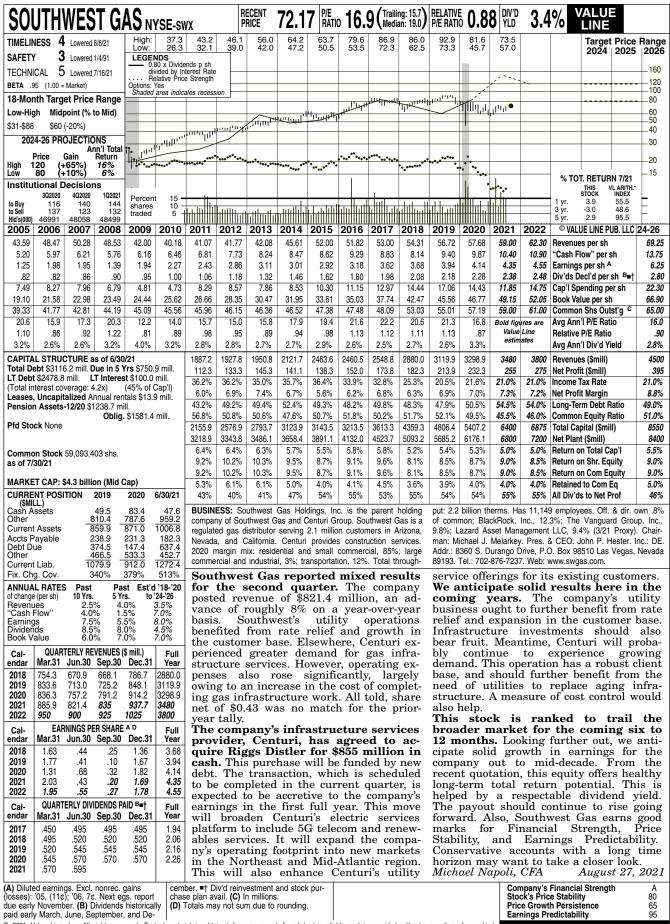


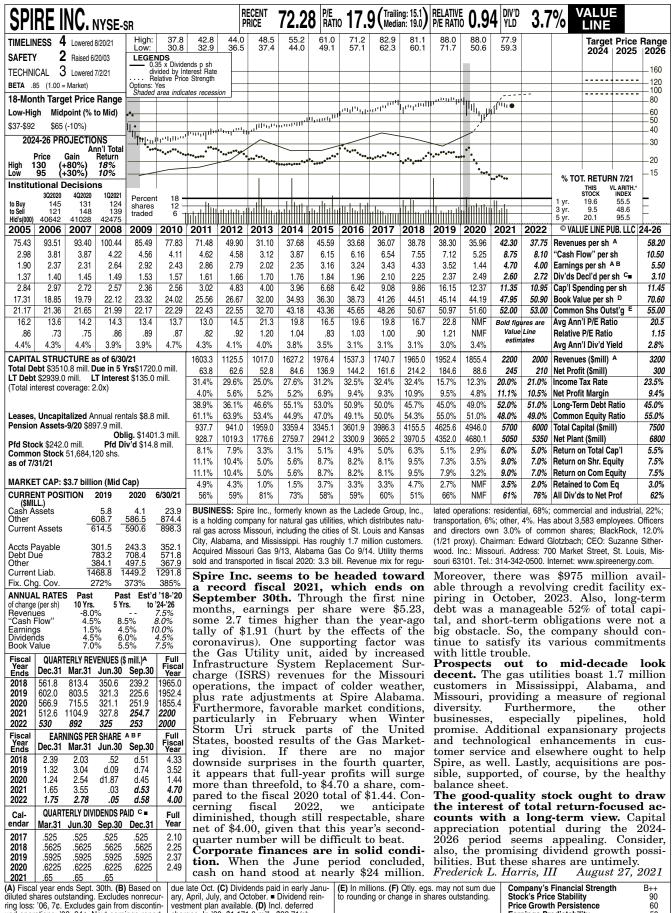






**Earnings Predictability** 65





charges. In '20: \$1,171.6 mill., \$22.71/sh.

ued operations: '08, 94¢. Next earnings report

Price Growth Persistence **Earnings Predictability** 50

# Northern States Power Company Summary of Risk Premium Models for the Proxy Group of Seven Natural Gas Distribution Companies

		Proxy Group of Seven Natural Gas Distribution Companies	
Predictive Risk Premium Model (PRPM) (1)		10.46	%
Risk Premium Using an Adjusted Total Market Approach (2)		10.43	_%
	Average	10.45	%

### Notes:

- (1) From page 2 of this Schedule.
- (2) From page 3 of this Schedule.

# Northern States Power Company Indicated ROE

# Derived by the Predictive Risk Premium Model (1)

[2]	Indicated ROE (5)	12.59% 11.64% 8.19% NMF 11.59% 9.37% 9.26% 10.44%	10.46%
[9]	Risk-Free Rate (4)	2.70% 2.70% 2.70% 2.70% 2.70% 2.70% Average Average	n and Median
[5]	Predicted Risk Premium (3)	9.89% 8.94% 5.49% 14.27% 8.89% 6.67% 6.56%	Average of Mean and Median
[4]	GARCH Coefficient	2.2456 2.0122 1.5386 3.6705 1.6281 1.3903 0.9400	
[3]	Recommended Variance (2)	0.35% 0.36% 0.29% 0.30% 0.34% 0.39%	
[2]	Spot Predicted Variance	0.37% 0.33% 0.26% 0.32% 0.49% 0.34%	
[1]	LT Average Predicted Variance	0.33% 0.38% 0.32% 0.29% 0.43% 0.71%	
	Proxy Group of Seven Natural Gas Distribution Companies	Atmos Energy Corporation New Jersey Resources Corporation Northwest Natural Holding Company ONE Gas, Inc. South Jersey Industries, Inc. Southwest Gas Holdings, Inc. Spire Inc.	

# Notes:

The Predictive Risk Premium Model uses historical data to generate a predicted variance and a GARCH coefficient. The historical data used are the equity risk premiums for the first available trading month as reported by Bloomberg Professional Service. (1)

Average of Columns [1] and [2]. 26 46

 $(1+(Column [3] * Column [4])^{^{12}}) - 1.$ 

From note 2 on page 2 of Exhibit\_(DWD-1), Schedule 7.

Column [5] + Column [6].

# Northern States Power Company Indicated Common Equity Cost Rate Through Use of a Risk Premium Model Using an Adjusted Total Market Approach

<u>Line No.</u>			Proxy Group of Seven Natural ( Distribution Companies	Gas
1.		Prospective Yield on Aaa Rated Corporate Bonds (1)	3.41	%
2.		Adjustment to Reflect Yield Spread Between Aaa Rated Corporate Bonds and A2 Rated Public		
		Utility Bonds	0.38	(2)
3.		Adjusted Prospective Yield on A2 Rated Public Utility Bonds	3.79	%
4.		Adjustment to Reflect Bond Rating Difference of Proxy Group(4)	0.04	
5.		Adjusted Bond Yield	3.83	%
6.		Equity Risk Premium (5)	6.60	
7.		Risk Premium Derived Common Equity Cost Rate	10.43	%
Notes:	(1)	Consensus forecast of Moody's Aaa Rated Corpora Blue Chip Financial Forecasts (see pages 10 and 1 Schedule).		
	(2)	The average yield spread of A2 rated public utility Aaa rated corporate bonds of 0.38% from page 4 Schedule.		
	(3) (4)	Source of Information: Bloomberg Professional Source of Information: Bloomberg Professional Source Adjustment to reflect the A2/A3 Moody's LT issue Utility Proxy Group as shown on page 5 of this School O.04% upward adjustment is derived by taking 1/2 between A2 and Baa2 Public Utility Bonds (1/3 * 0.040).	er rating of the nedule. The 6 of the spread	

0.04%) as derived from page 4 of this Schedule.

(5) From page 7 of this Schedule.

# Northern States Power Company Interest Rates and Bond Spreads for Moody's Corporate and Public Utility Bonds

# Selected Bond Yields - Moody's

	[1]	[2]	[3]
	Aaa Rated Corporate Bond	A2 Rated Public Utility Bond	Baa2 Rated Public Utility Bond
Aug-2021 Jul-2021 Jun-2021	2.55 % 2.57 2.79	2.95 % 2.95 3.16	3.19 % 3.20 3.41
Average	2.64 %	3.02 %	3.27 %

# **Selected Bond Spreads**

A2 Rated Public Utility Bonds Over Aaa Rated Corporate Bor	ıds:
--	------

0.38 % (1)

Baa2 Rated Public Utility Bonds Over A2 Rated Public Utility Bonds:

0.25 % (2)

### Notes:

- (1) Column [2] Column [1].
- (2) Column [3] Column [2].

Source of Information:

**Bloomberg Professional Service** 

# Northern States Power Company Comparison of Long-Term Issuer Ratings for Proxy Group of Seven Natural Gas Distribution Companies

Moody's	Standard & Poor's
Long-Term Issuer Rating	Long-Term Issuer Rating
August 2021	August 2021

Proxy Group of Seven Natural Gas Distribution Companies	Long-Term Issuer Rating (1)	Numerical Weighting (2)	Long-Term Issuer Rating (1)	Numerical Weighting (2)
Atmos Energy Corporation	A1	5.0	A-	7.0
New Jersey Resources Corporation	A1	5.0	NR	
Northwest Natural Holding Company	Baa1	8.0	A+	5.0
ONE Gas, Inc.	A3	7.0	BBB+	8.0
South Jersey Industries, Inc.	A3	7.0	BBB	9.0
Southwest Gas Holdings, Inc.	Baa1	8.0	BBB	9.0
Spire Inc.	A1/A2	5.5	A-	7.0
Average	A2/A3	6.5	A-/BBB+	7.5

### Notes:

(1)

Ratings are that of the average of each company's utility operating subsidiaries.

