

BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION

**IN THE MATTER OF SOUTHWESTERN)
PUBLIC SERVICE COMPANY'S)
APPLICATION FOR: (1) REVISION OF)
ITS RETAIL RATES UNDER ADVICE)
NOTICE NO. 292; (2) AUTHORIZATION) CASE NO. 20-00038-UT
AND APPROVAL TO ABANDON ITS)
PLANT X UNIT 3 GENERATING)
STATION; AND (3) OTHER)
ASSOCIATED RELIEF,)
)
SOUTHWESTERN PUBLIC SERVICE)
COMPANY,)
)
APPLICANT.)**

DIRECT TESTIMONY

of

DAVID A. LOW

on behalf of

SOUTHWESTERN PUBLIC SERVICE COMPANY

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GLOSSARY OF ACRONYMS AND DEFINED TERMS

<u>Acronym/Defined Term</u>	<u>Meaning</u>
Base Period	October 1, 2019 through September 30, 2020
Btu	British thermal unit
Commission	New Mexico Public Regulation Commission
EAF	Equivalent Availability Factor
FERC	Federal Energy Regulatory Commission
FOR	Forced Outage Rates
IM	Integrated Marketplace
kWh	kilowatt hour
M&D	Monitoring and Diagnostic
MW	megawatt
NERC	North American Electric Reliability Corporation
O&M	Operation and maintenance
OEM	Original Equipment Manufacturer
Operating Companies	Northern States Power Company - Minnesota, a Minnesota Corporation; Northern States Power Company – Wisconsin, a Wisconsin Corporation; Public Service Company of Colorado, a Colorado Corporation and SPS
RFP	Rate Filing Package
Sagamore	Sagamore Wind Project

<u>Acronym/Defined Term</u>	<u>Meaning</u>
SMWA	Service Maintenance and Warranty Agreement
SPP	Southwest Power Pool, Inc.
SPS	Southwestern Public Service Company, a New Mexico corporation
Test Year	Historical Test Year Period consisting of the Base Period and further incorporating all proper adjustments and capital additions
Vestas	Vestas-American Wind Technology, Inc.
Xcel Energy	Xcel Energy Inc.
XES	Xcel Energy Services Inc.

LIST OF ATTACHMENTS

<u>Attachment</u>	<u>Description</u>
DAL-1	Test Year Energy Supply O&M Expenses and O&M Services Provided by Energy Supply Group (<i>Non-native format</i>)
DAL-2	Tolk Station Annual Equivalent Availability Factors (<i>Filename: DAL-2.xlsx</i>)
DAL-3	Harrington Station Annual Equivalent Availability Factors (<i>Filename: DAL-3.xlsx</i>)
DAL-4	Gas Units (200-299 MW) Annual Equivalent Availability Factors (<i>Filename: DAL-4.xlsx</i>)
DAL-5	Tolk Station Annual Forced Outage Rates (<i>Filename: DAL-5.xlsx</i>)
DAL-6	Harrington Station Annual Forced Outage Rates (<i>Filename: DAL-6.xlsx</i>)
DAL-7	Gas Units (200-299 MW) Forced Outage Rates (<i>Filename: DAL-7.xlsx</i>)

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Direct Testimony
of
David A. Low

1 **I. WITNESS IDENTIFICATION AND QUALIFICATIONS**

2 **Q. Please state your name and business address.**

3 A. My name is David A. Low. My business address is 790 S. Buchanan Street,
4 Amarillo, Texas 79101.

5 **Q. On whose behalf are you testifying in this proceeding?**

6 A. I am filing testimony on behalf of Southwestern Public Service Company, a New
7 Mexico corporation (“SPS”). SPS is a wholly owned electric utility subsidiary of
8 Xcel Energy Inc. (“Xcel Energy”).

9 **Q. By whom are you employed and in what position?**

10 A. I am employed by SPS, as General Manager, SPS Generation.

11 **Q. Please briefly outline your responsibilities as General Manager, SPS**
12 **Generation.**

13 A. I am responsible for providing management for the SPS Generation business area
14 within the Energy Supply organization, which provides leadership, strategic
15 direction, and management of the power generation group within the SPS area of
16 Xcel Energy.

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1 **Q. Please describe your educational background.**

2 A. I received a Bachelor of Science in Mechanical Engineering Technology from
3 Texas Tech University in 1983. I also completed course work toward an MBA at
4 West Texas A&M University from 1998 to 2001.

5 **Q. Please describe your professional experience.**

6 A. I began my career with SPS in 1983 as a Plant Engineer at Tolk Station. I was
7 promoted to Supervisory Plant/Project Engineer at Tolk Station in 1987. In 1992,
8 I was promoted to Senior Project Engineer at Tolk Station. Then in 1995, I became
9 the Maintenance Manager for SPS's Harrington Station. In 2003, I was promoted
10 to Plant Director for Public Service Company of Colorado's Pawnee Station. In
11 2007, I was promoted to Plant Director of SPS's Tolk and Plant X Complex.
12 Finally, in 2011, I was promoted to my current position as General Manager, SPS
13 Generation.

14 **Q. Have you attended or taken any special courses or seminars relating to public
15 utilities?**

16 A. Yes. Over my career, I have taken various courses and seminars related specifically
17 to the public utility industry.

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1 **Q. Have you testified before any regulatory authorities?**

2 A. Yes. I have filed testimony and testified before the New Mexico Public Regulation
3 Commission (“Commission”) in several cases, including Case Nos. 19-00170-UT¹
4 and 17-00255-UT,² among others. I have also filed testimony and testified in cases
5 before the Public Utility Commission of Texas. My testimony in all of those cases
6 has addressed the topics of SPS’s generation and its power plant operation,
7 maintenance, and cost control practices.

¹ *In the Matter of Southwestern Public Service Company’s Application for: (1) Revision of Its Retail Rates Under Advice Notice No. 282; (2) Authorization and Approval to Shorten the Service Life of And Abandon Its Tolk Generating Station Units; and (3) Other Related Relief*, Case No. 19-00170-UT, Direct Testimony of David A. Low (Jul. 1, 2019).

² *In the Matter of Southwestern Public Service Company’s Application for Revision of Its Retail Rates Under Advice Notice No. 272*, Case No. 17-00255-UT, Direct Testimony of David A. Low (Oct. 27, 2017).

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1 **II. ASSIGNMENT AND SUMMARY OF TESTIMONY AND**
2 **RECOMMENDATIONS**

3 **Q. What is your assignment in this proceeding?**

4 A. My testimony supports the Test Year³ Operation and Maintenance (“O&M”)
5 expenses for the Energy Supply business area and demonstrates how those expenses
6 are reasonable and necessary to support the electric service SPS provides to its New
7 Mexico retail customers. I also discuss SPS’s generation by operating plant and
8 unit, and I describe SPS’s power plant operation, maintenance, and cost control
9 practices during the Test Year. In addition, I sponsor Schedule P-7 in SPS’s Rate
10 Filing Package (“RFP”).

11 **Q. Please summarize the recommendations and conclusions in your testimony.**

12 A. I recommend that the Commission approve SPS’s requested Energy Supply
13 business area O&M expenses. SPS’s Test Year Energy Supply business area O&M
14 expenses are reasonable and necessary to support the electric service SPS provides
15 to its New Mexico retail customers, and those expenses are representative of SPS’s
16 future costs. SPS operates its units in a prudent and efficient manner that ensures
17 the safe and reliable operations of its units, with continued environmental

³ The Test Year consists of the Base Period, which is the period from October 1, 2019 through September 30, 2020, and further incorporating all proper adjustments and capital additions.

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1 compliance. SPS's practices also include efforts to minimize related O&M
2 expenses.

3 **Q. How were New Mexico retail jurisdictional amounts in your testimony and**
4 **attachments calculated?**

5 A. Throughout my testimony, I quantify the expense and asset amounts on a New
6 Mexico retail basis based upon the jurisdictional allocation percentages that SPS
7 witness Stephanie N. Niemi uses to develop the New Mexico retail revenue
8 requirement in her Attachment SNN-6. Ms. Niemi is responsible for calculating
9 jurisdictional allocation percentages that apply to the various cost components in
10 the cost of service. My staff and I conferred with Ms. Niemi and her staff to
11 determine these New Mexico retail jurisdictional amounts presented in my
12 testimony and attachments. If the percentages used to allocate amounts to the New
13 Mexico retail jurisdiction change, those new allocation percentages will need to be
14 applied to the total SPS numbers to derive updated New Mexico retail amounts.

15 **Q. Was Attachment DAL-1 prepared by you or under your direct supervision**
16 **and control?**

17 A. Attachment DAL-1 was prepared under the supervision of Ms. Niemi. It represents
18 a portion of the jurisdictional cost of service provided in Ms. Niemi's direct

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1 testimony (Attachment SNN-6), as well as a listing of O&M services provided by
2 the Energy Supply group. I have reviewed Attachment DAL-1 and believe it to be
3 accurate.

4 **Q. Were Attachments DAL-2 through DAL-7 prepared by you or under your**
5 **direct supervision and control?**

6 A. Yes.

7 **Q. Was RFP Schedule P-7, which you sponsor, prepared by you or under your**
8 **direct supervision and control?**

9 A. Yes. In RFP Schedule P-7, SPS provides the following information:

- 10 • total maintenance by operating unit for four years prior to the Test Year;
11 • scheduled maintenance for the Test Year; and
12 • projected scheduled maintenance for five years beyond the Test Year.

13 **Q. Do you incorporate RFP Schedule P-7 that you sponsor into your testimony?**

14 A. Yes.

1

III. SPS GENERATING FACILITIES

2 **Q. Please describe SPS's generating facilities.**

3 A. During the Base Period, SPS had the following units in its fleet of generating
4 facilities:

Steam Production – Gas/Oil

- Jones Unit 1
- Jones Unit 2
- Plant X Unit 1
- Plant X Unit 2
- Plant X Unit 3
- Plant X Unit 4

Steam Production – Gas

- Cunningham Unit 1
- Cunningham Unit 2
- Maddox Unit 1
- Nichols Unit 1
- Nichols Unit 2
- Nichols Unit 3

Steam Production – Coal

- Harrington Unit 1
- Harrington Unit 2
- Harrington Unit 3
- Tolk Unit 1
- Tolk Unit 2

Other Production – Combustion Turbine

- Cunningham Unit 3
- Cunningham Unit 4
- Jones Unit 3

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Other Production – Combustion Turbine (con’t)

- Jones Unit 4
- Maddox Unit 2
- Maddox Unit 3
- Quay County Unit 1

Other Production – Wind

- Hale Wind Facility

1 In addition to these SPS-owned facilities, SPS also purchases energy from wind
2 and solar generation facilities located in New Mexico and Texas.

3 **Q. Are any units dedicated for peaking service?**

4 A. Yes. The combustion turbines at Jones Units 3 and 4, Cunningham Units 3 and 4,
5 and Maddox Unit 2 are peaking units.

6 **Q. Are any units used primarily for emergency situations?**

7 A. Yes. SPS uses Quay County Unit 1 and Maddox Unit 3 primarily for emergency
8 use.

9 **Q. Did SPS place any additional generating units in service after the end of the**
10 **Base Period?**

11 A. Yes. The Sagamore Wind Project (“Sagamore”), which is a 522-megawatt (“MW”)
12 wind generating facility located in Roosevelt County, New Mexico, began
13 commercial operation in December 2020.

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1 **Q. Will any of the existing units be operated differently in the future?**

2 A. Yes. As more and more renewable resources such as wind and solar generating
3 facilities go into service, SPS must cycle the fossil-fuel units in its generation fleet
4 more often. I explain later in my testimony how that change affects SPS's
5 generation O&M costs.

6 In addition, SPS will soon complete the installation of synchronous
7 condenser equipment at the Tolk Generating Station, which will allow the units to
8 provide system grid support during the off-peak months. The Tolk units will still
9 be available to provide generation if called upon during the off-peak months, but
10 an adder will be included in the price at which SPS offers the generation to ensure
11 that the units are dispatched less often. That will help conserve the limited water
12 supply at Tolk and allow the generating units to continue operating during on-peak
13 periods until 2032. SPS witness Jarred J. Cooley explains the need for synchronous
14 condensers to support reliable grid operations in his testimony and SPS witness
15 Mark Lytal discusses the installation of the equipment in his direct testimony.

16 Finally, SPS is proposing to abandon and retire Plant X Unit 3. Mr. Lytal
17 discusses that issue in more detail in his testimony.