(2) From page 6 of this Schedule.

Source Information: Moody's Investors Service

Standard & Poor's Global Utilities Rating Service

# Numerical Assignment for Moody's and Standard & Poor's Bond Ratings

Moody's Bond Rating	Numerical Bond Weighting	Standard & Poor's Bond Rating
Aaa	1	AAA
Aa1	2	AA+
Aa2	3	AA
Aa3	4	AA-
A1	5	A+
A2	6	A
A3	7	A-
Baa1	8	BBB+
Baa2	9	BBB
Baa3	10	BBB-
Ba1	11	BB+
Ba2	12	BB
Ba3	13	BB-
B1	14	B+
B2	15	В
В3	16	B-

# Northern States Power Company Judgment of Equity Risk Premium for Proxy Group of Seven Natural Gas Distribution Companies

Line No.	_	Proxy Group of Seven Natural Gas Distribution Companies
1.	Calculated equity risk premium based on the total market using the beta approach (1)	8.46 %
	the beta approach (1)	0.40 /0
2.	Mean equity risk premium based on a study using the holding period returns of public utilities with A rated bonds (2)	5.62
3.	Predicted Equity Risk Premium Based on Regression Analysis of 803 Fully-Litigated Natural Gas Utility Rate Cases (3)	5.73
4.	Average equity risk premium	6.60 %
Notes:	(1) From page 8 of this Schedule.	

(2) From page 12 of this Schedule.(3) From page 13 of this Schedule.

# Northern States Power Company Derivation of Equity Risk Premium Based on the Total Market Approach Using the Beta for the Proxy Group of Seven Natural Gas Distribution Companies

Line No.	Equity Risk Premium Measure	Proxy Group of Seven Natural Gas Distribution Companies
	Ibbotson-Based Equity Risk Premiums:	
1.	Ibbotson Equity Risk Premium (1)	5.92 %
2.	Regression on Ibbotson Risk Premium Data	8.87 (2)
3.	Ibbotson Equity Risk Premium based on PRPM (3)	7.88
4.	Equity Risk Premium Based on Value Line Summary and Index	5.54 (4)
5.	Equity Risk Premium Based on Value Line S&P 500 Companies	11.64 (5)
6.	Equity Risk Premium Based on Bloomberg S&P 500 Companies	14.76(6)
7.	Conclusion of Equity Risk Premium	9.10 %
8.	Adjusted Beta (7)	0.93
9.	Forecasted Equity Risk Premium	8.46 %

Notes provided on page 9 of this Schedule.

# Northern States Power Company Derivation of Equity Risk Premium Based on the Total Market Approach Using the Beta for the

Proxy Group of Seven Natural Gas Distribution Companies

#### Notes:

- (1) Based on the arithmetic mean historical monthly returns on large company common stocks from Ibbotson® SBBI® 2021 Market Report minus the arithmetic mean monthly yield of Moody's average Aaa and Aa corporate bonds from 1928-2020.
- (2) This equity risk premium is based on a regression of the monthly equity risk premiums of large company common stocks relative to Moody's average Aaa and Aa2 rated corporate bond yields from 1928-2020 referenced in Note 1 above. Using the equation generated from the regression, an expected equity risk premium is calculated using the average consensus forecast of Aaa corporate bonds of 3.41% (from page 12 of this Schedule).
- (3) The Predictive Risk Premium Model (PRPM) is discussed in the accompanying direct testimony. The Ibbotson equity risk premium based on the PRPM is derived by applying the PRPM to the monthly risk premiums between Ibbotson large company common stock monthly returns and average Aaa and Aa corporate monthly bond yields, from January 1928 through August 2021.
- (4) The equity risk premium based on the Value Line Summary and Index is derived by subtracting the average consensus forecast of Aaa corporate bonds of 3.41% (from page 3 of this Schedule) from the projected 3-5 year total annual market return of 8.95% (described fully in note 1 on page 2 of Exhibit\_(DWD-1), Schedule 7.
- (5) Using data from Value Line for the S&P 500, an expected total return of 15.05% was derived based upon expected dividend yields and long-term earnings growth estimates as a proxy for capital appreciation. Subtracting the average consensus forecast of Aaa corporate bonds of 3.41% results in an expected equity risk premium of 11.64%.
- (6) Using data from the Bloomberg Professional Service for the S&P 500, an expected total return of 18.17% was derived based upon expected dividend yields and long-term earnings growth estimates as a proxy for capital appreciation. Subtracting the average consensus forecast of Aaa corporate bonds of 3.41% results in an expected equity risk premium of 14.76%.
- (7) Average of mean and median beta from Exhibit\_(DWD-1), Schedule 7.

### Sources of Information:

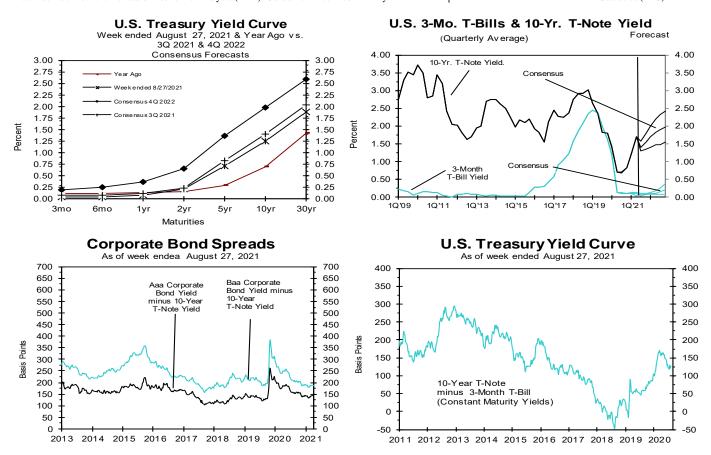
Stocks, Bonds, Bills, and Inflation - 2021 SBBI Yearbook, John Wiley & Sons, Industrial Manual and Mergent Bond Record Monthly Update.
Value Line Summary and Index

Blue Chip Financial Forecasts, September 1, 2021 and June 1, 2021 Bloomberg Professional Service

### Consensus Forecasts of U.S. Interest Rates and Key Assumptions

	History									Consensus Forecasts-Quarterly Avg.					
	Average For Week Ending				Average For Month Latest Qtr			3Q	4Q	1Q	2Q	3Q	4Q		
Interest Rates	Aug 27	Aug 20	Aug 13	Aug 6	<u>Jul</u>	<u>Jun</u>	May	2Q 2021	2021	2021	2022	2022	2022	2022	
Federal Funds Rate	0.09	0.10	0.10	0.09	0.10	0.08	0.06	0.07	0.1	0.1	0.1	0.1	0.1	0.1	
Prime Rate	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.3	3.3	3.3	3.3	3.3	3.3	
LIBOR, 3-mo.	0.12	0.13	0.12	0.12	0.13	0.13	0.15	0.16	0.2	0.2	0.2	0.3	0.3	0.3	
Commercial Paper, 1-mo.	0.05	0.06	0.06	0.05	0.05	0.04	0.10	0.06	0.1	0.1	0.1	0.1	0.2	0.2	
Treasury bill, 3-mo.	0.05	0.06	0.06	0.05	0.05	0.04	0.02	0.03	0.1	0.1	0.1	0.1	0.2	0.2	
Treasury bill, 6-mo.	0.06	0.05	0.06	0.06	0.05	0.05	0.04	0.04	0.1	0.1	0.1	0.2	0.2	0.3	
Treasury bill, 1 yr.	0.07	0.07	0.08	0.08	0.08	0.07	0.05	0.06	0.1	0.1	0.2	0.2	0.3	0.4	
Treasury note, 2 yr.	0.23	0.22	0.23	0.19	0.22	0.20	0.16	0.17	0.2	0.3	0.4	0.5	0.5	0.6	
Treasury note, 5 yr.	0.81	0.78	0.81	0.69	0.76	0.84	0.82	0.84	0.8	0.9	1.1	1.2	1.3	1.4	
Treasury note, 10 yr.	1.31	1.26	1.34	1.22	1.32	1.52	1.62	1.59	1.4	1.6	1.7	1.8	1.9	2.0	
Treasury note, 30 yr.	1.92	1.90	1.98	1.87	1.94	2.16	2.32	2.26	2.1	2.2	2.3	2.5	2.5	2.6	
Corporate Aaa bond	2.72	2.70	2.79	2.67	2.72	2.91	3.06	3.00	2.7	2.9	3.0	3.1	3.2	3.3	
Corporate Baa bond	3.17	3.15	3.23	3.11	3.17	3.35	3.52	3.46	3.4	3.7	3.9	4.0	4.1	4.2	
State & Local bonds	2.64	2.65	2.65	2.63	2.60	2.64	2.64	2.65	2.3	2.5	2.5	2.6	2.7	2.7	
Home mortgage rate	2.87	2.86	2.87	2.77	2.87	2.98	2.96	3.00	3.0	3.1	3.2	3.3	3.5	3.5	
	History								Consensus Forecasts-Quarterly						
	3Q	4Q	1Q	2Q	3Q	4Q	1Q	2Q	3Q	4Q	1Q	2Q	3Q	4Q	
Key Assumptions	2019	2019	2020	2020	2020	2020	2021	2021	2021	<u>2021</u>	2022	2022	2022	2022	
Fed's AFE \$ Index	110.6	110.5	111.4	112.4	107.3	105.2	103.4	102.9	105.0	105.2	105.0	104.7	104.5	104.3	
Real GDP	2.8	1.9	-5.1	-31.2	33.8	4.5	6.3	6.6	6.4	5.4	4.1	3.4	2.9	2.4	
GDP Price Index	1.4	1.5	1.6	-1.5	3.6	2.2	4.3	6.1	4.2	2.8	2.4	2.3	2.4	2.3	
Consumer Price Index	1.3	2.6	1.0	-3.1	4.7	2.4	3.7	8.4	5.5	2.4	2.2	2.3	2.4	2.2	
PCE Price Index	1.1	1.7	1.3	-1.6	3.7	1.5	3.8	6.5	4.3	2.3	2.1	2.1	2.2	2.2	

Forecasts for interest rates and the Federal Reserve's Major Currency Index represent averages for the quarter. Forecasts for Real GDP, GDP Price Index, PCE Price Index and Consumer Price Index are seasonally-adjusted annual rates of change (saar). Individual panel members' forecasts are on pages 4 through 9. Historical data: Treasury rates from the Federal Reserve Board's H.15; AAA-AA and A-BBB corporate bond yields from Bank of America-Merrill Lynch and are 15+ years, yield to maturity; State and local bond yields from Bank of America-Merrill Lynch, A-rated, yield to maturity; Mortgage rates from Freddie Mac, 30-year, fixed; LIBOR quotes from Intercontinental Exchange. All interest rate data are sourced from Haver Analytics. Historical data for Fed's Major Currency Index are from FRSR H.10. Historical data for Real GDP, GDP Price Index and PCE Price Index are from the Bureau of Economic Analysis (BEA). Consumer Price Index history is from the Department of Labor's Bureau of Labor Statistics (BLS).



#### **Long-Range Survey:**

The table below contains the results of our twice-annual long-range CONSENSUS survey. There are also Top 10 and Bottom 10 averages for each variable. Shown are consensus estimates for the years 2022 through 2027 and averages for the five-year periods 2023-2027 and 2028-2032. Apply these projections cautiously. Few if any economic, demographic and political forces can be evaluated accurately over such long time spans.

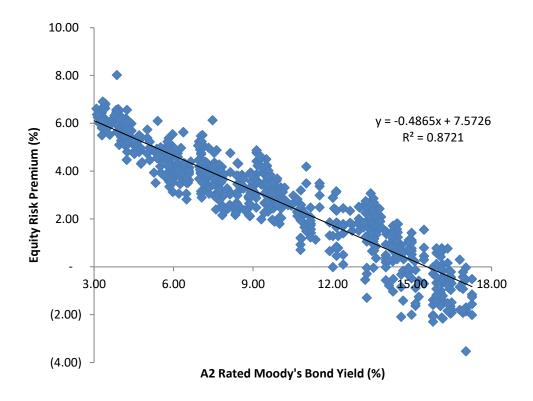
				_				,	
		2022			or The Year		2027		Averages
1. Federal Funds Rate	CONSENSUS	2022 0.1	2023 0.4	2024 1.0	2025 1.6	2026 1.9	2027	2023-2027 1.4	2028-2032
1. Pederai Pulius Rate	Top 10 Average	0.1	0.7	1.6	2.4	2.6	2.7	2.0	2.7
	Bottom 10 Average	0.1	0.1	0.5	0.9	1.3	1.5	0.9	1.6
2. Prime Rate	CONSENSUS	3.3	3.5	4.2	4.7	5.0	5.2	4.5	5.2
2. I Time rate	Top 10 Average	3.4	3.8	4.7	5.4	5.7	5.8	5.1	5.8
	Bottom 10 Average	3.2	3.3	3.7	4.0	4.4	4.6	4.0	4.7
3. LIBOR, 3-Mo.	CONSENSUS	0.4	0.6	1.3	1.8	2.1	2.3	1.6	2.4
3. EBOR, 3 Mo.	Top 10 Average	0.5	1.0	1.8	2.4	2.7	2.9	2.2	3.0
	Bottom 10 Average	0.2	0.4	0.8	1.2	1.6	1.7	1.1	1.8
4. Commercial Paper, 1-Mo	CONSENSUS	0.2	0.6	1.3	1.8	2.1	2.3	1.6	2.4
	Top 10 Average	0.4	0.9	1.6	2.3	2.6	2.8	2.0	2.8
	Bottom 10 Average	0.1	0.3	0.9	1.3	1.8	1.9	1.2	2.0
5. Treasury Bill Yield, 3-Mo	CONSENSUS	0.2	0.5	1.0	1.6	1.9	2.1	1.4	2.2
21	Top 10 Average	0.3	0.8	1.6	2.2	2.5	2.7	1.9	2.7
	Bottom 10 Average	0.1	0.2	0.6	0.9	1.3	1.5	0.9	1.6
6. Treasury Bill Yield, 6-Mo	CONSENSUS	0.2	0.5	1.1	1.6	2.0	2.2	1.5	2.3
<b>3</b>	Top 10 Average	0.3	0.8	1.7	2.3	2.6	2.7	2.0	2.8
	Bottom 10 Average	0.1	0.3	0.6	1.0	1.4	1.6	1.0	1.7
7. Treasury Bill Yield, 1-Yr	CONSENSUS	0.3	0.7	1.2	1.8	2.1	2.3	1.6	2.4
•	Top 10 Average	0.5	1.0	1.8	2.4	2.8	2.9	2.2	3.0
	Bottom 10 Average	0.2	0.3	0.7	1.1	1.5	1.7	1.1	1.8
8. Treasury Note Yield, 2-Yr	CONSENSUS	0.5	0.9	1.5	2.0	2.3	2.5	1.8	2.6
•	Top 10 Average	0.7	1.3	2.1	2.7	3.0	3.1	2.5	3.3
	Bottom 10 Average	0.3	0.5	0.9	1.3	1.6	1.8	1.2	1.9
9. Treasury Note Yield, 5-Yr	CONSENSUS	1.2	1.6	2.1	2.5	2.8	2.8	2.4	3.0
•	Top 10 Average	1.5	2.0	2.8	3.3	3.5	3.5	3.0	3.6
	Bottom 10 Average	0.9	1.2	1.5	1.8	2.0	2.2	1.7	2.3
10. Treasury Note Yield, 10-Yr	CONSENSUS	2.0	2.4	2.7	3.0	3.2	3.3	2.9	3.3
	Top 10 Average	2.3	2.8	3.4	3.8	4.0	3.9	3.6	4.0
	Bottom 10 Average	1.7	1.9	2.1	2.3	2.5	2.6	2.3	2.7
11. Treasury Bond Yield, 30-Yr	CONSENSUS	2.6	2.9	3.3	3.6	3.8	3.8	3.5	3.9
	Top 10 Average	3.0	3.5	4.0	4.5	4.6	4.5	4.2	4.6
	Bottom 10 Average	2.3	2.4	2.5	2.7	2.9	3.1	2.7	3.2
12. Corporate Aaa Bond Yield	CONSENSUS	3.3	3.7	4.1	4.5	4.7	4.7	4.3	4.8
	Top 10 Average	3.6	4.2	4.7	5.2	5.4	5.4	5.0	5.4
	Bottom 10 Average	3.1	3.2	3.4	3.7	3.9	4.1	3.7	4.2
13. Corporate Baa Bond Yield	CONSENSUS	4.3	4.7	5.1	5.4	5.6	5.7	5.3	5.8
	Top 10 Average	4.6	5.1	5.6	6.1	6.3	6.2	5.9	6.4
	Bottom 10 Average	4.0	4.3	4.5	4.7	4.9	5.2	4.7	5.2
14. State & Local Bonds Yield	CONSENSUS	2.9	3.2	3.6	3.9	4.1	4.2	3.8	4.2
	Top 10 Average	3.2	3.5	4.1	4.5	4.7	4.7	4.3	4.8
	Bottom 10 Average	2.6	2.9	3.1	3.4	3.7	3.7	3.3	3.8
<ol><li>Home Mortgage Rate</li></ol>	CONSENSUS	3.6	4.0	4.4	4.7	4.9	5.0	4.6	5.0
	Top 10 Average	4.0	4.5	5.0	5.5	5.6	5.6	5.2	5.7
	Bottom 10 Average	3.2	3.6	3.8	4.0	4.2	4.3	4.0	4.4
A. Fed's AFE Nominal \$ Index	CONSENSUS	103.7	103.7	104.0	103.7	103.6	103.3	103.7	103.1
	Top 10 Average	105.3	106.0	106.8	107.0	107.3	107.5	106.9	107.9
	Bottom 10 Average	102.0	101.5	101.4	100.8	100.4	100.0	100.8	99.4
				Year-Over-Ye	ear, % Change -				Averages
		2022	2023	2024	2025	2026	2027	2023-2027	2028-2032
B. Real GDP	CONSENSUS	4.2	2.6	2.3	2.2	2.1	2.1	2.2	2.1
	Top 10 Average	5.3	3.3	2.7	2.5	2.4	2.4	2.7	2.5
a app at 1 1 - 1 - 1	Bottom 10 Average	2.9	2.0	1.9	1.8	1.8	1.7	1.8	1.7
C. GDP Chained Price Index	CONSENSUS	2.3	2.3	2.2	2.1	2.2	2.1	2.2	2.1
	Top 10 Average	2.6	2.6	2.4	2.4	2.4	2.4	2.4	2.3
	Bottom 10 Average	2.0	2.0	2.0	1.9	1.9	1.9	1.9	1.9
D. Consumer Price Index	CONSENSUS	2.4	2.4	2.2	2.2	2.2	2.2	2.2	2.2
	Top 10 Average	2.8	2.7	2.5	2.5	2.5	2.4	2.5	2.4
	Bottom 10 Average	2.1	2.1	1.9	1.9	2.0	1.9	2.0	1.9
E. PCE Price Index	CONSENSUS	2.3	2.2	2.1	2.1	2.1	2.1	2.1	2.1
	Top 10 Average	2.7	2.5	2.4	2.4	2.4	2.4	2.4	2.3
	Bottom 10 Average	1.9	1.9	1.9	1.9	1.9	1.9	1.9	1.9

# Northern States Power Company Derivation of Mean Equity Risk Premium Based Studies Using Holding Period Returns and Projected Market Appreciation of the S&P Utility Index