1 **IV. ENERGY SUPPLY O&M EXPENDITURES**

2 **Q. What are the types of O&M services associated with SPS’s Energy Supply**
3 **business area?**

4 A. SPS’s Energy Supply business area is responsible for the oversight, planning,
5 siting, design, construction, operation, and maintenance of SPS’s generation
6 facilities. In terms of organization, the Energy Supply is composed of the following
7 groups and subgroups:

- 8 • Performance Optimization
 - 9 ➤ Fleet Engineering
 - 10 ➤ Analytics and Practices
 - 11 ➤ Reliability Engineering
- 12 • Energy Supply Projects
 - 13 ➤ Renewable Project Development
 - 14 ➤ Regional Capital Projects
 - 15 ➤ Engineering Design and Document Services
 - 16 ➤ Construction and Project Services
- 17 • Environmental Services
 - 18 ➤ Auditing and Corporate Reporting

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- 1 ➤ Air, Water and Waste Compliance
- 2 ➤ Chemistry Service
- 3 ➤ Water Resources
- 4 • Business Operations
- 5 ➤ Strategic Asset Management
- 6 ➤ Business Planning and Performance Reporting
- 7 ➤ Work Management Process and Performance
- 8 ➤ Continuous Improvement
- 9 • North American Electric Reliability Corporation (“NERC”) Standards
- 10 Compliance

11 **Q. Have you prepared an attachment that lists the amount of total Energy Supply**
12 **business area O&M expense by Federal Energy Regulatory Commission**
13 **(“FERC”) account?**

14 A. Yes. Attachment DAL-1 lists the types of O&M services that the Energy Supply
15 business area provides to SPS, with the services categorized by FERC account.
16 Attachment DAL-1 also provides the amounts of Energy Supply-related O&M
17 expenses broken down by FERC account for the Test Year.

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1 **Q. Are the O&M services and associated costs related to the Energy Supply**
2 **business area necessary for SPS's operations?**

3 A. Yes. The O&M services and associated costs are necessary to ensure that SPS's
4 generation fleet, which is essential to providing electric service to SPS's customers,
5 is safely and reliably operated and maintained. For example, these services are
6 necessary to ensure that SPS's generation facilities comply with environmental
7 regulations and receive sufficient technical support. Without the services provided
8 by the Energy Supply business area, SPS would not be able to provide safe and
9 reliable electric service to its customers.

10 **Q. Do SPS's New Mexico retail customers benefit from the services provided by**
11 **the Energy Supply business area?**

12 A. Yes. The services of the Energy Supply business area benefit SPS's New Mexico
13 retail customers by supporting the safe and reliable production of generation
14 capacity needed to serve the electric needs of those customers.

15 **Q. Are any of the O&M services that you are sponsoring provided by affiliates of**
16 **SPS?**

17 A. Yes. The O&M costs that I support are composed of both native costs and affiliate
18 charges. Native SPS costs are those costs incurred directly by SPS to provide

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1 electric service to customers. For example, the salaries and benefits of SPS
2 employees are native costs.

3 Affiliate costs are those associated with services provided to SPS by Xcel
4 Energy Services Inc. (“XES”)⁴ or other Xcel Energy affiliates. These services are
5 in addition to (i.e., not duplicative of) the services that SPS employees provide.
6 Charges for affiliate services are provided “at cost,” which means that XES realizes
7 no profit from the provision of those services.

8 **Q. Do any other SPS witnesses provide testimony supporting the O&M costs for**
9 **the Energy Supply business area?**

10 A. Yes. The costs for these services relate to labor, overheads, pension and benefits
11 costs, materials, and supplies. SPS witness Michael T. Knoll provides testimony
12 explaining that SPS’s labor costs are reasonable. SPS witness Richard R. Schrubbe
13 provides testimony explaining that SPS’s pension and related benefits costs are
14 reasonable. SPS witness Ross L. Baumgarten provides testimony explaining that
15 the methodology of billings for labor and labor-related overheads and affiliate costs
16 is reasonable.

⁴ XES is a centralized service company that serves the operating companies of Xcel Energy, one of which is SPS.

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1 **Q. In Case No. 19-00170-UT, the parties to the stipulation agreed that “SPS’s**
2 **generation overhaul expense will be determined based on a four-year**
3 **average.”⁵ Has SPS calculated its generation overhaul expense in this case**
4 **based on a four-year average?**

5 **A. Yes. The four-year average amount for generation overhaul expense is \$2,976,494**
6 **on a New Mexico retail basis (\$9,070,552 total company), as shown in the table**
7 **below:**

8 **Table DAL-1**
9 **SPS Generation Overhaul Expense**

Period	Generation Overhaul Expense Total Company	Generation Overhaul Expense New Mexico Retail
Oct 2015 – Sept 2016	\$7,229,497	\$2,372,353
Oct 2016 – Sept 2017	\$11,725,973	\$3,847,868
Oct 2017 – Sept 2018	\$4,928,045	\$1,617,134
Oct 2018 – Sept 2019	\$12,398,693	\$4,068,620
Average	\$9,070,552	\$2,976,494

⁵ Case No. 19-00170-UT, Uncontested Comprehensive Stipulation at 7 (Jan. 13, 2020).

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1 **Q. During the fiscal year, does the Energy Supply business area monitor its actual**
2 **expenditures versus its budget?**

3 A. Yes. Managers within each department of the Energy Supply business area monitor
4 and evaluate differences between actual and expected expenditures on a monthly
5 basis. When necessary, those managers develop action plans to mitigate variations
6 between actual and budgeted expenditures. Those mitigation plans may either
7 reduce or delay other expenditures so that overall spending complies with the
8 authorized budget.

9 **Q. Does SPS hold employees within the Energy Supply business area accountable**
10 **for deviations from the budget?**

11 A. Yes. All management employees in the Energy Supply business area have specific
12 budgetary targets that are measured on a monthly basis to ensure adherence to the
13 targets and to provide for action plan development to address variances.

14 **Q. Is the Test Year level of O&M costs associated with the Energy Supply**
15 **business area reasonable and representative of the costs apt to prevail in the**
16 **future?**

17 A. Yes. The Test Year level of Energy Supply business area O&M expenses is
18 reasonable and representative of the costs SPS will experience in the future. As I

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1 discussed earlier, SPS provides Energy Supply business area services as efficiently
2 as possible, making all reasonable efforts to manage costs and to stay within an
3 O&M budget.

1 **V. SAGAMORE O&M EXPENDITURES**

2 **Q. Is SPS proposing any adjustments to its Base Period O&M costs for the Energy**
3 **Supply business area?**

4 A. Yes. The Base Period O&M costs for the Energy Supply business area do not
5 reflect the O&M expenses for Sagamore, which began commercial operation in
6 December 2020. SPS is therefore requesting a known and measurable adjustment
7 of \$3,690,894 on a New Mexico retail basis (\$11,247,611 total company) for O&M
8 services at Sagamore. That expense amount, which is shown in Ms. Niemi’s
9 Attachment SNN-6, is reasonable and necessary to pay for the O&M at Sagamore.

10 **Q. Please describe Sagamore in more detail.**

11 A. As I noted earlier in my testimony, Sagamore is a 522 MW wind generating facility
12 located in Roosevelt County, New Mexico. To develop Sagamore, SPS installed
13 240 turbines, along with site infrastructure such as access roads, foundations,
14 electrical cable collection systems, and collection system substations. The
15 generation output ties into the Southwest Power Pool, Inc. (“SPP”) transmission
16 system through a generation tie line from the Sagamore collector station to the
17 interconnection tie breaker at the SPP transmission grid point.

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1 **Q. How did SPS develop the amount included in the cost of service for O&M**
2 **services at Sagamore?**

3 A. SPS developed the Sagamore O&M costs in the cost of service based in part on the
4 annual amount that SPS has agreed to pay under the Service, Maintenance and
5 Warranty Agreement (“SMWA”) with Vestas-American Wind Technology, Inc.
6 (“Vestas”), which is the Original Equipment Manufacturer (“OEM”) of the turbines
7 at Sagamore. Based on the terms of the contract, that amount is known with
8 certainty.

9 In addition to the costs incurred under the SMWA, SPS must make annual
10 easement payments to landowners in the Sagamore area. Those payments are also
11 included in the O&M expense.

12 **Q. Why did SPS enter into an SMWA with Vestas?**

13 A. SPS entered into the SMWA because it was able to negotiate reasonable terms with
14 Vestas, and because Vestas was the OEM. Using the OEM to perform O&M
15 services offers several benefits, including:

- 16 • reducing the risk of claims that the maintenance was inadequate during the
17 warranty period;
- 18 • allowing the turbine owner to readily obtain controls and software updates
19 that help maintain reliability; and

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- 1 • allowing the turbine owner to gain greater knowledge of technological
2 advances by working closely with the OEM, which leads to improved O&M
3 on the turbines over their useful lives.

4 In addition, Vestas provides O&M services to owners of other wind projects, which
5 provides SPS additional assurance that Vestas is highly qualified to do the O&M
6 work. SPS entered into an identical agreement with Vestas for the Hale Wind
7 Project.

8 **Q. What types of services does Vestas provide under the SMWA?**

9 A. The SMWA obligates Vestas to perform warranty work and to provide both
10 scheduled and unscheduled maintenance. The warranty work covers equipment
11 such as wind turbines, towers, and climb assists. Vestas is obligated to replace
12 failed parts such as bearings and electronic components and to provide the labor
13 associated with the replacement. Vestas must also perform all maintenance,
14 diagnostics, repair and replacement services on the serviced equipment, such as:

- 15 • performing gearbox borescopes,
16 • inspecting wind turbine blades,
17 • sampling gearbox and hydraulic unit oil,
18 • checking tensioning of tower base section anchor bolts and performing re-
19 tensioning,
20 • monitoring and reporting any lightning outages, and

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1 • repairing and maintaining climb assists at scheduled intervals.

2 Vestas is also required to maintain a suitable inventory of replacement and spare
3 parts for the wind turbines.

4 **Q. Could SPS's own employees have provided the same services that Vestas is**
5 **providing through the SMWA?**

6 A. No. SPS does not have employees specially trained to operate and maintain wind
7 generation facilities, and SPS does not currently have training programs to support
8 such activities. SPS and XES employees will, however, assist with the O&M at
9 Sagamore.

10 **Q. How many internal SPS or XES employees will be assigned to work on**
11 **Sagamore O&M?**

12 A. At this time, SPS estimates that two XES employees will be assigned to provide
13 plant management, engineering, and administrative services to Sagamore, in
14 addition to overseeing the SMWA contractors. XES personnel will also provide
15 various support services such as assistance with engineering issues, material and
16 chemical analysis, grid reliability, equipment analysis, environmental services,
17 safety services, and site security.

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1 **Q. How do SPS and XES work with Vestas to provide O&M activities for a wind**
2 **generation project?**

3 A. SPS and XES employees work with Vestas during all phases of the project
4 construction process and thereafter in the operation of the project. SPS and XES
5 employees coordinate with Vestas on scheduling maintenance and on responding
6 to issues at the site. Vestas bears the responsibility for reporting conditions at the
7 site and for reporting any operational or maintenance issues that affect the site.

8 In an instance where monitoring of SCADA data or other O&M-related
9 monitoring has revealed a potential operations issue, an SPS or XES employee
10 directs Vestas to schedule a technician to inspect the turbine in question.
11 Depending upon the nature of the potential problem, the team that goes out to the
12 turbine may include both internal and external personnel. SPS works hand in hand
13 with Vestas to address the cause of the issue and fix it as timely as possible.

14 **Q. What type of plant management technology does Sagamore use?**

15 A. Sagamore uses the Energy Supply business area's Monitoring and Diagnostic
16 ("M&D") Center, which I describe in a later section of my testimony.

17 **Q. How is Sagamore monitored?**

18 A. SPS and XES have employees on site Monday through Friday during normal
19 business hours, so if an issue arises during that time those employees can respond

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1 quickly. After normal business hours, the SCADA system continues to be
2 monitored remotely by Vestas, and personnel can be dispatched if an issue arises
3 that requires an immediate response. Turbines can also be turned off and restarted
4 remotely if a problem occurs that requires the turbine to be taken offline. Under
5 both emergency and non-emergency situations, however, the O&M response is just
6 like any other power plant: When an alarm occurs, it is necessary to go to the site
7 and address it as soon as practicable given the issue.

8 **Q. Do SPS and XES have experience coordinating the O&M activities at any**
9 **other wind projects?**

10 A. Yes. SPS and XES now have experience coordinating O&M activities at the Hale
11 Wind Project, which is located in Hale County, Texas. In addition, XES employees
12 have extensive experience coordinating O&M activities at numerous other wind
13 projects owned by Xcel Energy Operating Companies.⁶ As of the end of 2020,
14 Xcel Energy Operating Companies were operating 1,551 turbines with a total
15 nameplate capacity of 3,078.7 MW, not including Sagamore.

⁶ Xcel Energy's operating companies are: Northern States Power Company - Minnesota, Northern States Power Company - Wisconsin, Public Service Company Colorado and SPS.

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1 **Q. Has SPS applied the knowledge and experience that XES gained from those**
2 **other wind projects to its plan for operating and maintaining Sagamore?**

3 A. Yes. SPS and XES have applied the best practices learned from XES's experience
4 at those wind projects to develop and implement the O&M plan for Sagamore.
5 Based on that experience, SPS's planned O&M activities and requested O&M
6 amounts for Sagamore are reasonable and necessary.