Line No.		Implied Equity Risk Premium
	Equity Risk Premium based on S&P Utility Index Holding Period Returns (1):	
1.	Historical Equity Risk Premium	4.16 %
2.	Regression of Historical Equity Risk Premium (2)	6.51
3.	Forecasted Equity Risk Premium Based on PRPM (3)	4.94
4.	Forecasted Equity Risk Premium based on Projected Total Return on the S&P Utilities Index (Value Line Data) (4)	7.15
5.	Forecasted Equity Risk Premium based on Projected Total Return on the S&P Utilities Index (Bloomberg Data) (5)	5.32
6.	Average Equity Risk Premium (6)	5.62 %

- Notes: (1) Based on S&P Public Utility Index monthly total returns and Moody's Public Utility Bond average monthly yields from 1928-2020. Holding period returns are calculated based upon income received (dividends and interest) plus the relative change in the market value of a security over a one-year holding period.
  - (2) This equity risk premium is based on a regression of the monthly equity risk premiums of the S&P Utility Index relative to Moody's A2 rated public utility bond yields from 1928 2020 referenced in note 1 above. Using the equation generated from the regression, an expected equity risk premium is calculated using the prospective A2 rated public utility bond yield of 3.79% (from line 3, page 3 of this Schedule).
  - (3) The Predictive Risk Premium Model (PRPM) is applied to the risk premium of the monthly total returns of the S&P Utility Index and the monthly yields on Moody's A2 rated public utility bonds from January 1928 August 2021.
  - (4) Using data from Value Line for the S&P Utilities Index, an expected return of 10.94% was derived based on expected dividend yields and long-term growth estimates as a proxy for market appreciation. Subtracting the expected A2 rated public utility bond yield of 3.79%, calculated on line 3 of page 3 of this Schedule results in an equity risk premium of 7.15%. (10.94% 3.79% = 7.15%)
  - (5) Using data from Bloomberg Professional Service for the S&P Utilities Index, an expected return of 9.11% was derived based on expected dividend yields and long-term growth estimates as a proxy for market appreciation. Subtracting the expected A2 rated public utility bond yield of 3.79%, calculated on line 3 of page 12 of this Schedule results in an equity risk premium of 5.32%. (9.11% 3.79% = 5.32%)
  - (6) Average of lines 1 through 5.

# Northern States Power Company Prediction of Equity Risk Premiums Relative to Moody's A2 Rated Utility Bond Yields



		Prospective	
		A2 Rated	Prospective
		<b>Utility Bond</b>	<b>Equity Risk</b>
Constant	Slope	(1)	Premium
7.573 %	-0.4865	3.79 %	5.73 %

Notes:

(1) From line 3 of page 3 of this Schedule.

Source of Information: Regulatory Research Associates

Northern States Power Company
Indicated Common Equity Cost Rate Through Use
of the Traditional Capital Asset Pricing Model (ECAPM)

[8]	Indicated Common Equity Cost Rate (3)	11.41 % 12.54 11.41 11.76 12.80 12.80 11.93 12.09 % 11.93 %
[2]	ECAPM Cost Rate	11.59 % 12.55 11.59 11.88 12.78 12.03 12.03 12.03 %
[9]		11.24 % 12.53 11.24 11.64 12.83 12.83 12.83 11.83 12.02 %
[5]	Risk-Free Rate (2)	2.70 % 2.70 % 2.70 2.70 2.70 2.70
[4]	Market Risk Premium (1)	9.93 % 9.93 9.93 9.93 9.93
[3]	Average Beta	0.86 0.99 0.86 0.90 1.02 1.02 0.92 0.92
[2]	Bloomberg Adjusted Beta	0.93 0.97 0.86 1.01 0.99 1.09
[1]	Value Line Adjusted Beta	0.80 1.00 0.85 0.80 1.05 0.95
	Proxy Group of Seven Natural Gas Distribution Companies	Atmos Energy Corporation New Jersey Resources Corporation Northwest Natural Holding Company ONE Gas, Inc. South Jersey Industries, Inc. Southwest Gas Holdings, Inc. Spire Inc. Mean Mean

Notes on page 2 of this Schedule.

#### Northern States Power Company Notes to Accompany the Application of the CAPM and ECAPM

#### Notes:

(1) The market risk premium (MRP) is derived by using six different measures from three sources: Ibbotson, Value Line, and Bloomberg as illustrated below:

#### **Historical Data MRP Estimates:**

Measure 1: Ibbotson Arithmetic Mean MRP (1926-2020)

Arithmetic Mean Monthly Returns for Large Stocks 1926-2020: Arithmetic Mean Income Returns on Long-Term Government Bonds: MRP based on Ibbotson Historical Data:	12.20 % 5.05 7.15 %
Measure 2: Application of a Regression Analysis to Ibbotson Historical Data (1926-2020)	9.57 %
Measure 3: Application of the PRPM to Ibbotson Historical Data: (January 1926 - August 2021)	8.77 %
Value Line MRP Estimates:	
Measure 4: Value Line Projected MRP (Thirteen weeks ending September 03, 2021)	
Total projected return on the market 3-5 years hence*: Projected Risk-Free Rate (see note 2): MRP based on Value Line Summary & Index: *Forcasted 3-5 year capital appreciation plus expected dividend yield	8.95 % 2.70 6.25 %
Measure 5: Value Line Projected Return on the Market based on the S&P 500	
Total return on the Market based on the S&P 500: Projected Risk-Free Rate (see note 2): MRP based on Value Line data	15.05 % 2.70 12.35 %
Measure 6: Bloomberg Projected MRP	
Total return on the Market based on the S&P 500:  Projected Risk-Free Rate (see note 2):  MRP based on Bloomberg data	18.17 % 2.70 15.47 %
Average of Value Line, Ibbotson, and Bloomberg MRP:	9.93 %

(2) For reasons explained in the direct testimony, the appropriate risk-free rate for cost of capital purposes is the average forecast of 30 year Treasury Bonds per the consensus of nearly 50 economists reported in Blue Chip Financial Forecasts. (See pages 10 and 11 of Exhibit\_(DWD-1), Schedule 6. The projection of the risk-free rate is illustrated below:

Third Quarter 2021	2.10 %
Fourth Quarter 2021	2.20
First Quarter 2022	2.30
Second Quarter 2022	2.50
Third Quarter 2022	2.50
Fourth Quarter 2022	2.60
2023-2027	3.50
2028-2032	3.90
	2.70 %

(3) Average of Column 6 and Column 7.

#### Sources of Information:

Value Line Summary and Index Blue Chip Financial Forecasts, September 1, 2021 and June 1, 2021 Stocks, Bonds, Bills, and Inflation - 2021 SBBI Yearbook, John Wiley & Sons, Inc. Bloomberg Professional Services

# Northern States Power Company Basis of Selection of the Group of Non-Price Regulated Companies Comparable in Total Risk to the Utility Proxy Group

The criteria for selection of the proxy group of forty-one non-price regulated companies was that the non-price regulated companies be domestic and reported in <u>Value Line Investment Survey</u> (Standard Edition).

The Non-Price Regulated Proxy Group were then selected based on the unadjusted beta range of 0.65 - 0.95 and residual standard error of the regression range of 2.8123 - 3.3543 of the Utility Proxy Group.

These ranges are based upon plus or minus two standard deviations of the unadjusted beta and standard error of the regression. Plus or minus two standard deviations captures 95.50% of the distribution of unadjusted betas and residual standard errors of the regression.

The standard deviation of the Utility Proxy Group's residual standard error of the regression is 0.1355. The standard deviation of the standard error of the regression is calculated as follows:

Standard Deviation of the Std. Err. of the Regr. = Standard Error of the Regression  $\sqrt{2N}$ 

where: N = number of observations. Since Value Line betas are derived from weekly price change observations over a period of five years, N = 259

Thus, 
$$0.1355 = \frac{3.0833}{\sqrt{518}} = \frac{3.0833}{22.7596}$$

Source of Information: Value Line, Inc., June 2021

Value Line Investment Survey (Standard Edition)

# Northern States Power Company Basis of Selection of Comparable Risk Domestic Non-Price Regulated Companies

	[1]	[2]	[3]	[4]
Proxy Group of Seven Natural Gas Distribution Companies	Value Line Adjusted Beta	Unadjusted Beta	Residual Standard Error of the Regression	Standard Deviation of Beta
Atmos Energy Corporation New Jersey Resources Corporation Northwest Natural Holding Company ONE Gas, Inc. South Jersey Industries, Inc. Southwest Gas Holdings, Inc. Spire Inc.	0.80 1.00 0.85 0.80 1.05 0.95	0.67 0.93 0.70 0.68 1.01 0.86 0.73	2.7774 3.0337 3.2144 2.7447 3.7945 3.1572 2.8613	0.0693 0.0757 0.0802 0.0685 0.0947 0.0788 0.0714
Average	0.90	0.80	3.0833	0.0769
Beta Range (+/- 2 std. Devs. of Beta) 2 std. Devs. of Beta	0.65 0.15	0.95		
Residual Std. Err. Range (+/- 2 std. Devs. of the Residual Std. Err.)	2.8123	3.3543		
Std. dev. of the Res. Std. Err.	0.1355			
2 std. devs. of the Res. Std. Err.	0.2710			

Source of Information: Valueline Proprietary Database, June 2021

# Northern States Power Company Proxy Group of Non-Price Regulated Companies Comparable in Total Risk to the Proxy Group of Seven Natural Gas Distribution Companies

[1] [2] [3] [4]