7 **Q. Do you have any other observations regarding the O&M costs that SPS is**
8 **requesting for Sagamore?**

9 A. Yes. Because the SMWA does not cover all of the contingencies that could occur
10 at Sagamore, the O&M costs that SPS is requesting for Sagamore in this rate case
11 are almost certainly less than the actual costs that SPS will experience at Sagamore
12 on a going-forward basis, as SPS develops operational experience with the new
13 plant. For example, a tornado recently damaged a turbine at Hale. Because the
14 contract with Vestas did not cover the cost of repairing the turbine, SPS had to pay
15 for the repairs, and SPS will probably experience those types of unplanned costs at
16 Sagamore as well. Therefore, the Sagamore O&M amount included in the cost of
17 service is likely conservative.

1 **VI. SPS POWER PLANT O&M PROGRAMS**

2 **Q. Please describe SPS's O&M programs for the Energy Supply group.**

3 A. SPS employs a number of O&M programs to maintain reliability, control costs and
4 ensure generation efficiency, including:

- 5 • scheduled routine maintenance practices;
- 6 • predictive maintenance practices;
- 7 • performance assurance programs; and
- 8 • training of maintenance personnel and plant operators.

9 The objective of these activities is to reduce O&M expenditures while maximizing
10 unit availability, which allows SPS to optimize generation through increased use of
11 the most cost-effective units.

12 **A. Scheduled Maintenance Practices**

13 **Q. Please describe SPS's power plant maintenance program.**

14 A. SPS uses a computerized maintenance information system software program to
15 manage its power plant maintenance activities. This system integrates:
16 (1) maintenance requests submitted by power plant personnel; (2) maintenance
17 progress tracking; (3) man-hour time reporting; (4) parts inventory management;
18 (5) scheduled maintenance; and (6) maintenance history. It also enables operators,
19 maintenance personnel, engineers and other technical staff to identify, prioritize,

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1 plan, coordinate, and schedule maintenance activities for power plants. This system
2 allows SPS operators and maintenance personnel to work together as a team toward
3 the common goals of minimizing operating costs, maximizing unit availability, and
4 complying with environmental regulations. Additionally, SPS uses project
5 management software programs such as PLEXOS, Microsoft Project, and
6 Primavera P6 to ensure efficient maintenance scheduling.

7 **Q. Please describe SPS's scheduled maintenance practice.**

8 A. SPS uses an equivalent nine-year cycle on its major component inspections unless
9 specific circumstances warrant more or less frequent inspections. Under this
10 practice, SPS inspects all components in a turbine within a nine-year cycle of
11 equivalent operating time. Actual durations vary, and SPS may inspect more or
12 less often if component history, industry information, component assessment,
13 projected retirements, and unit operations warrant an extension or reduction in the
14 duration.

15 SPS maintains its turbine generators on a component basis. Instead of a less
16 frequent complete unit major overhaul (which involves disassembly, inspection,
17 and repair of all major components of the turbine-generator at once), SPS overhauls
18 individual sub-components of the turbine generator on a more frequent basis, which

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1 allows for more stable maintenance costs from year to year and provides a higher
2 average level of unit availability. Additionally, SPS inspects and overhauls boilers
3 on a three-year cycle. When a unit must be shut down for boiler maintenance, SPS
4 may take advantage of that outage to perform component turbine or generator
5 maintenance as well.

6 **Q. Is the overhaul frequency the same for all units?**

7 A. No. SPS generally follows manufacturers' recommendations for both steam and
8 combustion turbines, but some units are scheduled for maintenance on a more
9 frequent basis due to operational concerns or the nature of the unit design
10 specifications. SPS has a combustion turbine maintenance system that tracks the
11 hours of operation and number of starts and trips, and the system correlates that
12 information with total hours of operation. When a unit reaches the OEM's
13 recommended hours of operation, SPS performs maintenance inspection and
14 repairs. SPS uses a similar method of tracking maintenance requirements for steam
15 turbines. Additional hours of operation are added to the total hours when the units
16 are cycled.

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1 **Q. You testified earlier that SPS overhauls individual sub-components of a**
2 **turbine generator more frequently than it performs a general overhaul, which**
3 **provides a higher level of unit availability. Can you provide examples?**

4 A. Yes. One example of a change to SPS's overhaul frequency due to the nature of a
5 unit's design specifications occurred with respect to the Tolk Unit 2 throttle and
6 intercept valves during the November 2020 overhaul. Based on the OEM's
7 recommendation, SPS modified the valves with improved internal parts that will
8 prevent the valves from malfunctioning when they are required to close. With the
9 new internal parts installation, the inspection time will be extended from 39 to 60
10 operating months. The new design materials eliminate deposits forming on the
11 valves and improved positive sealing which allows for safer operation of the high
12 pressure/intermediate pressure turbine.

13 Another recent example of OEM recommendation occurred on
14 Cunningham Unit 4, which had an original generator cooling fan design that was at
15 risk of failing without warning. During a generator rewind at Cunningham Unit 4
16 in 2020, SPS installed a new Siemens cooling fan with a two-stage set of blades,
17 which will extend the life of the cooling fan and reduce the likelihood of sudden
18 failure.

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1 **Q. How does SPS's scheduled maintenance practice affect system operations?**

2 A. Scheduling outages on a component basis rather than incurring a complete unit
3 outage results in higher availability because problems that occur due to normal
4 degradation can be identified and corrected much sooner and with less disruption
5 to the plant as a whole. In addition, the manpower needs for a component outage
6 are less than for a major outage. This reduces the need for outside contractors or
7 higher internal staffing levels for scheduled outages. The ability to minimize the
8 scheduled outage time of units provides more options to minimize costs to SPS's
9 customers by increasing efficiency and maintaining the availability of these units.
10 Minimizing outage times also provides SPS with more options to meet load and
11 increases system reliability.

12 **B. Predictive Maintenance Practices**

13 **Q. What is predictive maintenance?**

14 A. Predictive maintenance refers to the process of analyzing equipment operations for
15 degradation and performing maintenance at a cost-effective time, prior to failures
16 that could be more costly. If SPS performs maintenance too frequently, reliability
17 remains very high, but maintenance costs can be higher than required for that level
18 of reliability. If SPS performs maintenance too infrequently, problems can go
19 undetected and unaddressed – resulting in decreased reliability and increased repair

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1 costs once the problem emerges. SPS is a strong proponent of taking a proactive
2 approach with our predictive maintenance programs, rather than simply reacting to
3 failures.

4 **Q. Please describe the tools SPS uses in its predictive maintenance program.**

5 A. SPS uses numerous programs and tools to help identify problems before forced
6 outages occur:

- 7 • Performance Assurance Program – Under this program, SPS evaluates the
8 steam turbine and the parameters of the steam turbine cycle to detect problems
9 that may require maintenance. This program, which is designed to prevent
10 problems that may result in a forced outage, allows the maintenance department
11 to gather data from the performance test and act on that data by, for example,
12 ordering parts and materials in preparation for an anticipated outage. I discuss
13 the Performance Assurance Programs in more detail later in my testimony.
- 14 • Valve Wide Open Test – As part of the performance assurance program, SPS
15 performs a Valve Wide Open Test with the unit on-line. The information
16 obtained from this test allows the Analytics & Practices organization or power
17 plant personnel to quantify the amount of degradation that has occurred since
18 previous tests. If the level of degradation is large, then plant personnel can
19 spend the needed time during the outage to identify and resolve any problems.

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1 Heat balance tests have historically been scheduled every two to three years
2 depending on the outage schedules for the major units (i.e., those greater than
3 200 MW). Beginning in 2021, SPS will implement online thermal performance
4 monitoring on these units to provide near real-time monitoring of thermal
5 performance and equipment degradation, as well as predictive analytics to
6 highlight deviations from expected performance. In the absence of online
7 thermal performance monitoring, alternative methods of heat rate and
8 efficiency evaluation will still be employed on three-year intervals. This
9 ensures that the units with the greatest effect on fuel costs are tested frequently.
10 Minor units that have high capacity factors are scheduled for heat rate
11 evaluation approximately every five years depending on need and resource
12 availability. Peaking and low capacity factor units are not routinely tested
13 because their use is based on the need for capacity and not on economical
14 generation.

- 15 • Steam Path Analysis – SPS uses this tool for predictive maintenance purposes.
16 During a scheduled turbine outage, SPS thoroughly inspects the steam-path
17 areas of the turbine. By taking precise measurements and conducting a detailed
18 inspection, SPS evaluates the components evaluated for wear, deposit buildup,
19 foreign object damage, and steam leakage. That helps identify components that

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1 should be replaced to prevent a forced outage or improve the efficiency of the
2 unit.

- 3 • Vibration Monitoring – SPS uses vibration monitoring as another predictive
4 maintenance tool. Because vibration is recognized as an early indicator of
5 problems in rotating machinery, SPS has installed continuous vibration
6 detection and protection on critical equipment, such as large turbine generators,
7 large boiler feed pumps and cooling tower fans. SPS collects computerized
8 periodic vibration data to monitor and trend vibration problems.
- 9 • Magnetic Particle Nondestructive Examination - SPS has invested in
10 nondestructive examination capabilities by training and qualifying employees
11 in magnetic particle nondestructive examination. This enables SPS to determine
12 the condition of components in a power plant without damage to the component
13 being inspected. SPS has the capability to use several qualified nondestructive
14 examination techniques, such as magnetic particle, dye penetrant, ultrasonic,
15 eddy current, and x-ray. Each technique has a special application to identify
16 components that could cause failure.
- 17 • Generator Tagging – Generator tagging is another useful predictive tool that
18 can provide early information of localized overheating in the generator. When
19 used on the gas-cooled generators at Jones, Tolk, and Harrington, generator

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1 tagging involves painting or tagging different locations in the generator with
2 various tagging compounds. If localized overheating occurs while the unit is
3 on-line, a generator condition monitor senses the condition and gives an alarm
4 to the operator. SPS can then take a gas sample from the generator containing
5 molecules of the burned tagging compound and determine the location of the
6 overheating before entering the generator. This advanced warning system not
7 only minimizes generator damage in the event of overheating, but also assists
8 maintenance personnel in determining the location of the overheating and the
9 steps to correct the overheating before disassembly of the generator.

- 10 • Dissolved Gas and Oil Testing – This predictive maintenance tool, which is
11 used for transformer condition assessment, enables SPS to identify localized
12 overheating and insulation defects in oil-cooled transformers at the incipient
13 stage so that repairs can be planned in conjunction with a scheduled outage of
14 the unit. Early awareness of potential localized burning in the transformer can
15 help prevent catastrophic forced outages of generating units. This testing
16 involves taking oil samples from the transformer for evaluation by SPS's
17 analytical chemistry lab for the presence of several gases, as well as degradation
18 of insulation materials. SPS uses information about how the different gaseous

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1 compounds are formed and trending analyses to interpret the data and to detect
2 problems before failure.

3 • Lubrication Oil Testing – In addition to testing transformer oil, SPS samples
4 and tests lubrication oils for the plants once per year for indication of oil
5 degradation and unusual machine wear. Analyses include measuring oxidation
6 resistance and identifying the presence of wear metals. In addition to yearly
7 testing, SPS tests major rotating equipment at least every six months at all
8 facilities for indication of corrosion or contamination.

9 • Plant Water Chemistry – SPS analyzes water samples to predict areas for
10 corrective action. Automatic analyzers constantly measure the quality of the
11 boiler feedwater, boiler water, and steam, and they detect small amounts of
12 impurities that, when immediately addressed, prevent costly long-term damage
13 to the boiler and turbine equipment. SPS takes water samples from every water
14 source in each plant for indication of operational and maintenance problems, as
15 well as unusual corrosion conditions.

16 • Insulation Resistance Testing – Another predictive maintenance tool SPS uses
17 is insulation resistance testing of motors, which is performed by applying a high
18 voltage (at least twice the rated voltage) direct current to the motor windings.

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1 SPS conducts the test on motors during a scheduled outage, and the data
2 obtained provides three alternative courses of action. If the data shows the
3 insulation to be in good condition, then no action is necessary, and repeat testing
4 can be done at the next scheduled outage. If the data shows marginal results,
5 SPS disassembles, cleans, and retests the motor. Finally, if the data indicates an
6 imminent failure, SPS repairs or replaces the motor. The advantage of this
7 predictive tool is that SPS can perform repairs during a scheduled outage, which
8 avoids a forced outage.

9 **C. Performance Assurance Programs**

10 **Q. Please explain SPS's performance assurance programs.**

11 A. SPS undertakes performance assurance programs to achieve optimum operating
12 efficiency of power generating facilities.

13 **Q. Please summarize SPS's policy relating to efficient operation of its plants.**

14 A. SPS maintains an ongoing policy of monitoring its power plant performance,
15 improving unit efficiency, and determining cost-effective ways to save on fuel and
16 base rate costs for its customers. The Performance Optimization department
17 monitors performance and recommends changes to enhance the operational
18 performance of SPS's power plants. This group evaluates unit operational

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1 conditions and identifies opportunities to improve availability and reduce process
2 emissions based upon design and/or best achievable conditions. Over the years,
3 SPS has developed performance assurance practices to maximize efficiencies by
4 studying and evaluating the latest technologies in plant maintenance and/or
5 operations. These technologies are then adapted to the unique power plant designs
6 in SPS's system if technically and economically feasible.

7 The application of performance assurance practices to optimize power plant
8 efficiency, availability, and reliability is not new to SPS. Since the early 1950s, SPS
9 has had performance assurance practices in place to ensure that it can generate
10 electricity reliably at the lowest reasonable cost. These practices have resulted in
11 an increasingly sophisticated testing program to monitor and improve power plant
12 efficiency. The following is a list of the various testing and analytical services that
13 SPS's performance testing staff currently provides:

- 14 • Power Plant Thermal Performance – Unit Cycle Testing;
- 15 • Development of Dispatch Performance Curves;
- 16 • Component Testing;
- 17 • Environmental Emissions Testing; and
- 18 • Independent Power Producing Facilities Capacity Testing.

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1 **Q. What indicators are available to monitor plant equipment and process**
2 **performance?**

3 A. Heat rates, unit availability, and process emissions are the primary indicators of
4 unit performance. Equipment performance and reliability is monitored through
5 online condition monitoring (vibration, temperatures, pressures, etc....) and route
6 based condition monitoring (vibration data collection, motor testing, thermography,
7 etc....) I discuss some of those indicators, which SPS uses in assessing the
8 performance of its generation fleet, in a later section of my testimony.

9 **Q. Please describe what you mean when you refer to heat rates.**

10 A. Heat rate is a measure of the efficiency of a unit. There are two types of heat rates.
11 One is the Average Net Heat Rate, which is defined as the fuel consumption in
12 British thermal units (“Btu”) divided by the net generation in kilowatt hours
13 (“kWh”). Both the fuel consumption and the net generation are totals for the
14 applicable time period. The Average Net Heat Rate calculation is affected by
15 several factors such as unit loading, measured generation, measured fuel
16 consumption, measured fuel heating value, and overall process degradation.⁷

⁷ The heat rate determination is subject to measurement errors due to several factors including: type of instruments used, number of test points collected, and condition of the equipment being tested. SPS works to minimize uncertainties associated with power and fuel measurement through frequent calibration of measurement devices and installation of more accurate measurement devices.

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1 The second type of heat rate is the Adjusted Design Net Heat Rate, which
2 is the average load adjusted for major equipment performance degradation and/or
3 deviation from the manufacturers' design when the equipment was placed in
4 service. This value approximates a unit's best achievable heat rate at the present
5 time. To calculate the Adjusted Design Net Heat Rate, SPS first determines the
6 monthly average loads for each unit and then compares them against original design
7 heat rate curves for the units. SPS then applies adjustments to correct for
8 degradations to boiler and turbine efficiencies. The degradation factors are time-
9 based factors related to unit age and time between overhauls. Adjusted design fuel
10 usage is calculated on a monthly basis and then totaled for all months. The total
11 adjusted design fuel usage is then used along with the total MW-hours to calculate
12 the overall adjusted design heat rate values for the Base Period.

13 **Q. Does the heat rate of a generating unit deteriorate over time?**

14 A. Yes.

15 **Q. Why does that deterioration occur?**

16 A. There are many factors that cause the efficiency of a generating unit to deteriorate,
17 causing plant performance to become less optimal over time:

- 18 • Deposits, erosion, and foreign object damage to turbine rotating and
19 stationary blading;

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- 1 • Excessive seal clearances on the turbine blading, which allow steam to
2 bypass the blading;
- 3 • Buildup of deposits on and between boiler tubing, which reduces heat
4 transfer and increases fan horsepower requirements;
- 5 • Oxidation inside boiler tubes, which also reduces heat transfer through
6 the tubes;
- 7 • Plugging and oxidation of air preheaters, which reduce heat transfer
8 from flue gas to incoming air and also increase required fan horsepower;
- 9 • Oxidation and deposits on (and/or in) feedwater heater tubes, which
10 reduce heat transfer from the extraction steam to the feedwater;
- 11 • Erosion or holes, or both, on the partition plates in feedwater heaters,
12 which allows feedwater to bypass the heaters;
- 13 • Pump performance degradation due to increased seal clearances and/or
14 impeller erosion;
- 15 • Corrosion of inner surfaces of piping, which increases friction loss;
- 16 • Steam or high-energy water leaking through valves and/or steam traps,
17 which develop leaks over time;
- 18 • Oxidation and deposit buildups on condenser tubes, which reduce heat
19 transfer through the tubes; and
- 20 • Deterioration of cooling tower due to ice damage, algae growth, and
21 other issues, which reduces heat transfer between air and water.

22 **Q. Is it possible to take steps to restore some of the lost efficiency?**

23 A. Yes. For example, boiler tubes can be cleaned, turbine blade damage can be
24 repaired, new turbine seals can be installed, and leaking valves and steam traps can

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1 be repaired or replaced. SPS currently has programs specifically designed to
2 implement these tasks. Moreover, as described in this section, SPS works to
3 maintain and improve the efficiency of its generating units.

4 **Q. Are there any other programs SPS uses for performance assurance?**

5 A. Yes. SPS uses a turbine steam-path analysis program and other performance test
6 methods in its performance assurance program.

7 **Q. Please describe the turbine steam-path analysis program.**

8 A. The purpose of this ongoing program is to economically optimize the performance
9 of steam turbines through sound maintenance practices. The analysis consists of
10 two phases: (1) SPS collects and analyzes pre-inspection test data for indications of
11 turbine performance degradation; and (2) during the overhaul, SPS makes
12 numerous measurements and observations to further evaluate the condition of the
13 turbine. After appropriate engineering and economic analyses are completed, SPS
14 makes the repairs that are economically justified.

15 During the pre-inspection analysis, SPS analyzes the performance test data
16 for the following steam-path problems: solid particle erosion, foreign object
17 damage, deposits, and steam-path leakage. As problems are identified, SPS
18 evaluates the extent of the damage and the probability of the component's failure,
19 and SPS also determines the projected effect of these problems on fuel costs. Armed

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1 with this knowledge, SPS decides which to replace and which repair procedures to
2 undertake. The pre-inspection information is then furnished to the plant
3 maintenance department for scheduling repairs, ordering parts, and preparing repair
4 procedures. During planned overhauls, SPS makes further inspections to determine
5 the extent of damage and repairs required to bring the equipment back to design
6 condition.

7 When the turbine is disassembled for inspection, SPS performs the
8 following evaluations:

- 9 • Assessments of turbine nozzle and blade erosion and damage, with
10 measurements taken for throat and pitch dimension, and establishment
11 of the effect of these problems on the heat rate;
- 12 • Measurements to determine deposit thickness and the degree of
13 coverage on nozzles and blades, along with the resulting effect of
14 excessive deposits on heat rate; and
- 15 • Measurement of steam seal and steam packing clearances, and
16 evaluation of the alignment of rotating and stationary components,
17 along with the effect on the heat rate.

18 These measurements and calculated values are used to cost justify the repair and
19 replacement of worn or damaged components.

20 **Q. Please describe the other performance test methods SPS uses in its**
21 **performance assurance program.**

22 A. SPS also uses the following test methods in its performance assurance program:

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- 1 • The Unit Heat Rate Test. SPS currently uses two different test methods to
2 determine the net unit heat rates for its units – the input-output method and the
3 heat balance method. As indicated previously, heat rate is a measure of unit
4 efficiency.
- 5 • The Variable Throttle Pressure Operation Test. This test determines the
6 operational mode that results in the optimum heat rate throughout the load
7 range. This testing helps define how boiler pressure can be reduced at lower
8 loads to improve unit heat rate. Heat rate improves because: (i) there is less
9 pressure drop across the turbine steam admission valves; and (ii) less power is
10 required to pump the feedwater into the boiler drum.
- 11 • The Unit Equipment Condition and Efficiency Test. These tests measure energy
12 in and energy out, and the results are compared with previous test results and/or
13 design efficiency. For major plant equipment within the steam cycle, SPS
14 periodically conducts efficiency tests to determine if there has been any
15 degradation in the performance of the components, such as a boiler feed pump,
16 condensate pump compressor, cycle heat exchanger, or cooling tower. From the
17 results of this test, SPS evaluates the costs and benefits associated with
18 replacing or reconditioning equipment parts, which enables SPS to make
19 informed decisions.

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1 **Q. What other technology does SPS use to monitor generating fleet performance?**

2 A. The Energy Supply business area's M&D Center was established in 2014 to
3 monitor the performance and health of SPS's generating fleet. SPS uses monitoring
4 and diagnostic technology to help detect plant abnormalities before they result in
5 equipment failures and lost generation. The M&D Center offers the potential to
6 improve plant reliability, optimize performance, and minimize repair costs. Tokk
7 Station and Harrington Station have been monitored by the M&D Center since
8 January 2014, and Jones Station Unit 1 and Unit 2 have been monitored by the
9 M&D Center since September 2016. In addition, the M&D Center will be used to
10 monitor wind turbines at Hale and Sagamore. The system monitors approximately
11 235 points of data for each turbine that will alert operations of any operational or
12 mechanical issues. This system will be refined in 2021.

13 **D. Training of Plant Operators and Maintenance Personnel**

14 **Q. Do SPS plant operators receive training in efficient operating practices?**

15 A. Yes. Every plant operator receives training to operate the plant equipment reliably,
16 efficiently, and safely. No operator is allowed to perform operating duties or is
17 promoted to a higher level until successfully completing the required training and
18 passing the appropriate tests. Each test consists of a written and demonstration
19 portion.

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1 **Q. Briefly describe SPS's power plant training programs.**

2 A. Power plant employees are required to complete an apprentice program that lasts
3 three or four years, depending on the individual's progress. That program includes
4 classroom, computer-based, programmed text, video, and on-the-job training.
5 Apprenticeships are available in the areas of Operations, Maintenance, Electrical,
6 Instrument, Technician, and Chemist Technician programs. Following apprentice
7 training, power plant employees are provided ongoing training in their area of
8 operations. SPS also provides operator refresher and scenario training on an on-
9 going basis. Scenario training is conducted about once a month with a simulator to
10 go through "what if" scenarios in the plant.

11 The Power Plant Engineer training program is designed to guide the new
12 engineer through a six-year development plan with a goal to have a well-rounded
13 power plant engineer ready to be considered for the full performance level Engineer
14 "C" role by the end of the six-year period. The program is designed to take a
15 relatively inexperienced engineer and expose that employee to all facets of power
16 plant operations. It includes role-specific formal power plant training classes such
17 as Power Plant Fundamentals, Heat Rate Analysis, Predictive Maintenance, and
18 Equipment and Plant Balancing. This is followed by numerous training modules
19 specific to the systems in the employee's assigned power plant. SPS also provides

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1 formalized rotational on-the-job training assignments in Operations, Maintenance,
2 Environmental, and Chemistry. In addition, SPS requires rotations outside the
3 department, including at other power plants, and other engineering departments.
4 To maximize the engineer's ability to work within the Xcel Energy accounting and
5 budgeting environment, the training also covers the use of financial software
6 systems. Other topics include numerous safety-related modules, time management,
7 and project management. For professional development, the program includes a
8 completion requirement of an Engineer-in-Training program. As components of the
9 program are completed, participants become eligible for promotional consideration
10 to Engineer "B" and "C" positions in the Plant Engineering and Technical Support
11 organization. To assist in identifying and coordinating training, SPS has formed a
12 Regional Training Activity Committee that includes at least one member from each
13 power plant and from each of the following disciplines: Safety, Environmental,
14 Engineering, Management, and Human Resources. This committee meets quarterly
15 to discuss the training needs for each SPS plant.