Proxy Group of Forty-One Non- Price Regulated Companies	VL Adjusted Beta	Unadjusted Beta	Residual Standard Error of the Regression	Standard Deviation of Beta
Apple Inc	0.90	0.83	2 2042	0.0010
Apple Inc. Assurant Inc.	0.90	0.84	3.2843	0.0819
			2.8245	0.0705
ANSYS, Inc.	0.85	0.77	3.1971	0.0798
Booz Allen Hamilton	0.90	0.84	3.1767	0.0793
Bristol-Myers Squibb	0.85	0.75	3.3304	0.0831
Brady Corp. CACI Int'l	1.00	0.94	2.9465 2.9930	0.0735
	0.95	0.89		0.0747
Casey's Gen'l Stores	0.90	0.81	3.2028	0.0799
Quest Diagnostics	0.80	0.69	2.9288	0.0731
Lauder (Estee)	0.95	0.91	2.8562	0.0713
Exponent, Inc.	0.90	0.81	2.9605	0.0739
Fastenal Co.	0.95	0.88	3.2005	0.0799
FirstCash, Inc.	0.90	0.79	3.2437	0.0809
Franklin Electric	0.95	0.89	3.2374	0.0808
GATX Corp.	1.00	0.92	3.1223	0.0779
Int'l Flavors & Frag	0.95	0.85	3.3168	0.0828
Ingredion Inc.	0.90	0.84	2.8771	0.0718
Iron Mountain	0.90	0.78	3.1699	0.0791
Hunt (J.B.)	0.95	0.87	2.8702	0.0716
J&J Snack Foods	0.95	0.86	2.9559	0.0738
Henry (Jack) & Assoc	0.85	0.71	2.8328	0.0707
ManTech Int'l 'A'	0.85	0.77	3.1011	0.0774
Monster Beverage	0.85	0.76	3.0195	0.0753
Altria Group	0.95	0.86	2.9525	0.0737
MSA Safety	1.00	0.94	3.0342	0.0757
MSCI Inc.	0.95	0.87	2.9742	0.0742
Vail Resorts	0.95	0.88	3.2995	0.0823
Northrop Grumman	0.85	0.72	2.8865	0.0720
Old Dominion Freight	0.95	0.86	2.9913	0.0746
Packaging Corp.	1.00	0.92	2.8690	0.0716
PerkinElmer Inc.	0.90	0.82	3.0422	0.0759
Philip Morris Int'l	0.95	0.91	3.2461	0.0810
Pool Corp.	0.85	0.74	3.2969	0.0823
Post Holdings	0.95	0.87	2.9481	0.0736
RLI Corp.	0.80	0.67	3.0423	0.0759
Rollins, Inc.	0.85	0.73	2.9580	0.0738
Selective Ins. Group	0.90	0.80	2.9918	0.0746
Sirius XM Holdings	0.95	0.88	2.8551	0.0712
Synopsys, Inc.	0.95	0.91	2.8936	0.0722
Tetra Tech	0.95	0.88	3.2523	0.0811
West Pharmac. Svcs.	0.80	0.69	3.2862	0.0820
Average	0.91	0.83	3.0602	0.0764
Proxy Group of Seven Natural Gas				
Distribution Companies	0.90	0.80	3.0833	0.0769

Source of Information:

Valueline Proprietary Database, June 2021

# Northern States Power Company Summary of Cost of Equity Models Applied to Proxy Group of Forty-One Non-Price Regulated Companies Comparable in Total Risk to the Proxy Group of Seven Natural Gas Distribution Companies

Principal Methods	Proxy Group Forty-One No Price Regulate Companies	n- ed
Discounted Cash Flow Model (DCF) (1)	13.39	%
Risk Premium Model (RPM) (2)	12.85	
Capital Asset Pricing Model (CAPM) (3)	12.06	_
Mean	12.77	_%
Median	12.85	_%
Average of Mean and Median	12.81	%

#### Notes:

- (1) From pages 2 and 3 of this Schedule.
- (2) From page 4 of this Schedule.
- (3) From page 7 of this Schedule.

## Northern States Power Company DCF Results for the Proxy Group of Non-Price-Regulated Companies Comparable in Total Risk to the <u>Proxy Group of Seven Natural Gas Distribution Companies</u>

[1] [2] [3] [5] [6] [7] [8]

Proxy Group of Forty-One Non-Price Regulated Companies	Average Dividend Yield	Value Line Projected Five Year Growth in EPS	Zack's Five Year Projected Growth Rate in EPS	Yahoo! Finance Projected Five Year Growth in EPS	Average Projected Five Year Growth Rate in EPS	Adjusted Dividend Yield	Indicated Common Equity Cost Rate (1)
Apple Inc.	0.62 %	14.50 %	12.70 %	19.61 %	15.60 %	0.67 %	16.27 %
Assurant Inc.	1.66	11.50	17.90	17.90	15.77	1.79	17.56
ANSYS, Inc.	-	8.00	12.30	12.14	10.81	-	NA
Booz Allen Hamilton	1.73	8.50	8.30	8.89	8.56	1.80	10.36
Bristol-Myers Squibb	2.91	12.50	7.00	7.37	8.96	3.04	12.00
Brady Corp.	1.61	7.50	7.00	7.00	7.17	1.67	8.84
CACI Int'l	-	13.50	5.40	1.44	6.78	-	NA
Casey's Gen'l Stores	0.69	10.50	NA	7.50	9.00	0.72	9.72
Quest Diagnostics	1.78	7.00	26.50	(8.60)	16.75	1.93	18.68
Lauder (Estee)	0.66	11.00	11.30	18.71	13.67	0.71	14.38
Exponent, Inc.	0.80	12.00	NA	15.00	13.50	0.85	14.35
Fastenal Co.	2.08	9.00	9.00	6.33	8.11	2.16	10.27
FirstCash, Inc.	1.49	9.50	NA	23.00	16.25	1.61	17.86
Franklin Electric	0.86	10.00	NA	13.40	11.70	0.91	12.61
GATX Corp.	2.21	6.00	NA	12.00	9.00	2.31	11.31
Int'l Flavors & Frag	2.12	7.50	10.50	8.10	8.70	2.21	10.91
Ingredion Inc.	2.87	7.50	NA	1.90	4.70	2.94	7.64
Iron Mountain	5.55	8.00	3.80	6.41	6.07	5.72	11.79
Hunt (J.B.)	0.72	8.00	15.00	20.50	14.50	0.77	15.27
J&J Snack Foods	1.50	10.00	NA	6.00	8.00	1.56	9.56
Henry (Jack) & Assoc	1.08	9.50	11.00	9.64	10.05	1.13	11.18
ManTech Int'l 'A'	1.78	9.00	5.10	5.38	6.49	1.84	8.33
Monster Beverage	-	11.50	14.70	14.85	13.68	-	NA
Altria Group	7.52	6.00	4.00	4.67	4.89	7.70	12.59
MSA Safety	1.08	6.50	NA	18.00	12.25	1.15	13.40
MSCI Inc.	0.73	16.00	NA	17.79	16.90	0.79	17.69
Vail Resorts	-	7.50	NA	56.46	31.98	-	NA
Northrop Grumman	1.72	7.00	9.00	6.66	7.55	1.78	9.33
Old Dominion Freight	0.30	9.50	22.70	22.70	18.30	0.33	18.63
Packaging Corp.	2.86	5.00	5.00	16.86	8.95	2.99	11.94
PerkinElmer Inc.	0.17	11.00	37.90	37.90	28.93	0.19	29.12
Philip Morris Int'l	4.82	7.00	8.80	12.63	9.48	5.05	14.53
Pool Corp.	0.69	15.00	NA	17.00	16.00	0.75	16.75
Post Holdings	-	9.50	NA	28.20	18.85	-	NA
RLI Corp.	0.94	12.00	NA	9.80	10.90	0.99	11.89
Rollins, Inc.	0.88	11.50	NA	8.20	9.85	0.92	10.77
Selective Ins. Group	1.25	9.50	12.40	10.00	10.63	1.32	11.95
Sirius XM Holdings	0.91	31.50	12.20	10.05	17.92	0.99	18.91
Synopsys, Inc.	-	13.00	16.00	16.00	15.00	-	NA
Tetra Tech	0.62	13.50	15.00	15.00	14.50	0.66	15.16
West Pharmac. Svcs.	0.17	17.00	28.40	25.80	23.73	0.19	23.92
						Mean	13.87 %
						Median	12.59 %
					Average of Mear	n and Median	13.23 %

NA= Not Available NMF= Not Meaningful Figure

(1) The application of the DCF model to the domestic, non-price regulated comparable risk companies is identical to the application of the DCF to the Utility Proxy Group. The dividend yield is derived by using the 60 day average price and the spot indicated dividend as of August 31, 2021. The dividend yield is then adjusted by 1/2 the average projected growth rate in EPS, which is calculated by averaging the 5 year projected growth in EPS provided by Value Line, www.zacks.com, and www.yahoo.com (excluding any negative growth rates) and then adding that growth rate to the adjusted dividend yield.

Source of Information:

Value Line Investment Survey www.zacks.com Downloaded on 08/31/2021 www.yahoo.com Downloaded on 08/31/2021

### Northern States Power Company Indicated Common Equity Cost Rate Using the Two Growth Discounted Cash Flow Model for the Proxy Group of Forty-One Non-Price Regulated Companies

	[1]	[2]	[3]	[4]	[5]	[7]	[8]	[9]	[10]
Proxy Group of Forty-One Non-Price Regulated Companies	Stock Price	Annualized Dividend	Dividend Yield (1)	Value Line Projected Five Year Growth in EPS	Zack's Five Year Projected Growth Rate in EPS	Yahoo! Finance Projected Five Year Growth in EPS	Average Projected Five Year Growth in EPS (2)	Adjusted Dividend Yield (3)	Indicated Common Equity Cost Rate (4)
Apple Inc.	\$ 151.83	\$ 0.88	0.58 %	14.50 %	12.70 %	19.61 %	15.60 %	0.63 %	16.23 %
Assurant Inc.	170.11	2.64	1.55	11.50	17.90	17.90	15.77	1.67	17.44
ANSYS, Inc.	365.36	2.01	-	8.00	12.30	12.14	10.81	0.00	NA
Booz Allen Hamilton	81.91	1.48	1.81	8.50	8.30	8.89	8.56	1.89	10.45
Bristol-Myers Squibb	66.86	1.96	2.93	12.50	7.00	7.37	8.96	3.06	12.02
Brady Corp.	53.33	0.88	1.65	7.50	7.00	7.00	7.17	1.71	8.88
CACI Int'l	257.54	0.00	1.03	13.50	5.40	1.44	6.78	0.00	NA
Casey's Gen'l Stores	204.56	1.36	0.66	10.50	NA	7.50	9.00	0.69	9.69
Quest Diagnostics	152.83	2.48	1.62	7.00	26.50	(8.60)	16.75	1.76	18.51
Lauder (Estee)	340.49	2.12	0.62	11.00	11.30	18.71	13.67	0.66	14.33
Exponent, Inc.	116.90	0.80	0.68	12.00	NA	15.00	13.50	0.73	14.23
Fastenal Co.	55.85	1.12	2.01	9.00	9.00	6.33	8.11	2.09	10.20
FirstCash, Inc.	85.69	1.20	1.40	9.50	NA	23.00	16.25	1.51	17.76
Franklin Electric	84.98	0.70	0.82	10.00	NA	13.40	11.70	0.87	12.57
GATX Corp.	91.68	2.00	2.18	6.00	NA	12.00	9.00	2.28	11.28
Int'l Flavors & Frag	151.50	3.16	2.09	7.50	10.50	8.10	8.70	2.18	10.88
Ingredion Inc.	87.86	2.56	2.91	7.50	NA	1.90	4.70	2.98	14.48 (5)
Iron Mountain	47.75	2.47	5.18	8.00	3.80	6.41	6.07	5.34	16.63 (5)
Hunt (J.B.)	177.40	1.20	0.68	8.00	15.00	20.50	14.50	0.73	15.23
J&J Snack Foods	163.76	2.53	1.55	10.00	NA	6.00	8.00	1.61	9.61
Henry (Jack) & Assoc	176.38	1.84	1.04	9.50	11.00	9.64	10.05	1.09	11.14
ManTech Int'l 'A'	79.17	1.52	1.92	9.00	5.10	5.38	6.49	1.98	13.80 (5)
Monster Beverage	97.57	-	_	11.50	14.70	14.85	13.68	0.00	NA
Altria Group	50.23	3.60	7.17	6.00	4.00	4.67	4.89	7.35	18.09 (5)
MSA Safety	162.84	1.76	1.08	6.50	NA	18.00	12.25	1.15	13.40
MSCI Inc.	634.58	4.16	0.66	16.00	NA	17.79	16.90	0.72	17.62
Vail Resorts	304.85	_	-	7.50	NA	56.46	31.98	0.00	NA
Northrop Grumman	367.70	6.28	1.71	7.00	9.00	6.66	7.55	1.77	9.32
Old Dominion Freight	288.72	0.80	0.28	9.50	22.70	22.70	18.30	0.31	18.61
Packaging Corp.	151.70	4.00	2.64	5.00	5.00	16.86	8.95	2.76	11.71
PerkinElmer Inc.	184.80	0.28	0.15	11.00	37.90	37.90	28.93	0.17	12.47 (5)
Philip Morris Int'l	103.00	4.80	4.66	7.00	8.80	12.63	9.48	4.88	14.36
Pool Corp.	494.30	3.20	0.65	15.00	NA	17.00	16.00	0.70	16.70
Post Holdings	111.91	-	-	9.50	NA	28.20	18.85	0.00	NA
RLI Corp.	109.23	1.00	0.92	12.00	NA	9.80	10.90	0.97	11.87
Rollins, Inc.	38.92	0.32	0.82	11.50	NA	8.20	9.85	0.86	10.71
Selective Ins. Group	83.57	1.00	1.20	9.50	12.40	10.00	10.63	1.26	11.89
Sirius XM Holdings	6.27	0.06	0.93	31.50	12.20	10.05	17.92	1.01	18.93
Synopsys, Inc.	332.24	-	-	13.00	16.00	16.00	15.00	0.00	NA
Tetra Tech	143.84	0.80	0.56	13.50	15.00	15.00	14.50	0.60	15.10
West Pharmac. Svcs.	451.62	0.68	0.15	17.00	28.40	25.80	23.73	0.17	12.40 (5)
						Average	12.69	Average	13.67 %
				1 0	tandard Deviation B	_	6.82	Average	13.07 70
					tandard Deviation A		18.56	Median	13.40 %
							Augrage of	Mean and Median	12 54 0/
							Average of	rican anu Median	13.54 %

NA= Not Available NMF= Not Meaningful Figure

#### Notes:

- (1) Indicated dividend at 08/31/2021 divided by the average closing price of the last 60 trading days ending 08/31/2021 for each company.
- (2) Average of columns 4 through 7 excluding negative growth rates.
- (3) This reflects a growth rate component equal to one-half the conclusion of growth rate (from column 8) x column 3 to reflect the periodic payment of dividends (Gordon Model) as opposed to the continuous payment. Thus, for Apple Inc., 0.58% x (1+(1/2 x 15.60%)) = 0.63%.
- (4) Column 8 + column 9.
- (5) The Two Growth Method was applied to Companies with short-term EPS growth rates greater than one standard deviation from the overall Utility Proxy Group mean growth rate. The mean of all Utility Proxy Group Companies with growth rates are within one standard deviation of the overall mean growth rate was applied as the long-term growth rate for these Companies.

Source of Information:

Value Line Investment Survey www.zacks.com Downloaded on 08/31/2021 www.yahoo.com Downloaded on 08/31/2021

# Northern States Power Company Indicated Common Equity Cost Rate Through Use of a Risk Premium Model Using an Adjusted Total Market Approach

Line No.			Proxy Group of Forty- One Non-Price Regulated Companies
1.		Prospective Yield on Baa2 Rated Corporate Bonds (1)	4.30 %
2.		Equity Risk Premium (2)	8.55
3.		Risk Premium Derived Common Equity Cost Rate	
Notes:	(1)	Average forecast of Baa2 corporate bonds based upon nearly 50 economists reported in Blue Chip Financia September 1, 2021 and June 1, 2021 (see pages 10 a Exhibit_(DWD-1), Schedule 6. The estimates are determined to the second	l Forecasts dated nd 11 of
		Third Quarter 2021 Fourth Quarter 2022 First Quarter 2022 Second Quarter 2022 Third Quarter 2022 Fourth Quarter 2022 2023-2027	3.70 3.90 4.00 4.10 4.20

(2) From page 6 of this Schedule.

# Northern States Power Company Comparison of Long-Term Issuer Ratings for the Proxy Group of Forty-One Non-Price Regulated Companies of Comparable risk to the Proxy Group of Seven Natural Gas Distribution Companies

Moody's Long-Term Issuer Rating August 2021 Standard & Poor's Long-Term Issuer Rating August 2021

Proxy Group of Forty-One Non- Price Regulated Companies	Long-Term Issuer Rating	Numerical Weighting (1)	Long-Term Issuer Rating	Numerical Weighting (1)
Apple Inc.	Aa1	2.0	AA+	2.0
Assurant Inc.	Baa3	10.0	BBB	9.0
ANSYS, Inc.	NA	10.0	NA	9.0
Booz Allen Hamilton	NA NA		NA NA	
Bristol-Myers Squibb	A2	6.0	A+	5.0
Brady Corp.	NA	0.0 	NA	5.0 
CACI Int'l	NA NA		BB+	11.0
Casey's Gen'l Stores	NA NA		NA	
Quest Diagnostics	Baa2	9.0	BBB+	8.0
Lauder (Estee)	A1	5.0	A+	5.0
Exponent, Inc.	NA	3.0 	NA	3.0 
Fastenal Co.	NA NA		NA NA	
FirstCash, Inc.	Ba1	11.0	BB	12.0
Franklin Electric	NA		NA	
GATX Corp.	Baa2	9.0	BBB	9.0
Int'l Flavors & Frag	Baa3	10.0	BBB	9.0
Ingredion Inc.	Baa1	8.0	BBB	9.0
Iron Mountain	Ba3	13.0	BB-	13.0
Hunt (J.B.)	Baa1	8.0	BBB+	8.0
J&J Snack Foods	NA	0.0 	NA	0.0 
Henry (Jack) & Assoc	NA NA		NA NA	
ManTech Int'l 'A'	WR		BB+	11.0
Monster Beverage	NA		NA	
Altria Group	A3	7.0	BBB	9.0
MSA Safety	NA	7.0	NA	9.0
MSCI Inc.	Ba1	11.0	BB+	11.0
Vail Resorts	B2	15.0	BB	12.0
Northrop Grumman	Baa1	8.0	BBB+	8.0
Old Dominion Freight	NA	6.U 	NA	6.U 
=	Baa2	9.0	BBB	9.0
Packaging Corp. PerkinElmer Inc.	Baa3	10.0	BBB	9.0
Philip Morris Int'l	A2	6.0	А	6.0
Pool Corp.	NA	0.0 	NA	0.0 
Post Holdings	B2	15.0	B+	14.0
RLI Corp.	Baa2	9.0	BBB	9.0
Rollins, Inc.	NA	9.0 	NA	9.0 
Selective Ins. Group	Baa2	9.0	BBB	9.0
Sirius XM Holdings	NA	9.0	ВВ	12.0
Synopsys, Inc.	NA NA		NA	12.0
Tetra Tech	NA NA		NA NA	
West Pharmac. Svcs.	NA NA		NA NA	
vv est i nai mat. svcs.	11/11		INA	
Average	Baa2	9.0	BBB	9.1

Notes:

(1) From page 6 of Exhibit No.\_(DWD-1), Schedule 6.