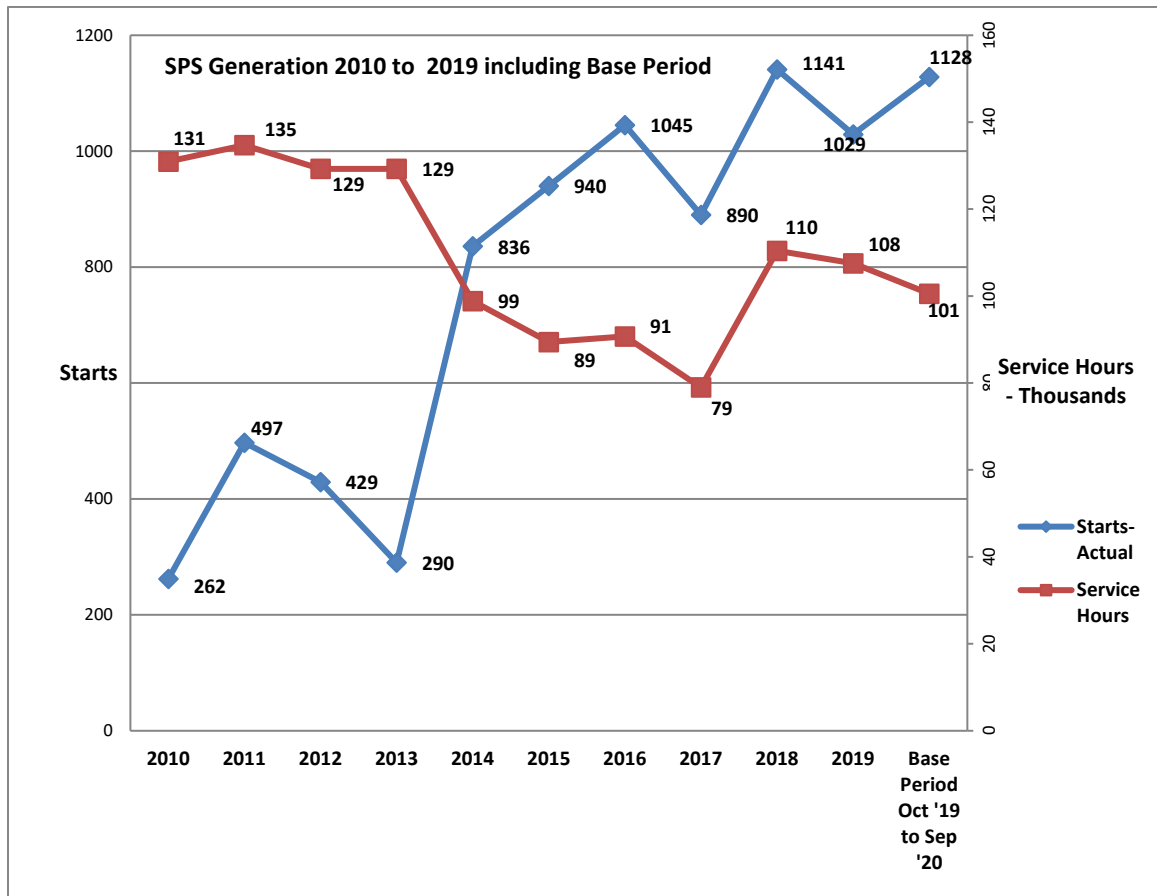
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1 **Q. Has SPS quantified the increase in the number of starts and stops during**
 2 **recent years?**

3 **A.** Yes. Figure DAL-2 shows that unit starts have increased significantly during the
 4 period from 2010-2020, even though total operating hours of the units have
 5 decreased during that time.

6
 7

Figure DAL-2
SPS Unit Starts and Operating Hours 2010 – Sept. 2020



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1 **Q. What effect does the increased number of stops and starts have on SPS's**
2 **generating units?**

3 A. The increased number of starts and stops, which is typically referred to as “cycling,”
4 has two primary effects. First, it increases the wear and tear on the generating
5 resources, which leads to more outages and elevates O&M costs relative to what
6 they would be if the fossil-fueled generating units ran for longer periods and at
7 more stable levels. Second, it increases the heat rates of the units, which leads to
8 increased fuel costs when the units are ordered to run.

9 **Q. Please describe why cycling of the units leads to increased wear and tear on**
10 **the units.**

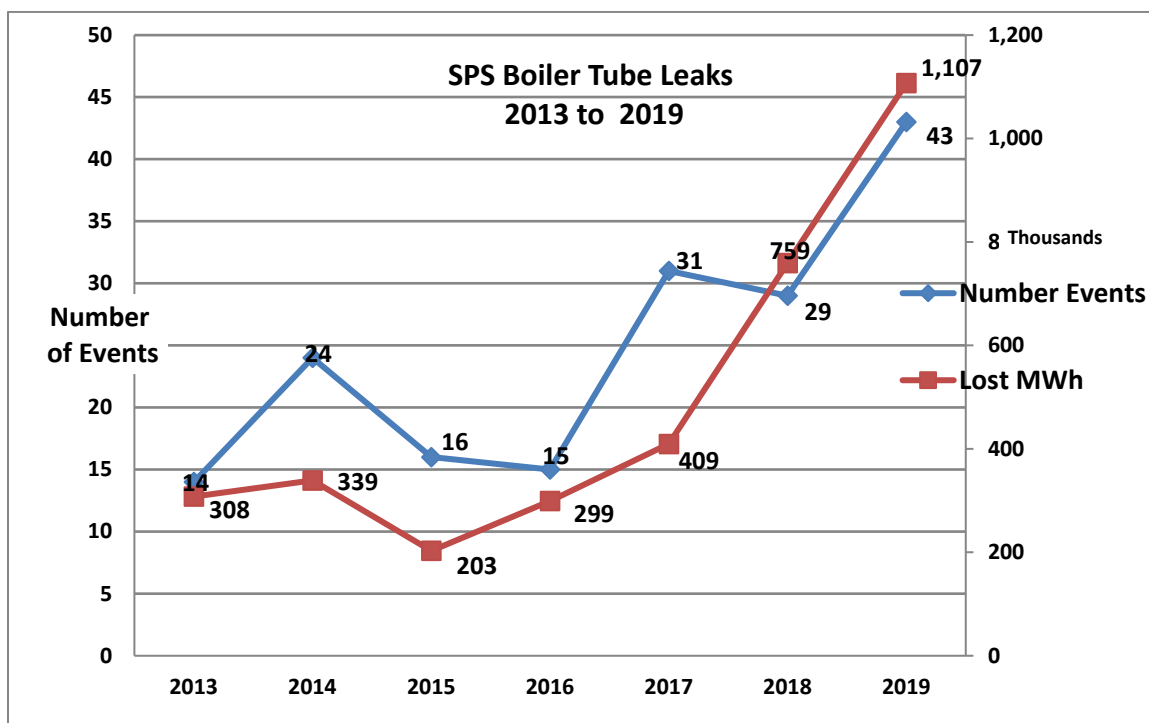
11 A. Generating units, particularly steam units, are constructed using materials of
12 various types and thicknesses, and those materials expand and contract at different
13 rates when the unit goes from hot to cold, or vice versa. When a unit is cycled
14 frequently, its component parts expand and contract much more often than they
15 would if the units were run at a constant level. That leads to metal fatigue, which
16 causes boiler tube leaks and other component failures.

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1 **Q. Do you have any empirical data showing that cycling is increasing the number**
2 **of boiler tube leaks for SPS's generating units?**

3 A. Yes. Figure DAL-2 shows the number of boiler tube leaks during the period from
4 2013 to 2019.

5 **Figure DAL-2**
6 **SPS Unit Boiler Tube Leaks 2013 to 2019**



7

8 **Q. Have the increases in unit starts affected components other than boiler tubes?**

9 A. Yes. For example, during the Base Period Maddox Unit 1, Jones Unit 2, and
10 Plant X Units 1, 2, 3, and 4 all experienced boiler casing tears from cycle fatigue.

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1 SPS also experienced motor failures at Maddox Unit 2, Nichols Unit 1, and
2 Harrington Unit 3. SPS also experienced a generator failure at Cunningham Unit 4
3 and a Generator Step-Up Transformer fault at Plant X Unit 4.

4 **Q. You testified earlier that increased cycling also increases the heat rates of the**
5 **units. Why does that occur?**

6 A. During all unit startups, there are periods when fuel is consumed before the unit
7 generates power.⁹ That reduces the number of kilowatts produced per Btu, which
8 increases the heat rate. In contrast, if the units were base loaded and stayed online
9 at the optimal load point, the units would achieve lower heat rates, all else being
10 equal.

11 **Q. Does the increased cycling of generating units provide a net benefit to SPS's**
12 **retail customers?**

13 A. Yes. The SPP modeling software is designed to create fuel cost savings when a unit
14 is shut down for economic purposes, and there should be a fuel cost savings each
15 time a unit is started for economic purposes. SPS certainly has no objection to

⁹ These fuel costs, which are referred to as startup costs, are highest whenever a unit is cold at the beginning of the startup sequence. Startup costs are less when a unit is warm, and startup costs are lowest when a unit is hot. Whether a unit is hot, warm, or cold is defined by the number of hours a particular unit has been offline. Each unit has a specific number of hours that define a hot, warm, and cold start, which is determined by a number of factors, including unit size.

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1 operating its units in the way that produces fuel cost savings for its customers, but
2 it is important to realize that there are trade-offs such as increased wear and tear on
3 the generating equipment and somewhat higher heat rates.

1 **VIII. RESULTS OF SPS'S O&M PRACTICES**

2 **Q. What do you discuss in this section of your testimony?**

3 A. I provide a few key statistics that show SPS's generating units continue to operate
4 economically and efficiently, despite the increased cycling that I discussed in the
5 previous section of my testimony.

6 **Q. In an earlier part of your testimony, you discussed Average Net Heat Rates
7 and Adjusted Design Net Heat Rates. Did SPS measure those types of heat
8 rates for the Base Period?**

9 A. Yes. Table DAL-2 contains the Average Net Heat Rates and Adjusted Design Net
10 Heat Rates for SPS's largest units during the Base Period.

11 **Table DAL-2**
12 **Large Unit Heat Rates during the Base Period**

Unit	Average Net Heat Rate (Btu/kWh)	Adjusted Design Net Heat Rate (Btu/kWh)	Percent Difference (%)
Harrington 1	11,542	11,281	2.31%
Harrington 2	11,218	11,052	1.51%
Harrington 3	10,781	10,706	0.70%
Tolk 1	11,458	11,059	3.61%
Tolk 2	11,002	10,912	0.82%

Case No. 20-00038-UT
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David A. Low

1 **Q. Does the comparison of the Average Net Heat Rate to the Adjusted Design Net**
2 **Heat Rate demonstrate that SPS operates and maintains its units well?**

3 A. Yes. As I explained earlier in my testimony, the Adjusted Design Net Heat Rate
4 represents a unit's best achievable heat rate considering age-related equipment
5 performance degradation and other factors. The fact that the actual performance
6 (i.e., the Average Net Heat Rate) is so close to the best achievable performance
7 (i.e., the Adjusted Design Net Heat Rate) demonstrates that SPS is operating and
8 maintaining the units in a way that maximizes their efficiency under the
9 circumstances.

10 **Q. What steps does SPS take to minimize the difference between the Average Net**
11 **Heat Rate and the Adjusted Design Net Heat Rate?**

12 A. In addition to all of the steps I discussed earlier in my testimony, SPS routinely
13 inspects and maintains equipment such as feedwater heaters and turbine
14 components. SPS also takes proactive steps such as monitoring the feedwater
15 chemistry, keeping the condenser tubes clean, inspecting all steam vent and drain
16 valves for leaks, and monitoring turbine backpressure to achieve the most efficient
17 design point. In addition, SPS operates the units at the most efficient manner at the
18 SPP load points. All of these efforts help ensure that the units operate at or near
19 their design conditions.

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Direct Testimony
of
David A. Low

1 **Q. Have SPS's O&M practices been effective in maintaining appropriate**
2 **availability factors and outage rates?**

3 A. Yes. Attachments DAL-2 through Attachment DAL-7 graphically depict the
4 Equivalent Availability Factors ("EAF") and Forced Outage Rates ("FOR") of
5 SPS's coal-fueled plants and larger gas-fueled units, compared to the national
6 average EAFs and FORs from the NERC/Generating Availability Data System for
7 historical periods.¹⁰ These attachments demonstrate SPS's units have historically
8 fared well against the national average for comparably-sized units, with certain
9 exceptions that I discuss below.

10 **Q. Please describe what Attachment DAL-2 depicts with respect to SPS's**
11 **performance.**

12 A. Attachment DAL-2 demonstrates that, over the eleven-year period from 2009
13 through 2019, the EAF of Tolk was above the national average in every year except
14 2018, when a transformer at Tolk failed. That transformer failure caused Tolk to
15 be out of service for approximately three months in 2018.

¹⁰ The EAF is the ratio of the time a unit was available for full-load operation (or at full capacity) over the time a unit was planned to be available for such operation expressed as a percentage. A higher EAF indicates higher unit availability. The FOR indicates how much time SPS's units were offline because of an unscheduled outage; the smaller the FOR, the better.

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1 **Q. Why was Tolk out of service for three months as a result of the transformer**
2 **failure?**

3 A. Manufacturers of transformers as large as the ones at Tolk typically do not maintain
4 an inventory that can be shipped and placed in service quickly. Because of the time
5 needed to manufacture and ship transformers of that size, it can take up to a year to
6 acquire and replace such transformers. Fortunately, SPS had a spare transformer at
7 Harrington that it was able to use at Tolk, but even installing that spare transformer
8 took a considerable amount of time. For example, it took approximately a month
9 just to get the permit from the Texas Department of Transportation to move the
10 extremely heavy transformer from Harrington to Tolk. Under those circumstances,
11 it was remarkable that Tolk's EAF for 2018 was even close to the national average.

12 **Q. What does Attachment DAL-3 demonstrate with respect to SPS's**
13 **performance?**

14 A. Attachment DAL-3 shows that Harrington's EAF has been higher than the national
15 average in every one of the six years from 2014 through 2019, even though
16 Harrington is currently cycled far more than it was prior to 2014.