Source of Information: Bloomberg Professional Services

# Northern States Power Company Derivation of Equity Risk Premium Based on the Total Market Approach Using the Beta for

#### Proxy Group of Forty-One Non-Price Regulated Companies of Comparable risk to the <u>Proxy Group of Seven Natural Gas Distribution Companies</u>

		Proxy Group of Forty-One Non- Price Regulated
Line No.	Equity Risk Premium Measure	Companies
1.	Ibbotson Equity Risk Premium (1)	5.92 %
2.	Regression on Ibbotson Risk Premium Data (2)	8.87
3.	Ibbotson Equity Risk Premium based on PRPM (3)	7.88
4.	Equity Risk Premium Based on <u>Value Line</u> Summary and Index (4)	5.54
5	Equity Risk Premium Based on <u>Value Line</u> S&P 500 Companies (5)	11.64
6.	Equity Risk Premium Based on Bloomberg S&P 500 Companies (6)	14.76
7.	Conclusion of Equity Risk Premium	9.10 %
8.	Adjusted Beta (7)	0.94
9.	Forecasted Equity Risk Premium	8.55 %

#### Notes:

- (1) From note 1, page 9 of Exhibit\_(DWD-1), Schedule 6.
- (2) From note 2, page 9 of Exhibit\_(DWD-1), Schedule 6.
- (3) From note 3, page 9 of Exhibit\_(DWD-1), Schedule 6.
- (4) From note 4, page 9 of Exhibit\_(DWD-1), Schedule 6.
- (5) From note 5, page 9 of Exhibit\_(DWD-1), Schedule 6.
- (6) From note 6, page 9 of Exhibit\_(DWD-1), Schedule 6.
- (7) Average of mean and median beta from page 7 of this Schedule.

#### Sources of Information:

Stocks, Bonds, Bills, and Inflation - 2021 SBBI Yearbook, John Wiley & Sons, Inc. Value Line Summary and Index Blue Chip Financial Forecasts, September 1, 2021 and June 1, 2021 Bloomberg Professional Services

#### Northern States Power Company

Traditional CAPM and ECAPM Results for the Proxy Group of Non-Price-Regulated Companies Comparable in Total Risk to the Proxy Group of Seven Natural Gas Distribution Companies

[1] [2] [6] [7] [8]

Proxy Group of Forty-One Non-Price Regulated Companies	Value Line Adjusted Beta	Bloomberg Beta	Average Beta	Market Risk Premium (1)	Risk-Free Rate (2)	Traditional CAPM Cost Rate	ECAPM Cost Rate	Indicated Common Equity Cost Rate (4)
Apple Inc.	0.90	1.00	0.95	9.93 %	2.70 %	12.13 %	12.26 %	12.19 %
Assurant Inc.	0.90	1.01	0.95	9.93	2.70	12.13	12.26	12.19
ANSYS, Inc.	0.85	0.96	0.91	9.93	2.70	11.73	11.96	11.85
Booz Allen Hamilton	0.90	0.91	0.91	9.93	2.70	11.73	11.96	11.85
Bristol-Myers Squibb	0.85	0.79	0.82	9.93	2.70	10.84	11.29	11.06
Brady Corp.	1.00	1.07	1.04	9.93	2.70	13.03	12.93	12.98
CACI Int'l	0.95	1.00	0.98	9.93	2.70	12.43	12.48	12.45
Casey's Gen'l Stores	0.90	0.93	0.92	9.93	2.70	11.83	12.03	11.93
Quest Diagnostics	0.80	0.97	0.88	9.93	2.70	11.44	11.74	11.59
Lauder (Estee)	0.95	1.01	0.98	9.93	2.70	12.43	12.48	12.45
Exponent, Inc.	0.90	0.96	0.93	9.93	2.70	11.93	12.11	12.02
Fastenal Co.	0.95	0.94	0.94	9.93	2.70	12.03	12.18	12.11
FirstCash, Inc.	0.90	0.94	0.92	9.93	2.70	11.83	12.03	11.93
Franklin Electric	0.95	0.98	0.97	9.93	2.70	12.33	12.41	12.37
GATX Corp.	0.95	1.00	0.98	9.93	2.70	12.43	12.48	12.45
Int'l Flavors & Frag	0.90	1.06	0.98	9.93	2.70	12.43	12.48	12.45
Ingredion Inc.	0.90	0.93	0.91	9.93	2.70	11.73	11.96	11.85
Iron Mountain	0.90	1.05	0.97	9.93	2.70	12.33	12.41	12.37
Hunt (J.B.)	0.95	0.94	0.94	9.93	2.70	12.03	12.18	12.11
[&] Snack Foods	0.95	0.81	0.88	9.93	2.70	11.44	11.74	11.59
Henry (Jack) & Assoc	0.85	0.88	0.87	9.93	2.70	11.34	11.66	11.50
ManTech Int'l 'A'	0.85	1.13	0.99	9.93	2.70	12.53	12.55	12.54
Monster Beverage	0.85	0.97	0.91	9.93	2.70	11.73	11.96	11.85
Altria Group	0.95	0.91	0.93	9.93	2.70	11.93	12.11	12.02
MSA Safety	1.00	1.00	1.00	9.93	2.70	12.63	12.63	12.63
MSCI Inc.	0.95	0.93	0.94	9.93	2.70	12.03	12.18	12.11
Vail Resorts	0.95	1.14	1.05	9.93	2.70	13.12	13.00	13.06
Northrop Grumman	0.85	0.79	0.82	9.93	2.70	10.84	11.29	11.06
Old Dominion Freight	0.90	0.98	0.94	9.93	2.70	12.03	12.18	12.11
Packaging Corp.	1.00	0.79	0.90	9.93	2.70	11.64	11.88	11.76
PerkinElmer Inc.	0.90	0.80	0.85	9.93	2.70	11.14	11.51	11.33
Philip Morris Int'l	0.95	0.94	0.94	9.93	2.70	12.03	12.18	12.11
Pool Corp.	0.85	0.95	0.90	9.93	2.70	11.64	11.88	11.76
Post Holdings	0.95	0.90	0.92	9.93	2.70	11.83	12.03	11.93
RLI Corp.	0.80	0.91	0.85	9.93	2.70	11.14	11.51	11.33
Rollins, Inc.	0.85	0.69	0.77	9.93	2.70	10.34	10.92	10.63
Selective Ins. Group	0.90	0.99	0.94	9.93	2.70	12.03	12.18	12.11
Sirius XM Holdings	0.95	1.12	1.04	9.93	2.70	13.03	12.93	12.98
Synopsys, Inc.	0.95	1.02	0.98	9.93	2.70	12.43	12.48	12.45
Tetra Tech	0.95	1.06	1.01	9.93	2.70	12.73	12.70	12.72
West Pharmac. Svcs.	0.80	0.74	0.77	9.93	2.70	10.34	10.92	10.63
		Mean	0.93			11.92 %	12.10 %	12.01 %
		Median	0.94			12.03 %	12.18 %	12.11 %
	Average of M	lean and Median	0.94			11.98 %	12.14 %	12.06 %

#### Notes:

- (1) From Exhibit\_(DWD-1), Schedule 7, page 2, note 1.(2) From Exhibit\_(DWD-1), Schedule 7, page 2, note 2.
- (3) Average of CAPM and ECAPM cost rates.

# Ibbotson Associates' Size Premia for the Decile Portfolios of the NYSE/AMEX/NASDAQ Derivation of Investment Risk Adjustment Based upon Northern States Power Company

	[1]		[2]	[3]	[4]
	Market Capitalization on August 31, 2021 (1)	ion on August 31, (1)	Applicable Decile of the NYSE/AMEX/ NASDAQ (2)	Applicable Size Premium (3)	Spread from Applicable Size Premium (4)
	( millions )	(times larger)			
Northern States Power Company	\$ 822.711		8	1.46%	
Proxy Group of Seven Natural Gas Distribution Companies	\$ 4,458.458	5.4 x	4	0.75%	0.71%
		[A]	[B]	[0]	[a]
					Size Premium
			Market Capitalization of	Market Capitalization of	(Return in Excess of
		Decile	Smallest Company	Largest Company	CAPM)*
			( millions )	(millions)	
	Largest	1	\$ 29,025.803	\$ 1,966,078.882	-0.22%
		2	13,178.743	28,808.073	0.49%
		3	6,743.361	13,177.828	0.71%
		4	3,861.858	6,710.676	0.75%
		22	2,445.693	3,836.536	1.09%
		9	1,591.865	2,444.745	1.37%
		7	911.586	1,591.765	1.54%
		8	451.955	911.103	1.46%
		6	190.019	451.800	2.29%
	Smallest	10	2.194	189.831	5.01%
		*FI	*From 2021 Duff & Phelps Cost of Capital Navigator	st of Capital Navigator	

7

Line No.

ij.

## Notes:

- (1) From page 2 of this Schedule. (2) Gleaned from Columns [B] and [C] on the bottom of this page. The appropriate decile (Column [A]) corresponds to the market capitalization of the proxy group, which is found in Column [1].
- (3) Corresponding risk premium to the decile is provided in Column [D] on the bottom of this page. (4) Line No. 1 Column [3] Line No. 2 Column [3]. For example, the 0.71% in Column [4], Line No. 2 is derived as follows 0.71% = 1.46% - 0.75%.

# Market Capitalization of Northern States Power Company and the Proxy Group of Seven Natural Gas Distribution Companies Northern States Power Company

NA= Not Available

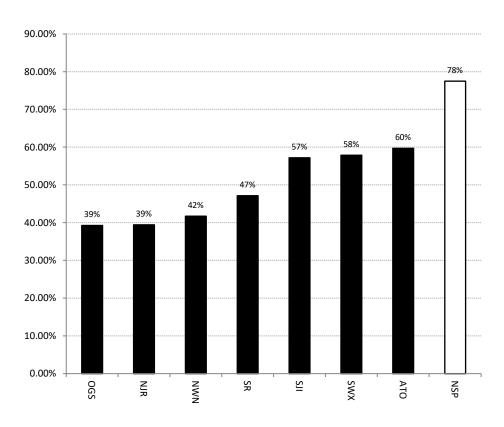
Notes: (1) Column 3 / Column 1.