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of
David A. Low

1 **Q. What does Attachment DAL-4 demonstrate with respect to SPS's**
2 **performance?**

3 A. Attachment DAL-4 shows that SPS's largest gas-fired units have performed
4 reasonably well against the national average EAF, with the exception of 2019, when
5 three of the five units were well below the national average EAF.

6 **Q. Does the fact that three of the gas units had a low EAF in 2019 demonstrate**
7 **that SPS failed to operate or maintain them well?**

8 A. No. It is important to recognize that some of SPS's gas plants have been in service
9 for many decades and are nearing the end of their service lives. Cunningham Unit
10 2, for example, was placed in service in 1965, and Plant X Unit 4 was placed in
11 service in 1964. Therefore, both units have been in service for approximately 55
12 years.

13 Moreover, in recent years all of the gas units have experienced the increased
14 cycling that I discussed earlier, which has accelerated the wear and tear on those
15 units. And because of the age of the units, the parts needed to repair or refurbish
16 the units are sometimes available only from overseas vendors, which causes
17 shipping times to be longer.

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1 In addition, Plant X Unit 4 had a planned overhaul that was extended due to
2 the generator failing a post re-wedge high-pot test, which indicated a weakness in
3 the insulation somewhere in the windings. Further investigation and testing
4 narrowed the problem to a top bar and a bottom bar. SPS could not perform
5 localized repairs, so an emergent project was approved to rewind the generator.
6 The generator work extended the overhaul, which accounted for the unit being out
7 of service for five months.

8 Jones Unit 2 was out of service due to several events throughout 2019. A
9 planned outage that lasted 85.7 days reduced service time, and the turbine had a
10 bearing and stub shaft failure during a startup of the unit that took 52.8 days to
11 repair, in part because the bearing and stub shaft had to be sent off for repairs. The
12 damaged area also affected the turbine journal, and that area had to be machined in
13 place to clean up the grooves.

14 Another issue that affected the EAF of Jones 2 was the reduced availability
15 of cooling water from the City of Lubbock. SPS de-rated the units at night to allow
16 for water to replenish the make-up pond and allow for full load operations during
17 the day, and those de-ratings were equivalent to 24 days offline. Lubbock also had
18 issues with its supply line and dropped pressure to prevent another failure of the

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1 pipeline. To prevent similar issues in the future, SPS has installed a new holding
2 pond at Jones to allow a flywheel of water supply during the year. The new pond
3 became available for operation in December 2020. Mr. Lytal discusses the
4 construction of the holding pond in his testimony.

5 **Q. What information is presented in Attachments DAL-5, DAL-6, and DAL-7?**

6 A. Those attachments depict the FORs of Tolk, Harrington, and the five largest
7 gas-fired units. The FORs for Tolk and Harrington are generally lower than the
8 national average, with the exception of 2018 for Tolk. I explained the reason for
9 that anomaly earlier in my explanation of the Tolk EAF. In addition, the FORs for
10 the gas units are generally at or below the national average, with the exception of
11 Cunningham Unit 2.

12 **Q. Why has the FOR of Cunningham Unit 2 been high in recent years?**

13 A. That unit had extensive hydrogen damage to the boiler water wall tubing. To
14 determine the areas that were damaged, SPS hired a contractor to perform low
15 frequency electromagnetic technique testing on the tubing to map out the damaged
16 area that should be replaced. The first set of test data produced additional questions,
17 and the contractor came back for a second round of testing to determine the extent
18 of damage in the boiler. SPS ultimately determined that six sections of tubing were

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1 damaged, and SPS decided to replace those sections in 2020. It took a considerable
2 amount of time, however, for the vendor to manufacture the 8,531 feet of tubing
3 needed to replace the tube sections. Then, after the tubing was replaced, SPS
4 conducted an extensive boiler chemical cleaning on the internal surfaces of the
5 boiler. Since those repairs were completed, the unit has not had another hydrogen
6 damage failure.

7 **Q. Do you have any other comments regarding the performance of the SPS**
8 **generating units?**

9 A. Yes. Operating statistics such as EAFs and FORs are important, but they have to
10 be considered in the context of the broader market. When SPS relied primarily on
11 its own units to serve load, it was sometimes necessary to rush units back into
12 service to save fuel costs, even if that meant paying overtime and hiring contractors
13 to work around the clock. But as a result of the SPP IM and the addition of
14 thousands of MWs of renewable energy, SPS now has access to much more low
15 marginal cost generation. Thus, when a unit experiences an outage, SPS performs
16 an economic analysis to determine whether it needs to incur the additional costs to
17 return a unit to service as quickly as possible. In some instances, it is more
18 economical to purchase energy from the market than it is to pay the additional costs

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1 necessary to return a unit to service quickly. That saves O&M dollars, but it makes
2 the availability factor for the unit appear much lower than it would be if SPS were
3 to spend the O&M dollars without regard to the most economic option.

4 **Q. Does this conclude your pre-filed direct testimony?**

5 A. Yes.

BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION

**IN THE MATTER OF SOUTHWESTERN)
PUBLIC SERVICE COMPANY'S)
APPLICATION FOR: (1) REVISION OF)
ITS RETAIL RATES UNDER ADVICE)
NOTICE NO. 292; (2) AUTHORIZATION) **CASE NO. 20-00038-UT**
AND APPROVAL TO ABANDON ITS)
PLANT X UNIT 3 GENERATING)
STATION; AND (3) OTHER)
ASSOCIATED RELIEF,)
)
SOUTHWESTERN PUBLIC SERVICE)
COMPANY,)
)
APPLICANT.)
)
)**

VERIFICATION

On this day, December 22, 2021, I, David A. Low, swear and affirm under penalty of perjury under the law of the State of New Mexico, that my testimony contained in Direct Testimony of David A. Low is true and correct.

/s/ David A. Low

DAVID A. LOW

Southwestern Public Service Company

Total Company SPS Operation and Maintenance Expenses

Line No.	FERC Acct	Account Description	SPS Total Company O&M Expense - Adjusted Test Year Period	SPS NM Retail O&M Expense - Adjusted Test Year Period
Production				
1	500	Operation Supervision and Engineering	\$ 3,479,339	\$ 1,069,106
2	501.35	Coal Non-Mine; Non-Freight	33,361,562	10,947,567
3	507.7	Coal Ash Sales	94,518	31,016
4	502	Steam Expenses	11,359,090	3,490,340
5	505	Electric Expenses	9,335,877	2,868,661
6	506	Miscellaneous Steam Power Expenses	12,953,786	3,980,347
7	507	Rents	4,521,223	1,389,249
8	509	Steam Operation SO2 Allowance Expense	-	-
9	510	Maintenance Supervision and Engineering	579,638	178,107
10	511	Maintenance of Structures	4,283,276	1,316,134
11	512	Maintenance of Boiler Plant	17,168,511	5,633,832
12	513	Maintenance of Electric Plant	8,443,902	2,770,859
13	514	Maintenance of Miscellaneous Steam Plant	10,046,276	3,086,948
14	546	Operation Supervision and Engineering	479,948	150,570
15	548	Generation Expenses	283,222	87,026
16	549	Misc Other Power Generation Expenses	9,109,828	2,976,817
17	550	Rents	5,889,382	1,920,702
18	551	Maintenance Supervision and Engineering	468,558	143,975
19	552	Maintenance of Structures	316,098	97,128
20	553	Maintenance of Generating and Electric Equipment	5,987,285	1,931,581
21	554	Maintenance of Misc Other Power Generation Plant	4,144,122	1,359,070
22	556	System Control and Load Dispatching	1,209,269	371,576
23	557	Purchased Power Other	1,319,343	441,717
24	Total Production O&M Expense		\$ 144,834,052	\$ 46,242,328

Southwestern Public Service Company

Total Company SPS Operation and Maintenance Expenses

Line No.	FERC Acct	Account Description	SPS Total Company O&M Expense - Adjusted Test Year Period	SPS NM Retail O&M Expense - Adjusted Test Year Period
Transmission				
25	560	Operation Supervision and Engineering	\$ 8,429,849	\$ 2,093,757
26	561.1	Load Dispatch - Reliability	(170,029)	(41,221)
27	561.2	Load Dispatch - Monitor and Operate Trans. System	3,401,279	824,590
28	561.4	Scheduling, System Control and Dispatching Services	4,702,582	1,271,258
29	561.5	Reliability, Planning and Standards Development	35,018	8,490
30	561.6	Transmission Service Studies	34,917	8,465
31	561.7	Generation Interconnection Studies	23,849	5,782
32	561.8	Reliability Planning and Standards Development Services	3,221,212	963,289
33	562	Station Expenses	1,548,254	384,546
34	563	Overhead Line Expenses	442,401	109,881
35	564	Underground Line Expenses	-	-
36	565	Transmission of Elec By Others	288,806	70,017
37	565	Wheeling Meter Charges	391,050	-
38	565	Wheeling Miscellaneous	35,240	8,543
39	565	Wheeling Schedule 11	106,286,672	37,146,779
40	565	Wheeling Schedule 11 - Wholesale	31,231,118	-
41	565	Wheeling Schedule 12	2,224,452	777,437
42	565	Wheeling Schedule 12 - Wholesale	538,968	-
43	565	Wheeling Schedule 1 - Wholesale	504,926	-
44	565	Wheeling Schedule 2	69,152	24,168
45	565	Wheeling Schedule 2 - Wholesale	20,132	-
46	565	Wheeling Schedule 9	8,201,216	2,866,293
47	565	Wheeling Schedule 9 - Wholesale	25,866,440	-
48	565	Z2 Direct Assigned Upgrade Charge	249,444	86,962
49	565	Z2 Direct Assigned Upgrade Charge - Wholesale	17,766	-
50	566	Misc Transmission Expenses	3,241,880	805,199
51	567	Rents	2,146,864	533,226
52	568	Maintenance Supervision and Engineering	-	-
53	570	Maintenance of Station Equipment	1,345,024	334,069
54	571	Maintenance of Overhead Lines	902,988	224,279
55	Sub-Total Total Transmission O&M Expenses		\$ 205,231,470	\$ 48,505,810
Regional Market Expenses				
57	575	Operation Supervision	\$ 160,378	\$ 52,628
58	575	Day-Ahead and Real-Time Market Administration	312,292	102,478
59	575	Ancillary Services Market Administration	14,773	4,848
60	575	Market Monitoring and Compliance	27,675	9,081
61	575	Market Admin, Monitoring, and Compliance Services	8,158,155	2,204,755
62	575	Regional Market Rents	49,736	16,321
63	Total Regional Market Expenses		\$ 8,723,009	\$ 2,390,111
64	Total Transmission O&M Expenses		\$ 213,954,479	\$ 50,895,922

Southwestern Public Service Company

Total Company SPS Operation and Maintenance Expenses

Line No.	FERC Acct	Account Description	SPS Total Company O&M Expense - Adjusted Test Year Period	SPS NM Retail O&M Expense - Adjusted Test Year Period
65		Distribution		
66	580	Operation Supervision and Engineering	\$ 4,083,691	\$ 1,471,703
67	581	Load Dispatching	326,676	124,027
68	582	Station Expenses	1,008,922	383,050
69	583	Overhead Line Expenses	896,658	857,599
70	584	Underground Line Expenses	663,984	236,792
71	585	Street Lighting and Signal Systems Expenses	607,411	230,611
72	586	Meter Expenses	2,242,784	1,005,727
73	587	Customer Installations Expenses	629,268	238,910
74	588	Misc Distribution Expense	9,998,513	2,968,634
75	589	Rents	3,139,096	1,079,187
76	590	Maintenance Supervision and Engineering	28,574	10,849
77	591	Maintenance of Structures	(71)	3
78	592	Maintenance of Station Equipment	668,741	253,896
79	593	Maintenance of Overhead Lines	6,337,535	2,566,736
80	594	Maintenance of Underground Lines	101,569	15,682
81	595	Maintenance of Line Transformers	-	-
82	596	Maintenance of Street Lighting and Signal Systems	282,248	147,745
83	597	Maintenance of Meters	24,865	9,440
84	598	Maintenance of Misc Distribution Plant	17,891	12
85		Total Distribution O&M Expenses	\$ 31,058,354	\$ 11,600,604
86		Customer Accounts		
87	901	Supervision	\$ 28,774	\$ 8,994
88	902	Meter Reading Expenses	4,920,322	1,537,920
89	903	Customer Records and Collection Expenses	7,705,766	2,408,552
90	904	Uncollectible Expenses	5,497,465	1,718,345
91	904	Uncollectible Expenses Misc	324,063	101,293
92	905	Customer Acct - Misc	136,841	42,772
93	DEPINT	Customer Deposit Interest Expense	126,563	15,689
94		Total Customer Accounts Expense	\$ 18,739,793	\$ 5,833,564
95		Customer Service		
96	908	Customer Asst Expense	\$ 2,342,346	\$ 732,135
97	908	Historical EE Amortization	-	-
98	908.04	SaversSwitch	667,409	-
99	909	Informational and Instructional Advertising Expense	292,042	91,284
100	910	Miscellaneous Customer Service Expense	98,844	30,896
101		Total Customer Service Expense	\$ 3,400,642	\$ 854,315

Southwestern Public Service Company

Total Company SPS Operation and Maintenance Expenses

Line No.	FERC Acct	Account Description	SPS Total Company O&M Expense - Adjusted Test Year Period	SPS NM Retail O&M Expense - Adjusted Test Year Period
102		Sales		
103	912	Demonstration and Selling Expense-Economic Development	\$ 284,818	\$ 89,024
104	916	Misc Sales Expense	8,598	2,687
105		Total Sales Expense	\$ 293,415	\$ 91,711
106		Administrative and General Expenses		
107	920	Administrative and General Salaries	\$ 33,814,014	\$ 10,165,291
108	921	Office Supplies and Expenses	19,848,518	5,966,933
109	922	Administrative Expenses Transferred-Credit	(22,762,323)	(6,842,892)
110	923	Outside Services Employed	6,190,128	1,860,899
111	924	Property Insurance	3,738,738	1,133,506
112	925	Injuries and Damages	7,941,830	2,387,502
113	926	Employee Pensions and Benefits	29,060,743	8,736,346
114	926.30	Deferred Pension Expense	1,132,943	-
115	928	Regulatory Commission Expense	40	12
116	928	Regulatory Commission Expense -TX	1,195,043	-
117	928.01	Regulatory Commission Expense - NM	5,372,336	5,372,336
118	928.02	Regulatory Commission Expense - Wholesale	1,949,917	-
119	928	Regulatory Commission Expense - Misc	(83,949)	(29,799)
120	929	Duplicate Charges-Credit	(1,162,226)	(348,553)
121	930	Misc General Expenses	1,280,946	384,157
122	931	A&G Rents	14,067,307	4,418,551
123	935	Maintenance of General Plant	47,251	14,214
124		Recoverable Contributions, Dues, and Donations	264,190	264,190
125		Total Administrative and General Expenses	\$ 101,895,444	\$ 33,482,692
126		Total Operations and Maintenance Expense	\$ 514,176,179	\$ 149,001,136

Production-Related FERC O&M Accounts

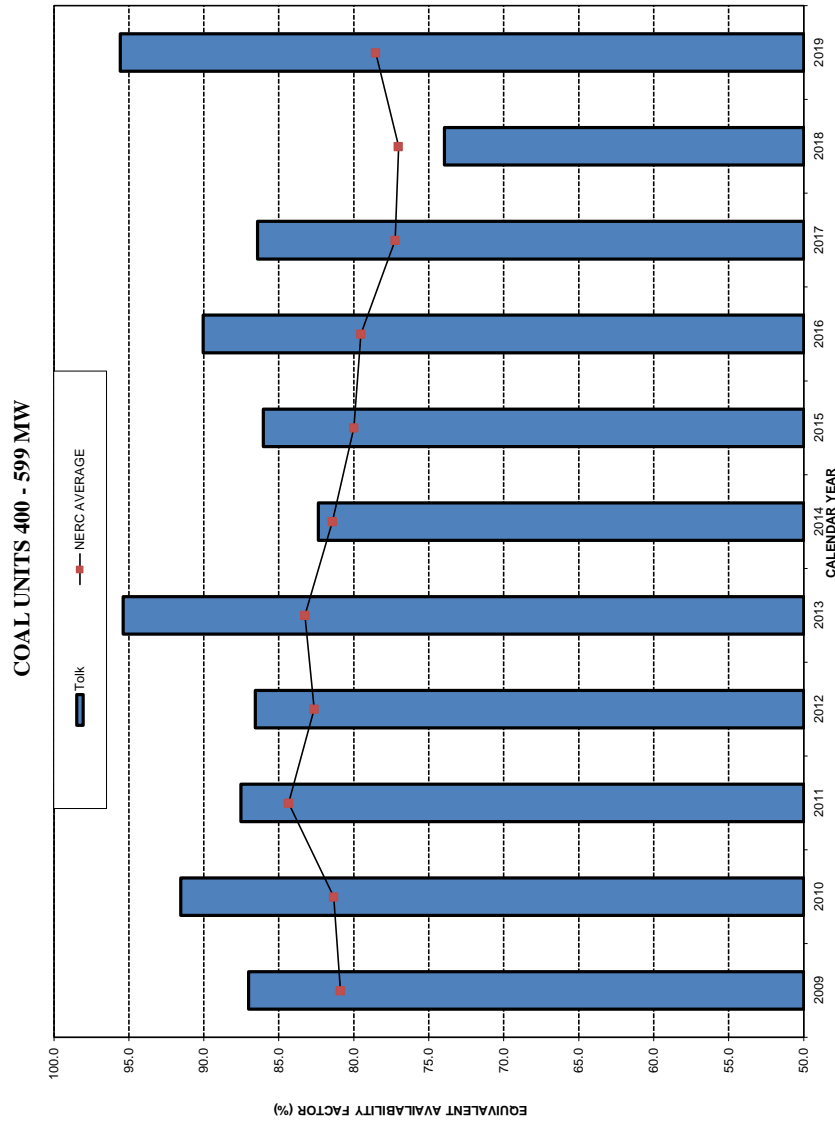
FERC Account	FERC Account Title	Description of Costs Included in FERC Account
500	Operation Supervision and Engineering	Cost of labor and expense incurred in the general supervision and direction of the operation of steam power generating stations.
502	Steam Expenses	Cost of labor, materials used, and expenses incurred in the production of steam for electric generation.
505	Electric Expenses	Cost of labor, materials used, and expenses incurred in the operating prime movers, generators, and their auxiliary apparatus, switch gear and other electric equipment to the points where electricity leaves for conversion for transmission or distribution.
506	Miscellaneous Steam Power Expenses	Cost of labor, materials used, and expenses incurred which are not specifically provided for or are not readily assignable to other steam generation operation expense accounts.
507	Rents	Rents of property of others used, occupied or operated in connection with steam power generation.
509	Allowances	Cost of allowances expensed concurrent with the monthly emission of sulfur dioxide.
510	Maintenance Supervision and Engineering	Cost of labor and expenses incurred in the general supervision and direction of maintenance of steam generation facilities.
511	Maintenance of Structures	Cost of labor, materials used, and expenses incurred in maintenance of

FERC Account	FERC Account Title	Description of Costs Included in FERC Account
		steam structures, the book cost of which is includible in FERC Account 311, Structures and Improvements.
512	Maintenance of Boiler Plant	Cost of labor, materials used, and expenses incurred in maintenance of steam plant, the book cost of which is includible in FERC Account 312, Station Equipment, and FERC Account 312, Boiler Plant Equipment.
513	Maintenance of Electric Plant	Cost of labor, materials used, and expenses incurred in maintenance of electric plant, the book cost of which is includible in FERC Account 313, Engines and Engine-Driven Generators, FERC Account 314, Turbogenerator Units, and FERC Account 315, Accessory Electric Equipment.
514	Maintenance of Steam Plant	Cost of labor, materials used, and expenses incurred in maintenance of miscellaneous steam generation plant, the book cost of which is includible in FERC Account 316, Miscellaneous Power Plant Equipment
546	Operation Supervision and Engineering	Cost of labor and expense incurred in the general supervision and direction of the operation of other power generating stations.
548	Generation Expenses	Cost of labor, materials used, and expenses incurred in operating prime movers, generators and electric equipment in other power generating stations, to the point where electricity leaves for conversion for transmission or distribution.

FERC Account	FERC Account Title	Description of Costs Included in FERC Account
549	Miscellaneous Other Power Generation Expenses	Cost of labor, materials used and expenses incurred in the operation of other power generating stations which are not specifically provided for or are not readily assignable to other generation expense accounts.
550	Rents	Rents of property of others used, occupied, or operated in connection with other power generation.
551	Maintenance Supervision and Engineering	Cost of labor and expenses incurred in the general supervision and direction of the maintenance of other power generating stations.
552	Maintenance of Structures	Cost of labor, materials used and expenses incurred in maintenance of facilities used in other power generation, the book cost of which is includible in FERC Account 341, Structures and Improvements, and FERC Account 342, Fuel Holders, Producers and Accessories.
553	Maintenance of Generating and Electric Equipment	Cost of labor, materials used and expenses incurred in maintenance of plant, the book cost of which is includible in FERC Account 343, Prime Movers, FERC Account 344, Generators, and FERC Account 345, Accessory Electric Equipment.
554	Maintenance of Miscellaneous Other Power Generation Plant	Cost of labor, materials used and expenses incurred in maintenance of power generation plant, the book cost of which is includible in FERC Account 346, Miscellaneous Power Plant Equipment.

FERC Account	FERC Account Title	Description of Costs Included in FERC Account
557	Other Expenses	Costs incurred directly in connection with the purchase of electricity, which are not specifically provided for in other production expense accounts.

Southwestern Public Service Company
 Tolk Station Annual Equivalent Availability Factors

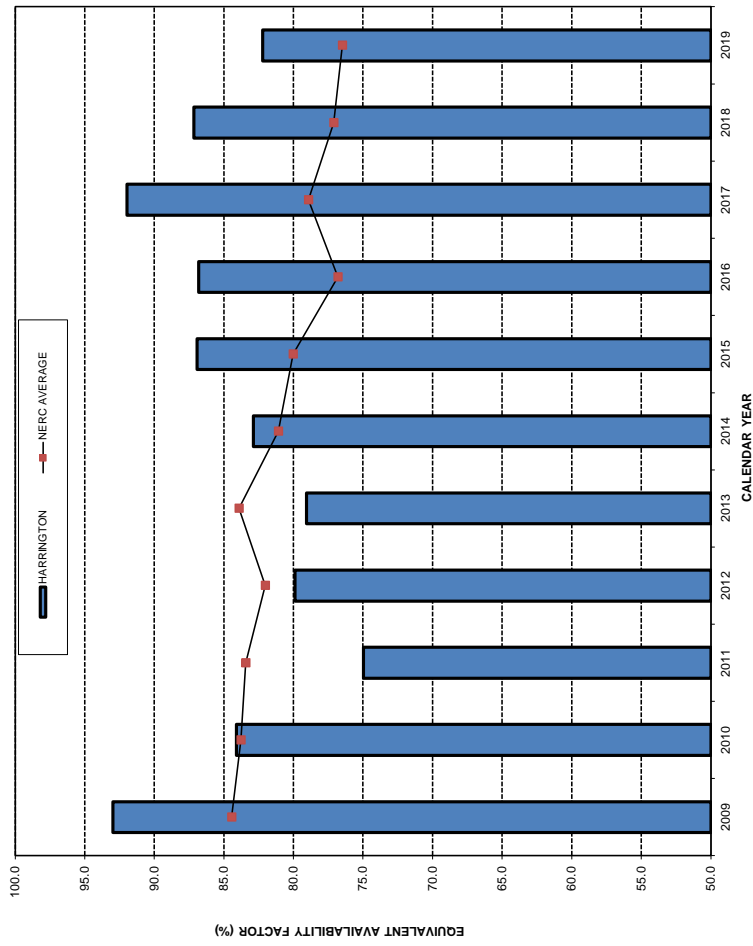


	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
NERC AVERAGE	80.88	81.33	84.35	82.64	83.25	81.43	79.99	79.52	77.24	77.02	78.54
Tolk	87.01	91.54	87.52	95.37	86.04	90.05	86.41	73.96	77.24	78.54	95.56

NERC Average data taken from Generating Availability Data System (GADS) Reports - Generating Unit Statistical Brochure - All Units Reporting
<http://www.nerc.com>
 Unit data taken from Meridian

Southwestern Public Service Company
Harrington Station Annual Equivalent Availability Factors

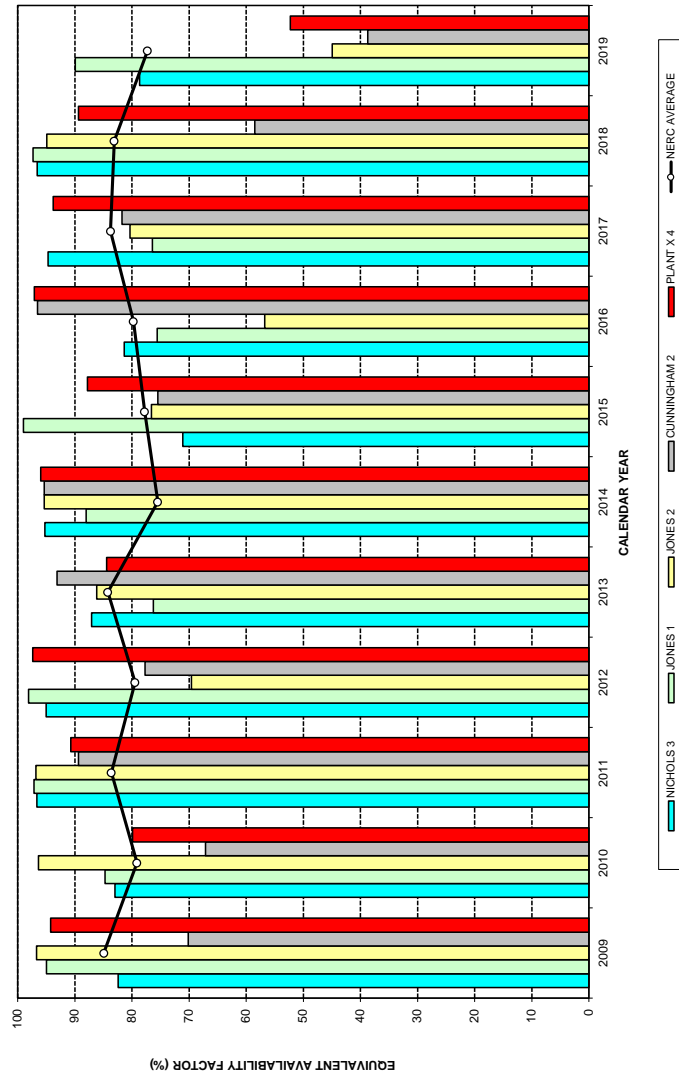
COAL UNITS 300 - 399 MW



	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
NERC AVERAGE	84.4	83.8	83.4	82	83.9	81.09	80.03	76.79	78.91	77.10	76.48
HARRINGTON	93	84.1	75	79.9	79.1	82.87	86.92	86.80	91.95	87.14	82.21