(2) Column 1 \* Column 2.
(3) Column 1 \* Column 4.
(4) Requested rate base multiplied by the requested common equity ratio.
(5) The market-to-book ratio of Northern States Power Company on August 31, 2021 is assumed to be equal to the market-to-book ratio of Proxy Group of Seven Natural Gas Distribution Companies on August 31, 2021 as appropriate.

(6) Column [3] multiplied by Column [5].

Source of Information: 2020 Annual Forms 10K **Bloomberg Professional** yahoo.finance.com

## Northern States Power Company Comparison of Projected Capital Expenditures Relative to Net Plant



Sources of Information:

Value Line Investment Survey
Company provided data

Northern States Power Company Derivation of the Flotation Cost Adjustment to the Cost of Common Equity

						Equity Issuances	ances							
		[Column 1]	[Column 2]	0)	[Column 3]	[Column 4]	[Column 5]	[Column 6]	[Column 7]		[Column 8]	[Column 9]	nn 9]	[Column 10]
Date	Issuing Company	Shares Issued (1)	Market Price per Share (1)	Avera Price	Average Offering Price per Share (1)	Underwriting Discount (1)	Total Offering Expense per Share (1)	Net Proceeds per Share (2)	Total Flotation Costs (3)	Costs	Gross Equity Issue before Costs (4)	Net Proceeds (5)	i	Flotation Cost Percentage (6)
11/16/1949	Northern States Power	1.584.238	\$ 10.75	€	10.25	\$ 0.12	\$ 0.137	6866	\$ 1.205.605	505	17.030.559	\$.	15.824.953	%6207
6/4/1952	Northern States Power	1,108,966		↔	10.50		\$ 0.162		· <del>s</del>	288,331	\$ 11,644,143		11,355,812	2.476%
4/14/1954	Northern States Power	1,219,856		↔	14.00		\$ 0.124		\$ 1,	,274	\$ 18,602,804		16,853,530	9.403%
2/29/1956	Northern States Power	670,920	\$ 17.83	<del>69</del> 6	16.75	\$ 0.05	\$ 0.221	\$ 16.479	٠ ده ده	903,058	\$ 11,959,149 \$ 32,352,771	\$ 11,	11,056,091	7.551%
7/28/1965	Northern States Power	772.008		9 69	33.00	\$ 0.09	\$ 0.225	\$ 32.683	9 64	745	\$ 27.213.282		25.231.537	7.282%
1/22/1969	Northern States Power	1,080,811		↔	27.00				÷ +	350			28,851,169	7.952%
10/21/1970	Northern States Power	1,729,298		₩.	21.50				₩.	,402			36,619,614	8.428%
7/26/1972	Northern States Power	1,902,228	25	<del>60</del> +	23.50				<del>60</del> +	,499			44,141,201	7.180%
10/10/1973	Northern States Power	2,092,451	\$ 25.83	× •	24.50	\$ 0.13	\$ 0.153	\$ 24.219	\$ 3,360,476	,476 200	\$ 54,037,547	\$ 50,	50,677,071	6.219%
8/14/1975	Northern States Power	1.750.000	23	9 69	23.00				e 69	750			38,820,250	3.552%
6/3/1976	Northern States Power	2,000,000		₩.	24.00				· <del>50</del>	000			46,432,000	3.267%
5/31/1993	Northern States Power	3,041,955	44	\$	43.63				\$	,337			128,908,927	3.961%
9/23/1997	Northern States Power	4,500,000	49	↔	49.56				\$	000,	7	7	216,900,000	3.480%
9/29/1997	Northern States Power	400,000	20	<del>69</del> 6	49.56				<del>60</del> 6	920,000		•	19,280,000	4.554%
7/52/2005	Xcel Energy, Inc.	17 250 000	\$ 22.95	<b>.</b> •	20.20	\$ 0.73	\$ 0.015	\$ 21.755	\$ 23,900,000	000,	\$ 459,000,000	\$ 435,	435,100,000	5.207%
9/9/2008	Acel Energy, Inc.	21,850,000		e e	2150				e e	200,	482 885 000		340,010,040 440,477,073	5.673%
6/3/2010 March 2013	Xeel Energy, Inc.	7.757.449	\$ 29.06	9 69	29.06	\$ 0.29	\$ 0.052	\$ 28.714	9 69	558	\$ 225,407,642		222.750.085	1.179%
June 2014	Xcel Energy, Inc.	5,693,946		÷9	30.66				÷ 49	210	\$ 174,592,340		172,677,130	1.097%
September 2018	Xcel Energy, Inc.	4,733,435		₩.	47.89		\$ 0.073		₩.	,040	\$ 226,661,287		224,390,247	1.002%
8/29/2019	Xcel Energy, Inc.	9,359,103	\$ 48.42	<del>-</del>	48.42	\$ 0.16	\$ 0.041	\$ 48.215	\$ 1,886,029	,029	\$ 453,132,797	\$ 451,	451,246,767	0.416%
11/30/2020	Acei bileigy, ilic.	11,043,000	00.00	9	90.00		70:0 e		<del>0</del>	/c/	\$ /20,941,10/		7,430	1.133%
	Total Public Issuances								\$ 127,342,454	"	\$ 3,892,020,508	\$ 3,764,	3,764,678,054	3.272%
			Flotation	ı Cost Ad	Flotation Cost Adjustment									
	[Column 11]	[Column 12]	[Րոխար 13]	[2]	[Column 14]	[Column 15]	[Column 16]							
		Average		Ave	Column 14] Average DCF	[commit ra]	[commun to]							
	Average Dividend Yield	Projected EPS Growth Rate	Adjusted Dividend	Co Unad	Cost Rate Unadjusted for	DCF Cost Rate Adjusted for	Flotation Cost Adjustment							
Proxy Group of Seven	(2)	(3)	Yield (8)	Flot	Flotation (9)	Flotation (10)	(11)							
Natural Gas														
Companies	3.49 %	3.60 %	3.55 %	o o	7.15 %	7.27	% 0.12	%						
Notes:	(1) Company provided (2) Col. 3 - Col. 4 - Col. 5 (3) (Col. 2 - Col. 6) x Col. 1 (4) Col. 1 x Col. 6 (5) Col. 1 x Col. 6 (5) Col. 1 x Col. 6 (6) Col. 7 / Col. 8 (7) Exhibit_(DWD-1), Schedule 5, page 1 (8) Col. 11 x (1 + 0.5 x Col. 12) (9) Col. 12 + Col. 13 (10) (Col. 13 / (1 - Col. 10)) + Col. 12 (11) Col. 15 - Col. 14	5, page 1 12												

Northern States Power Company
Summary of Adjustment Clauses & Alternative Regulation/Incentive Plans
Proxy Group of Seven Natural Gas Distribution Companies

				A	Adjustment Clauses	Si		Alternativ	Alternative Regulation / Incentive Plans	ıtive Plans
										Forward Test
				Decoupling (F/P)	Capital	Energy Efficiency		Formula-Based	Earnings	Year Allowed in
Company	Parent	State	Gas Commodity	[1]	Investment [2]	[3]	Other [4]	Rates	Sharing/PBR	Jurisdiction [5]
Atmos Energy	ATO	Colorado	^		^	^	^			
Atmos Energy	ATO	Kansas	>	Ы	>		>			
Atmos Energy	ATO	Kentucky	`	Ъ	>	>	>		`	`
Atmos Energy	ATO	Louisiana	>	Ь	>			>		К
Atmos Energy	ATO	Mississippi	>	Ь	>	>		>		>
Atmos Energy	ATO	Tennessee	>	Ь	>			>	>	>
Atmos Energy	ATO	Texas	>	Ь	>	>	>	>		К
Atmos Energy	ATO	Virginia	>	Ъ	>		>			Ж
New Jersey Natural Gas	NJR	New Jersey	>	ш	>	>	>			×
Northwest Natural Gas	NWN	Oregon	>	Ъ		>	>		>	>
Northwest Natural Gas	NWN	Washington	>			>	>			Ж
Kansas Gas Service	OGS	Kansas	>	Ь	>		>			
Oklahoma Natural Gas	OGS	Oklahoma	>	Ь	>	>	>	>	>	Ж
Texas Gas Service	OGS	Texas	>	Ь	>	>	>			Ж
Elizabethtown Gas	SJI	New Jersey	`	Ъ	>	>	>			Ж
South Jersey Gas	SJI	New Jersey	>	ĽL,	>	>	>			К
Southwest Gas Corporation	SWX	Arizona	>	ĽL,	>	>	>			Ж
Southwest Gas Corporation	SWX	California	>	<u>[14</u>	>	>	>			>
Southwest Gas Corporation	SWX	Nevada	>	<u>[14</u>	>	>	>			К
Spire Alabama Inc.	SR	Alabama	>	Ь	>		>	>		К
Spire Gulf Inc.	SR	Alabama	>	Д	>		>	>		×
Spire Mississippi Inc.	SR	Mississippi	>	Ь	>		>	>		>
Spire Missouri East	SR	Missouri	>	Д	>		>			×
Spire Missouri West	SR	Missouri	^	Ь	<b>&gt;</b>		^			K

Notes:

Note: A mechanism may cover one or more cost categories, therefore, designations may not indicate separate mechanisms for each category.
[1] Full or partial decoupling (such as Fixed Variable rate design, weather normalization clauses, and recovery of lost revenues as a result of Energy Efficiency programs). All full or partial decoupling mechanisms include weather

normalization adiustments.
[2] Includes recovery of costs related to infrastructure replacement, system integrity/hardening, and other capital expenditures.
[3] Utility-sponsored conservation, energy efficiency, or other demand side management programs.
[4] Penisine sponsored debt costs, storm costs, transmission/transportation costs, environmental, regulatory fee, government & franchise fees and taxes, economic development, and low income programs. [4] Penisova and Measurable or similar language, partially forecasted test vears are included.
[5] K = Known and Measurable or similar language, partially forecasted test vears are included.
Sources: Company SEC Form 10-Ks; Operating company tariffis, Regulatory Research Associates.