NERC Average data taken from Generating Availability Data System (GADS) Reports - Generating Unit Statistical Brochure - All Units Reporting
<http://www.nerc.com>
Unit data taken from Meridian

Southwestern Public Service Company
 Gas Units (200-299 MW) Annual Equivalent Availability Factors

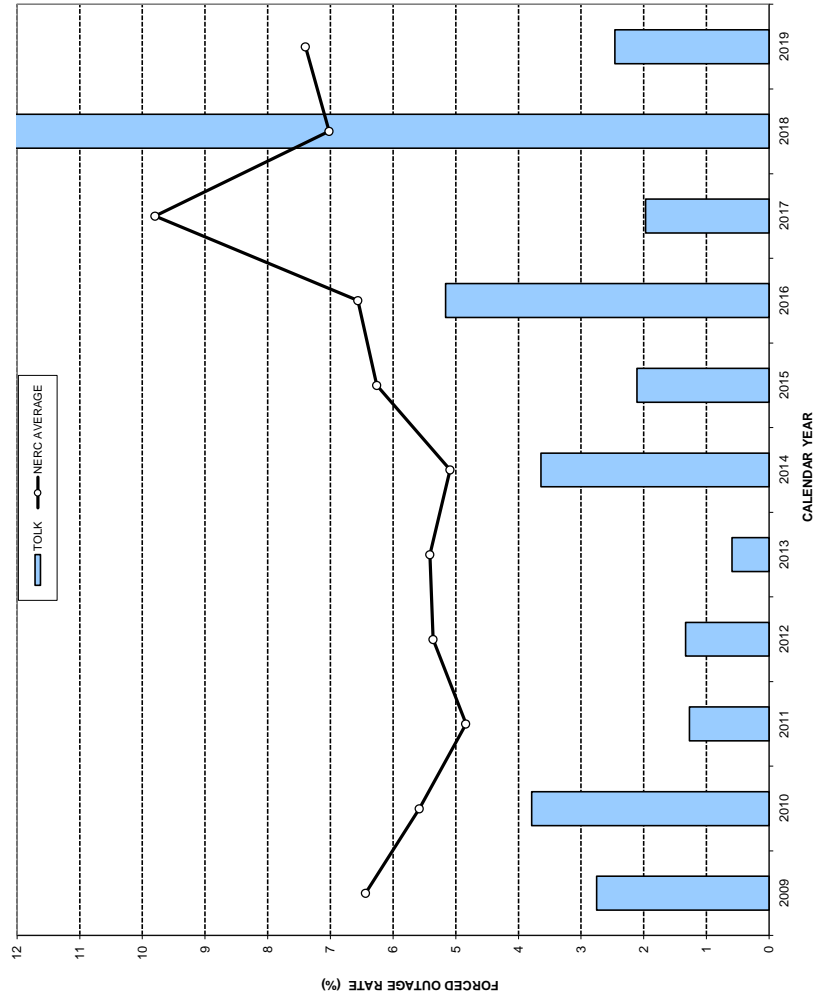


	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
NERC AVERAGE	84.9	79.13	83.6	79.48	84.25	75.47	77.79	79.76	83.75	83.11	77.27
NICHOLS 3	82.45	82.99	96.68	95.01	87.1	95.24	71.11	81.35	94.68	96.58	78.69
JONES 1	94.98	84.74	97.17	98.1	76.29	88.04	99.03	75.58	76.44	97.32	89.96
JONES 2	96.7	96.36	96.85	69.6	86.17	95.40	76.58	56.74	80.37	94.91	44.93
CUNNINGHAM 2	70.16	67.14	89.4	77.71	93.14	95.36	75.48	96.56	81.74	58.50	38.74
PLANT X 4	94.25	79.9	90.7	97.38	84.43	96.00	87.82	97.11	93.83	89.36	52.31

NERC Average data taken from Generating Availability Data System (GADS) Reports - Generating Unit Statistical Brochure - All Units Reporting (NERC Data - Gas Primary 200-299 MW range)
<http://www.nerc.com>
 Unit data taken from Meridian

Southwestern Public Service Company
 Tolk Station Annual Forced Outage Rates

COAL UNITS 400 - 599 MW

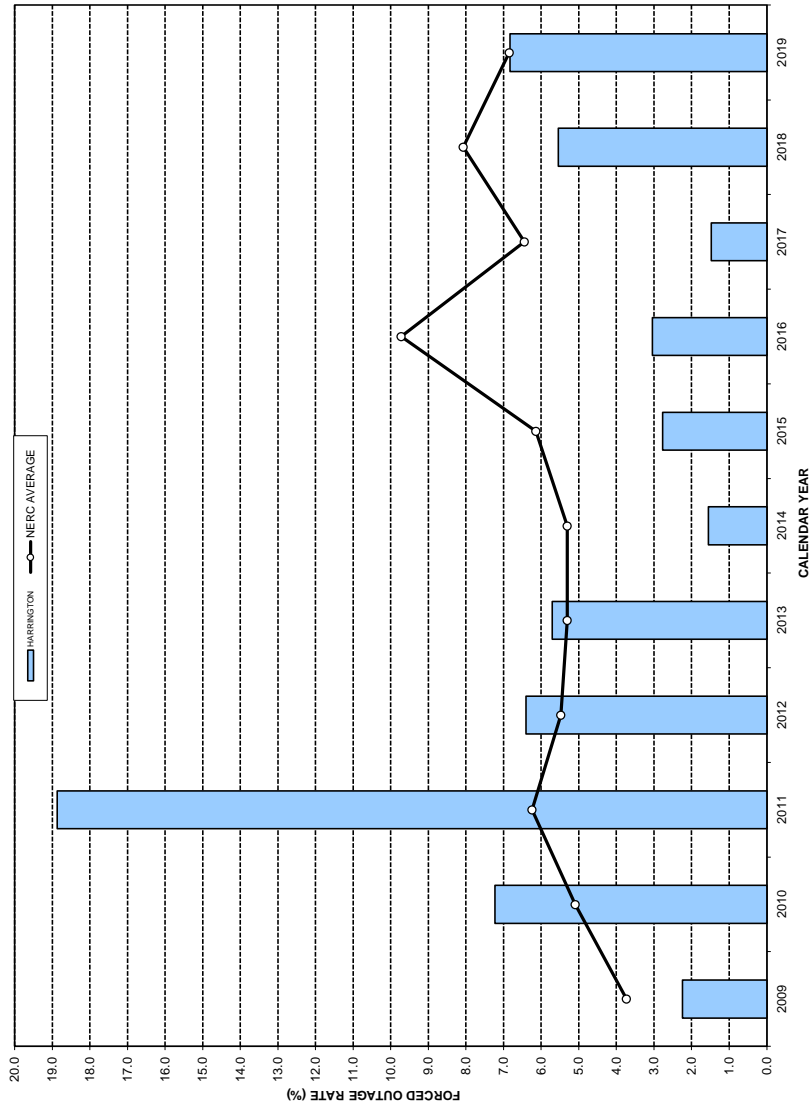


	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
NERC AVERAGE	6.44	5.58	4.84	5.36	5.41	5.09	6.26	6.56	9.8	7.02	7.4
TOLK	2.75	3.79	1.27	1.33	0.59	3.64	2.11	5.16	1.97	19.15	2.46

NERC Average data taken from Generating Availability Data System (GADS) Reports - Generating Unit Statistical Brochure - All Units Reporting
<http://www.nerc.com>
 Unit data taken from Meridian

Southwestern Public Service Company
 Harrington Station Annual Forced Outage Rates

COAL UNITS 300 - 399 MW

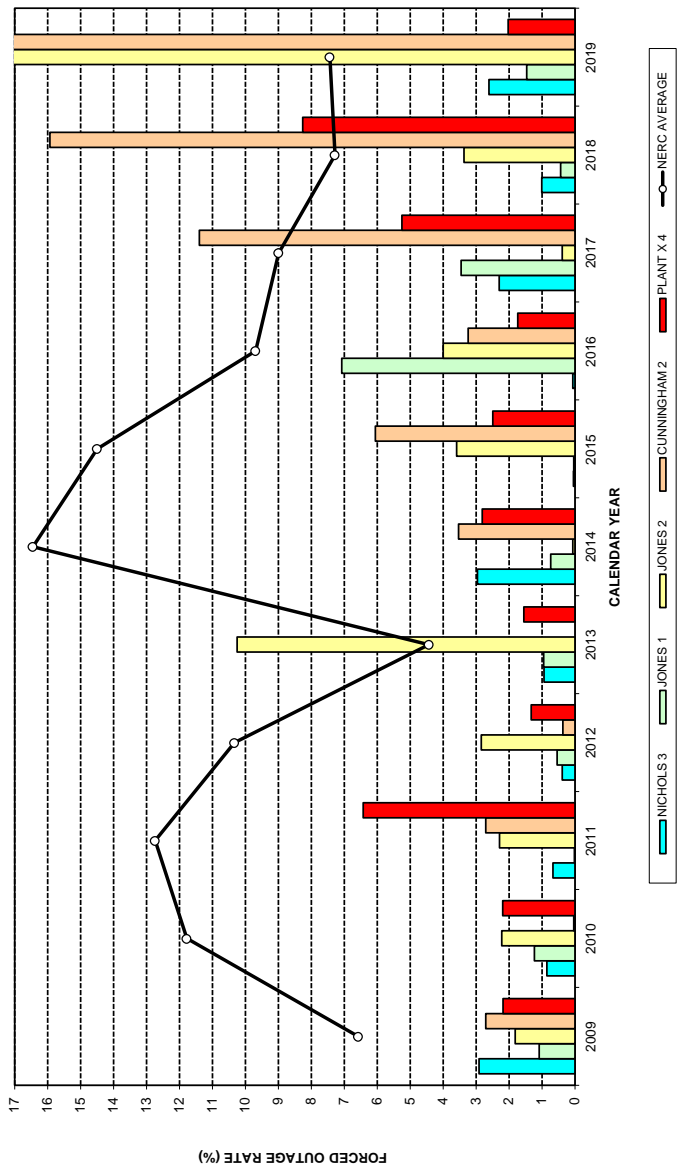


	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
NERC AVERAGE	3.73	5.09	6.24	5.47	5.30	6.14	9.72	6.44	8.07	6.84	6.84
HARRINGTON	2.24	7.23	18.87	6.40	5.70	1.55	2.77	3.04	1.47	5.54	6.83

NERC Average data taken from Generating Availability Data System (GADS) Reports - Generating Unit Statistical Brochure - All Units Reporting
<http://www.nerc.com>
 Unit data taken from Meridian.

Southwestern Public Service Company

Gas Units (200-299 MW)
 Forced Outage Rates (FOR)



	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
NERC AVERAGE	6.58	11.78	12.74	10.33	4.43	16.45	14.50	9.69	8.99	7.28	7.44
NICHOLS 3	2.91	0.85	0.67	0.39	0.94	2.96	0.05	0.07	2.3	1.01	2.61
JONES 1	1.09	1.23	0.02	0.54	0.95	0.74	0.04	7.08	3.46	0.43	1.46
JONES 2	1.81	2.22	2.29	2.84	10.25	0.07	3.59	4.00	0.39	3.37	30.12
CUNNINGHAM 2	2.71	0.04	2.71	0.37	0.00	3.53	6.06	3.24	11.40	15.94	44.93
PLANT X 4	2.18	2.19	6.43	1.33	1.55	2.81	2.49	1.74	5.25	8.26	2.03

NERC Average data taken from Generating Availability Data System (GADS) Reports - Generating Unit Statistical Brochure - All Units Reporting
 (NERC Data - Gas Primary 200-299 MW range)
<http://www.nerc.com>

Unit data taken from Meridian